









### THE FIRST REPORT

OF

## The Commission on Election Contributions and Expenses

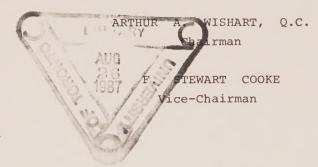
**ADMINISTERING** 

THE ELECTION FINANCES REFORM ACT, 1975

FOR THE PERIOD

MAY 7th TO DECEMBER 31st, 1975

#### THE COMMISSION



KENNETH BRYDEN

ELIZABETH M. DREGER

EDWARD J. KOWAL

RODERICK LEWIS, Q.C.

JOHN C. PALLETT, Q.C.

ROBERT J. WRIGHT

HAROLD W. YOUNG

MEMBERS

\* \* \* \* \* \* \* \* \* \* \* \* \*

D. A. JOYNT, C.A.

R. B. DOBSON

ANNA P. B. STEVENSON, Q.C.

Executive Director

Registrar

Secretary to the Commission

\* \* \* \* \* \* \* \* \* \* \* \* \* \*

Copies of this report may be obtained from:

Commission on Election Contributions and Expenses,

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Toronto, Ontario. M7A 1A2

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### Commission on Election Contributions and Expenses

8th Floor Britannica House 151 Bloor Street West Toronto Ontario M7A 1A2

(416) 965-0455

February 23rd, 1976

The Honourable Russell D. Rowe, M.P.P., Speaker of the Legislature, Parliament Buildings, Queen's Park, Toronto.

Honourable Sir:

Arthur A. Wishart, Q.C.

F. Stewart Cooke

Kenneth Bryden Mrs. Elizabeth M. Dreger

Edward J. Kowal Roderick Lewis, Q.C. John C. Pallett, Q.C. Robert J. Wright Harold W. Young

Vice-Chairman

Chairman

I have the honour to submit the first report of the Commission on Election Contributions and Expenses which covers the period May 7th to December 31st, 1975.

This report is submitted pursuant to Section 4(2) of the Elections Finances Reform Act, 1975

Yours respectfully,

hairman.

Encl.



The Election Finances Reform Act, 1975 was given third reading on May 1st, 1975 and received Royal Assent on May 2nd, 1975.

The Commission on Election Contributions and Expenses was appointed pursuant to Section 2 of the Act on May 7th as follows:

- a) two persons as nominees of each political party that is represented in the Assembly by four or more members of the Assembly and that nominated candidates in at least 50 per cent of the electoral districts in the most recent general election appointed, on the recommendation of the leader of the party, by the Lieutenant Governor in Council;
- a bencher of the Law Society of Upper Canada appointed by the Lieutenant Governor in Council;
- c) the Chief Election Officer;
- d) the chairman of the Commission who shall be appointed by the Lieutenant Governor in Council.

The Commission held its first meeting on May 15th.

Anticipating that an election was imminent, steps were taken immediately to secure staff and retain legal counsel and auditor. Office space was provided for the Commission in Brittanica House, 151 Bloor Street West and the Commission at once began the work of preparing guidelines for party officials, constituency associations, chief financial officers and candidates. In this work and in dealing with questions of legal interpretation, audit and financial reporting problems, the Commission had the able assistance of Mr. Gordon Coleman, Mr. William L'Heureux and Mr. Peter Maddaugh of the law firm of Tory, Tory, DesLauriers and Binnington, and of Mr. David Wishart and Mr. B. J. Olivella of Clarkson, Gordon & Co. The

Commission engaged Mr. Donald A. Joynt, C.A., as Executive Director. The Ministry of Government Services seconded Mr. James Grimes to the Commission for a period of 15 weeks to assist in the drafting of forms which were prepared both in English and French. When the election was called on September 18th, this work had been completed and the essential material had been delivered to the proper persons. The Commission was then in a position to advise and assist party officials and candidates and to answer promptly the many hundreds of enquiries which it received by telephone and by mail.

The Commission was fortunate to secure the services of Mr. Robert Dobson as Registar and the work of registration of parties, constituency associations and candidates was carried out under his immediate supervision.

In all, 408 constituency associations and 456 candidates were registered as well as four provincial party organizations, Progressive Conservative, Liberal, New Democratic and Communist, the latter after the filing of a petition containing over 10,000 signatures, pursuant to Section 10(2)(d) of the Act.

By polling day, Sept. 18th, 1975, the Commission had held 13 meetings and in the period from May 7th to December 10th, a total of 16 Commission meetings took place. On December 16th, members of the Commission and the staff, with legal counsel and auditor, met at the Scarborough Civic Centre with officials from the 18 constituencies of Metro Toronto lying east of Yonge Street to review matters, receive suggestions, answer questions and discuss problems in the light of the experience gained over the past months and from the election. It is planned to hold additional meetings of this nature in the early part of 1976.

The strike of postal workers has delayed to some extent the filing with the Commission of financial returns by constituency associations and candidates as required by the Act, but these are now being received in substantial numbers. There were 456 registered candidates in the recent election and 408 registered constituency associations so that the Commission should receive in all 864 financial returns supported by an auditor's report. Section 45(3) of the Act provides that the Commission shall satisfy itself that each statement filed with the Commission meets the requirements of the Act. This work is going forward as the returns are filed. Payment of the subsidy to candidates and payment of the subsidy portion of auditors' accounts follow examination and approval of the candidates' financial returns.

The Chairman of the Commission spent a day in Ottawa (May 29th, 1975) with Mr. Jean M. Hamel, the Chief Electoral Officer charged with the administration of the Canada Elections Act and received valuable advice and assistance from him, Mr. Jack Dewis, Assistant Chief Electoral Officer and legal counsel and Mr. Roger Dube, Director, Election Expenses. In turn, these three gentlemen visited the Commission by invitation on October 22nd and attended a meeting where a full discussion took place on our related, mutual and different problems. This reciprocal exchange of views and material has proven very useful and helpful.

Very soon after it was constituted, the Commission employed three law students, under the direction and supervision of Professor Judith W. L. Swan, L.L.B., L.L.M., to do research during the summer months on the subject of legislation in other jurisdictions having to do with the control of election contributions and expenses. Professor Swan is a law professor who has taught at the Universities of Melbourne and Toronto. The report which has been prepared under her direction is very thorough and informative. It is available

to interested persons and the staff of the Commission plans to keep it up-to-date. The Commission has commenced building a reference library which will be added to as further material becomes available.

The Electoral Officers throughout Canada have indicated great interest in our Act and the guidelines we prepared as well as our experience during the past election. Their interest was clearly indicated to us by their invitation to attend the Annual Conference of the Association of Canadian Electoral Officers held in Quebec City in October where one of the principal items on the agenda was that of election contributions and expenses. Mr. Joynt and Professor Swan attended the conference and took part in the discussions.

The Commission proposed amendments to three sections of the Act - Sections 10, 11 and 15 - which were presented to the Honourable John White on June 8th and by him introduced to the Legislature on July 8th. These were passed by unanimous agreement of all parties and became law on July 18th. A number of other sections of the Act, should, in the view of the Commission, be improved by amendment. Section 4(1)(f) of the Act provides that the Commission,

"shall recommend any amendments to this Act that the Commission considers advisable;"

The Commission is giving consideration to this important area of its responsibilities and will, in due course, propose additional amendments to the Legislature.

It should, however, be noted for the record that the new Election Finances Reform Act worked very well during the recent election. It was well received by the public. Party officials and candidates without exception were co-operative and made a sincere effort to comply with the requirements of the Act. None of the problems encountered was of a major

nature. The Commission was able to solve them quickly and the parties concerned were reasonable in accepting the Commission's decisions and interpretations. There were a few investigated. In the opinion of the Commission, none was deliberate but resulted from ignorance or unintentional negligence. None warranted prosecution although all were reported to the Attorney General as required by the Act.

Mr. Gordon Blair, Q.C., of Ottawa, an original member and Vice-chairman of the Commission has been appointed a judge of the Court of Appeal for Ontario and has accordingly resigned as a Commission member. His service to the Commission has been outstanding and he will be greatly missed, but his qualities of integrity, common sense and reasoned judgement will find a wider scope on the bench. Mr. Robert J. Wright has been appointed a member of the Commission to fill the vacancy and Mr. F. Stewart Cooke has been elected Vice-chairman.

The financial operations of the Commission for the period coverd by this report are set forth in summary form in the following statement. An opportunity for examination of these in detail will be afforded when the Commission presents its estimates for the next fiscal year.

#### COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

### Summary of Payments - May 7 to December 31, 1975:

Members fees, salaries, casual help and employee benefits\$	104,000.00
Travel, accommodation and communication.	9,300.00
Advertising	99,800.00
Professional and consultant services	89,400.00
Building renovations and sundry services	65,200.00
Equipment, pamphlets, stationery and office supplies	43,100.00
Candidate audit fees and subsidies (representing 2.19% of candidate campaign period returns to be filed)	58,000.00

TOTAL \$ 468,800.00

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Information as to the maximum amount of subsidy payable to candidates in the 1975 general election pursuant to Section 45 of the Act, and the candidates entitled thereto will be of interest. This and other related information will be found in Appendex 'A'.

The names of the members of the Commission are set forth below and their signatures are appended to the report.

All of which is respectfully submitted.

Dated the 31st day of December, 1975.

A. A. Wishart, Chairman

F. Stewart Cooke, Vice-Chairman

Kenneth Bryden

Shiphed In Angle Elizabeth M. Dreger

Edward J. Kowal

Roderick Lewis

John C. Pallett

Robert J. Wright

Harold W. Young

### LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING

OF

CAMPAIGN EXPENSES

IN THE

1975 ONTARIO PROVINCIAL ELECTION
SHOWING THE MAXIMUM AMOUNTS PAYABLE, ETC.

APPENDIX 'A'

IN THE 1975 ONTARIO PROVINCIAL ELECTION SHOWING THE MAXIMUM AMOUNTS PAYABLE, ETC. LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

Electoral District	Eligible	Maximum Subsidy Payable	Popular Vote	Ballot Count Required to Qualify for Subsidy (15%)	*Candidate Eligible for Subsidy	Party	Ballot
Algoma	17,789	\$2,846.24 plus 2,500.00 5,346.24	12,763	1,914	Bud Wildman Bernt Gilbertson Ralph D. Nelson	N.D.P. P.C.	4,923 4,525 3,315
Algoma-Manitoulin	18,593	2,974.88	13,366	2,004	John Lane Winston Baker Leo A. Foucault	P.C. N.D.P.	5,452 4,325 3,589
Brampton	52,419	7,833.66	37,637	5,645	Bill Davis John Deamer Bill Agnew	P.C. N.D.P.	16,432 \times 10,824 \times 9,906
Brantford	42,504	6,450.56	30,752	4,612	Mac Makarchuk David Carll Dick Beckett	N.D.P. L. P.C.	12,012 9,562 9,063
Brant-Oxford-Norfolk	37,299	5,721.86	25,861	3,879	Robert F. Nixon Donald Harder Jim Schneider	L P.C. N.D.P.	14,358 6,424 4,721
Brock	34,818	5,374.52	22,725	3,408	Bob Welch Margo Fyfe Fred Lindal	P.C. L N.D.P.	10,978 5,911 5,836
Burlington South	53,842	8,037.88	37,294	5,594	George A. Kerr Don Pennell Bill Brown	P.C. I. N.D.P.	17,093 11,342 8,859

95.42 29,512 4,426 Monty Davidson N.D.P. 11,255 Claudette Miller L 9,662 Ruggles Constant P.C. 8,595	63.86 32,556 4,883 Sid Handleman P.C. 12,653  Ben Franklin L 11,977  Gordon Kritsch N.D.P. 7,769	20.02 33,262 4,989 Evelyn Gigantes N.D.P. 11,982 Paul Taylor L 11,701 Darwin Kealey P.C. 9,579	31.40 23,717 3,557 Donald R. Irvine P.C. 12,759 Reg Willis N.D.P. 5,732 Howard L. Perkins L 5,226	23,201 3,480 Darcy McKeough P.C. 10,146 James L. Cooke L 7,327 Ron Franko N.D.P. 5,728	18.72 16,177 2,426 Rene Brunelle P.C. 9,987 ' Rene Brixhe N.D.P. 3,767 18.72	.55.24 23,131 3,469 Bill Ferrier N.D.P. 11,073 Alan Pope P.C. 9,781	.74.88 23,425 3,513 George Samis N.D.P. 11,958 Rudy Villeneuve P.C. 9,276	49.98 30,951 4,642 George R. McCague P.C. 14,201 Bob Beattie L 12,510	08.76 30,511 4,576 Doug. Moffatt N.D.P. 12,893
4,426	4,883	4,989	3,557	3,480	2,426	3,469	3,513	4,642	4,576
29,512	32,556	33,262	23,717	23,201		23,131	23,425	30,951	30,511
\$6,695.42	7,163.86	7,520.02	5,331.40	5,790.46	3,918.72 plus 2,500.00 (Se 6,418.72	5,255.24	5,174.88	6,849.98	6,608.76
44,253	47,599	50,143	34,510	37,789	24,492	33,966	33,392	45,357	43,634
Cambridge	Carleton	Carleton East	Carleton-Grenville	Chatham-Kent	Cochrane North	Cochrane South	Cornwall	Dufferin Simcoe	Durham East

APPENDIX 'A'

IN THE 1975 ONTARIO PROVINCIAL ELECTION SHOWING THE MAXIMUM AMOUNTS PAYABLE, ETC. LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

Electoral District	Eligible Voters	Maximum Subsidy Payable	Popular Vote	Ballot Count Required to Qualify for Subsidy (15%)	*Candidate Eligible for Subsidy	Party	Ballot
Durham North	38,674	\$5,914.36	28,531	4,279	Bill Newman Clare W. Morrison Lesley Griffin	P.C. L N.D.P.	11,206 11,095 6,230
Durham West	40,207	6,128.98	29,126	4,368	Charles Godfrey Des Newman Bill Pilkington	N.D.P. L. P.C.	11,356 10,042 7,579
Elgin	38,030	5,824.20	27,015	4,052	Ron McNeil Marietta Roberts Bob McNaughton	P.C. L N.D.P.	11,880 - 10,051 0 5,084 -
Erie	30,615	4,786.10	21,108	3,166	Ray L. Haggerty Maurice Keck John Buscarino	N.D.P.	9,5566,9064,646
Essex North	32,187	5,006.18	21,679	3,251	Richard Ruston Lucien Lacasse Fred Cada	N.D.P.	9,550 7,678 4,451
Essex South	34,568	5,339.52	23,020	3,453	Remo Mancini Frank Klees Ralph Wensley	L P.C. N.D.P.	9,517 7,395 6,108
Fort William	39,048	5,966.72	25,067	3,760	Iain Angus Jim Jessiman Dale Willoughby	N.D.P.	9,173 8,220 7,444

Frontenac-Addington	32,924	\$5,109.36	23,242	3,486	J. Earl McEwen W.J. Nuttall	, C	10,372 8,957
Grey	35,278	5,438.92	25,958	3,893	Bob McKessock Eric A. Winkler	ы ы о	11,686
Grey-Bruce	33,974	5,256.36	25,624	3,843	Eddie Sargent Gary Harron	i O O	14,193
Haldimand-Norfolk	43,013	6,521.82	30,811	4,621	Gordon I. Miller Jim Allan Norm Walpole	L P.C. N.D.P.	13,976 12,021 4,814
Halton-Burlington	38,791	5,930.74	28,100	4,215	Julian Reed Gary Dawkins William A. Johnson	L P.C. N.D.P.	10,998 10,535 6,567
Hamilton Centre	37,667	5,773,38	21,112	3,166	Mike Davison Bob Monte Maurice Carter	N.D.P. L. P.C.	8,114 7,528 - 5,256 L
Hamilton East	47,379	7,133.06	30,102	4,515	Bob MacKenzie Joe Rogers Bob Hodgson	N.D.P. L. P.C.	14,415
Hamilton Mountain	45,488	6,868.32	32,909	4,936	John Smith Brian Charlton Ray C. Edwards	P.C. N.D.P.	12,769 11,042 8,921
Hamilton West	42,021	6,382.94	27,602	4,140	Stuart Smith Bob Morrow Ray Fazakas	P.C. N.D.P.	10,583 10,041 6,978
Hastings-Peterborough	32,223	5,011.22	22,787	3,418	Clarke T. Rollins Dave Hobson	, L	10,912

LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

IN THE 1975 ONTARIO PROVINCIAL ELECTION SHOWING THE MAXIMUM AMOUNTS PAYABLE, ETC.

Electoral District	Eligible Voters	Maximum Subsidy Payable	Popular Vote	Ballot Count Required to Qualify for Subsidy (15%)	* Candidate Eligible for Subsidy	Party	Ballot
Huron-Bruce	33,810	\$5,233.40	24,772	3,715	Murray Gaunt William E. Walden	P.C.	16,276
Huron-Middlesex	29,030	4,564,20	22,009	3,301	John Riddell Jim Hayter	Ü A F	11,893
Kenora	27,254	4,315.56 plus 2,500.00 (Sec.45(2)) 6,815.56	18,282	2,742	Leo Bernier Bill Watkins Fred K. Porter	P.C. N.D.P.	9,584 5,524 3,174
Kent-Elgin	32,306	5,022.84	22,616	3,392	John P. Spence Don Luckham	E.C.	12,793 1
Kingston & The Islands	38,525	5,893.50	24,966	3,744	Keith Norton Ken Keyes Lars Thompson	P.C. N.D.P.	9,442 9,239 6,161
Kitchener	46,096	6,953.44	29,081	4,362	James Breithaupt Bill Pernfuss Meg Young	L P.C. N.D.P.	13,036 8,326 7,327
Kitchener-Wilmot	38,026	5,823.64	24,388	3,658	John Sweeney Morley Rosenberg Colin O'Brian	L N.D.P. P.C.	9,929 8,184 6,275
Lake Nipigon	18,046	2,887.36 plus 2,500.00 (Sec.45(2))	11,980	1,797	Jack Stokes Michael Power	N.D.P.	7,114

11,042	11,641 5,842 3,092	13,913 5,716 4,274	8,995 7,901 4,100	11,572 9,003 7,878	13,689 11,407 - 5,560	14,496 13,937 6,971	10,092	9,973 8,638 6,499	11,001 10,616 9,332
L P.C.	N.D.P.	P.C. N.D.P.	N.C. N.D.P.	N.C. N.D.P.	L P.C. N.D.P.	P.C. N.D.P.	L P.C.	P.C. N.D.P.	P.C. N.D.P.
Lorne Henderson Fred McCormick	Doug Wiseman Gary O'Neil George Murray	James A.C. Auld John Fielding Edward J. Lanigan	Ross Hall Paul E. Prince Ron Leavens	David Peterson Earle Terry Pat Chefurka	Marv Shore Gordon W. Walker Mike Warren	John P. Ferris John Eberhard Edith Welch	Bob Eaton Maurice Platts	Bud Gregory Irene Robinson Larry Taylor	Terry Jones David Busby Vince Zuccaro
3,214	3,086	3,585	3,149	4,299	4,598	5,310	3,366	3,831	4,642
21,428	20,575	23,903	20,996	28,666	30,656	35,404	22,440	25,542	30,949
\$4,623.98	4,510.44	5,251.04	4,729.54	7,104.92	6,954.42	8,254.32	4,868.14	6,030.00	6,961.42
29,457	28,646	33,936	30,211	47,178	46,103	55,388	31,201	39,500	46,153
Lambton	Lanark	Leeds	Lincoln	London Centre	London North	London South	Middlesex	Mississauga East	Mississauga North

IN THE 1975 ONTARIO PROVINCIAL ELECTION SHOWING THE MAXIMUM AMOUNTS PAYABLE, ETC. LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

Electoral District	Eligible Voters	Maximum Subsidy Payable	Popular Vote	Ballot Count Required to Qualify for Subsidy (15%)	*Candidate Eligible for Subsidy	Party	Ballot
Mississauga South	40,104	\$6,114.56	27,577	4,136	Doug. Kennedy Mike Garvey Danny Dunleavy	P.C. L N.D.P.	11,870 8,726 6,981
Muskoka	23,459	3,753.44	16,057	2,408	Frank S. Miller Ken Cargill Peggie Fitzpatrick	P.C. N.D.P.	7,061 5,685 3,200
Niagara Falls	43,455	6,583.70	28,029	4,204	Vince Kerrio John Clement Peter Sobol	N.C. N.D.P.	10,594 10,422 7,013
Nickel Belt	23,577	3,772.32 plus 2,500.00 (Sec.45(2))	17,047	2,557	Floyd Laughren Gilles Pelland Patrick Owens	N.D.P. P.C.	10,243 4,034 2,770
Nipissing	41,173	6,264.22	28,490	4,273	R.S. (Dick) Smith John Valiquette Mike O'Hallarn	L P.C. N.D.P.	15,483 7,239 5,110
Northumberland	41,399	6,295.86	29,896	4,484	Russell D. Rowe Isobel Kirkpatrick John Taylor	P.C. I. N.D.P.	13,328 10,327 6,241
Oakville	38,103	5,834.42	28,215	4,232	Jim Snow McLean Anderson Doug Black	P.C. N.D.P.	12,933 9,174 6,011

39,463	\$6,024.82	24,837	3,725	Mike Breaugh Alan Dewar	N.D.P.	14,638 6,851
45,908	6,927.12	28,386	4,257	Mike Cassidy Gale Kerwin Gerald Kirby	L P.C.	11,658 8,978 7,500
46,387	6,994.18	24,444	3,666	Albert Roy David Dehler Robert Cournoyer	L P.C. N.D.P.	14,900 5,001 4,543
50,649	7,590.86	34,226	5,133	Claude Bennett Eileen Scotton Patricia Thorpe	N.D.P.	14,767 11,099 8,360
50,969	7,635.66	33,576	5,036	Don Morrow Walter Ryan Sue Findlay	P.C. N.D.P.	14,889 9,826 8,861
49,055	7,367.70	35,047	5,257	Harry Parrott Alice Garner	L P	17,776 1 12,595 4
27,506	4,350.84	18,299	2,744	Lorne Maeck Ed Fisher Larry Labine	P.C. L.D.P.	8,154 7,188 2,957
43,411	6,577.54	28,197	4,229	Hugh Edighoffer Bob Smith	P.C.	17,865
57,575	8,560.50	40,865	6,129	Gill Sandeman John Turner Mike O'Toole	N.D.P. P.C.	16,154 15,649 8,979
37,144	5,700.16	24,554	3,683	Jim Foulds Bill Morgan Joe Vanderwees	N.D.P.	12,213 7,595 4,499

Peterborough

Perth

Port Arthur

Ottawa Centre

Oshawa

Ottawa South

Ottawa West

Parry Sound

Oxford

Ottawa East

IN THE 1975 ONTARIO PROVINCIAL ELECTION SHOWING THE MAXIMUM AMOUNTS PAYABLE, ETC. LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

			- 16	-			
Ballot	11,006 8,961 5,085	9,628	12,440 11,781 4,663	5,892 3,235 2,295	7,058 6,875 6,001	13,886	10,064 9,270 9,215
Party	P.C. N.D.P.	ů N H H	N.D.P.	N P C.	L P.C. N.D.P.	, C F	N L D
*Candidate Eligible for Subsidy	J. Albert Belanger Roger L. Charron Raymond Des Rochers	James Taylor Keith MacDonald	Hugh O'Neil Robin Jeffrey Carson McLauchlan	Pat Reid Allan V. Avis Margaret Lichtenstein	Sean Conway Bob Cotnam Bob Cox	Paul Yakabuski Howard K. Haramis	Robert Johnston J.A. Rochefort Fred Dickson
Ballot Count Required to Qualify for Subsidy (15%)	3,757	3,258	4,332	1,713	2,990	3,843	4,345
Popular Vote	25,052	21,723	28,884	11,422	19,934	25,621	28,968
Maximum Subsidy Payable	\$5,624.84	4,605.08	6,470.86	2,834.88 Plus 2,500.00 (Sec.45(2))	4,446.04	5,267.00	7,343.90
Eligible	36,606	29,322	42,649	17,718	28,186	34,050	48,885
Electoral District	Prescott & Russell	Prince Edward-Lennox	Quinte	Rainy River	Renfrew North	Renfrew South	St. Catharines

16,275 8,773	14,415 13,470 5,835	13,557 11,628 9,116	11,622 10,482 7,334	10,833	12,258 - 9,980 - 12,086 - 17	18,765	8,713 7,169 3,546	10,907	12,409 7,144 6,576
ы .c	P.C. N.D.P.	P.C. N.D.P.	P.C. N.D.P.	C C C	E L D. P. C.	N.D.P.	N.D.P.	ь Б	L P.C. N.D.P.
James E. Bullbrook Carl E. Fleck	John Rhodes Ron Moreau Bob Gernon	Art Evans Paul Wessenger Margaret Kelly	Gordon E. Smith Roger Pretty Elinor Bingham	Osie F. Villeneuve Peter Manley	Bud Germa Elmer W. Sopha Joe Fabbro	Elie W. Martel Ron Horeck	Bob Bain Ed Havrot Howie Parker	John Eakins R. Glen Hodgson	Ed Good Bob Gramlow Jack Kersell
4,231	5,092	5,145	4,415	3,092	4,794	4,783	2,965	3,758	3,919
28,209	33,952	34,301	29,438	20,619	31,962	31,891	19,773	25,054	26,129
\$6,706.48	7,238.62	7,432,94	6,467.92	4,700.28	6,540,02	6,545,90	4,560.28	5,486.38	6,201.64
44,332	48,133	49,521	42,628	30,002	43,143	43,185	29,002	35,617	40,726
Sarnia	Sault Ste. Marie	Simcoe Centre	Simcoe East	Stormont-Dundas- Glengarry	Sudbury	Sudbury East	Timiskaming	Victoria-Haliburton	Waterloo North

LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

IN THE 1975 ONTARIO PROVINCIAL ELECTION SHOWING THE MAXIMUM AMOUNTS PAYABLE, ETC.

Ballot Count Required to Popular Qualify for *Candidate Eligible Ballot Vote Subsidy (15%) for Subsidy Count	27,096 4,064 Mel Swart N.D.P. 9,994 Allan Pietz P.C. 8,879 Lola Lemelin L 8,000	29,821 4,473 Jack Johnson P.C. 12,110 Ted Sibbald L 11,398 Gerry Campbell N.D.P. 6,313	30,882 4,632 Harry Worton L 15,654 1 Carl Hamilton N.D.P. 7,768 L Clara Marett P.C. 7,063 ©	25,279 3,791 Ian Deans N.D.P. 14,847 Matt Blair P.C. 5,270 John W. Harvey L 5,162	32,647 4,897 Eric Cunnington L 13,242  Don Ewen P.C. 11,265  Chester Faulknor N.D.P. 8,140	27,738 4,160 Fred Burr N.D.P. 13,273 Mike MacDougall L 10,794	
Maximum Subsidy Payable	\$5,876.14	6,534.70	6,854.18	5,692.60	6,820.30	6,832.48	
Eligible ct Voters	38,401	rin- 43,105	45,387	37,090	45,145	45,232	1 20
Electoral District	Welland	Wellington-Dufferin- Peel	Wellington South	Wentworth	Wentworth North	Windsor-Riverside	

12,517 6,845 3,979	14,193 13,083 8,140	12,891 10,366 9,256	14,526 11,824 6,169	11,462 8,576 4,914	4,935 - 4,441 3,234	14,007 8,074 7,981	6,083 4,618 3,174	8,091 8,023 5,814
N.D.P.	L P.C. 1 N.D.P.	P.C. 1 L 1 N.D.P.	L 1 P.C. 1 N.D.P.	N.D.P. 1 P.C.	N.D.P. L. P.C.	P.C. 1 N.D.P.	N.D.P. P.C.	N.D.P. E.C.
Bernard Newman David Burr Ron Moro	Alf Stong Tony Roman Tony Snedker	Bill Hodgson Margaret Britnell Bob Lewis	Philip G. Givens Mel Lastman Marlene Mocciola	Marion Bryden Thomas A. Wardle Ken Koury	Ross McClellan Millie Caccia Elio Madonia	Dennis Timbrell Bob Sherwood Donalda Wright	Tony Lupusella George A. Nixon Agostino Venier	Odoardo Di Santo Mike Spensieri Barbara Greene
3,524	5,461	4,876	4,962	3,772	1,928	4,509	2,167	3,289
23,494	36,411	32,513	33,086	25,147	12,857	30,062	14,448	21,928
\$5,725.64	7,911.46	7,184.58	7,272.08	5,816.36	3,220,32	7,483.90	3,670.88	5,211.84
37,326	52,939	47,747	48,372	37,974	20,127	49,885	22,943	33,656
Windsor-Walkerville	York Centre	York North	Armourdale	Beaches-Woodbine	Bellwoods	Don Mills	Dovercourt	Downsview

APPENDIX A

LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

PROVINCIAL E	ONTARIO PROVINCIAL E	1975 ONTARIO PROVINCIAL E
	ONTARIO	1975 ONTARIO

Maximum Subsidy Payable \$7,192.14 5,536.78
5,747.76
8,337.90
6,504.46 27,975
4,976.50 18,824
7,088.82 31,768

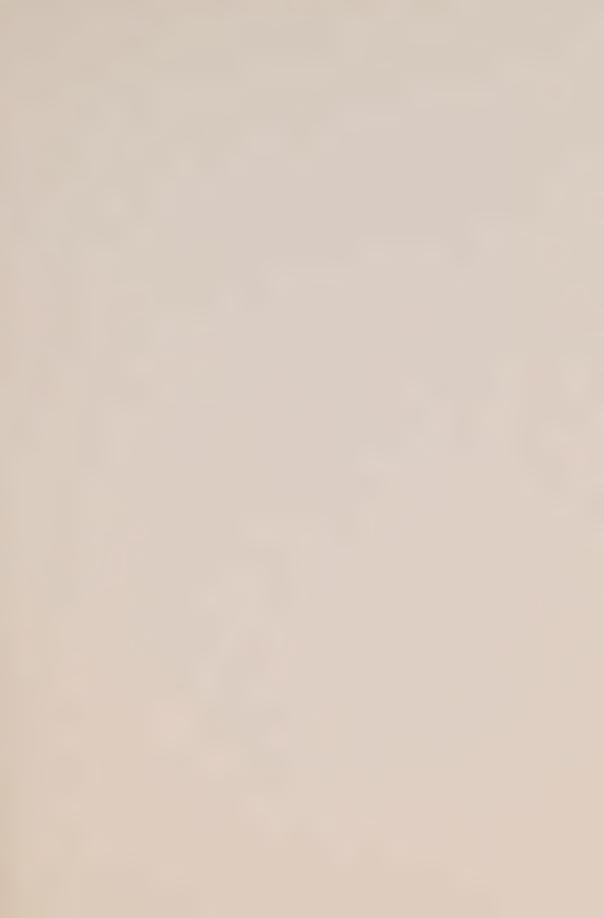
Parkdale	27,496	\$4,349.44	17,163	2,574	Jan Dukszta Stan Mamak Bob Orr	N.D.P. L. P.C.	7,158 5,599 3,816
Riverdale	30,811	4,813,54	18,167	2,725	Jim Renwick Dick Perdue Nick Kapelos	N.D.P. P.C.	9,133 4,865 3,754
St. Andrew- St. Patrick	35,582	5,481.48	21,969	3,295	Larry Grossman Barbara Beardsley Fred Kan	P.C. N.D.P.	8,054 7,625 5,951
St. David	39,712	6,059.68	26,162	3,924	Margaret Scrivener Jim Lemon June Rowlands	P.C. N.D.P.	10,536 8,043 7,141
St. George	43,547	6,596.58	26,230	3,934	Margaret Campbell Frank Vasilkioti Lukin Robinson	N.C. N.D.P.	11,042 8,577 6,029 '
Scarborough Centre	39,608	6,045.12	25,272	3,790	Frank Drea Dave Gracey Ross M. Doswell	P.C. N.D.P.	10,399   9,362   5,042
Scarborough East	44,552	6,737.28	29,687	4,453	Margaret Birch John Coates Ann Marie Hill	N.D.P.	12,645 8,809 7,850
Scarborough- Ellesmere	40,264	6,136.96	27,113	4,066	David Warner Brian Harrison Ken Tilley	L P N. D. P.	10,573 9,226 7,019
Scarborough North	54,568	8,139.52	38,035	5,705	Tom Wells Gerry Phillips Guy Beaulieu	P.C. L N.D.P.	16,512 13,835 7,241

APPENDIX 'A'

IN THE 1975 ONTARIO PROVINCIAL ELECTION SHOWING THE MAXIMUM AMOUNTS PAYABLE, LIST OF CANDIDATES ELIGIBLE FOR PUBLIC FUNDING OF CAMPAIGN EXPENSES

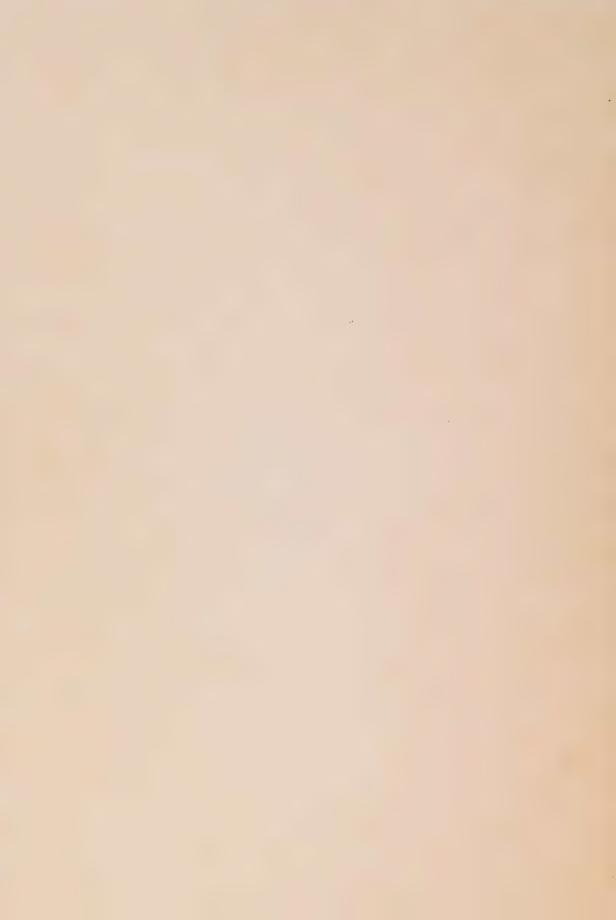
Electoral District	Eligible Voters	Maximum Subsidy Payable	Popular Vote	Ballot Count Required to Qualify for Subsidy (15%)	*Candidate Eligible for Subsidy	Party	Ballot
Scarborough West	39,456	\$6,023.84	27,555	4,133	Stephen Lewis Syd Brown Norm Kert	N.D.P.	15,815 7,212 4,393
Wilson Heights	43,935	6,650.90	26,925	4,038	Vern Singer David Rotenberg Howard Moscoe	L P.C. N.D.P.	11,379 8,739 6,441
York East	46,639	7,029.46	30,549	4,582	Arthur Meen Fred Darke Edward J. Chmielewski	P.C. I. N.D.P.	14,487 1 8,991 E
York Mills	53,081	7,931.34	37,375	5,606	Bette Stephenson Bruce Bone Allan Millard	P.C. L N.D.P.	17,365 13,290 6,720
York South	41,107	6,254.98	27,400	4,110	Donald C. MacDonald Jim Trimbee Alan Tonks	N.D.P. P.C.	13,282 7,064 6,445
York West	50,544	7,576.16	35,840	5,376	Nick Leluk Joe Cruden Ian Barrett	P.C. L N.D.P.	13,871 12,515 9,454
Yorkview	41,081	6,251.34	25,584	3,837	Fred Young Ben Bellantone	N.D.P.	13,406
TOTAL	4,901,837		3,306,397				

<sup>\*</sup> The names of the candidates as hereinabove set out are the same as they appeared on the ballots.













### THE SECOND ANNUAL REPORT

**OF** 

# The Commission on Election Contributions and Expenses

ADMINISTERING
THE ELECTION FINANCES REFORM ACT

FOR THE YEAR 1976



23 - 126

## THE

## **SECOND ANNUAL REPORT**

of

## THE COMMISSION ON ELECTION CONTRIBUTIONS

**AND EXPENSES** 

administering

THE ELECTION FINANCES REFORM ACT

for the year 1976

### COMMISSION MEMBERS

RTHUR A. WISHART, C.M. Q.C. Chairman

F. STEWART COOKE
Vice-Chairman

KENNETH BRYDEN

ELIZABETH M. DREGER

EDWARD J. KOWAL

RODERICK LEWIS, Q.C.

JOHN C. PALLETT, Q.C.

ROBERT J. WRIGHT, Q.C.

HAROLD W. YOUNG

\*\*\*\*\*\*\*\*\*\*

D. A. JOYNT, C.A.
R.B. DOBSON
ANNA P.B. STEVENSON, Q.C.

E.W. ALLEN

Executive Director
Registrar
Commission Secretary
Administrative Assistant

\*\*\*\*\*\*\*\*\*\*

Copies of this report may be obtained from:

The Commission on Election Contributions and Expenses, 8th Floor, 151 Bloor Street West, Toronto, Ontario. M7A 1A2

Telephone: 965-0455



## Commission on Election Contributions and Expenses

8th Floor Britannica House 151 Bloor Street West Toronto,Ontario M7A 1A2

(416) 965-0455

February 28th, 1977.

The Honourable Russell D. Rowe, M.P.P., Speaker of the Legislature, Parliament Buildings, Queen's Park, Toronto.

Honourable Sir:

Arthur A. Wishart, Q.C.

F. Stewart Cooke

Kenneth Bryden Mrs. Elizabeth M. Dreger

Edward J. Kowal Roderick Lewis, Q.C. John C. Pallett, Q.C. Robert J. Wright Q.C. Harold W. Young

Vice-Chairman

Chairman

I have the honour to submit the Second Annual Report of The Commission on Election Contributions & Expenses, which covers the year 1976.

This report is submitted pursuant to Section 4(2) of The Election Finances Reform Act.

Yours respectfully,

AAW/mm Encl.

Chairman



The first annual report of the Commission covered the period from May 7th, 1975, when the Commission was appointed, to December 31st, 1975, during which time a general election took place.

This second annual report is therefore the first to cover a full year of operation by the Commission.

Since by the provisions of The Election Finances Reform

Act the campaign period is defined as "the period commencing
with the issue of a writ for an election and terminating four
months after polling day", the campaign period ended on

January 18th, 1976, extending therefore into the time period
covered by this report.

Since the Act further provides for the filing within six months after polling day of campaign period returns by every political party, constituency association and candidate registered under the Act, this report will be comprised in large measure of the statistical summary resulting from the analysis by the Commission of those returns, all of which have been accompanied by an auditor's report as required by the Act. This statistical information with respect to candidates and parties will be found in Appendix "A" of this report.

In addition to the aforementioned campaign period returns, the Act requires "every political party and constituency association" registered with the Commission, to file with the Commission, on or before May 31st, a financial statement of assets and liabilities and of receipts and expenses for the

previous year, together with an auditor's report thereon.

This report also includes information furnished by these returns. (See Appendix "B" - Part B).

of interest also is Appendix "C" -- a statistical report on the number and total dollar value of contributions in excess of \$100.00 received by each registered political party, including its constituency associations and candidates through the period from February 13th, 1975, when The Election Finances Reform Act became effective, until January 18th, 1976, the end of the campaign period for the election held on September 18th, 1975. The Ontario Libertarian Party is not included in this report as it did not become a registered party until August 18th, 1976.

As stated in the first report, the Act was found to operate with reasonable adequacy, fleshed out with very detailed and complete guidelines for candidates, chief financial officers, party officials and auditors, prepared by the staff of the Commission with the assistance of legal counsel and auditors and with the active participation of the members of the Commission.

The Commission was assisted in its administration of the Act by the co-operative attitude and conscientious performance of the duties of -- with rare exceptions -- all those who had responsibilities to carry out under the provisions of the Act.

Much credit is due to these persons for their efforts. As a result of the experience gained from the 1975 Ontario election

and from suggestions, recommendations and criticisms received from candidates, party officials, chief financial officers, and members of the general public active in the political field, the Commission observed a number of areas where it was apparent the working of the Act and its administration could be improved by amendment of some of its provisions.

A good deal of time, consideration, debate and study was given to the subject of amendment by the Commission, having in mind the direction contained in section 4(1) of the Act that "the Commission....shall recommend any amendment to this Act that the Commission considers advisable". With the assistance and advice of legal counsel and auditors, a number of amendments have been drafted and submitted to the Speaker and the leaders of the parties represented in the Legislature with the recommendation that these amendments be given a high priority and enacted into law so as to be effective before another provincial election is called. The proposed amendments in the form of a Bill with marginal explanatory commentary is attached hereto as Appendix "D".

We would comment particularly on the amendments proposed to sections 35 and 43 which remove the present requirement for a constituency association to file a campaign period return. In the view of the Commission, the filing of an annual return by a constituency association is sufficient to meet the requirements of the Act. The elimination of the constituency association campaign period return will greatly reduce the work

load on chief financial officers, speed up administration of the Act, and result in a substantial saving in the expenditure of public funds.

The guidelines prepared and issued prior to the 1975 election have been reviewed and are being updated and amended in the light of the experience gained.

The Act requires that the Commission shall "publish a summary of each candidate's election receipts, expenses and subsidy in a newspaper having a general circulation in the electoral district in which he was a candidate". By December 31st, 1976 this had been done with respect to 454 candidates out of the total of 456 whose names appeared on the 1975 election ballot. Some small details remained to be checked with respect to the remaining 2 after that date so that we might be assured of complete accuracy before the summaries relating to them were published. This matter has now been completed. Appendix "A" to this report is a complete summary showing receipts, expenses and subsidy for all candidates, with the exception of one.

This report has mentioned, supra, the high degree of cooperation, performance of duty and compliance with the provisions of the Act which the Commission has observed on the part of almost everyone concerned. Such contraventions of the Act as did occur were mainly in the area of late filing of returns. These were fairly numerous, but none was the result of an apparent deliberate effort or intent to delay or

to evade. Practically all were caused through ignorance of the requirement to file by a certain date, some through the difficulty of getting the material to hand and having it audited, and some through negligence or failure to get at the task of preparing the return so that it could be audited and filed within the time stipulated.

In these cases, the Commission staff used its best efforts to persuade and assist the dilatory parties to carry out their duties, and with good results. Since The Election Finances Reform Act is new legislation, consequently for everyone to whom it applied it was a new experience — a "first time around" for dealing with such legislation. In the circumstances we think it fair to state that the results have been generally as good as could have been expected. A substantially higher level of performance can confidently be, and will be, expected with respect to future elections and in the matter of filing reports.

Failure to file returns within the times allowed by the Act are contraventions and must by section 4(1)(a) be reported to the Attorney General. This has been done, but in no case, for the reasons and considerations above stated, has the Commission to this date, seen fit to recommend or consent to the prosecution of any person, corporation or organization for a contravention of the Act.

What is important to note is that the main objectives of the Act, namely, the limitation on the amount which may be

contributed for political purposes and expended on political advertising, as well as the disclosure procedures, are being observed and achieved.

It gives the members of the Commission considerable satisfaction to report this situation, which, we believe is evidence of a fairly healthy body politic.

The Commission held sixteen meetings during the year 1976.

There are five parties registered with the Commission, namely, The Progressive Conservative Party of Ontario, The Ontario Liberal Party, The New Democratic Party of Ontario,
The Communist Party of Canada (Ontario) and The Ontario
Libertarian Party. The first three parties named have representation in the Legislature and were, therefore, deemed to be registered when The Election Finances Reform Act came into force. The Communist Party was registered pursuant to petition on the 19th day of August, 1975 and The Ontario Libertarian Party was registered pursuant to petition on the 18th day of August, 1976.

Correspondence has been received from persons enquiring as to the procedures to be followed in order to obtain the registration of four other parties, namely, The Canada Party of Ontario, The Northern Ontario Heritage Party, The Socialist Labour Party and The Ontario Republican Party. None of these four parties has filed with the Commission the material required for registration.

During the summer of 1976 the Commission employed two law students to bring up-to-date the report which had been previously completed on the subject of legislation in other jurisdictions regarding the control of election contributions and expenses.

In addition, the students catalogued the contents of the library, as well as a summary and analysis of all legal and policy decisions arrived at by the Commission since the date of its inception.

The Commission library is now fairly extensive and includes considerable reference material which has been obtained from various jurisdictions.

The Executive Director and the Registrar attended the

Annual Conference of the Association of Canadian Electoral

Officers held in Ottawa in October 21st and 22nd and reported
on the conference to the Commission at its meeting on November

17th.

We invite examination of the budget of the Commission which is set forth in summary form in the following statement. The budget is prepared by staff under the supervision of the Chairman and is then submitted to the members of the Commission for scrutiny and final approval. It is then taken before the Board of Internal Economy with the Chairman, Executive Director and other members of the staff in attendance to answer questions and explain the various items. It will be noted that the items in the budget provided for the public funding of candidate

expenses and subsidizing the cost of auditors' services are fixed as to amount by the Act. Over these items the Commission has no control except to make certain that the figures contained in the filed returns are correct and that the returns have been duly and properly audited.

## COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

Summary of Payments during Calendar Year 1976	
Commission Members Fees and Chairman's Salary	\$ 51,300.00
Staff Salaries, Casual Help and Employee Benefits	184,500.00
Travel, Accommodation and Communication	11,200.00
Advertising	7,200.00
Legal, Audit and Other Professional Services	65,600.00
Office Rental including 1975 Rental of Office Premises	77,400.00
Furniture and Equipment required in establishing Commission Offices	55,400.00
Pamphlets, Stationery and Office Supplies	18,200.00
Total	\$ 470,800.00
*Public Funding of Candidate Expenses	\$2,056,302.04
*Subsidy paid to Auditors	294,826.75
Total	\$2,351,128.79
Grand Total	\$2,821,928.79

<sup>\*</sup>The subsidy paid to auditors and the public funding of candidates' expenses are statutory items provided for respectively by section 41 and section 45 of the Act. The total administrative costs of the Commission for the year 1976 is as shown, i.e. \$470,800.00.

The accounts of the Commission were audited by the Provincial auditor and found to be entirely in order.

Section 16 of the Act is as follows:

- (1) All documents filed with the Commission are public records and may be inspected by any person upon request at the offices of the Commission during normal office hours.
- (2) Any person may take extracts from the documents referred to in subsection 1 and is entitled to copies thereof upon payment for the preparation of the copies at such rate as the Commission may determine.

The Commission welcomes inspection of documents and provides facilities for inspection and for the production of copies and extracts from the documents. A charge of fifteen cents per page is made to cover part of the cost.

There was a considerable demand by the public and by the news media for this material. One hundred and forty persons visited the Commission offices to scan and inspect financial filings. Revenues from this source turned over to the Legislative Assembly Accounts Branch as at December 31st, 1976 totalled \$2,116.75.

The staff of the Commission comprises eleven persons, the Chairman, Mr. D.A. Joynt, C.A., Executive Director, Mr. Robert Dobson, Registrar, Mrs. Anna Stevenson, Q.C., Commission Secretary, Mr. Edward Allen, Administrative Assistant,

a clerk, a messenger, a receptionist-secretary and three of the secretaries. Mr. Gordon Coleman, and his associates, Mr. Wm. L'Heureux and Mr. Peter Maddaugh, of the law firm of Tory, Tory, DesLauriers and Binnington, have attended meetings of the Commission and furnished advice and counsel on questions of law, as well as assisting in the preparation of amendments to the Act. Mr. David Wishart, F.C.A., of Clarkson, Gordon & Co., has also attended our meetings and conferences and aided the Commission in matters having to do with the audit of financial returns. To our staff and to these persons we express our sincere appreciation for faithful, devoted and efficient service to the Commission and to the citizens of Ontario.

All of which is respectfully submitted.

Dated the 28th day of February, 1977.

.A. wishart, Chairman

F. Stewart Cooke,

Vice-Chairman

Shapite M. Dreger

Roderick/Lewis

Robert J. Wright

7Kenneth Bryden

Edward J. Kowal

John C. Pallett

Harold Young

## APPENDIX A

## SUMMARY OF CANDIDATE'S

RECEIPTS,

**EXPENSES** 

AND

SUBSIDY

**RELATING TO THE** 

## 1975 ONTARIO PROVINCIAL ELECTION

## **LEGEND**

P.C. - Progressive Conservative Party of Ontario

N.D.P. - New Democratic Party of Ontario

L. - Ontario Liberal Party

Communist Party of Canada (Ontario)

I. - Independent

C.F.O. - Chief Financial Officer

Note: The name of the candidate first appearing in the Riding summary is that of the elected

member.

COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

			Campaign		Subsidy	idy
			Receipts		*Paid to	
			Before	Campaign	Candidate	Paid to
Riding	Party	Candidate	Subsidy	Expenses	& C.H.O.	Auditor
Algoma	N.D.P.	Bud Wildman	6,493	11,493	5,346	400
	P.C.	Bernt Gilbertson	13,850	19,772	5,346	500
	ŗ.	Ralph D. Nelson	6,579	6,774	5,346	375
Algoma-Manitoulin	ъ.С.	John Lane	17,478	16,764	2,974	500
	N.D.P.	Winston Baker	9,596	10,533	2,974	455
	Ľ.	Leo A. Foucault	6,627	6,208	2,974	450
Brampton	P.C.	Bill Davis	46,580	46,888	7,838	500
	N.D.P.	John Deamer	8,563	8,563	7,838	450
		Bill Agnew	9,776	17,799	7,838	200
	· H	A. Richard Bullock	487	487	Ni 1	75
	ů	John MacLennan	Nil	Nil	Nil	Nil
	·	Robert Simms	3,761	4,097	Nil	400
Brantford	N.D.P.	Mac Makarchuk	20,361	20,215	6,450	200
	Ľ.	David Carll	24,686	31,136	6,450	250
	P.C.	Dick Beckett	34,103	31,313	6,450	200
	ರ	William P. Small	643	643	Ni 1	150
Brant-Oxford-Norfolk	'n	Robert Nixon	22,900	22,020	5,722	500
	P.C.	Don Harder	8,890	17,116	5,721	250
	N.D.P.	Jim Schneider	14,279	14,279	5,721	420
		Ancel Kerr	115	109	Ni 1	75
Brock	P.C.	Bob Welch	27,769	25,307	5,374	200
	Ľ.	Margo Fyfe	8,522	662,6	5,374	350
	N.D.P.	Fred Lindal	7,752	7,798	5,374	400

Burlington South	P.C.	George A. Kerr	37,436	31,180	8,037	475
	N.D.P.	bon remners Bill Brown	17,036	17,036	8,037	500
Cambridge	N.D.P.	Monty Davidson Claudette Millar Ruggles Constant	9,336 10,996 37,401	13,946 14,217 37,139	6,695 6,695 6,695	450 250 500
Carleton	N.C. H.D.P.	Sid Handleman Ben Franklin Gordon Kritsch Michael Sammon	44,631 22,704 12,696 Nil	42,094 27,436 12,696 Nil	7,163 7,163 7,163 Nil	500 500 455 Nil
Carleton East	N.D.P. L. P.C.	Evelyn Gigantes Paul Taylor Darwin Kealey	14,064 12,113 44,542	17,916 13,683 60,846	7,520 7,520 7,520	500
Carleton-Grenville	P.C. N.D.P. L.	Donald R. Irvine Reg Willis Howard Perkins	29,518 1,906 8,025	17,912 4,031 8,600	5,331 3,811 5,331	340
Chatham-Kent	P.C. N.D.P.	Darcy McKeough James L. Cooke Ron Franko	38,778 8,026 7,678	27,612 7,506 7,678	5,790 5,790 5,790	225 500 400
Cochrane North	P.C. N.D.P.	Rene Brunelle Rene Brixhe Bernie Labonte	13,370 6,040 8,495	18,428 6,389 8,399	6,418 5,629	440 400 380
Cochrane South	N.D.P.C. L. L.	Bill Ferrier Alan Pope Wayne Keon Robert Cochrane Peter Bruce	18,624 23,809 3,719 629 Nil	18,624 29,197 3,719 629 Nil	5,255 5,255 Nil Nil	500 500 500 450 Nil
Cornwall	N.D.P. P.C.	George Samis Rudy Villeneuve Madeleine Germain	13,617 25,213 8,986	19,993 39,713 8,886	5,174 5,174 Nil	500 500 350
* Section 45(5) Any surplus, determined a registered party the moneys paid to to one or more registered parties or r	determined ys paid to parties or	by taking into account in the fi the candidate's chief financial egistered constituency associati	cer	of an secti	official candidate	te for d over

SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

			Campaign Receipts	יר פרודות בי מיזייים ויים	*Paid to	dy List
Riding	Party	Candidate	Subsidy	Expenses	& C.F.O.	Auditor
Dufferin-Simcoe	L. N.D.P.	George McCague Bob Beattie Ian Perkins Rachelle Cornelsen	32,035 20,934 220 190	32,113 26,336 2,016 189	6,849 6,849 Nil	340 500 250 75
Durham East	N.D.P. P.C. L.	Doug Moffatt Charles McIlveen Kirk Entwisle Ray Beacock	16,288 27,642 10,987 125	22,852 27,814 14,770 115	6,608 6,608 6,608 Nil	500 500 175 75
Durham York	P.C. N.D.P.	Bill Newman Clare Morrison Lesley Griffin	52,117 17,393 2,595	44,199 22,431 7,584	5,914 5,914 5,914	500 450 370
Durham West	N.D.P. L. P.C.	Charles Godfrey Des Newman Bill Pilkington Terrence Coughlin	15,041 22,991 21,206 Nil	20,041 18,171 26,374 Nil	6,128 6,128 6,128 Nil	470 500 250 Nil
Elgin	P.C. N.D.P.	Ron McNeil Marietta Roberts Bob McNaughton	26,066 10,257 8,243	22,910 14,010 11,243	5,824 5,824 5,824	400 400 450
Brie	L. N.D.P.	Ray L. Haggerty Maurice Keck John Buscarino	10,477 16,548 19,740	13,361 16,491 19,362	4,786 4,786 4,786	400 500 400
Essex North	L. N.D.P. P.C.	Richard Ruston Lucien Lacasse Fred Cada	6,674 9,506 13,008	7,795	5,006	400 485 350

Essex South	L. P.C. N.D.P.	Remo Mancini Frank Klees Ralph Wensley	13,463 16,926 3,956	18,802 21,596 12,166	5,339 5,339 5,339	500 500 500	
Fort William	N.D.P. P.C. L.	Iain Angus Jim Jessiman Dale Willoughby Clifford Wahl	8,309 35,788 16,026 937	11,989 21,423 21,043 937	5,966 5,966 5,966 Nil	450 250 450 150	
Frontenac-Addington	L. P.C. N.D.P.	J. Earl McEwen W.J. Nuttall Bill Barnes Ross Baker	22,514 24,445 3,200 800	28,414 27,699 2,773 796	5,109 5,109 Nil Nil	500 500 360 150	
Grey	L. P.C. N.D.P.	Bob McKessock Eric A. Winkler Colin L. Swan	13,079 32,370 763	13,069 22,395 3,704	5,438 5,438 Nil	125 435 300	
Grey-Bruce	L. P.C. N.D.P.	Eddie Sargent Garry Harron Lorne Creighton	12,388 38,515 5,883	22,297 33,928 5,883	5,256 5,256 Nil	350 500 300	-
Haldimand-Norfolk	L. P.C. N.D.P.	Gordon I. Miller Jim Allan Norm Walpole	23,616 25,393 8,059	28,776 27,801 8,059	6,521 6,521 6,521	200 500 420	15 –
Halton-Burlington	L. P.C. N.D.P.	Julian Reed Gary Dawkins William Johnson	13,171 15,248 6,374	13,104 21,679 6,372	5,930 5,930 5,930	250 500 420	
Hamilton Centre	N.D.P. L. P.C.	Mike Davison Bob Monte Maurice Carter Art Walling	11,917 12,702 38,919 407	16,087 16,293 43,658 407	5,773 5,773 5,773 Nil	490 500 500 100	
Hamilton East	N.D.P. L. P.C. C.	Bob MacKenzie Joe Rogers Bob Hodgson Bob Jaggard Alcide Hamelin	13,715 8,927 11,296 505	13,715 16,035 15,981 505	7,133 7,133 7,133 Nil	500 500 425 150 75	
* Section 45(5) Any surplus, determined a registered party the moneys paid to to one or more registered parties or	determined neys paid to parties or	by taking into account in the financial statement of an official candidate for the candidate's chief financial officer under this section, shall be paid over registered constituency associations.	nancial state officer under ons.	statement of an official candidate for under this section, shall be paid over	cial candida shall be pai	ite for ld over	

COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

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Kingston & The Islands	P.C. L. N.D.P.	Keith Norton Ken Keyes Lars Thompson Ruth Miller	19,703 16,419 5,004 Nil	20,897 15,083 10,019 Nil	5,893 5,893 5,893 Nil	500 200 455 25
Kitchener	L. P.C. N.D.P.	James R. Breithaupt Bill Pernfuss Meg. Young Evelina Pan	18,937 20,493 9,683 Nil	18,183 34,696 9,683 Nil	6,953 6,953 6,953 Nil	350 500 380 25
Kitchener-Wilmot	L. N.D.P. P.C.	John Sweeney Morley Rosenberg Colin O'Brian	26,772 12,334 18,254	29,590 17,057 19,263	5,823 5,823 5,823	500 480 500
Lake Nipigon	N.D.P. L.	Jack Stokes Michael Power Gino Caccamo	3,027 3,493 12,697	5,383 10,195 14,993	5,383 5,387 Nil	400 Nil 350
Lambton	P.C. L. N.D.P.	Lorne Henderson Fred McCormick Maurice R. Payne	18,049 14,107 393	21,956 18,523 373	4,623 4,623 Nil	500 260 150
Lanark	P.C. I. N.D.P.	Doug. Wiseman Gary O'Neil George Murray	9,891 8,322 4,468	15,002 12,087 4,468	4,510 4,510 3,828	500 500 430
Leeds	P.C. L.D.P.	James A.C. Auld John Fielding Edward J. Lanigan	21,329 4,889 3,896	18,631 8,783 8,557	5,251 5,251 5,251	500 440 400
Lincoln	L. N.D.P.	Ross Hall Paul E. Prince Ron Leavens	20,300 19,888 3,085	18,081 18,831 3,562	4,729 4,729 3,417	300
London Centre	I N. D. C. I. P. C. P. P. C. P. C. P. C. P. P	David Peterson Earle Terry Pat Chefurka Agnes Shaw	28,279 44,753 10,924 Nil	35,641 29,591 17,851 Nil	7,104 7,105 7,104 Nil	500 500 500 Nil

<sup>\*</sup> Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

# SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

			Campaign Receipts		*Paid to	$d\overline{\chi}$
Riding	Party	Candidate	Before	Campaign Expenses		Paid to Auditor
London North	L. P.C. N.D.P.	Marv Shore Gordon W. Walker Mike Warren	35,918 46,844 6,984	42,778 52,295 11,788	6,954 6,954 6,954	500
London South	N.D.P.	John P. Ferris John Eberhard Edith Welch	29,449 46,832 5,205	26,507 34,799 11,205	8,254 8,254 8,254	500 500 470
Middlesex	E.C. N.D.P.	Bob Eaton Maurice Platts Howard Aitkenhead	32,600 10,186 4,750	32,564 12,748 4,750	4,868 4,868 Nil	500 250 360
Mississauga East	P.C. L. N.D.P.	Bud Gregory Irene Robinson Larry Taylor Edmond Meyers	32,037 12,980 9,821 207	27,583 16,722 9,721 207	6,030 6,030 6,030 Nil	175 500 480 100
Mississauga North	P.C. N.D.P.	Terry Jones David Busby Vince Zuccaro	47,133 9,522 18,428	45,097 9,511 23,637	6,961 6,961 6,961	400 475 500
Mississauga South	P.C. L. N.D.P.	Doug Kennedy Mike Garvy Danny Dunleavy	41,089 17,640 9,641	31,594 18,959 9,641	6,114 6,114 6,114	500
Muskoka	P.C. N.D.P. L.	Frank S. Miller Ken Cargill Peggie Fitzpatrick William Triska	15,824 2,626 1,389 394	14,991 6,591 2,225 389	3,753 3,753 2,225 Nil	475 350 185 75

Niagara Falls	• 1	Vince Kerrio	1	170101	0000	TTN	
	P.C.	John Clement	54,554	51,993	6,583	200	
	N.D.P.	Peter Sobol	6,674	6,674	6,174	390	
Nickel Belt	N.D.P.	Floyd Laughren	13,136	13,136	6,272	460	
	ъ.С.	Gilles Pelland	28,124	27,831	6,272	450	
	i.	Patrick Owens	3,740	7,598	6,272	200	
Nipissing	r.	R.S. (Dick) Smith	545	22,714	6,264	500	
1	P.C.	John Valiquette	19,886	26,627	6,264	250	
	N.D.P.	Mike O'Hallarn	1,156	6,376	6,264	420	
	н.	Ed Deibel	1,278	1,250	Ni 1	275	
Northumberland	ъ. С.	Russell Rowe	10,831	22,550	6,295	495	
	Ľ.	Isobel Kirkpatrick	18,779	20,339	6,295	470	
	N.D.P.	John Taylor	3,997	766,6	6,295	200	
Oakville	р. О	Jim Snow	4,808	38.810	5.834	400	
	Ľ.	McLean Anderson	17,066	23,543	5,834	500	
	N.D.P.	Doug Black	5,515	966,8	5,834	Nil	
	н.	Christina Morris	Nil	Nil	Nil	Nil	
Oshawa	N.D.P.	Mike Breaugh	17,967	19,367	6,024	480	-
	P.C.	Alan Dewar	18,576	21,808	6,024	500	19
	L.	William Menzies	3,416	2,753	Nil	250	9
	· .	Lynn Rak	575	575	Ni 1	150	-
Ottawa Centre	N.D.P.	Mike Cassidy	16,993	18,893	6,927	500	
	P.C.	Gale Kerwin	30,183	30,629	6,927	500	
	Ľ.	Gerald Kirby	16,645	23,701	6,927	250	
	ပ်	Marvin Glass	LiN	T TN	Nil	25	
Ottawa East	ī.	Albert Roy	11,490	13,204	6,994	250	
	P.C.	David Dehler	10,291	20,408	6,994	500	
	N.D.P.	Robert Cournoyer	9,148	8,975	6,994	460	
Ottawa South	P.C.	Claude Bennett	54,098	50,236	7,590	500	
	N.D.P.	Eileen Scotton	22,681	22,681	7,590	500	
	ŗ.	Patricia Thorpe	4,547	11,612	7,590	500	
Ottawa West	P.C.	Don Morrow	25,179	32,192	7,635	400	
	Ľ.	Walter Ryan	17,004	22,378	7,635	500	
	N.D.P.	Sue Findlay	10,849	16,312	7,635	490	

COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

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			Campaign Receipts Before	Campaign	*Paid to Candidate P	dy Paid to
Riding	Party	Candidate	Subsidy	Expenses	& C.F.O.	Auditor
Oxford	P.C. L. N.D.P.	Harry Parrott Alice Garner Peter Klynstra	31,057 23,311 2,850	27,745 25,149 2,850	7,367 7,367 Nil	500
Parry Sound	P.C. L. N.D.P.	Lorne Maeck Ed Fisher Larry Labine	26,898 8,695 1,680	27,189 11,391 4,086	4,350 4,350 3,606	250 375 300
Perth	L. P.C. N.D.P.	Hugh Edighoffer Bob Smith Larry J. Wraith	8,732 5,600 2,131	11,077 7,959 2,131	6,577 6,577 Nil	300 200 250
Peterborough	N.D.P.	Gill Sandeman John Turner Mike O'Toole Gerry van Houten	23,802 29,171 9,145 568	23,796 31,244 20,591 568	8,560 8,560 8,560 Nil	495 500 475 200
Port Arthur	N.D.P.	Jim Foulds Bill Morgan Joe Vander Wees Nancy McDonald	11,457 34,152 11,359 1,223	14,784 33,495 12,699 1,223	5,700 5,700 5,700 Nil	500 485 375 150
Prescott & Russell	P.C. L. N.D.P.	J. Albert Belanger Roger Charron Raymond DesRochers	24,767 16,166 3,445	24,599 20,414 8,551	5,624 5,624 5,624	500 500 410
Prince Edward-Lennox	P.C. L. N.D.P.	James Taylor Keith MacDonald Jan Nicol	20,751 17,356 3,524	25,982 19,339 3,458	4,605 4,605 Nil	500 475 380
Quinte	L. P.C. N.D.P.	Hugh P. O'Neil Robin Jeffrey Carson McLauchlan	27,226 28,111 6,948	28,754 25,936 6,948	6,470 6,470 6,470	340 350 390

Rainy River	L.	Pat Reid	7,085	7,085	5,334	200	
	P.C.	Allan V. Avis	12,249	10,628	5,334	350	
	N.D.P.	Marg Lichtenstein	4,568	7,568	5,334	355	
;	1	3		1		i	
Kenirew North			14,160	17,391	4,446	500	
	.C.	Bob Cotnam	17,583	15,673	4,446	475	
	N.D.P.	Bob Cox	3,067	5,212	4,443	400	
ر د د	(	1	0	7	l (	e e t	
Kenirew south	ب	Faul rakabuski	70,981	757777	2,26/	200	
	Ľ.	Howard K. Haramis	12,492	11,833	5,267	450	
	N.D.P.	Lawrence Smith	1,007	1,007	Nil	300	
	· H	David Anderson					
St. Catharines	P.C.	Robert Johnston	21,159	21,088	7.343	300	
	Τ,	J.A. Rochefort	8.767	10.834	7 343	250	
	1 Z		10.40	10,01	0,00	000	
	N.D.F.	ried Dickson	760171	12,032	1,543	490	
	ပံ	Bruce Magnuson	1,573	1,573	TIN	150	
	H	Lucylle Boikoff	N-i-I	119	T i i	Ni 1	
Sarnia	'n.	James E. Bullbrook	17,178	18,843	6.706	500	
	2	700 E	000 10	000000	202 2		
	ָּי װְ װְּ	COLL E. LICCA	070 TC	30,208	90/10	485	
	Z.U.Y.	lvan Hillier	2,515	7 4 4 4 /	N T	300	
	· H	Marek Wiechula	35	35	Nil	Nil	
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saure see. marre	, ,	COUNT INTOGES	20,000	20,130	1,230	000	
	N.D.P.		18,033	18,033	7,238	435	
	ŗ.	Bob Gernon	10,623	15,867	7,238	350	
	ပ်	Gordon Massie	Nil	Nil	Nil	25	
	Ç	7	רר ככ	700	7		
מדייונים כפוונדים	, ,	מייים בייים	777177	201104	7647	000	
	N.D.F.	Faul Wessenger	4,228	11,940	7,432	200	
	ŗ.	Margaret Kelly	11,098	10,906	7,432	200	
Simcoe East	ъ С	Gordon Smith	22,682	24,172	6,467	500	
	N.D.P.	Roger Pretty	9,557	15,609	6,467	440	
	г.		6,510	12,194	6,467	475	
		n					
Stormont-Dundas &	P.C.	Osie Villeneuve	19,127	17,301	4,700	500	
Glengarry	г.	Peter Manley	19,040	12,272	4,700	235	
	N.D.P.	Gerald Lussier	1,597	1,845	Nil	280	
* Section 45(5) Any surplus, determined	letermined ]	by taking into account in the financial		statement of an official	icial candidate	ate for	
a registered party the moneys paid	s paid to	the candidate's chief financial officer		under this section, shall be paid over	shall be pai	d over	

to one or more registered parties or registered constituency associations.

COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

# SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

			Campaign Receipts		*Paid to	ďŽ
7	-		Before	Campaign	Candidate	Paid to
Klaing	Party	Candidate	Subsidy	Expenses	& C.H.O.	Auditor
Sudbury	N.D.P.	Bud Germa	8,113	12,517	6,540	440
	L.	Elmer W. Sopha	17,855	23,640	6,540	500
	P.C.	Joe Fabbro	49,232	48,632	6,540	500
	ပံ	Maurice E. Proulx	957	957	Nil	150
Sudbury East	N.D.P.	Elie W. Martel	7,930	11,846	6.545	460
	Ľ.	Ron Horeck	10,965	10,965	6,545	500
	P.C.	Ray Plourde	32,414	32,322	Nil	200
Timiskaming	N.D.P.	Bob Bain	10,402	10,402	4,560	200
	P.C.	Ed Havrot	15,364	11,994	4,560	500
	ŗ.	Howie Parker	Nil	7,395	4,560	300
	·	Ron Romanow	Ni1	Nil	Nil	Nil
	I.	Clement Larochelle	Nil	Ni1	Nil	Nil
Victoria-Haliburton	ī.	John Eakins	11,203	12,845	5,486	475
	P.C.	R. Glen Hodgson	7,805	14,320	5,486	500
	N.D.P.	Fred McLaughlin	4,525	4,526	Nil	380
	ູບຸ	Harry Hughes	Nil	145	Nil	75
Waterloo North	ដ	Ed Good	16,968	16,968	6,201	200
	P.C.	Bob Gramlow	19,789	20,562	6,201	250
	N.D.P.	Jack Kersell	10,685	14,242	6,201	420
Welland	N.D.P.	Mel Swart	15,274	15,274	5,876	200
	P.C.	Allan Pietz	20,355	24,694	5,876	500
	ŗ.	Lola Lemelin	9,258	19,953	5,876	200
	Ů	John Severinsky	1,172	1,172	Nil	150
Wellington-Dufferin-Peel	P.C.	Jack Johnson	18,586	18,914	6,534	500
	Ľ.	Ted Sibbald	8,220	7,950	6,534	350
	N.D.P.	Gerry Campbell	8,532	8,532	6,534	420

N.D.F.
Walter A. Tucker Brian T. Seymour
Ian Deans Matt Blair John W. Harvey
Eric Cunningham Don Ewen Chester Faulknor
Fred Burr Mike MacDougall Bill Woolson
Ted Bounsall Lyle Browning Tony Vandereerden Joe Crouchman Mike Longmoore
Bernard Newman David Burr Ron Moro Nicola Veronico
Alf Stong Tony Roman Tony Snedker John White
Bill Hodgson Margaret Britnell Bob Lewis
Philip G. Givens Mel Lastman Marlene Mocciola David Liddiard

to one or more registered parties or registered constituency associations.

COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

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· · · · · · · · · · · · · · · · · · ·			Campaign Receipts Before	Campaign	*Paid to	dy Paid to
Riding	Party	Candidate	Subsidy	Expenses	& C.F.O.	Auditor
Beaches-Woodbine	N.D.P.	Marion Bryden Thomas Wardle	16,734	16,734	5,816	500
	Ľ.	Ken Koury	6,901	16,629	5,816	400
	ပ်	Christian Negre	1,061	1,061	Nil	200
Bellwoods	N.D.P.	Ross McClellan	10,511	14,302	3,220	470
	ŗ.	Millie Caccia	8,460	12,624	3,220	500
	ъ. С.	Elio Madonia	26,065	31,717	3,220	500
	ပံ	Richard Orlandini	1,353	1,353	Nil	300
Don Mills	P.C.	Dennis Timbrell	21,499	19,848	7,483	210
	N.D.P.	Bob Sherwood	5,954	7,954	7,483	460
	i.	Donalda Wright	7,920	10,741	7,483	200
Dovercourt	N.D.P.	Tony Lupusella	12,571	12,571	3,670	420
	ů Č	George Nixon	15,280	16,422	3,670	200
	ŗ.	Agostino Venier	4,348	7,645	3,670	200
	ပံ	William Stewart	1,598	1,598	Nil	200
	H	Hugh Yearwood	06	06	Ni 1	40
Downsview	.P.		14,126	14,306	5,211	200
	ŗ.	Mike Spensieri	10,210	17,014	5,211	500
	ů.	Barbara Greene	11,582	17,638	5,211	200
Eglinton	P.C.	Roy McMurtry	78,296	51,607	7,192	200
	Ľ.	Frank Judge	11,655	21,474	7,192	500
	N.D.P.	Eileen Elmy	1,623	1,623	Nil	280
		Angel Ann Harris	Nil	Nil	Nil	Nil
	H	Donald Redekop	Nil	Nil	Nil	Nil
Etobicoke	N.D.P.	Ed Philip	6,626	9,568	5,536	430
	г.	Leonard Braithwaite	5,338	11,107	5,536	425
	o,	Bill Stockwell	14,280	21,672	5,536	250

High Park-Swansea	N.D.P.	Ed Ziemba	12,493	15,921	5,747	500
	P.C.	Yuri Shymko	28,014	30,740	5,747	500
	н.	Ed Negridge	7,575	14,841	5,747	500
	I.	Ann Noble	Ni1	Nil	Nil	Nil
	°.	Steve Amsel	755	746	Nil	150
			1	;	1	,
Humber	P.C.	John P. MacBeth	27,535	27,944	8,337	200
	L.	Alex Marchetti	13,643	22,193	8,337	250
	N.D.P.	Bob Curran	2,175	2,175	2,175	315
or of oake I	N.D.P.	Pat Tawlor	12.445	12.445	6.504	500
Dancsilote				0000		0 0
	Ľ.	John McPhee	10,420	15,539	6,504	250
	P.C.	Helen Wursta	9,790	11,874	6,504	300
	G.	Neil McLellan	1,042	1,027	Nil	250
	I.	Fred Haight	Nil	Nil	Nil	Nil
Oakwood	N.D.P.	Tony Grande	11,809	13,205	4,976	430
	ī.	Richard Meagher	7,705	16,668	4,976	500
	P.C.	Joseph A. Marrese	36,870	36,858	4,976	500
	H.	Marvin Gordon	2,510	2,510	Nil	350
		Val Bjarnason	820	750	Nil	200
Oriole	P.C.	John Williams	16,645	19,960	7,088	500
	1	Bob Reid	11,081	16.783	7,088	500
	N.D.P.	Ken Crooke	2,305	5,119	5,245	360
				,		
Parkdale	N.D.P.	Jan Dukszta	14,031	13,960	4,349	200
	Ľ.	Stan Mamak	4,712	8,723	4,349	435
	P.C.	Bob Orr	17,155	22,820	4,349	500
	С.	Kerry McCuaig	1,806	1,806	Nil	300
	н.	Robert A. McKay	Nil	Ni1	Nil	Nil
	н.	K. Otta	Ni1	201	Nil	300
Riverdale	N.D.P.	Jim Renwick	12,226	12,226	4,813	480
	P.C.	Dick Perdue	14,044	21,200	4,813	500
	Ľ.	Nick Kapelos	17,320	21,929	4,813	500
	C,	Ed McDonald	806	806	Nil	150
	, .   I	Walter Belei	Nil	Nil	Nil	Nil
	<b>-</b>	George Shand	1 0.41	1.041	N:1	250
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<sup>\*</sup> Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

## COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

## SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

Riding	Party	Candidate	Campaign Receipts Before Subsidy	Campaign Expenses	Subsidy *Paid to Candidate P.	d <u>Y</u> Paid to Auditor
St.Andrew-St.Patrick	N.D.P.	Larry Grossman Barbara Beardsley Fred Kan Frank Cunningham	51,611 19,948 20,693 983	50,884 19,948 22,993	5,481 5,481 5,481 Nil	500 500 500 350
St.David	P.C. N.D.P. L. I.	Margaret Scrivener Jim Lemon June Rowlands Vincent Miller Anna Larsen	36,453 5,347 8,070 Nil 1,145	45,244 8,838 8,680 Nil	6,059 6,059 6,059 Nil	500 410 500 Nil
St. George	L. P.C. N.D.P. I.	Margaret Campbell Frank Vasilkioti Lukin Robinson Marshall Bruce Evoy Elizabeth Hill	20,509 44,834 12,010 Nil	21,805 54,018 12,010 Nil	6,596 6,596 6,596 Nil	500 500 500 Nil 150
Scarborough Centre	P.C. N.D.P. C. I.	Frank Drea Dave Gracey Ross Doswell Gareth Blythe Raymond Whidden	22,106 5,179 2,325 965 Nil	13,981 9,864 6,890 768 Nil	6,045 6,045 6,045 Nil	450 500 250 200 Nil
Scarborough East	P.C. L. N.D.P. I.	Margaret Birch John Coates Ann Marie Hill David Tootill	19,523 15,862 7,619 140	27,099 15,561 7,619	6,737 6,737 6,737 Nil	500 500 440 100
Scarborough-Ellesmere	N.D.P. L.	David Warner Brian Harrison Ken Tilley Scott Bell	8,851 19,585 4,073 Nil	11,710 19,558 9,012 Nil	6,136 6,136 6,136 Nil	425 500 47 <b>5</b> Nil

Scarborough North	P.C.	Tom Wells	41,950	41,912	8,139	200
		Gerry Phillips	14,330	22,428	8,139	425
	N.D.P.	Guy Beaulieu	7,491	7,491	7,491	400
	н.	Robert Schultz	Ni 1	Ni1	Nil	Nil
Scarborough West	N.D.P.	Stephen Lewis	15,225	18,392	6,023	450
	D. C.	Syd Brown	18,884	16,776	6,023	475
	ц.	Norm Kert	11,177	17,653	6,023	200
	H	Richard Sanders	Nil	Nil	Nil	Ni1
Wilson Heights	ŗ.	Vern Singer	11,795	18,005	6,650	200
	P.C.	David Rotenberg	24,507	25,072	6,650	450
	N.D.P.	Howard Moscoe	4,616	8,743	6,650	390
	· H	George Dance	Nil	Nil	Nil	Nil
York East	P.C.	Arthur Meen	44,167	47,605	7,029	200
	Ľ.	Fred Darke	4,355	10,653	7,029	350
	N.D.P.	Edward J. Chmielewski	2,283	2,526	2,526	320
	• H	Christopher Greenland	Ni.1	Nil	Nil	Nil
	ů	Nick Pieros	708	708	Nil	150
York Mills	D. C.	Bette Stephenson	35,244	28,380	7,931	400
	Ľ,	Bruce Bone	12,323	18,305	7,931	200
	N.D.P.		2,657	2,660	2,660	330
York South	N.D.P.	Donald C. MacDonald	11,700	13,820	6,254	200
	ъ.С.	Jim Trimbee	16,206	21,869	6,254	250
	Ľ,	Alan Tonks	3,955	8,932	6,254	250
	ບ	Mike Phillips	650	615	Nil	150
York West	ь. С.	Nick Leluk	35,572	32,894	7,576	420
	Ľ.	Joe Cruden	14,210	14,176	7,576	200
	N.D.P.	Ian Barrett	6,139	7,468	7,468	440
Yorkview	N.D.P.	Fred Young	11,973	16,973	6,251	200
	ŗ,	Ben Bellantone	13,608	14,952	6,251	200
	P.C.	Dorlene Hewitt	4,050	4,047	Nil	200
	U	John Sweet	985	516	Nil	150
* Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for	determined	Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for	financial state	ment of an of	ficial candid	late for

a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.



## APPENDIX B

FINANCIAL DATA

**EXTRACTED** 

FROM

REGISTERED POLITICAL PARTY

CAMPAIGN AND ANNUAL RETURNS FILED



## APPENDIX "B"

## FINANCIAL DATA

## EXTRACTED FROM

## REGISTERED POLITICAL PARTY

## CAMPAIGN AND ANNUAL RETURNS FILED

## A. FINANCIAL DATA FROM CAMPAIGN PERIOD RETURNS -August 11th, 1975 to January 18th, 1976 (Excluding proceeds from Bank Loans)

	Receipts \$	Expenses \$
The Progressive Conservative Party of Ontario	1,227,937	2,112,565
New Democratic Party of Ontario	114,292	127,712
Ontario Liberal Party	483,953	954,680
Communist Party of Canada (Ontario)	21,112	15,926

## B. FINANCIAL DATA FROM 1975 ANNUAL RETURNS

	Receipts \$	Expenses \$	(as at	Liabilities Dec.31, 1975) \$
The Progressive Conservative Party of Ontario	134,249	934,171	119,154	1,448,190
New Democratic Party of Ontario	408,254	712,879	193,152	402,827
Ontario Liberal Party	271,908	341,872	35,117	538,975
Communist Party of Canada (Ontario)	719	5,811	2,261	2,216



### APPENDIX C

STATISTICAL REPORT

ON NUMBER AND TOTAL DOLLAR VALUE

OF CONTRIBUTIONS RECEIVED

IN EXCESS OF \$100

BY EACH

REGISTERED POLITICAL PARTY

AND ITS

ASSOCIATIONS AND CANDIDATES

FOR THE PERIOD FROM FEBRUARY 13, 1975 to JANUARY 18, 1976



# COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

APPENDIX "C"

STATISTICAL REPORT ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100 BY

EACH REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS AND CANDIDATES

FOR THE PERIOD FROM FEBRUARY 13, 1975 TO JANUARY 18, 1976\*

(based on Returns filed to September 1, 1976)

NO. Amount S  170 579,040 9 4,175 276 96,298 5 1,927 940 309,173 37 9,658 1,386 984,511 51 15,760 44 14,166 129 45,928 225 96,880 170 88,550 366 82,361 343 97,136 134 33,787 885 256,285 398 91,145 1,398 441,971 898 207,293	Conservative
579,040 9 96,298 5 309,173 37 984,511 51 1 98,550 366 8 97,136 134 3 256,285 398 9 441,971 898 20	잃
96,298 5 309,173 37 984,511 51 1 984,511 51 1 44 1 129 4 225 9 97,136 134 3 256,285 398 9 441,971 898 20	
96,298 5 309,173 37 984,511 51 44 129 225 225 225 225 225 444 444	1
309,173 37 984,511 51 52 44 129 225 88,550 366 97,136 134 256,285 398 225	0.1
984,511 51 52 44 129 225	0
52 44 129 225 225 88,550 366 97,136 134 256,285 398 441,971 898 2	
88,550 366 97,136 134 256,285 398	
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88,550 366 97,136 134 256,285 398 441,971 898 2	
88,550 366 97,136 134 256,285 398 441,971 898 2	
88,550 366 97,136 134 256,285 398 441,971 898 2	1
97,136 134 256,285 398 441,971 898 2	
256,285 398 441,971 898 2	
441,971 898	
	m
2,784 1,426,483 1,174 319,933	

<sup>\*</sup> February 13th, 1975 is the date when the main provisions of The Election Finances Reform Act became effective and January 18th, 1976 is the date which marks the end of the 1975 election campaign period, being four months after polling day, September 18th, 1975.



### APPENDIX D

PROPOSED AMENDMENTS

TO

THE ELECTION FINANCES REFORM ACT

# AN ACT TO AMEND

# THE ELECTION FINANCES REFORM ACT, 1975

HER MAJESTY, by and with the advice and consent of the Legislative Assembly of the Province of Ontario, enacts as follows:

- Elinances Reform Act, 1975, being chapter 12, is repealed and the following substituted therefor:
- (g) "contribution" does not include,
- (i) any goods produced by voluntary unpaid labour; or
- (ii) any service actually performed by an individual voluntarily, so long as such individual does not receive from his employer or from any person, corporation or trade union pursuant to an arrangement with his employer, compensation in excess of that which he would normally receive during the period such service is performed,

for any political party, constituency association or candidate;

2. Subsection 6 of section 10 of the said Act is amended by inserting after "shall" in the fifth line ", subject to subsection 5,".

### Commentary

# Section 1(1)(g)

The clause as it presently reads gave the Commission, candidates, C.F.O.'s and parties considerable difficulty during the past election campaign. For example, it was not clear whether money paid by a third party to persons on leave of absence from their employment in order to work in an election campaign -- whether or not such persons continued to be paid by their employer -- should be considered to be a contribution under the Act. Also, it was not clear whether "services" must be actually performed by the donor in order to be exempted. The proposed amendment is intended to clarify the definition and to resolve these difficulties. The amendment was approved by the Commission and sent to the Speaker and to the leaders of parties in the Legislature in March, 1976.

## Section 10(6)

The proposed amendment is intended to make it clear that the Commission has the discretion given to it under subsection 5 of section 10 to refuse a party name or abbreviation where it is likely to be confused with that of a registered political party not only on initial registration, but also whenever a party amends its name or abbreviation after it has been registered.

- where any person, corporation or trade union with the knowledge and consent of a political party or candidate registered under this Act promotes the political party or the election of the candidate or opposes any other registered political party or the election of any other registered by advertising on the facilities of any broadcasting undertaking or by publishing an advertisement in any newspaper, magazine or other periodical publication or printed leaflets, pamphlets or other documents or through the use of any outdoor advertising facility and the amount of the cost thereof,
- (a) in the case of any single such political advertisement is more than \$100; and
- advertisements from a single source broadcast or published in any year, excluding any campaign period or part thereof in that year, or in any campaign period in the aggregate exceeds \$100,

such amount shall be considered to be a contribution for the purposes of this Act to the political party or candidate with whose knowledge and consent the political advertising was done. advertising is provided on the facilities of any broadcast undertaking without charge to all registered political parties or to all registered candities in a particular electoral district on an equal time of equal value basis or upon some other formula which has been agreed to in advance by such political parties or candidates, such political advertising shall not be considered to be a contribution for the

### Section 23

The section as it presently reads speaks, in many instances, only to political advertising that is published. For example, the identification and inspection provisions contained in the present subsections 2 and 3 make no reference to political advertising that is broadcast. The proposed amendment therefore extends the section to include political advertising that is broadcast.

The proposed amendment also includes a new subsection 2 to exempt from the Act political advertising which is broadcast and which is provided free of charge to all political parties or candidates in a particular electoral district on an "equal time of equal value" basis or upon some other agreed upon formula. Such political advertising is not considered to be a "contribution" under the Act.

Further, the definition of "political advertising" contained in the present subsection 4 applies only to the present subsections 2 and 3. The proposed amendment, in subsection 5, extends the application of the definition of "political advertising" to the whole of section 23.

The exemption for "bona fide news reporting" from the definition of "political advertising" in the proposed subsection 5 has been deliberately left broad in order that the Commission might define the scope of this exemption by way of guidelines.

The amendment was approved by the Commission and sent to the Speaker and to the leaders of parties in the Legislature in March, 1976.

purposes of this Act to such political parties or candidates.

- tered political party or constituency association shall cause any political advertisement to be broadcast on the facilities of any broadcasting undertaking or published in any newspaper, magazine or other periodical publication or through the use of any outdoor advertising facility unless he or it furnishes to the broadcaster or publisher of the political advertisement his or its identification, in writing, of any together with the identification, in writing, of any person, corporation or trade union or registered political party or constituency association sponsoring the political advertisement.
- who publishes a political advertisement shall maintain records for a period of two years after the date of the broadcast or publication setting forth such advertisement, the charge therefor and any material relating to identification furnished to him in connection therewith and shall permit the public to inspect such records during normal office hours.
- advertisement" and "political advertising" means any promoting or opposing of any registered political party or the election of any registered candidate but does not include any bona fide news reporting.
- Section 35 of the said Act is repealed and the following substituted therefor:

4.

- 35(1) Where any person, acting on behalf of,
- (a) a political party registered under this Act, accepts in any year, excluding any campaign period or part thereof in that year, or in any campaign period;

### Section 35

The section presently deals with: (1) the recording of contributions accepted by registered political parties, constituency associations and candidates in any year; (2) the separation of annual contributions from campaign period contributions; and (3) the reporting of such contributions to the Commission.

- (b) a constituency association registered under this Act, accepts in any year; or
- (c) a candidate registered under this Act, accepts in any campaign period,

a single contribution in excess of \$10 or contributions from a single source that in the aggregate exceed \$10, the chief financial officer of such political party, constituency association or candidate, as the case may be, shall record all such contributions and, in the case of a single contribution in excess of \$100 or contributions from a single source that in the aggregate exceed \$100, the name and address of the contributor.

accepted on behalf of a political party registered under this Act in any year, excluding any campaign period or part thereof in that year, shall be recorded separately from all contributions accepted on behalf of that political party in any campaign period.

The problem with the present subsection I is that it fails to reflect the different time constraints placed on accepting contributions under section 19 of the Act. Under section 19, a political party can accept additional contributions in a constituency association can accept contributions in a year, regardless of whether a campaign period falls within the year or not, and cannot accept additional contributions in a campaign period; and a candidate can only accept contributions during a campaign period. The proposed amendment re-writes subsection I to correspond with these time constraints on accepting contributions imposed by section 19.

Given that only a political party may accept additional contributions in a campaign period, the requirement contained in the present subsection 2 to separate annual contributions from campaign period contributions is only relevant for sessociatical parties. It is desirable to remove from constituency except for campaign advertising. The requirement for the filling of such report is contained in section 42(2) of this amending Act.

The reporting requirement contained in the present subsection 3 has been omitted from the proposed amendment. The reason for this is that it was felt that all reporting requirements should be grouped together. Since contributions are already being reported in the financial returns of political parties, constituency associations and candidates, it seems logical to put these reporting requirements into the sections dealing with financial returns, being section 42 of this amending Act.

The present subsection 3 of section 35 imposes a requirement upon registered political parties, constituency associations and candidates to report to the Commission all contributions which are required to be recorded under section 35. Again, to the extent that the present subsection 3 requires the reporting of contributions for a period in which contributions cannot be accepted, it is misleading. For example, a candidate should not be required to report on annual contributions when

5. Subsection 2 of section 38 of the said Act is repealed and the following substituted therefor:

(2) Subsection 1 does not apply to,

(a) advertising of public meetings in constituencies; (b) announcing constituency headquarters locations;

(c) advertising for volunteer campaign workers; (d) announcing services for voters by constituency associations respecting enumeration and revision of lists of voters;

(e) announcing services for voters on polling day; or

(f) any other matter respecting administrative functions of constituency associations,

provided that advertisements, announcements and other matters are done in accordance with the guidelines of the Commission.

Section 38 of the said Act is amended by adding thereto the following subsection:

9

(3) Nothing contained in subsection 1 shall prohibit the procuring for publication, causing to be published or consenting to the publication of an advertisement referred to therein,

he can only accept contributions during a campaign period. The proposed amendments on financial returns dealing with the reporting of contributions clarifies this situation. See section 42.

### Section 38(2)

The amendment explains and defines more adequately what is in campaign advertising.

The present subsection 2 provides for certain matters which are exempt from the twenty-one day limitation on campaign advertising contained in subsection 1 of section 38. As a result of the experience gained from the past election campaign, it was recommended that two additional matters be added to the list, namely: (1) advertising for volunteer campaign workers and (2) announcing services for voters on polling day. These are contained in clauses (c) and (e) of the proposed amendment, respectively. The amendment was approved by the Commission and sent to the Speaker and to the leaders of parties in the Legislature in March, 1976.

## Section 38(3)

Most weekly newspapers in Ontario have their regular publication day on Wednesday. Ontario elections are normally held on a Thursday. Under the present Act, such weeklies could not carry a political advertisement during the week of the election. The proposed amendment (3)(a) removes this difficulty by permitting publication on the normal date.

- (a) on the day immediately preceding polling day in a newspaper which is published in Ontario not more frequently than once a week and whose day or regular publication falls on the day immediately preceding polling day; or
- (b) on the day immediately preceding polling day and on polling day through the use of any commercial billboard advertising facility.
- . Subsection 3 of section 38 of the said Act is renumbered as subsection 4.
- Clause c of subsection 1 of section 40 of the said Act is repealed and the following substituted therefor:
- (c) the foundation shall file with the Commission, on or before the 31st day of May in each year, financial statements of the foundation of assets and liabilities as at the end of the previous year and of receipts and expenses for the previous year.
- 9. Subsection 1 of section 41 of the said Act is amended by inserting after "partners" in the sixth line "resident in Ontario".
- 10. Subsection 2 of section 41 of the said Act is amended by inserting after "partners" in the seventh line "resident in Ontario".

Section (3)(b) allows billboard advertising to remain on display. It was found impractical and impossible to dismantle such billboard advertising by midnight of the day prior to the day before polling day.

# Section 40(1)(c)

The present clause (c) requires a foundation to file with the Commission a report of the annual expenditures of the foundation only. This was thought to be inadequate for the reason that clause (b) prohibits the receipt or transfer of funds or other property by or to the foundation (other than interest on deposits or other investments of the foundation) and the present clause (c) does not provide the Commission with sufficient information to monitor this. Therefore, the proposed amendment expands clause (c) to require a foundation to file with the Commission a report of assets and liabilities and of receipts and expenses during a year. This amendment was approved by the Commission and sent to the Speaker and to the leaders of parties in the Legislature in March, 1976.

# Sections 41(1) and 41(2)

The present subsections 1 and 2 of section 41 require all the partners of an eligible accounting firm to be licensed under The Public Accountancy Act of Ontario. This means that, technically, national firms with partners across the country -- many of whom, of course, would not be licensed under that Act -- would not be eligible to audit financial returns under The Election Finances Reform Act. This amendment corrects

this situation by limiting the licensing requirement only to

11. Clause a of subsection 7 of section 41 of the said Act is amended by striking out "and under section 43" in the third line.

12. Section 42 of the said Act is repealed and the following substituted therefor:

42(1) The chief financial officer of every political party registered under this Act shall, on or before the 31st day of May in each year, file with the Commission a financial statement,

- (a) of assets and liabilities as at the end of the previous year;
- (b) of receipts and expenses for the previous year, excluding receipts and expenses received or incurred in a campaign period; and
- (c) setting out all the information required to be recorded under subsection 1 of section 35 for the previous year, excluding such information that relates to a campaign period,

of the political party for which he acts, together with the auditor's report thereon as required by subsection 4 of section 41.

those partners who are resident in Ontario. This amendment was approved by the Commission and sent to the Speaker and to the leaders of parties in the Legislature in March, 1976.

### Section 41(7

The new proposed Section 43 does not require a constituency association to file a campaign period return except as to expenses incurred for advertising during the twenty-one days immediately preceding the day before polling day.

# Section 42 and 43

-- no additional contributions are permitted to a constituency same time that a candidate files his campaign period financial return, namely, six months after polling day. The amendments, period or part thereof falls within any year. The reason for this is that, under section 19 of the Act, contributions to a under section 39 of the Act dealing with campaign advertising such expenditures with those of a candidate. Logically, such constituency association are limited on an annual basis only returns on an annual basis, regardless of whether a campaign association during a campaign period. Subject to one excepfinancial return for a constituency association with respect which necessitates the reporting of campaign advertising extherefore, provide for an annual financial return for a conbefore the 31st day of May in section 42 and for a certified to a campaign period. The one exception is the requirement campaign advertising expenditures should be reported at the stituency association to be filed with the Commission on or the aim of the proposed amendments is to put such financial With respect to constituency association financial returns, penditures of a constituency association in order to match tion, there is no need under the Act to require a separate statement of campaign advertising expenditures to be filed with the Commission within six months after polling day in

- (2) The chief financial officer of every constituency association registered under this Act shall on or before the 31st day of May in each year, file with the Commission a financial statement,
- (a) of assets and liabilities as at the end of the previous year;
- (b) of receipts and expenses for the previous year; and
- (c) setting out all the information required to be recorded under subsection 1 of section 35 for the previous year,

of the constituency association for which he acts, together with the auditor's report thereon as required by subsection 4 of section 41.

- , Section 43 of the said Act is repealed and the following substituted therefor:
- 43(1) The chief financial officer of every political party and candidate registered under this Act shall, within six months after polling day, file with the Commission a financial statement,
- a) of receipts and expenses received or incurred in the campaign period; and
- (b) setting out all the information required to be recorded under subsection 1 of section 35 that relates to the campaign period,

of the political party or candidate for which he acts, together with the auditor's report thereon as required by subsection 4 of section 41.

It will be noted that, along with a financial statement of assets and liabilities and of receipts and expenses, political parties, constituency associations and candidates are required to file with the Commission a financial statement setting out all the information required to be recorded under subsection 1 of section 35. This is the reporting requirement which is presently contained in subsection 3 of section 35 and which has been omitted in the proposed revision of section 35. These reporting requirements have been revised to correspond with the relevant time periods during which contributions can be accepted under section 19 of the Act.

It will also be noted that the language of sections 42 and 43 has been revised to make it clear that a "time" test rather than a "purpose" test is to be used in order to determine what receipts and expenses fall within an annual period and what receipts and expenses fall within a campaign period. The sections as they presently read contain a confusing combination of both a "time" and a "purpose" test. For practical convenience, it was decided to distinguish annual receipts and expenses from campaign period receipts and expenses on the basis of when they were received or incurred rather than on the basis of the purpose for which they were received or incurred.

There is one exception to this. The "purpose" test has been retained in subsection 3 of section 43 dealing with byelections. The reason for this is that it is necessary to obtain financial information that relates to the by-election and not just general financial information about contributions and expenses incurred during a by-election campaign period. For example, if a political party received contributions with respect to a by-election in Niagara Falls and also, at the same time, received general contributions for party purposes in Thunder Bay, the present wording of the section would require both to be reported; whereas it is only the contribution with respect to the by-election in Niagara Falls that is wanted. The proposed subsection 3 of section 43 has been revised to clarify this.

- (2) The chief financial officer of every constituency association registered under this Act shall, within six months after polling day, file with the Commission a certified statement of the total expenses of the constituency association for which he acts incurred for advertising in the period referred to in subsection 1 of section 38.
- (3) In relation to a by-election,
- (a) subsection 1 applies only to registered political parties that received contributions or made expenditures in relation to such by-election with respect to such contributions and expenditures and to registered candidates at such by-election; and
- (b) subsection 2 applies only to registered constituency associations that made advertising expenditures in relation to such by-election with respect to such advertising expenditures.

It will also be noted that the concept contained in the present subsection 2 of section 42, which provides for an exemption from filing an annual return for political parties and constituency associations that have registered within four months of the end of the year, has been omitted from the amendments. Since the new section 42 now includes in the annual financial returns to be filed with the Commission a report on contributions recorded under subsection 1 of section 35 and, in the case of constituency associations, receipts and expenses for the year, which may include a campaign period, it will be necessary to obtain this information from a political party or a constituency association no matter when it was registered during the year.

Finally, it will be noted that the definition of "candidate" in the present subsection 3 of section 43 has also been omitted. "Candidate" is defined in clause 1(1)(d) of the Act. The narrower definition in 43(3) causes confusion and is unnecessary. There is no reason why all candidates as defined by clause 1(1)(d) should not comply with the provisions of 43(1).

The present section 43 requires a chief financial officer of every political party, constituency association and candidate to file a campaign period return. This amendment continues and carries forward the same reporting requirements for parties and candidates with respect to the campaign period, but does not require a campaign period return from a constituency association except as to expenses incurred for advertising during the twenty-one days immediately preceding the day before polling day.

The subsection 2, relating to the reporting of contributions and expenses in connection with a by-election, has been expanded and clarified in the amending subsection 3 to make it clear that only those contributions and expenses specifically relating to the by-election need be reported.

moneys shall be payable to the candidate's chief amended by adding at the end thereof "and such 14. Subsection 1 of section 45 of the said Act is financial officer".

# Section 45(1)

to his chief financial officer". The amendment now clarifies The amendment was approved by the Commission and sent to the The section as it presently reads states that the candidate Speaker and to the leaders of parties in the Legislature in subsections 4 and 5 of section 45 refer to "moneys payable the operative subsection by adding that "such moneys shall indicate to whom such moneys ought to be paid. However, is "entitled to be reimbursed", but there is nothing to be payable to the candidate's chief financial officer", March, 1976.

# Section 45(7)

15. Section 45 of the said Act is amended by adding

thereto the following subsection:

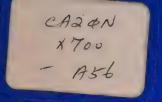
used in The Election Act with respect to what ballots are not candidate. The amendment was approved by the Commission and the term "popular vote". The definition embodies the terms Accordingly, a new subsection 7 has been proposed defining counted in determining the vote cast in favour of a given sent to the Speaker and to the leaders of parties in the There is some doubt as to the exact meaning of the term "popular vote" contained in subsection 1 of section 45. Legislature in March, 1976.

- (7) In this section "popular vote" means the candidates in an electoral district and does not include any rejected, cancelled, declined or total counted ballots cast in favour of all unused ballots.
- This Act comes into force on the day it receives Royal Assent, 16.
- This act may be cited as The Election Finances Reform Amendment Act, 17.











# THE THIRD ANNUAL REPORT

OF

# The Commission on Election Contributions and Expenses

ADMINISTERING THE ELECTION FINANCES REFORM ACT

FOR THE YEAR 1977





CAZON

THE

THIRD ANNUAL REPORT

of

THE COMMISSION ON ELECTION CONTRIBUTIONS

AND EXPENSES

administering

THE ELECTION FINANCES REFORM ACT

for the year 1977

#### COMMISSION MEMBERS

ARTHUR A. WISHART, C.M. Q.C. Chairman

\* \*

HAROLD W. YOUNG Vice-Chairman

\*\*

KENNETH BRYDEN

ELIZABETH M. DREGER

EDWARD J. KOWAL

RODERICK LEWIS, Q.C.

JOHN C. PALLETT, Q.C.

WILLIAM F. SCANDLAN

ROBERT J. WRIGHT, Q.C.

F. Stewart Cooke, a member and Vice-Chairman of the Commission tendered his resignation on February 15th, 1978. William F. Scandlan was appointed in his stead and Harold W. Young was elected Vice-Chairman.

\*\*\*\*\*\*\*\*\*

DONALD A. JOYNT, C.A.

ROBERT B. DOBSON

ANNA P.B. STEVENSON, Q.C.

EDWARD W. ALLEN

Executive Director

Registrar

Commission Secretary

Administrative Assistant

\*\*\*\*\*\*\*

Copies of this report may be obtained from:

The Commission on Election Contributions and Expenses, 8th Floor, 151 Bloor Street West, Toronto, Ontario. M7A 1A2

Telephone: 965-0455



### Commission on Election Contributions and Expenses

8th Floor Britannica House 151 Bloor Street West Toronto Ontario M7A 1A2

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Arthur A. Wishart, Q.C. Chairman
Harold W. Young
Vice-Chairman
Kenneth Bryden
Mrs. Elizabeth M. Dreger
Edward J. Kowal
Roderick Lewis, Q.C.
John C. Pallett, Q.C.
William F. Scandlan
Robert J. Wright, Q.C.

April 11th, 1978.

The Honourable J.E. Stokes, M.P.P., Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

I have the honour to submit the Third Annual Report of the Commission on Election Contributions & Expenses, which covers the year 1977.

This report is submitted pursuant to Section 4(2) of The Election Finances Reform Act.

Yours respectfully,

AAW/mm Encl.

Chairman.



This report, the third annual report of the Commission, prepared pursuant to Section 4(2) of The Election Finances Reform Act, covers the activities of the Commission for the year 1977.

When the Commission was established in May, 1975, there were three political parties registered with the Commission by virtue of Section 13 of the Act. There are now six registered political parties in Ontario as follows:

The Progressive Conservative Party of Ontario

The Ontario Liberal Party

The New Democratic Party of Ontario

The Communist Party of Canada (Ontario) -- registered August 19th, 1975

The Ontario Libertarian Party - registered August 18th, 1976

The Northern Ontario Heritage Party - registered October 19th, 1977

Application has been made to the Commission for the registration of eight other parties, namely,

The Canada Party of Ontario
The Moral Political Party
Nationalist Party of Canada
Ontario Republican Party
Ontario Social Credit Party
The Progressive Environmental Party in Ontario
The Socialist Labour Party
The Unity Canada Party

However, the petitions required by Section 10(2)(d) in support of these applications have not yet been presented to the Commission, with the exception of that of the Nationalist Party of Canada, which was filed on April 3rd, 1978.

An election was called by writ on April 29th, 1977 with polling to take place on June 9th. The registered candidates numbered 472 as compared to 456 in the election of September 18th, 1975. Party representation by candidates was as follows:

Progressive Conservative	125
Liberal	125
New Democratic	125
Communist	33
Libertarian	31
Independent	33

By Section 1(1)(c), the campaign period is defined as the period commencing with the issue of a writ for an election and terminating four months after polling day. The campaign period, therefore, ended on October 9th, 1977.

Pursuant to Section 43 of the Act, the chief financial officer (C.F.O.) of every registered political party, constituency association, and candidate is required, within six months after polling day, to file with the Commission a financial statement of receipts and expenses relating to the election during the campaign period, together with an auditor's report thereon.

The Commission staff has accordingly been busily engaged in examining and checking the campaign period returns from the 5 parties, 413 constituency associations and 472 candidates, which were to be filed by December 9th, 1977.

A small number of returns were received by the Commission after the required filing date, but generally there were good and sufficient reasons for the late filings, among these being post office strikes, the closing of post offices due to unusual snow conditions and occasionally by the illness of a chief financial officer or auditor.

Financial information of registered candidate and political party activity in the 1977 election campaign period is set forth in Appendices A and B of this report.

At the date of publication of this report, all but 11 financial returns of registered parties, constituency associations and candidates have been received, 760 have been considered and approved by the Commission, and 119 are in course of review by the staff preparatory to submission to the Commission.

Section 42 of the Act requires that the chief financial officer of every registered political party and constituency association shall file with the Commission on or before the 31st day of May in each year, financial statements of assets and liabilities and of receipts and expenses for the previous year, together with an auditor's report thereon. All the required returns for the year 1976, 406 in total, have been received and examined by the Commission staff. 385 have been considered and approved by the Commission and 21 are still under review.

Financial information filed by the registered political parties for the year 1976 is summarized in Appendix B of the report. Contribution data for the year is shown on Appendix C.

In setting forth the duties of the Commission under Section 4 of the Act, the first clause reads:

"The Commission shall ..... assist political parties, constituency associations and candidates registered under this Act in the preparation of returns required under this Act;"

This obligation is constantly borne in mind and much of the time and effort of the staff is expended to this end. This consideration also obtains with respect to the examination by the Commission of all financial returns filed with the Commission as prescribed by Section 4(1)(c) of the Act.

Certain trust funds of political parties and associations were in existence at the time of coming into force of the Act or were established thereafter in accordance with Section 1(4), which section also lays down rules for the operation of such trust funds and requires that particulars thereof be furnished to the Commission, and that an annual report with respect thereto be filed with the Commission. These requirements have been met.

The same comments apply to foundations established by political parties pursuant to Section 40 of the Act.

One further responsibility of the Commission is set forth

in Section 4(1)(k), namely to "publish a summary of each candidate's election receipts, expenses and subsidy in a newspaper having a general circulation in the electoral district in which he was a candidate." The information to meet this requirement is being obtained from the candidates' audited campaign period returns and publication will take place promptly following completion and tabulation of this statistical information.

We are able to report a very full measure of cooperation and a conscientious effort on the part of all concerned, chief financial officers, candidates, parties and contributors, to be fulfilling to the requirements of the Act and we have yet to report a single case of deliberate or wilful evasion or contravention. The objectives of the Act, limitation of contributions, and limitation of expenditures for political purposes and publicity with respect thereto, are being achieved.

All contraventions of the Act, however, no matter how minor or for whatever reason, are reported to the Attorney General as required under Section  $4\,(1)\,(g)$ .

Certain amendments to the administrative sections of the Act were proposed to the Legislature in 1976. These were set forth in Appendix D to the second annual (1976) report of the Commission. It is anticipated that these amendments will be considered by the Legislature in 1978, along with four additional amendments which appear as Appendix D to this report.

The Commission held ten meetings during 1977.

The Commission staff, under the full-time supervision of the Chairman, comprises ten persons, Mr. D.A. Joynt, C.A., Executive Director, Mr. Robert Dobson, Registrar, Mrs. Anna Stevenson, Q.C., Commission Secretary, Mr. Edward Allen, Administrative Assistant, a clerk, a messenger, three secretaries and a receptionist-secretary. From its inception, the Commission has had recourse, when required, to legal counsel from a member of the law firm of Tory, Tory, DesLauriers and

Binnington, and with respect to auditing and accounting matters, the assistance of a member of the firm of Clarkson, Gordon & Co. On occasion, by request, a member of one or other, or both of these firms, has attended a meeting of the Commission.

As a result of the 1977 election campaign, the normal workload of the Commission staff is greatly increased, and it has been found necessary, in order to deal promptly and efficiently with the volume of returns, to supplement the regular staff by the engagement on a part-time basis of some additional personnel who are competent to assist in the checking of financial statements.

We note again, as in the previous reports, that all documents filed with the Commission are public records and may be inspected at the offices of the Commission. Extracts may be taken from the documents and copies are furnished on payment of a small fee to cover the cost of preparation. During 1977 a total of 121 persons were welcomed at the office of the Commission to examine documents and/or to obtain extracts therefrom. Fees for extracts amounting to \$976.36 were collected during 1977 and paid over to the Legislative Assembly Accounts Branch.

The Commission employed two law students during the summer of 1977 as research assistants. Largely as a result of their efforts, the report dealing with election finance legislation in other jurisdictions, which was originally prepared in 1975, has been completely revised. This report will be completed shortly, and available in printed form for distribution to those who have signified an interest in obtaining it.

In addition, the research assistants brought up-to-date the summary and analysis of all legal and policy decisions arrived at by the Commission since the date of its inception so that there is now available for ready reference a record of established precedents. They have also prepared a comprehensive index to The Election Finances Reform Act.

The Commission library was added to and properly catalogued. It now contains extensive reference material, including the legislation, reports, surveys, etc. obtained from other jurisdictions and provides a reasonably broad spectrum of the literature available with respect to election financing.

With reference to the matter of legislation having to do with contributions to political parties and the limitation of such contributions as to amount and control of the expenditure of same, it may be noted that the Ontario Act which the Commission administers was one of the earliest enactments of this nature in the field among the provinces of Canada and the American states. Certainly it is one of the most comprehensive and few, if any other jurisdictions, have had the experience of conducting two general elections under the governance of this type of law. The advice of the Commission has been sought and its experience noted by a number of other states and provinces where legislation of this kind is being considered or proposed.

On March 1st, 1977 the Commission received a delegation from the Government of Quebec consisting of The Honourable Robert Burns, Minister D'État à la Réforme Électorale et Parlementaire, accompanied by Mr. Jean-Noël Lavoie, Liberal member of Laval, Mr. Fernand Grenier, Union Nationale member for Mégantic-Compton, Mr. Guy Bisaillon, Parti Québécois member for Sainte-Marie, Mr. Robert Lachance, Executive Assistant to the Minister and Mr. André Larocque, Executive Assistant to the Government House Leader. The purpose of this visit was to review with our Commission and staff the working of the Ontario Act and our administration thereof, and particularly our experience as a result of the 1975 election. A day was devoted to this study and discussion and the members of the delegation were supplied with copies of The Election Finances Reform Act, and the guidelines and forms used by the Commission. The Government of Quebec shortly thereafter prepared a draft Bill on the subject of political contributions and election financing and invited the Chairman and the Executive Director to visit Quebec City and attend a meeting of the Assembly in session and the Committee on Legislation dealing with this proposed legislation. The Chairman and Mr. Joynt attended in Quebec and took part in the meetings and discussions extending over a period of two days. The Quebec legislation known as Bill No. 2 was recently enacted into law and we have had an opportunity to study it and note that it differs in certain significant respects from the Ontario Act.

The visit of the delegation from Quebec was followed by visits from senior government officials of the Saskatchewan Government in June and of the Alberta Election Office in both October and December for the purpose of discussing our legislation and experience.

Commission experience has also been drawn upon by the Chief Electoral Officer of the Province of Newfoundland, who we are informed is preparing election finance legislation similar in almost all respects to the Ontario Act.

Copies of our guidelines and forms were supplied to the representatives of these four provinces.

The Commission Secretary and the Registrar attended the Annual Conference of the Association of Canadian Electoral Officials held in Victoria, B.C. on August 25th and 26th and reported on the conference to the Commission at its meeting on September 7th, 1977.

As interest in the Canadian "experience" in election finance legislation was expressed by government officials in the United States, the Commission's Executive Director attended the U.S. National Conference on Government held in New Orleans in December where he delivered an address on the experiences of our Commission and the Ontario legislation.

Two officials of the State of California Fair Political
Practices Commission paid a visit to the office of the Commission in June, 1977 and spent some time with the Chairman,
Executive Director and Registrar examining our legislation and

our administrative procedures.

We again invite an examination of the operating budget of the Commission for the year 1977 as set forth in summary form in the following statement.

#### COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

Summary of Payments during Calendar Year 1977		Estimated
Commission Members Fees and Chairman's Salary	\$	52,000.00
Staff Salaries, Casual Help and Employee		
Benefits		201,600.00
Travel, Accommodation and Communication		16,600.00
Advertising		1,900.00
Legal, Audit and Other Professional Services		35,100.00
Office Rental		47,400.00
Pamphlets, Stationery and Office Supplies		32,500.00
Total	\$	387,100.00
*Public Funding of Candidate Expenses	\$	594,400.00
*Subsidy paid to Auditors	_	131,800.00
Total	\$	726,200.00
Grand Total	\$1	,113,300.00

\*The subsidy paid to auditors and the public funding of candidates' expenses are statutory items provided for respectively by Section 41 and Section 45 of the Act. The total administrative costs of the Commission for the year 1977 is as shown, i.e. \$387,100.00.

In submitting this report, the members of the Commission wish to express their sincere appreciation to a dedicated and competent staff and to all those who have assisted the Commission in discharging its duties and responsibilities.

All of which is respectfully submitted.

Dated the 11th day of April, 1978.

Harold W. Young,
Wice-Charrian

Linghth M. Dreger

Elizabeth M. Dreger

Roderick Lewis

William F. Scandlan

Robert J. Wright



### APPENDIX A

### SUMMARY OF CANDIDATES'

RECEIPTS,

EXPENSES,

AND

SUBSIDIES

#### RELATING TO THE

### 1977 ONTARIO PROVINCIAL ELECTION CAMPAIGN

#### **LEGEND**

P.C. - Progressive Conservative Party of Ontario

N.D.P. - New Democratic Party of Ontario

L. - Ontario Liberal Party

C. — Communist Party of Canada (Ontario)

Independent

C.F.O. - Chief Financial Officer

Note (1) The name of the candidate first appearing in the Riding summary is that of the elected member.

(2) A double asterisk (\*\*) before the candidate's name denotes that the campaign period return is still to be approved by the Commission.

# SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

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Ballot Count Required to Qualify for Subsidy 15%	2,130	1,954	5,674	4,288	3,724	3,460	5,549
Votes Cast or F Popular Vote	14,202	13,032	37,832	28,587	24,828	23,069	36,996
Ballot	6,917 5,751 1,534	7,3813,4862,165	19,641 9,897 7,948 216 86	13,376 9,081 6,130	14,256 5,812 4,760	11,944 5,910 5,215	18,892 10,474 7,015 615
Revised List of Eligible Voters	18,386	20,212	59,187	44,311	38,328	35,346	56,545
Subsidy te Paid to Auditor	500 500 275	275 350 300	500 460 500 25 485 Nil	480 500 350	500 350 480	500 250 355	500 450 100
*Paid to Candidate	5,441 5,441 Nil	3,233	8,786 8,786 5,792 Nil Nil	6,703 6,703 6,703	5,865 5,865 5,865	5,448 5,448 5,448	8,416 8,416 8,416 Nil
Campaign	17,306	16,928 7,160 8,848	37,242 18,535 5,792 Nil 3,190 Nil	17,720 26,618 8,868	13,226 9,943 14,514	35,956 8,200 11,667	29,716 8,998 10,899 Nil
Campaign Receipts Before Subsidy	18,050 34,674 5,509	22,556 2,341 9,502	47,383 18,242 3,485 Nil 3,190 Nil	16,802 23,792 6,123	13,173 5,630	37,257 8,200 11,672	32,992 5,046 10,899 Nil
Candidate	Charles J. (Bud) Wildman David B. Liddle Gabriel Tremblay	John G. Lane Donald K. Prescott Tasso Christie	William G. Davis John Deamer Robert V. Callahan John MacLennan Therese J. Faubert Fred Haight	Mac Makarchuk Philip Gillies Arne J. Zabell	Robert F. Nixon A. Clare Huffman Jim Schneider	Robert S.K. Welch Marvin Edwards Robert C. Hoover	George A. Kerr John O. O'Boyle Wm. F. Brown John R. Lawson
Party	N.D.P.	N.O.P.	Б.С. С Н.	N.D.P. P.C.	L. P.C. N.D.P.	P.C. L. N.D.P.	P.C. L. N.D.P. Ltn.
Riding	Algoma	Algoma- Manitoulin	Brampton	Brantford	Brant-Oxford- Norfolk	Brock	Burlington South

4.471

29,808

11,120

46,081

410

6,951

12,972

690'6

Montgomery B. Davidson

N.D.P.

Cambridge

					- 13 -			
1	4,788	5,493	3,523	3,475	2,542	3,667	3,247	4,772
	31,925	36,622	23,490	23,170	16,947	24,450	21,653	31,815
10,566	14,847	12,733 12,052 11,837	14,002 5,493 3,995	10,769 6,482 5,919	10,412 4,047 2,488	12,533 10,256 1,442 219	9,978 9,492 2,089	15,528 9,480 6,369 438
	50,946	56,496	37,263	39,222	25,509	35,133	34,029	48,888
500	500 500 400	500 500 500	280 500 375	140 400 350	500 475 500	500 455 40 110	465 500 350 200	435 475 325 110
6,951 6,951 Nil	7,632	8,409 8,409 8,409	5,716 4,586 5,706	5,991 5,991 5,991	6,571 6,571 Nil	5,418 5,418 Nil	5,264 5,264 Nil	7,344 7,344 4,996 Nil
25,056 22,087 768	40,681 23,673 17,556	25,137 37,048 16,203	22,897 4,586 5,706	32,144 9,116 9,029	28,904 10,371 12,565	37,137 18,474 48 496	16,357 33,088 2,195 431	42,588 11,540 4,996 991
20,290 5,650 780	46,322 6,675 17,556	20,142 16,706 12,041	36,934 5,918 2,195	36,875 2,703 7,000	28,140 10,371 6,913	29,594 11,466 48 496	16,357 17,895 2,763	36,005 4,720 5,106 991
William W. Barlow Claudette Millar John H. Long	Sidney B. Handleman Eileen Consiglio Judy Wasylycia-Leis	Evelyn A. Gigantes Darwin Kealey Edward F. Ryan	Norman W. Sterling Paul T. Raina Jack McLachlen	W. Darcy McKeough Ronald A. Franko Darrell W. Gall	Rene Brunelle Robert Fortin Frank Levay	Alan W. Pope William H. Ferrier Kenneth C. Matthews Clement G. Larochelle	George Samis James A. Kirkey Allan W. Burn James R. Rideout	George R. McCague James L. Wales William J. Fox Regent Gervais
ů. H Ľ Ď	** L. N.D.P.	N.D.P. * * P.C.	** P.C. N.D.P.	N C L	P.C. ** L.	** P.C. N.D.P.	N.D.P. * P.C. * L.	P.C. L. N.D.P.
	Carleton	Carleton East	Carleton- Grenville	Chatham-Kent	Cochrane North	Cochrane South	Cornwall	Dufferin- Simcoe

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

## COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

5.1	Candidate		Campaign Receipts Before Subsidy	Campaigr Expenses	*Paid to Candidate & C.F.O.	Pa	Revised List of Eligible Voters	Ballot Count	Votes Cast or Popular Vote	Ballot Count Required to Quality for Subsidy 15%
	P.C. N.D.P. L.	Sammy L. Cureatz Douglas P. Moffatt Joan M. Downey Lloyd Leitch	27,831 19,468 6,478 Nil	43,168 19,468 7,278 Nil	7,135 7,135 7,135 Nil	500 490 225 Nil	47,393	12,862 12,740 5,121 153	30,876	4, 4, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,
	P.C. N.D.P. 1.	George Ashe Charles Godfrey Joseph E. Bugelli William E. Leslie	35,628 11,159 7,188 2,455	26,232 16,159 6,896 4,714	7,055 7,055 6,896 Nil	500 500 250 500	46,823	12,688 12,095 5,075 865	30,723	4,608
	** P.C. N.D.P.	William G. Newman Allan G. McPhail Elizabeth C. Catty	50,822 3,317 1,298	31,604 7,399 7,970	6,337 6,337 6,337	500 390 225	41,693	14,134 7,000 6,345	27,479	4,121
	L. N.D.P.	Ronald K. McNeil David K. Cook Colin L. Swan William Triska	26,333 11,027 8,988 545	23,698 11,909 8,988 545	5,940 5,940 5,940 Nil	500 450 425 110	38,858	12,655 9,174 4,654 172	26,655	8 66 ° ° ° ° ° ° ° ° ° ° ° ° ° ° ° ° ° °
	L. P.C. N.D.P.	Raymond L. Haggerty Gregory T. Parker W. Barrie MacLeod	14,579 25,150 10,778	17,364 22,196 10,922	4,918 4,918 4,918	500 500 430	31,564	10,008 5,833 4,704	20,545	3,081
	* * L. * * N.D.P.	Richard F. Ruston R. David Bradley Marcel Desjardins	7,355 7,406 14,505	9,598 13,490 16,835	5,251 5,251 5,251	400 500 500	33,938	9,801 4,964 4,383	19,148	2,872
	** L. P.C. N.D.P.	Remo Mancini Frank F. Klees Daniel K. Lauzon	17,166 26,641 6,104	22,136 34,376 19,007	5,550 5,550 5,550	500	36,073	11,215 7,991 5,340	24,546	3,681
Fort William	N N N O O O O O O O O O O O O O O O O O	Michael P. Hennessy Iain F. Angus J. Richard O'Donnell Clifford Wahl	31,991 10,046 7,280 1,400	31,819 16,470 13,505 1,400	6,134 6,134 6,134 Nil	500 490 500 200	40,247	12,230 9,974 4,080 142	26,426	3,963

Frontenac- Addington	L. P.C. N.D.P.	J. Earl McEwen T. Winston Cousins Bill Barnes Ross W. Baker	18,788 23,632 8,956 500	35,629 33,744 8,956 498	5,405 5,405 Nil	500 500 330 150	35,040	10,505 9,565 3,157 312	23,539	3,530
*	** P.C. N.D.P.	Robert C. McKessock Fred C. Taylor Walter Miller	13,809 24,336 4,157	13,809 24,350 7,846	5,603 5,603 5,603	175 475 500	36,455	14,651 7,589 4,210	26,450	3,967
Grey-Bruce	L. P.C. N.D.P.	Edward C. Sargent Harvey M. Davis William H. Proud	10,133 27,197 3,900	23,101 25,930 3,900	5,475 5,475 Nil	480 500 310	35,539	14,828 9,425 2,477	26,730	4,009
Haldimand- Norfolk	L. P.C. N.D.P.	Gordon I. Miller Gordon W. McNern Norman K. Walpole	21,028 22,592 8,875	22,457 35,295 8,875	6,679 6,679 Nil	200 500 400	44,142	15,496 11,632 4,257	31,385	4,707
Halton- Burlington **	L. P.C. N.D.P.	Julian A. Reed George Gray William A. Johnson	15,028 25,034 12,995	17,197 31,601 12,826	6,567 6,567 6,567	250 500 450	43,337	13,985 10,287 5,598	29,870	4,480
Hamilton Centre	N.D.P. L. P.C.	Michael N. Davison Sheila C. Miller William M. McCulloch Arthur Walling	9,130 19,967 18,374 1,258	10,421 26,371 25,327 1,258	5,820 5,820 5,820 Nil	475 475 500 100	38,003	8,216 8,202 5,092 189	21,699	3,254
Hamilton East	N.D.P. L. P.C.	Robert W. MacKenzie Olga Varga Frederick L. Campbell Bob Jaggard	15,215 6,809 14,820 1,100	15,681 14,204 14,800 1,100	7,306 7,306 7,306 Nil	475 500 500 100	48,620	14,461 9,266 6,605 376	30,708	4,606
Hamilton- Mountain	N.D.P.C.	Brian A. Charlton John Smith Kris Channan Mike Mirza	14,314 33,857 4,499 1,550	14,314 32,707 10,216 1,550	6,966 6,966 6,966 Nil	460 500 100	46,192	12,681 12,308 7,910 247	33,146	4,971

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

### SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

	_ بد	ا ما			- 16	-				
		Qualify for Subsidy 15%	4,264	3,634	3,994	3,454	2,856	3,293	3,510	4,156
	Votes Cast or	Popular	28,430	24,230	26,633	23,032	19,045	21,956	23,404	27,710
		Ballot	12,239 8,379 7,668 144	11,442 9,584 2,808 247 149	17,356 7,523 1,754	12,749 8,878 1,405	10,882 5,256 2,907	10,038 9,397 2,521	12,246 6,490 4,510 158	14,425 6,910 6,264 111
	Revised List of	Eligible	41,056	33,310	35,985	30,130	28,413	33,007	38,217	46,835
	idy	Paid to Auditor	400 500 500 Nil	500 335 325 350 110	375 500 300	500 500 250	500 425 250	300	500 250 425 50	500 500 425 75
ELECTION	*Paid to	Candidate & C.F.O.	6,247 6,247 6,247 Nil	5,163 5,163 Nil Nil Nil	5,537 5,537 Nil	4,718 4,718 Nil	5,639 6,977 5,604	5,120 5,120 Nil	5,850 5,850 5,850 Nil	7,056 7,056 7,056 Nil
ONTARIO		Campaign	21,626 49,618 21,806 Nil	37,098 15,454 3,018 1,000 539	14,206 23,584 2,369	22,223 29,093 1,076	26,770 14,144 5,604	11,438 18,421 1,332	26,828 21,714 12,461 194	17,702 24,449 15,134 535
1977	Campaign Receipts	Before	21,062 40,634 21,663 Nil	31,264 9,798 3,018 1,000	13,960 16,593 2,369	22,438 26,579 1,355	30,428 13,208 5,916	14,028 19,080 1,332	37,484 16,403 10,951 200	20,094 24,550 15,134 535
		Candidate	Stuart L. Smith Maurice Carter Marjorie Baskin Lucylle Boikoff	Clarke T. Rollins David J. Hobson Elmer Buchanan Bill Hawthorne, Jr. Gary Beamish	Murray A. Gaunt N.J. (Sam) MacGregor A. David Zyluk	John K. Riddell G. Anson McKinley Shirley Weary	Leo Bernier William G. Watkins Rupert Ross	James F. McGuigan Donald G. Luckham Edward C. Cutler	Keith C. Norton Peter Watson John Clements Louise A. Andrews	James R. Breithaupt Sid M. McLennan Cameron G. Conrad Evelina Pan
		Party	L. P.C. N.D.P.	P.C. L. N.D.P. I.	* * P.C. N.D.P.	L. N.D.P.	P.C. N.D.P.	** F.C. N.D.P.	* K L L L L L L L L L L L L L L L L L L	L. N.D. P. C.
		Riding	Hamilton West	Hastings- Peterborough	Huron-Bruce *	Huron-Middlesex	Kenora	Kent-Elgin *	Kingston & The Islands *	Kitchener

Kitchener-Wilmot	P.C. N.D.P.	John Sweeney Curtis L. Roth Joachim E. Surich	24,313 11,950 8,656	25,652 17,026 11,961	6,405 6,405 6,405	500 500 410	42,181	12,450 6,470 5,456	24,376	3,656
Lake Nipigon	N.D.P.	Jack Stokes Alvin A. Charr John C. Lentowicz	4,582 8,537 2,263	5,625 12,691 2,551	5,625 5,659 Nil	305 Nil 400	19,744	7,747 2,417 1,397	11,561	1,734
Lambton	N.D.P.	Lorne C. Henderson Fred McCormick Clifford E. Swanstrom	29,955 10,310 400	30,114 10,240 385	4,893 4,893 Nil	500 425 195	31,379	11,604 8,741 1,702	22,047	3,307
Lanark *	P.C. N.D.P. L.	Douglas J. Wiseman M. Beverley Greenslade Craig K. Steenburgh	5,857 7,221 4,537	13,807 8,261 6,390	4,653 4,653 4,653	330 500	29,668	11,086 4,997 3,919	20,002	3,000
Leeds	P.C. I. N.D.P.	James A.C. Auld John A. Carley James L. Morrison	22,945 1,913 7,560	23,060 7,367 7,607	5,456 5,456 5,456	500 240 310	35,406	14,853 3,702 3,400	21,955	3,293
Lincoln *	** L. P.C. N.D.P.	E. Ross Hall Ronald W. Southward Barbara Mersereau	26,347 20,439 3,429	17,812 20,366 3,406	4,894 4,894 Nil	225 500 350	31,387	9,969 9,387 2,806	22,162	3,324
London Centre	L. P.C. N.D.P.	David R. Peterson Frank Ross Stuart C. Ross Agnes Shaw	24,172 44,833 14,413	29,437 45,508 15,888	7,175 7,175 7,175 Nil	500 500 35	47,683	12,808 8,915 6,279 200	28,202	4,230
London North	L. P.C. N.D.P. Ltn.	Ronald G. VanHorne Marvin L. Shore David N. Cunningham Gregory R. Utas	25,069 54,778 13,432 318	27,521 54,121 14,499 318	7,306 7,306 7,306 Nil	500 500 225	48,617	15,033 10,631 6,130 201	31,995	4,799
London South	P.C. N.D.P.	Gordon W. Walker John P. Ferris Thomas C. Olien	59,289 26,056 13,325	57,785 24,727 13,688	8,845 8,845 8,845	500	59,614	16,011 13,800 7,964	37,775	5,666
Middlesex *  *Section 45(5) B	** L. N.D.P.	Middlesex P.C. Robert Eaton 40,318  ** L. Donald A. Nisbet 999  N.D.P. Gordon Hill 13,284  *Section 45(5) any surplies determined by the section 45(5) and 50(5)	40,318 999 13,284	40,272 5,042 13,115 5,042 13,284 5,042	5,042	500 250 400	32,446	10,427 8,889 4,998	24,314	3,647

'Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

## COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

	Count 1 to for 15%				- 18	-				
	Ballot Count Required to Qualify for Subsidy 15%	3,959		5,203	4,265	2,701	4,587	2,456	4,486	4,366
	Votes Cast or Popular Vote	26,395		34,687	28,434	18,007	30,584	16,379	29,907	29,111
	Ballot	11,945	8,456	16,151 12,401 5,684 380 71	13,622 7,616 7,196	8,865 6,368 2,774	13,280 9,352 7,952	9,410 3,923 3,046	12,898 11,232 5,777	14,061 10,334 4,716
	Revised List of Eligible Voters	44,089		55,251	42,511	24,759	45,208	24,359	42,247	42,909
	Subsidy to late Paid to O. Auditor	200	425 330	500 500 100 25	500 500 420	500 425 240	200 500 310	450 475 500	500 500 420	495 485 340
ELECTION	*Paid to Candidate	6,672	6,672	8,235 8,235 8,235 Nil	6,451 6,451 6,451	3,961 3,961 3,961	6,829 6,829 6,829	6,397 6,397 6,397	6,414 6,414 6,414	6,507 6,507 6,419
ONTARIO	Campaign Expenses	36,726	15,928	60,551 17,598 11,828 Nil	34,016 11,127 10,645	27,690 11,474 3,982	22,684 38,724 12,227	16,312 14,930 10,206	24,668 42,382 14,475	23,329 16,707 6,419
1977 0	Campaign Receipts Before Subsidy	37,805	15,928	40,386 17,628 3,864 Nil	36,628 9,532 9,603	31,200 5,904 546	23,936 40,123 12,227	16,212 11,207 3,243	22,885 35,360 12,685	15,266 13,725 6,567
	Candidate	Milton E.C. "Bud"	Irene Robinson H. Neil Davis	Terry D. Jones E. David Busby Alan B. LaRochelle R.M. Betty Cerar Anna Sideris	R. Douglas Kennedy Michael T. Garvey Edward H. Humphreys	Frank S. Miller Ken Cargill Peggie Fitzpatrick	Vincent G. Kerrio Guy Ungaro Peter Sobol	Floyd Laughren Martin A. McAllister Paul A. Adam	Michael G. Bolan Merle E. Dickerson Dennis N. Arseneault	Russell D. Rowe Dennis C. Buckley John R. Taylor
	Party	P.C.	L. N.D.P.	P.C. N.D.P. L. Ltn.	P.C. N.D.P.	P.C. N.D.P.	L. P.C. N.D.P.	N.D.P. P.C.	** P.C. N.D.P.	P.C. L. N.D.P.
	Riding	Mississauga	במטר	Mississauga North	Mississauga South	Muskoka	Niagara Falls	Nickel Belt	Nipissing *	Northumberland

Oakville	P.C. L. N.D.P.	James W. Snow R.Walter Elliot Douglas S. Black	47,112 8,231 11,149	47,118 12,471 11,158	6,127 6,127 6,127	500 500 350	40,194	14,456 7,948 5,955	28,359	4,253
Oshawa	N.D.P. P.C. L.	Michael Breaugh Jack Snedden Ivan Wallace Russell Z. Rak	15,890 14,976 5,192 1,312	17,090 16,036 6,373 1,312	6,257 6,257 6,257 Nil	400 500 475 150	41,124	12,226 6,512 4,032 199	22,969	3,445
Ottawa Centre *	* * N.D.P.	Michael Cassidy Brian H.J. Cameron Ian Kimmerly Marvin B. Glass	13,829 31,768 4,636 2,181	22,323 44,823 13,273 2,179	6,845 6,845 6,845 Nil	500 500 200	45,324	10,626 8,223 6,358 360	25,567	3,835
Ottawa East *	** P.C. N.D.P.	Albert J. Roy Gisele Lalonde Robert Choquette	13,181 14,136 6,087	13,802 22,244 8,090	6,869 6,869 6,869	350 500 380	45,497	15,864 4,055 3,605	23,524	3,528
Ottawa South	P.C. N.D.P. H.	Claude Bennett Eileen A. Scotton Patricia A. Thorpe Michael J. Houlton	8,438 2,095 Nil	51,074 11,348 6,026 Nil	7,590 7,590 6,026 Nil	500 370 500 Nil	50,647	16,662 8,759 7,754 574	33,749	5,062
Ottawa West	E.C. N.D.P.	Reuben C. Baetz Bill Roberts Marion Dewar	23,630 11,589 20,340	38,936 19,502 19,845	7,799	500 500 500	52,139	15,729 9,906 8,718	34,353	5,152
Oxford	L. C. N.D. P.	Harry Parrott John K. MacDonald Michael D. Casselman	40,967 14,934 4,936	37,216 18,594 6,210	7,570 7,570 Nil	500 500 400	50,501	17,758 12,657 4,420	34,835	5,225
Parry Sound	P.C. L. N.D.P.	Lorne Maeck Edward B.M. Fisher Raymond A. Smith	30,857 12,308 5,502	26,909 16,424 5,502	4,486 4,486 Nil	250 475 330	28,474	9,929 7,510 2,553	19,992	2,998
Perth *	L. P.C. ** N.D.P.	Hugh Edighoffer Vivian J. Jarvis Carson McLauchlan	11,342 5,957 2,257	11,642 6,840 2,257	6,615 6,615 Nil	350 150 300	43,680	18,201 6,056 2,167	26,424	3,963

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

# COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES SUBMINARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

	l% r o rt			- 2	20 -				
	Ballot Count Required to Qualify for Subsidy 15%	6,243	3, 598	3,650	3,099	4,596	1,743	3,127	4,080
	Votes Cast or Popular Vote	41,622	23,991	24,337	20,664	30,644	11,622	20,849	27,203
	Ballot	16,923 14,275 10,083 341	9,629 9,290 4,818 254	11,863 8,877 3,597	11,411 5,759 3,494	17,264 10,009 3,371	5,335 3,268 3,019	9,549 6,817 4,483	12,666 11,585 2,952
	Revised List of Eligible Voters	58,901	39,207	39,111	30,525	44,996	18,320	28,248	35,133
	idy Paid to Auditor	500 500 500 150	375 500 500 175	250 500 315	430 500 375	460 460 375	200 250 350	500 500 425	500 500 375
ELECTION	*Paid to Candidate Pa	8,746 8,746 8,746 Nil	5,988 5,988 5,988 Nil	5,975 5,975 Nil	4,773 4,773 4,773	6,799 6,799 Nil	5,431 5,431 5,431	4,454	5,418 5,418 Nil
ONTARIO	Campaign Expenses	40,241 24,522 16,318	14,417 42,206 9,738 1,563	20,869 11,899 1,309	34,371 12,850 5,697	43,729 39,347 9,505	13,139 12,584 7,518	20,536 29,115 9,157	28,862 18,758 3,985
1977	Campaign Receipts Before Subsidy	33,119 15,370 9,873 1,285	13,805 42,644 1,748 1,563	15,085 5,871 1,175	28,646 8,028 4,898	40,361 30,940 9,505	11,304 4,123 7,523	15,859 23,256 8,675	27,748 18,644 3,985
	Candidate	John M. Turner Gillian A. Sandeman Peter W. Adams John A. Hayes	James Foulds Allan W. Laakkonen Juha Siimes Philip Harris	J. Albert Belanger Philibert Proulx Joseph E. Cheff	James A. Taylor Mary F. Kaiser Jan Nicol	Hugh P. O'Neil Donald R. Williams Michael Maloney	T. Patrick Reid Gordon W. Thomson Howard Hampton	Sean G. Conway Robert B. Cotnam Robert J. Cox	Paul J. Yakabuski Richard M. Trainor Harry Pattinson
	Party	P.C. N.D.P. ** L. Ltn.	N.D.P. P.C. L.	** P.C. K.D.P.	P.C. L. N.D.P.	E.C. N.D.P.	E.C. N.D.P.	** L. N.D.P.	P.C. N.D.P.
	Riding	Peterborough *	Port Arthur	Prescott- *	Prince Edward- Lennox	Quinte	Rainy River	Renfrew North *	Renfrew South

St. Catharines	L. P.C. N.D.P.	James J. Bradley M. Eleanor Lancaster Frederick J. Dickson Eric N. Blair	20,589 37,330 15,919 1,200	24,299 36,319 15,566 1,200	7,872 7,872 7,872 Nil	500 500 425 100	52,660	12,392 11,669 7,556 247	31,864	4,779
	L. P.C. N.D.P.	Paul D. Blundy Andrew S. Brandt Wallace Krawczyk	15,986 25,236 4,153	16,444 24,399 12,063	7,052 7,052 7,052	500	46,807	11,500	29,513	4,426
	P.C. N.D.P. C.	John R. Rhodes Donald F. Burgess John W. Nelson Arlene R. Bovingdon	42,930 26,235 5,938 665	32,124 26,235 7,853 517	7,533 7,533 Nil	475 500 310 100	50,240	19,209 11,660 3,715 162	34,746	5,211
*	** P.C. N.D.P.	George W. Taylor Paul D. Wessenger James R. Corneau	32,306 16,570 7,789	36,760 16,327 12,593	7,870	500	52,644	15,876 10,442 9,556	35,874	5,381
*	** P.C. N.D.P.	Gordon E. Smith Roger T. Pretty Elinor I. Bingham	25,948 18,769 5,328	26,234 21,397 7,075	6,740 6,740 6,740	500 475 485	44,578	13,793 10,254 6,783	30,830	4,624
Stormont-Dundas- Glengarry	P.C. N.D.P.	Osie Villeneuve Johnny C. Whitteker C. Joseph O'Neill	20,875 18,453 2,123	20,350 15,564 5,022	4,913 4,913 Nil	500 190 330	31,522	10,533 8,111 2,788	21,432	3,214
*	N N O O O O O O O O O O O O O O O O O O	Bud Germa Peter A. Crossgrove Gaetan Doucet Justin Legault	18,659 31,143 22,936 530	18,059 30,144 20,711 530	6,538 6,538 6,538 Nil	500 500 100	43,133	11,117 8,485 6,778 330	26,710	4,006
	N.D.P. P.C.	Elie Martel Michael Hopkins Garrett Lacey	12,010 20,255 5,423	12,084 20,065 11,428	6,800 6,873 6,873	415 500 500	45,527	15,991 7,001 5,984	28,976	4,346
	P.C. N.D.P.	Edward M. Havrot Bob Bain Daniel J. Casey	17,105 9,742 4,077	21,229 11,422 4,077	4,544 4,544 Nil	500 470 200	28,892	9,578 8,914 1,481	19,973	2,995

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## COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

			1977	ONTARIO	ELECTION					
			Campaign		*Paid to	idy	Revised List of		Votes Cast or	Ballot Count Required to
Riding	Party	Candidate	Before Subsidy	Campaign	Candidate & C.F.O.	Paid to Auditor	Eligible	Ballot	Popular Vote	Qualify for Subsidy 15%
Victoria- Haliburton	* P.C. N.D.P.	John F. Eakins James R. Webster Fred W. McLaughlin	14,079 20,616 2,476	19,167 34,805 3,397	5,838 5,838 Nil	500 500 350	38,132	15,218 10,539 2,809	28,566	4,284
Waterloo North	L. ** P.C. N.D.P.	Herbert Epp Robert W. Gramlow Mary Jane Mewhinney	20,130 26,997 13,140	20,130 29,825 13,140	969'9	500	44,263	13,556 8,016 5,851	27,423	4,113
Welland- Thorold	N.D.P. ** P.C. L.	Melvin L. Swart Allan Pietz Keith G. Cameron	21,559 22,290 6,785	21,559 25,983 13,447	6,059	500	39,712	12,704 10,389 4,335	27,428	4,114
Wellington- Dufferin-Peel	P.C. L. N.D.P.	Jack M. Johnson W. David Wright Marion Chambers	27,528 8,578 11,347	22,095 14,486 11,537	6,985 6,985 6,985	500	46,325	14,272 9,631 7,235	31,138	- 22 -
Wellington South	L. N.D.P. P.C. Ltn. C.	Harry Worton Carl Hamilton Douglas Auld Brian Seymour Eric Blythe	13,422 5,550 15,140 182	13,235 11,851 21,893 430 182	7,201 7,201 7,201 Nil	240 425 425 225 50	47,868	16,212 7,886 7,667 163	32,090	4,813
Wentworth	N.D.P. ** P.C. L.	Ian Deans David M. Brown Dennis Wilson	8,318 13,902 2,638	12,830 15,698 8,069	6,018 6,018 6,018	460 500 290	39,420	15,332 5,506 4,800	25,628	3,844
Wentworth North	L. P.C. N.D.P.	Eric G. Cunningham John Voortman Dennis J. Young	21,313 24,760 9,923	27,256 29,868 11,923	7,206	500	47,903	18,322 8,464 7,157	33,943	2,091
Windsor- Riverside	** I. P.C.	David S. Cooke Michael A. MacDougall Albert Santing	10,019 15,727 14,236	20,019 22,746 17,098	7,104	500 390 500	47,174	12,947	28,397	4,259

				- 23 -		
2,836	3,173	5,842	4,881	4,950	3,706	1,939
18,907	21,159	38,949	32,546	33,005	24,707	12,931
9,711 6,024 2,838 334	11,233 4,842 4,565 233 124 103 59	17,735 14,967 6,247	15,639 9,660 7,247	14,082 11,649 6,736 280 258	11,491 9,217 3,579 203 114	6,177 3,332 2,925 194 152 151
37,419	37,698	58,784	50,833	48,794	38,432	20,962
490 500 500 175	500 475 475 175 Nil	450 450 455	500	500 500 370 225 Nil	475 500 500 110 175 75	410 500 500 100 75
5,738 5,738 Nil	5,777 5,777 5,777 Nil Nil	8,729 8,729 8,729	7,6167,3447,616	7,331 7,331 7,331 Nil	5,880 Nil Nil Nil	3,353 3,353 3,353 Nil Nil
12,360 11,103 5,875 881	11,132 19,592 8,765 31 926 Nil	15,232 39,020 14,702	43,327 7,844 9,168	45,537 37,504 10,651 318 Nil	19,861 16,052 9,075 649 1,222 Nil	14,023 18,816 20,137 990 Nil
12,360 5,654 6,125 903	6,543 8,272 4,765 Nil 926 Nil	13,161 24,304 14,707	46,693 2,118 9,168	30,428 31,127 10,567 318	19,861 10,200 798 649 1,222	14,023 5,273 21,384 990 Nil 259
Edwin(Ted) J.Bounsall J. Carman McClelland Randall W. Atkins J.G. Michael Longmoore	Bernard Newman Ron Moro Leonard W. Wallace Allan G. MacDonald Nicola Veronico Joseph Crouchman Diane Donison	Alfred J. Stong William J. Corcoran E. Christopher Olsen	William Hodgson R. James Wilson Ian E. Scott	R. Bruce McCaffrey Desmond G. Newman Marlene Koehler Bruce Evoy David L. Wraggett	Marion Bryden Thomas A. Wardle Ernest E. Barr George A. Leslie Gerry Van Houten Shirley Yamada	Ross McClellan Mildred Caccia Maria Sgro D. Scarth Heap Grace-Ann Paulson Ronald G. Rodgers
N.D.P. L. ** P.C.	* * P.C	** L. N.D.P.	P.C. L. N.D.P.	P.C. L. N.D.P. Ltn.	N.D.P. P.C. L. I. C. Ltn.	* F.C. C. Ltn.
Windsor- Sandwich	Windsor- Walkerville	York Centre	York North	Armourdale	Beaches- Woodbine	Bellwoods

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

### SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

					- 24 -			
	Ballot Count Required to	Qualify for Subsidy 15%	4,621	2,279	3,390	4,835	3,795	3,820
	Votes Cast or	Popular	30,808	15,198	22,604	32,238	25,306	25,473
		Ballot	17,005 8,125 4,906	7,340 4,183 3,162 380 133	10,194 6,152 5,814 251 193	19,213 7,471 4,857 382 315	11,637 6,789 6,363 517	10,409 9,630 4,897 360
	Revised List of	Eligible	50,717	23,822	35,039	47,471	39,606	38,708
	idy	Paid to Auditor	265 425 500 75	450 500 150 75	495 500 500 75 Nil	500 500 370 225 75	475 500 500 75	500 500 400 175 125
CTION	*Baid &	Candidate	7,600 7,600 5,230 Nil	3,811 3,811 3,811 Nil	5,405 5,405 5,405 Nil	7,145 7,145 4,673 Nil	6,044 6,044 6,044 Nil	5,919 5,919 5,919 Nil
1977 ONTARIO ELECTION		Campaign Expenses	28,955 14,290 5,230 Nil	15,696 10,516 10,089 2,094 Nil	16,928 62,467 10,296 Nil	39,546 16,695 4,738 368 523	20,035 12,577 17,193 Nil	13,993 24,832 6,806 318 933
1977	Campaign	Receipus Before Subsidy	32,878 7,786 5,162 Nil	15,696 10,516 2,264 2,100 Nil	16,928 62,467 3,393 Nil	73,689 12,293 4,002 368 500	10,584 8,191 9,199 Nil	13,993 18,551 1,160 318 1,030
		Candidate	Dennis R. Timbrell Stephen M. Thomas Andrew Meles Michael Martin	Tony Lupusella George A. Nixon A. David MacDonald William E. Stewart Maureen C.H. Cain	Odoardo Disanto Sam Stabile Joseph A. DeAngelis Michael Little Doreen Leitch	R. Roy McMurtry W.L. Sean McCann Eileen B. Elmy Linda C.M. Cain John Stifel	Ed Philip Rosalyn McKenna Ben Bellantone Richard C. Bolstler	Edward Ziemba William Boytchuk Ted Ives Robert A. McKay Christian Negre
		Party	P.C. N.D.P. L.	N.D.P. P.C. L. C.	N.D.P. P.C. L. Ltn. I.	P.C. L. N.D.P. Ltn.	N.D.P. P.C. L.	N.D.P. P.C. L. Ltn.
		Riding	Don Mills	Dovercourt	Downsview	Eglinton	Etobicoke	High Park- Swansea

Humber	P.C.	John P. MacBeth	37.054	23.839	2 160	00	700 04		0	1
	Ľ.		4.885	7.814	7 817	000	#00 <b>1</b> 00	19,000	39,034	5,855
	D C Z	Ľτ	7000	1017	101	0 10		7/6,01		
	+ + + + + + + + + + + + + + + + + + +	Sholdon M Cold	4,700 L:M	1/7'0	11719	425		7,781		
	יווים י	Sherdon M. Gold	NTT	NIL	Nil	75		399		
	ن	Kris Hansen	1,195	1,195	Nil	75		394		
Lakeshore	N.D.P.		12,230	12,351	6.524	305	13 035	12 252		6
	P.C.	Albert Kolyn	9,959	16,203	6.524	500		7 0 5 7	20,033	3,994
	Ľ.	Carl Weinsheimer	653	7,160	6.524	387		1001		
	U	Gordon Flowers	1,525	1,548	Nill	125		10/15		
					1	3 4		040		
Oakwood	N.D.P.	Anthony	14,324	14,076	5,123	450	33,027	9,214	21.191	3 1 78
	** P.C.		19,420	23,388	5,123	500		6,379	10111	0/11/0
	ŗ	Richard Meagher	4,147	21,168	5,123	265		5,046		
	ပံ	Val Bjarnason	1,920	1,920	Nil	150		229		
	• + *	Willis M. Cummins	224	224	Nil	500		3.70		
	Ltn.	Alex Eaglesham	Nil	Nil	Nil	75		153		
Oriole	P.C.	John R. Williams	20,414	24,106	7,507	500	50,052	14,194	32.029	4.804
	ŗ.	Luella Lumley	5,999	12,909	7,507	500		9,707	1	F004F
	N.D.P.	Frederic W. Birket	5,733	8,123	7,507	390		6,737		
	·	James McMillan	777	777	Nil	225		929		
	Ltn.	Paul Miniato	Nil	Nil	Nil	75		282		
	ī.	Arthur V. Wright	Nil	Nil	Nil	Nil		180		
Parkdale	N.D.P.	Jan Dukszta	14,768	14,890	4,444	500	28.178	7.574	731 71	7 7 7 7
	ŗ.	Stanley A. Mamak	10,937	15,326	4,444	500		5, 7, 5	104	01017
	P.C.	Lee Monaco	33,015	48,129	4,444	500		4.116		
	· ·	Gareth Blythe	1,810	1,810	Nil	150		343		
Riverdale	С	TomeT.	7 10 7 1	(	(					
	יות ב	Nola "Gam" Cross	14,/16	13,800	4,833	475	30,954	9,639	17,276	2,591
	· ·	Dennie D Draintill	10,40	14,690	4,833	200		4,289		
	i d	Gordon Massie	1 920	0,440	4,033	200		2,821		
	T,†n	Walter Relation	L, M.	1,930	T I N	1/5		214		
	; ; ;	יייייייייייייייייייייייייייייייייייייי	7 7 1	TTN	NIL	/5		196		
	*	Barry A. Weisleder	Nil	Nil	Nil	Nil		117		
St.Andrew-	** P.C.	Larry Grossman	64,153	59,814	5,453	500	35,383	11.128	22 534	2 300
St.Fatrick	N.D.P.	Barbara E. Beardsley	26,885	26,885	5,453	475		8,151	1	
	i.	Edward Clarke	12,150	13,012	Nil	500		2,895		
	ů	Anna Larsen	2,120	2,120	Nil	150		196		
	Ltn.	Vincent Miller	Nil	Nil	Nil	75		161		
*Section 45(5)	Any surplu	*Section 45(5) Any surplus. determined his tabian	4					· ·		

'Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

## COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

	Ballot Count Required to Qualify for Subsidy 15%	4,042	4,134	3,881	4,358	3,933	6,282
	Votes Cast or Popular Vote	26,948	27,560	25,879	29,057	26,220	41,880
	Ballot	11,894 11,058 3,794 202	10,116 9,688 6,287 975 342 152	11,583 8,784 5,274 151 87	14,792 7,268 6,508 489	10,625 9,074 6,320 201	20,988 10,303 9,868
	Revised List of Eligible Voters	39,026	45,833	40,661	46,332	41,290	65,593
	idy Paid to Auditor	500 500 500 75	500 500 490 500 175 150	500 500 500 75	500 360 500 75	475 400 500 75	500 500 380 225
ELECTION	*Paid to Candidate Pa	5,963 5,963 Nil	6,916 6,916 6,916 Nil Nil	6,192 6,192 6,192 Nil	6,986 6,986 6,986 Nil	6,280 6,280 6,280 Nil	9,683 9,683 9,393 Nil
1977 ONTARIO ELE	Campaign Expenses	51,534 28,155 1 475	23,691 26,519 18,662 3,313 318 1,036	17,916 13,144 7,789 Nil	24,834 10,218 7,345 Nil	15,568 20,848 12,770 Nil	49,678 11,909 11,720 478
	Campaign Receipts Before Subsidy	51,664 29,953 1,039 475	21,597 38,605 11,875 3,313 318	21,474 9,456 3,289 Nii	28,698 10,218 2,744 Nil	10,027 15,404 5,456 Nil	50,361 4,323 11,720 478
	Candidate	Margaret Scrivener Gordon Cressy Robert M. McClelland R. Shane Parkhill	Margaret Campbell Frank M. Vasilkioti Lukin Robinson Donald M. Campbell David Anderson F. Leonard Weir	Frank Drea David G. Gracey Charles M. Beer Robert Schultz Peter Sideris	Margaret Birch Ann Marie Hill Ronald P. Myatt John A. White	David W. Warner Spurgeon Near Kenneth A. Dimson Mathias Blecker	Thomas L. Wells Vera J. Brookes Frank W. Lowery Marilee Haylock
	Party	* * N. O. P. C.	* * F	N.D.P. L. Lth.	P.C. N.D.P. L. Ltn.	N.D.P. P.C. L.	P.C. L. N.D.P. Lth.
	Riding	St.David	St. George	Scarborough Centre	Scarborough East	Scarborough- Ellesmere	Scarborough North

The second color of the color	th N.D.P.	288 299, 1	29,414 4,414 568 Nil 10,634 14,894 14,894 Nil 12,290 9,474 9,474 1,443 1,443 1,443 1,460 4,660 4,660	6,403 6,627 6,627 6,627 6,808 6,808 6,808 6,808 6,808 6,808 6,808 6,808 6,808 6,808 11 11 11 11 11 11 11 11 11 1	500 225 Nil 500 475 500 420 500 Nil 100 175 500 325	43,771	3,837 442 172 11,430 8,437 7,195 174 14,131 8,334 7,126 265 245 144	30,245	4,085
Lth. Paul R. Mollon   568   588   11   225   442   4	leights P.C.  I.  I.  Ltn.  Ltn.  Is ** P.C.  Ltn.  Is N.D.P.  th N.D.P.	28, 6, 12, 12,	29,496 10,634 14,894 14,894 12,290 9,474 9,474 1,443 1,443 37,565 11,063 4,660	6,627 6,627 6,627 0,11 0,808 6,808 6,808 0,11 0,11 0,11 0,11	500 475 500 475 500 420 500 Nil 100 175 500 325 500	45,058	11,430 8,437 7,195 17,195 17,126 7,126 265 245 144	30,245	4,085
Fights   F.C.   David Notemberg   28,288   29,496   6,627   500   43,771   11,430   27,236   14,834   6,627   500   43,771   11,430   27,236   14,834   6,627   500   43,771   11,430   27,236   14,834   6,627   500   43,771   11,430   27,236   14,834   6,627   500   43,771   11,430   27,236   14,834   6,627   500   4,719   17,195   1	th N.D.P.	7 7 7	29,496 10,634 14,894 14,894 Nil 12,290 9,474 9,474 1,443 37,565 11,063 4,660	6,627 6,627 6,627 Nil 6,808 6,808 6,808 Nil Nil Nil Nil Nil	500 475 500 475 500 75 75 700 100 100 175 500 500 500 500 500	43,771	11,430 8,437 7,195 7,195 11,431 8,334 7,126 265 245 144	30,245	4,085
P.C.   David Rotenberg   29,496   6,627   500   7,195   7,19	th N.D.P.	7 2 7	29,496 10,634 14,894 Nil 34,316 12,290 9,474 9,474 1,443 37,565 11,063 4,660	6,627 6,627 0,627 0,11 0,808 6,808 6,808 0,11 0,11 0,11 0,11	500 475 500 75 75 75 700 800 175 400 500 325 50	45,058	11,430 8,437 7,195 17,195 17,126 7,126 265 245 144	30,245	4,085
Heights   P.C.   David Mckenheey   28,488   29,496   6,627   500   43,71   11,430   27,236	th N.D.P.	7 7 7	29,496 10,634 14,894 14,894 12,290 9,474 9,474 1,443 37,565 11,063 4,660	6,627 6,627 Nil 6,808 6,808 6,808 Nil Nil Nil Nil Nil Nil Nil	500 475 500 75 75 700 100 1175 400 500 325 50	45,058	11,430 8,437 7,195 17,195 14,131 8,334 7,126 265 265 245 144	30,245	4,085
The control worker of the control	th N.D.P.	1 2	10,634 14,894 Nil 34,316 12,290 9,474 9,474 1,443 37,565 11,063 4,660 208	6,627 0,11 0,808 6,808 6,808 0,11 0,11 0,11 0,11 0,11 0,11 0,11	475 500 75 75 75 700 800 175 400 500 325	45,058	8,437 7,195 174 17,131 8,334 7,126 265 245 144	30,245	4,536
L. Murray Markin 9,956 14,894 6,627 500 7,795  Th. Murray Markin 9,956 14,894 6,627 500 7,795  Th. Marke Kenny Cox 12,659 12,230 6,808 420 45,058 14,313 30,245  L. Marke Cenland 1,443 1,443 Nil 100 7,126  Th. Marke Cenland 1,443 1,443 Nil 100 245  Th. Marke Cenland 1,443 1,443 Nil 100 245  Th. Marke Cenland 40,782 37,556 8,383 400 56,308 21,795 37,291 6,808  Th. M. Wilfred Caphenson 40,782 37,566 8,383 400 56,308 21,795 37,291 6,808  Th. M. Wilfred Caphenson 40,782 37,566 8,383 400 56,308 11,795 37,291 6,502 1,003 1,	th N.D.P.	1 2	14,894 Nil 34,316 12,290 9,474 Nil 1,443 37,565 11,063 4,660	6,627 Nil 6,808 6,808 Nil Nil Nil Nil Nil Nil Nil	500 75 75 75 75 75 75 75 75 75 75 75 75 75	45,058	7,195 174 14,131 8,334 7,126 265 245 144	30,245	4,536
th. Webster J. Webb Nil Nil Nil 75 174  F.C. Robert G. Elgie 29,355 34,316 6,808 500 45,058 14,131 30,245 12,259 6,808 420 6,808 420 8,334 30,245 12,259 12,290 6,808 420 8,334 30,245 12,259 12,290 6,808 420 8,334 30,245 12,201 12.  L. Mike Kenny Nil Nil Nil Nil Nil 100 245  ** N.D.P. Bette Stephenson 40,782 37,565 8,383 400 56,308 21,795 37,291 14,41 1	th N.D.P.		Nil 34,316 12,290 9,474 Nil 1,443 37,565 11,063 4,660	0,808 6,808 6,808 Nil Nil Nil 8,383 8,383 Nil Nil	75 500 420 500 Nil 100 175 400 500 500	45,058	174, 131 8, 334 7, 126 265 245 144	30,245	4,536
the P.C. Robert G. Elgie 29,355 34,316 6,808 500 45,058 14,131 30,245 12,290 6,808 500 7,126 7,1	th N.D.P.		34,316 12,290 9,474 Nil 1,443 37,565 11,063 4,660	6,808 6,808 Nil Nil Nil Nil Nil Nil Nil	500 420 500 Nil 100 175 400 500 325	45,058	14,131 8,334 7,126 265 245 144	30,245	4,536
N.D.P.   Lois J. Cox   12,559   12,290   6,808   420   7,126	1s ** P.C. Ltn. ** N.D.P. th N.D.P. th P.C. Ltn. th N.D.P. th N.D.P. th N.D.P. th N.D.P.		12,290 9,474 Nil 1,443 318 37,565 11,063 4,660	6,808 6,808 Nil Nil Nil Nil	420 500 Nil 100 175 400 500 500	26,308	8,334 7,126 265 245 144 21,795	37,291	4,533
L. Mike Kenny  I. Christopher Greenland  I. Christopher Greenland  I. Christopher Greenland  I. Mill	1s ** P.C.  ** L.  ** N.D.P.  th N.D.P.  th P.C.  Ltn.  th N.D.P.  th N.D.P.		9,474 Nil 1,443 318 37,565 11,063 4,660 208	6,808 Nil Nil Nil 8,383 8,383 Nil	500 Nil 100 175 400 500 325	56,308	7,126 265 245 144 21,795	37,291	5,593
I. Christopher Greenland Nil	1. C. Ltn.  ** P.C.  ** N.D.P.  th N.D.P.  th P.C.  Ltn.  th N.D.P.  th N.D.P.		Nil 1,443 318 37,565 11,063 4,660	Nil Nil Nil 8,383 8,383 Nil Nil	100 100 175 400 500 325 50	56,308	265 245 144 144 21,795	37,291	5,593
C.   Maura O'Neill   1,443   1,443   Nii   100   245	1s ** P.C.  ** L.  ** N.D.P.  th N.D.P.  th P.C.  Ltn.  th N.D.P.  th N.D.P.	1,	1,443 318 37,565 11,063 4,660	110 110 110 110 110 110 110 110 110 110	100 175 175 500 325 50	56,308	245 144 21,795	37,291	5,593
Ltn. Paul Makfer 318 Nil 175 144  1s ** P.C. Bette Stephenson 40,782 37,565 8,383 400 56,308 21,795 37,291  Ltn. M. Wilfred Caplan 6,202 11,063 8,383 500 5,6308 21,795 37,291  Ltn. Donald R. Gordon 318 Nil 175 5,051  Ltn. Scott Bell 318 Nil 175 5,051  Ltn. Scott Bell 318 Nil 175 5,051  Ltn. Michael E. Kole 793 6,562 6,528 500 7,666  Ltn. Michael Phillips 1,003 1,003 Nil 100 5,332  Ltn. Kenneth Korentayer Nil Nil 100 5,300 8,510  Ltn. Remeth Korentayer Nil Nil Nil 75 6,500 8,510  Ltn. Roald G. Vaughan Nil Nil 75 6,667 475 6,503 6,503  N.D.P. Fred Young 10,025 13,784 6,667 500 6,503  Ltn. Roal Ugucconi 4,210 19,644 6,667 500 4,105  Ltn. Hearh Campell 1,528 1,228 Nil 10,003 1,003  Ltn. Hearh Capadala Nil Nil Nil 100 350  C. Roberto Moretton 1,528 1,228 Nil 10,003 35,738  T. Helen Obadala Nil Nil Nil Nil Nil 100 350	1s ** P.C.  ** N.D.P.  th N.D.P.  t. C.  Ltn.  t. Ltn.		318 37,565 11,063 4,660 208	Nil 8,383 8,383 Nil Nil	175 400 500 325 50	56,308	144	37,291	5,593
## P.C. Bette Stephenson	1s ** P.C.  ** N.D.P.  th N.D.P.  th P.C.  Ltn.  th N.D.P.  th N.D.P.	318	37,565 11,063 4,660 208	8,383 8,383 Nil Nil	400 500 325 50	56,308	21,795	37,291	5,593
**N.D.P. Allan Milfred Captan 4,660 Nil 325 6,051 8,7291  1. Donald R. Gordon 208 Nil 325 500 9,612 37,291  1. Donald R. Gordon 208 Nil 325 500 9,612 7,051  1. Donald R. Gordon 208 Nil 325 6,528 460 4,660 Nil 325 6,528 460 14,178 28,040  1. Donald C. MacDonald 15,905 15,905 6,528 460 43,060 14,178 28,040  1. Donald C. MacDonald 15,905 15,905 6,528 300 7,666 7,332  1. Michael E. Kole 14,740 20,802 6,528 300 5,332  2. Michael Phillips 1,003 Nil 100 52,976 16,538 35,758  1. Ernest H. Farrow 17,703 16,475 7,916 250 10,450 8,510  1. Ernest H. Farrow 17,703 16,475 7,916 390 8,510  1. Ernest H. Farrow 10,025 13,784 6,667 475 13,326 25,388  1. N.D.P. Fred Young 10,025 13,784 6,667 475 44,057 13,326 4,005  1. E. Dorlene Hewitt 1,528 1,528 Nil 100 359  1. Hersh Commeth Noretton 1,450 1,450 1,010 359  1. Hersh Commeth Noretton Nil Nil Nil 100 359  1. Hersh Commeth Nil Nil Nil Nil 100 359	th N.D.P.  th N.D.P.  Ltn.  t P.C.  Ltn.  t N.D.P.	40 782	11,063 4,660 208	0,383 8,383 Nil Nil	400 500 325 50	20, 308	21,/95	37,291	5,593
** N.D.P. Allan Millard 4,660 4,660 Nil 325 5,051  1. Donald R. Gordon 208 Nil 325 5,051  1. Donald R. Gordon 318 Nil 175 368  th N.D.P. Donald C. MacDonald 15,905 6,528 460 43,060 14,178 28,040  P.C. Austin C. Clarke 14,740 20,802 6,528 500 7,666  L. Michael E. Kole 793 6,526 500 7,666 5,332  C. Michael E. Kole 793 6,526 500 5,332  L. Michael E. Kole 1,003 Nil 100 5,332  t. Kenneth Korentayer Nil Nil 75 338  t. P.C. Nicholas G. Leluk 32,010 29,599 7,916 500 52,976 16,538 35,758  L. Ernest H. Parrow 17,703 16,475 7,916 390 8,510  N.D.P. Fred Young 10,025 13,784 6,667 500 6,503  P.C. George T. Genmell 1,728 1,528 Nil 500 4,1057 13,326 25,340  L. E. Dorlene Hewitt 1,528 Nil Nil Nil 75 487  L. E. Dorlene Hewitt 1,450 1,450 1,410 100 3550  I. Helen Obadia Nil Nil Nil 100 3550  I. Helen Obadia Nil Nil Nil 100 3550  I. Helen Obadia Nil Nil Nil Nil 100 3550  I. Helen Obadia Nil	** L	70/10#	11,063 4,660 208	8,383 Nil Nil	500 325 50				
The No.D.P. Allan Milard 4,660 Nil 325 5,051  The Donald R. Gordon 208 Nil 50 465  The Donald C. MacDonald 15,905 15,905 6,528 460 43,060 14,178 28,040  The No.D.P. Donald C. MacDonald 15,905 15,905 6,528 300 7,666  The Michael E. Kole 1,003 1,003 Nil 100 5,332  The Michael Phillips 1,003 1,003 Nil 100 5,332  The Michael Phillips 1,003 1,003 Nil 100 52,976 16,538 35,758  The Michael Phillips 1,003 16,475 7,916 500 52,976 16,538 35,758  The Michael Phillips 1,003 10,288 7,916 500 52,976 16,538 35,758  The Michael Phillips 1,003 10,025 13,784 6,667 475 44,057 13,326 6,503  The Michael C. Barrett 1,528 Nil 100 500 44,105  The Michael C. MacDonald G. MacDonald C. MacDonald G. Mil Nil Nil Nil 100 359	th N.D.P. Lth. Lth. Lth. Lth. Lth. Lth. Lth. Lth	6,202	4,660	Lin Lin Lin	325		9,612		
T.   Donald R. Gordon   208   208   Nil   50   465	th N.D.P.  t Ltn.  Ltn.  Ltn.  t Ltn.  Ltn.  Ltn.	4,660	208	Lin	20		5,051		
th N.D.P. Donald C. MacDonald 15,905 6,528 460 43,060 14,178 28,040 P.C. Austin C. Clarke 14,740 20,802 6,528 500 7,666 L. Michael E. Kole 793 6,562 6,528 300 5,332 C. Michael Phillips 1,003 1,003 Nil 100 5,332 Ltn. Kenneth Korentayer Nil Nil Nil 75 338 L. Ernest H. Farrow 17,703 16,475 7,916 250 8,510 Ltn. Rohald G. Vaughan Nil Nil Nil 75 44,057 13,326 25,388 L. P.C. George T. Gemmell 1,278 5,340 5,00 6,503 P.C. George T. Gemmell 1,278 5,340 5,00 6,503 Ltn. Hersh Gelman Nil Nil Nil 75 C. Roberto Moretton 14,50 Nil Nil Nil 100 359 Ltn. Herenobadia Nil Nil Nil Nil 100 150	th N.D.P.  t Ltn.  t N.D.P.	208		Lin			465		
th N.D.P. Donald C. MacDonald 15,905 6,528 460 43,060 14,178 28,040  F.C. Michael E. Kole 1,003 1,003 Nil 100 5,332  C. Michael Phillips 1,003 1,003 Nil 100 5,338  the P.C. Nicholas G. Leluk 32,010 29,599 7,916 250 8,510  K.D.P. Ian C. Barrett 9,588 10,388 7,916 390 8,510  K.D.P. Fred Young 10,025 13,784 6,667 500 6,503  F.C. George T. Gemmell 1,278 5,340 500 4,105  F.C. George T. Gemmell 1,278 5,340 5,00  4,105  L. E. Dorlene Hewitt 1,528 Nil 500 Nil 10, 100 1	th N.D.P.  L.C.  Ltn.  Ltn.  N.D.P.	318	318	TTN	175		368		
P.C. Austin C. Clarke 14,740 20,802 6,528 500 7,666 5,332	t Ltn. Ltn. N.D.P.	15,	15.905	6.528	460	13 060	021 71	0.00	0
L. Michael E. Kole 793 6,562 6,528 300 5,332 5,332	t Ltn. Ltn. N.D.P.	14,	20,802	6.528	500		0/1/27	050107	4,200
through the control of the control o	t Ltn. N.D.P.	703	200101	07010			9991/		
through the forest factors of the following states that the following should be succeed to the factors of the factors and states that the factors are states as a selected states as a selected state of the factors and states are states as a selected state of the factors are states as a selected states are states as	t Lth. Cth. Chr. Cth. Cth. Cth. Cth. Cth. Cth. Cth. Cth	ניטט ר	200,00	0,000	300		5,332		
t P.C. Nicholas G. Leluk 32,010 29,599 7,916 500 52,976 16,538 35,758 L. Ernest H. Farrow 17,703 16,475 7,916 250 10,450 N.D.P. Ian C. Barrett 9,588 10,388 7,916 390 8,510 Ltn. Ronald G. Vaughan Nil Nil 75 44,057 13,326 25,388 L. Paul Uguccioni 4,210 19,644 6,667 500 6,503 F.C. George T. Gemmell 1,278 5,340 500 4,105 L. E. Dorlene Hewitt 1,528 Nil Nil Nil 75 Ltn. Hersh Gelman Nil Nil Nil 100 359 L. Helen Obadia Nil	t Lth. N.D.P. Lth. P.C		1,003	Ni I	100		526		
t P.C. Nicholas G. Leluk 32,010 29,599 7,916 500 52,976 16,538 35,758 L. Ernest H. Farrow 17,703 16,475 7,916 250 10,450 10,450 N.D.P. Ian C. Barrett 9,588 10,388 7,916 390 8,510 Ltn. Ronald G. Vaughan Nil Nil 75 44,057 13,326 25,388 L. Baul Uguccioni 4,210 19,644 6,667 500 6,503 6,503 L. George T. Gemmell 1,278 5,340 500 4,105 L. E. Dorlene Hewitt 1,528 Nil 500 4,88 Ltn. Hersh Gelman Nil Nil 100 359 L. Helen Obadia Nil Nil Nil Nil Nil 120	t N.D.P. Lth. P.C. Y.C. Y.C. Y.C. Y.C. Y.C. Y.C. Y.C		Nil	Nil	75		338		
L. Ernest H. Farrow 17,703 16,475 7,916 250 10,450 10,486 N.D.P. Ian C. Barrett 9,588 10,388 7,916 390 8,510 260	L. Ernest N.D.P. Ian C. Ltn. Ronald N.D.P. Fred Yc L. George	32,010	29,599	7,916	500	52.976	16.538	35 758	5 262
N.D.P. Ian C. Barrett 9,588 10,388 7,916 390 8,510 Ltn. Ronald G. Vaughan Nil Nil 75 L. Paul Uguccioni 4,210 19,644 6,667 500 6,503 L. George T. Gemmell 1,278 5,340 500 Ltn. Hersh Gelman Nil Nil 75 C. Roberto Moretton 1,450 1,450 Nil Nil Nil Nil 120 I. Helen Obadia Nil	N.D.P. Ian C. Ltn. Ronald N.D.P. Fred Yc L. George	17,703	16,475	7,916	250		10,450		
Ltn. Ronald G. Vaughan Nil Nil Nil 75 260  N.D.P. Fred Young 10,025 13,784 6,667 475 44,057 13,326 25,388  L. Paul Uguccioni 4,210 19,644 6,667 500 6,503  F.C. George T. Gemmell 1,278 5,340 500 4,105  I. E. Dorlene Hewitt 1,528 Nil 500  Ltn. Hersh Gelman Nil Nil 75  C. Roberto Moretton 1,450 Nil Nil Nil 120  I. Helen Obadia Nil	Ltn. Ronald N.D.P. Fred Yc L. Paul Ug P.C. George	9,588	10,388	7,916	390		8,510		
N.D.P. Fred Young 10,025 13,784 6,667 475 44,057 13,326 25,388  L. Paul Uguccioni 4,210 19,644 6,667 500 6,503  P.C. George T. Gemmell 1,278 5,340 500 4,105  I. E. Dorlene Hewitt 1,528 Nil 500 4,88  Ltn. Hersh Gelman Nil Nil 100 359  C. Roberto Moretton 1,450 Nil Nil Nil 120  I. Helen Obadia Nil Nil Nil Nil Nil 120	N.D.P. L. P.C.	Nil	Nil	Nil	75		260		
Paul Uguccioni 4,210 19,644 6,667 500 6,503 George T. Gemmell 1,278 5,340 500 4,105 E. Dorlene Hewitt 1,528 Nil 500 488 Hersh Gelman Nil Nil 75 487 Roberto Moretton 1,450 Nil Nil Nil 100 359 Helen Obadia Nil Nil Nil Nil Nil		10,025	13,784	6,667	475	44,057	13,326	25, 388	3 808
C. George T. Gemmell 1,278 5,340 500 E. Dorlene Hewitt 1,528 Nil 500  1,528 Nil 500  Nil Nil Nil 75  Roberto Moretton 1,450 Nil 100  Helen Obadia Nil Nil Nil Nil Nil		4,210	19,644	6,667	500		6.503		
E. Dorlene Hewitt 1,528 1,528 Nil 500  Hersh Gelman Nil Nil 75  Roberto Moretton 1,450 1,450 Nil 100  Helen Obadia Nil Nil Nil Nil		1,278	5,340	5,340	500		4,105		
Hersh Gelman Nil Nil Nil 75 Roberto Moretton 1,450 1,450 Nil 100 Helen Obadia Nil Nil Nil Nil		1,528	1,528	Nil	500		488		
Roberto Moretton 1,450 1,450 Nil 100 Helen Obadia Nil Nil Nil Nil	٦.	Nil	Nil	Nil	75		487		
Helen Obadia Nil Nil Nil Nil		1,450	1,450	Nil	100		359		
		Nil	Nil	Nil	Nil		120		

ial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.



### APPENDIX B

FINANCIAL DATA

EXTRACTED

FROM

RETURNS FILED BY

REGISTERED POLITICAL PARTIES

FOR

THE YEAR 1976 AND THE

1977 PROVINCIAL ELECTION CAMPAIGN

Appendix B

FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY 1976 ANNUAL AND 1977 CAMPAIGN FINANCIAL STATEMENTS FILED WITH THE COMMISSION

Note 1:- The Ontario Libertarian Party

Statement of Receipts and Expenses is for the period July 1, 1976 to December 31, 1976 as the Party became registered mid-1976.

C. STATEMENT OF RECEIPTS AND EXPENSES FOR THE 1977 ELECTION CAMPAIGN PERIOD FROM

	New Ontario	Party	⋄	58,209 6,572 8,634	- 5,766 239	66,907 13,059 4,792	125,116 25,397 13,665			256,397 21,947 13,763 63,533 780 3,435	22,727	(194,814) 2,670 (3,533)	
	Ontario	Party	\$	540,602	53,800	4,209	598,611		1	403,562	429,132	169,479	
	Conservative	Party	⟨√⟩- ; 	1,561,913	600,500	24	2,162,437			116,175	2,309,689	(147,252)	
APRIL 29, to OCTOBER 9, 1977		Receipts	Not contribute	Transfers received from constituency	associations and others	orner receipts	Total	Expenses	Expense exclusive of transfers paid out	Transfers paid out	Total	Surplus(Deficit) for the Campaign Period	



### APPENDIX C

STATISTICAL REPORT

ON NUMBER AND TOTAL DOLLAR VALUE

OF CONTRIBUTIONS RECEIVED

IN EXCESS OF \$100

BY EACH

REGISTERED POLITICAL PARTY

AND ITS

**ASSOCIATIONS** 

FOR THE PERIOD FROM JANUARY 19\* to DECEMBER 31, 1976

<sup>\*</sup>The 1975 election campaign period ended on January 18, 1976

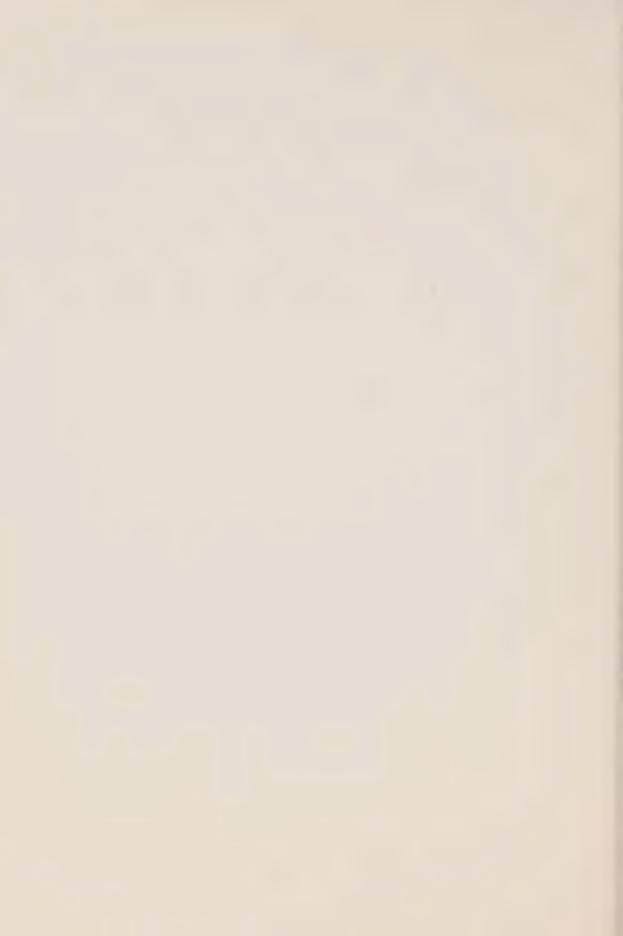


STATISTICAL REPORT ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100 BY EACH REGISTERED PARTY AND ITS CONSTITUENCY ASSOCIATIONS FOR THE PERIOD FROM JANUARY 19 TO DECEMBER 31, 1976 COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

APPENDIX C

ian Total	unt No.	\$ 1,800 716	- 413	1,800 1129		89	30	86		1693			5,052 2435		3662 1,414,864
Libertarian	Amount									5,052			5,0		6,852
司	No	m	1	3		1	1	8		22	ŧ		22		25
Communist	Amount	∾ 1	1	1		1	ı	1		11,817	8,042	1	19,859		19,859
Com	No.	1	1	1		1	1	1		34	38	C	7/		72
New	Amount	6,700	1,210	7,910		40,167	11,110	51,277		200,981	48,016	100 070	786,047		308,184
Dem	No.	12	4	16		68	30	98		966	233	0001			1343
Liberal	Am	\$ 74,907	11,769	86,676		ı	ı	ı		18,640	40,188	000	070100	( L	145,504
<u>i</u>	No.	80	34	114		1	ŧ	1		57	238	705	000		403
Progressive	Amount	\$ 587,169	131,460	718,629		1	ŧ	1		156,061	59,775	215 836	0000	700	605/500
Prog	No.	621	375	966		1	1	1		584	233	212		5 0 1	CTOT
	Contributions by Corporations	The Political Party	The Party Riding Associations	TOTAL	Contributions by Unions	The Political Party	The Party Riding Associations	TOTAL	Contributions by Persons Individually	The Political Party	The Party Riding Associations		TOTAL	Total Contributions in Excess of \$100	

Contributions in the period January 1 to 18, 1976 relate to the 1975 Campaign Period and are, therefore, contained in the contribution statistics shown in the Commission's 1976 Annual Report. Note:



### APPENDIX D

### PROPOSED ADDITIONAL AMENDMENTS

TO

THE ELECTION FINANCES REFORM ACT

### PROPOSED ADDITIONAL AMENDMENTS

## THE ELECTION FINANCES REFORM ACT, 1975

Section 15 of the said Act, as amended by the Statutes of Ontario, 1975, chapter 83, section 3 is further amended by renumbering subsection 1 as subsection 1a and by adding thereto the following subsection:

(1) Every candidate shall, prior to polling day, file with the Commission an application for registration under this Act.

Section 15(1)

Commentary

the Election Office has agreed that the nomination paper should paigns and were therefore not required to register. Therefore, & Expenses. The amendment has been approved by the Commission Following the 1975 election, we had a problem with a number of person, etc. acting on his behalf from accepting contributions effect that he will, prior to polling day, file an application for registration with The Commission on Election Contributions in locating these candidates and following them up in order to unless the candidate is registered under the Act. A number of candidates who had not registered with the Commission and the which specifically requires a candidate to be registered with Independent candidates who did not register took the position that they had not collected any funds for their election camcontain an undertaking which the candidate would sign to the and sent to the Speaker and to the leaders of parties in the staff had to expend a considerable amount of time and effort the Commission. Section 15(1) prohibits a candidate or any actually no provision in The Election Finances Reform Act obtain their applications for registration, and there is Legislature.

Section 22(2)

2

At present a contribution of goods or services having a value of \$100 or less may not be considered a contribution for the purposes of the Act. The amendment would allow the contributor to claim credit for such a contribution if he wished to do so. The small contributor of goods or services would benefit by the amendment. The amendment has been approved by the Commission and sent to the Speaker and to the leaders of parties in the Legislature.

Subsection 2 of section 22 of the said Act is repealed and the following substituted therefor:

(2) The provision of goods or services to a political party, constituency association or candidate registered under this Act in any year, excluding any campaign period or part thereof in that year, or in any campaign period having a value, in the aggregate, of \$100 or less may, at the option of the person, corporation or trade union providing such goods or services, be

considered not to be a contribution for

the purposes of this Act.

- 3. The said section 41 is amended by adding thereto the following subsection:
- (8) The moneys required for the purposes of subsection 7 shall be paid out of the Consolidated Revenue Fund.

The said section 45 is amended by adding thereto the following subsection:

- (8) The moneys required for the purposes of subsections 1 and 2 shall be paid out of the Consolidated Revenue Fund.
- Subsection 5 of the said section 45 is amended by inserting after "be" in the fourth line "forthwith".

### Section 41(8) and Section 45(8)

attached thereto an addenda showing the amounts which would be required for subsidy payments to candidates and auditors if an not possible to determine if and when an election might occur, Treasurer was not in a position to include such amounts in his firm estimates. A consensus was reached that the expenses not be required in the fiscal year and will also avoid funding election should be called. The amounts could be reckoned and estimated very close to actual requirements, but since it was paid out of the Consolidated Revenue Fund as opposed to requiring voting authority as presently obtains. This method to be incurred for subsidies should have statutory authority problems which are inherent in the uncertainties of election and sent to the Speaker and to the leaders of parties in the will eliminate annual estimates for subsidy funds which may This amendment has been approved by the Commission We have heretofore when preparing our Commission estimates Legislature. timing. to be the

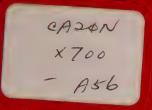
### Section 45(5)

paign period is concluded, the candidate's campaign fund should correspondence and interviews, etc. Also, in several instances It would appear to be the intent of the Act that when the camdate's account from one election to another and the Commission elapsed with the consequence that it became very difficult to accounts should be transferred to the Party or a constituency association. However, it was found that in a number of cases it was found that the surplus had been retained in the candireconcile association and party returns with the candidate's campaign period return, resulting in delay, confusion, extra does not learn of these contraventions until after the fact. the surplus was not transferred until after much time had Speaker and to the leaders of parties in the Legislature. be closed out and any surplus remaining after payment of Therefore, the adoption of this proposed amendment would ment has been approved by the Commission and sent to the strengthen the Act and improve its administration.











### THE FOURTH ANNUAL REPORT

OF

### The Commission on Election Contributions and Expenses

ADMINISTERING

THE ELECTION FINANCES REFORM ACT

**FOR THE YEAR 1978** 





THE

### FOURTH ANNUAL REPORT

of

### THE COMMISSION ON ELECTION CONTRIBUTIONS

AND EXPENSES

administering

THE ELECTION FINANCES REFORM ACT

for the year 1978

### COMMISSION MEMBERS

ARTHUR A. WISHART, C.M., Q.C. Chairman

\*\*

HAROLD W. YOUNG Vice-Chairman

\*\*

ELIZABETH M. DREGER

BERNARD L. EASTMAN, Q.C.

EDWARD J. KOWAL

RODERICK LEWIS, Q.C.

JOHN C. PALLETT, Q.C.

WILLIAM F. SCANDLAN

ROBERT J. WRIGHT, Q.C.

Kenneth Bryden, a member of the Commission tendered his resignation on November 9th, 1978. Mr. Bernard L. Eastman, Q.C. was appointed in his place on January 17th, 1979.

\*\*\*\*\*\*\*\*\*

DONALD A. JOYNT, C.A.

Executive Director

ROBERT B. DOBSON

Registrar

ANNA P.B. STEVENSON, Q.C.

Commission Secretary

EDWARD W. ALLEN

Administrative Assistant

\*\*\*\*\*\*\*\*\*\*

Copies of this report may be obtained from:

The Commission on Election Contributions and Expenses, 8th Floor, 151 Bloor Street West, Toronto, Ontario. M7A 1A2

Telephone: 965-0455



Commission on Election Contributions and Expenses

January 31st, 1979.

8th Floor Britannica House 151 Bloor Street West Toronto, Ontario M7A 1A2

(416) 965-0455

Chairman
Harold W. Young
Vice-Chairman
Bernard L.Eastman

Arthur A. Wishart, Q.C.

Bernard L.Eastman, Q.C. Mrs. Elizabeth M. Dreger Edward J. Kowal Roderick Lewis, Q.C. John C. Pallett, Q.C. William F. Scandlan Robert J. Wright, Q.C.

> The Honourable J.E. Stokes, M.P.P., Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

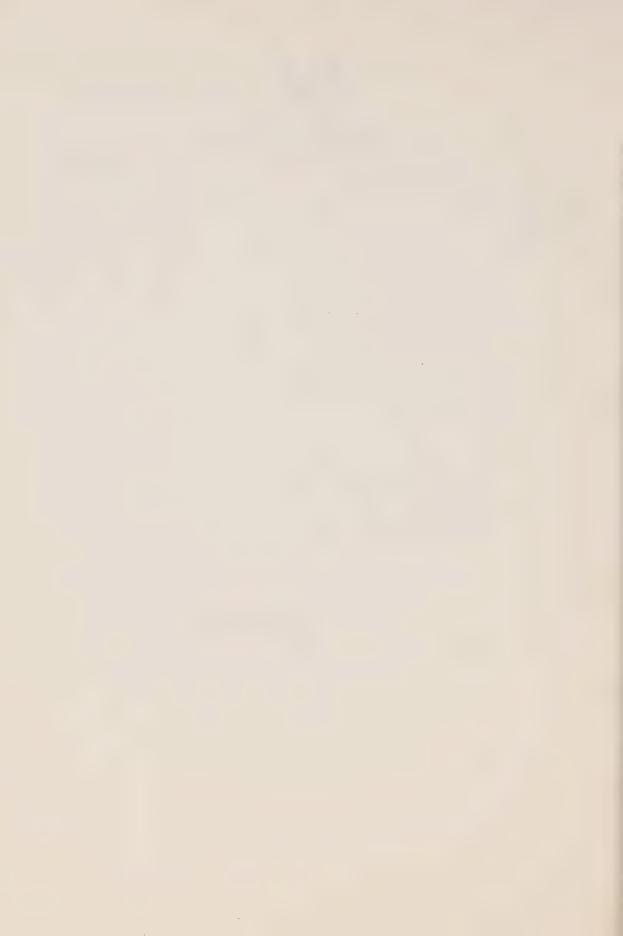
I have the honour to submit the Fourth Annual Report of the Commission on Election Contributions and Expenses, which covers the year 1978.

This report is submitted pursuant to Section 4(2) of The Election Finances Reform Act.

Yours respectfully,

AAW/mm Encl.

hairman



This report, the fourth annual report of the Commission, prepared pursuant to Section 4(2) of The Election Finances Reform Act, covers the activities of the Commission for the year 1978.

The staff of the Commission in the early part of the year devoted the major part of their time to the review of the 1977 campaign period returns filed by candidates, constituency associations and political parties, with particular emphasis on the review of candidates' returns to ensure compliance with the Act by all concerned and the early payment of campaign expense subsidies to those candidates who were eligible for the payment and the prompt payment of auditors'

There are six political parties registered with the Commission. See Appendix "C" and note that the Northern Ontario Heritage Party is not required to file an annual return for the year 1977 by reason of its registration on October 19th of that year.

At the time of preparation of this report, we are pleased to advise that with the exception of two constituency association campaign returns, all of the 1977 campaign returns filed with the Commission by candidates (472); constituency associations (413); and political parties (5); have been examined and approved by the Commission and all related subsidies paid. The two in default are being followed assiduously and assisted. It is anticipated that these two returns will soon be in order for approval.

In addition, the Commission carried out its responsibilities under Section 4(1)(k) of the Act to publish a summary of each candidate's election receipts, expenses and subsidy in a newspaper having general circulation in the electoral district in which he was a candidate.

Following the review of the majority of the campaign period returns, the staff of the Commission commenced the

review of the 1977 annual returns, due to be filed May 31st, 1978, received from the 413 registered constituency associations and the 5 registered parties. As at this date, our review of the financial statements is near completion and we report that as at December 31st, 1978 there remain only five constituency association annual returns for the year 1977 which have not been accepted for filing by the Commission.

Where it is found that the Chief Financial Officer of a constituency association or candidate is dilatory or is having difficulty in preparing a proper audited return, the staff of the Commission offers its assistance and pursues the matter vigorously until satisfactory material, as required by the Act, is filed and approved by the Commission.

Our examination of the more recent constituency association, candidate and political party financial returns has indicated a substantial improvement in quality over the financial returns filed in earlier reporting periods. This improvement is due to the gaining of familiarity with the reporting requirements of The Election Finances Reform Act by the persons who act in the capacity of chief financial officers and auditors. Also, the issuance of Guidelines by the Institute of Chartered Accountants to its members in clarification of their responsibilities has been of some considerable assistance.

Statistics gathered from financial statements filed with the Commission for the year 1977 -- including the 1977 election campaign period -- in relation to those contributors who gave in excess of \$100, indicates an increase in contributions made over the comparable period of February 13th, 1975 to January 18th, 1976 of \$530,194.

The statistics assembled and set forth in Appendix "B" of the report, furthermore, indicate this increase is made up of an additional 1,382 corporate contributions, 91 trade union contributions and 1,358 contributions by persons.

Financial information filed by registered political

parties for the calendar year 1977 is summarized and set forth in Appendix "A" and Appendix "B" of this report.

All the financial information for the year 1978 will not be available until after May 31st, 1979 since annual returns of parties and constituency associations are not required to be filed until that date.

Regarding the Trust Funds held for the purposes of a constituency association or the future candidacy of any person in a provincial election, the existence of which was declared to the Commission by the Trustees at the time the Act came into effect, it is reported that the requirements of the Act have been complied with.

We also report that the Trustees of the Foundations established by both the Progressive Conservative and Liberal parties have reported the 1977 expenditures in accordance with Section 40(1) of the Act.

From the Commission's review of the financial returns submitted to it for approval during the year 1978, it is apparent that a conscientious effort has been made by the chief financial officers, candidates, political parties, and contributors to comply with the requirements of the Act and there remains to be found a single case of deliberate or wilful evasion or contravention.

The main objectives of the Act, participation in the democratic process, limitation of contributions, limitation of campaign advertising expenditures, reporting and publicity, in the view of the Commission, are being achieved.

The Commission met twelve times during the year.

It was with considerable regret that the Commission received notice of resignation during the year from two original members of the Commission. Mr. F. Stewart Cooke was appointed Director of District 6 of the United Steel-workers of America and after assuming the duties of this office, he tendered his resignation as a member of the

Commission on February 15th, 1978. Mr. William F. Scandlan was appointed in his place on March 8th, 1978. Mr. Kenneth Bryden tendered his resignation on November 9th, 1978. His place has been filled by the appointment of Mr. Bernard L. Eastman, Q.C. on January 17th, 1979.

The Commission has made recommendations for the amending of The Election Finances Reform Act in 1976, 1977 and 1978 and awaits the passing of the proposed amendments by the Legislature.

The first occasion for the calling of a by-election since the Commission was established in May, 1975 occurred this year with a by-election being called in the electoral district of Chatham-Kent. Shortly thereafter a by-election was called in the electoral district of Sault Ste. Marie.

Three candidates, one from each of the Progressive Conservative, Liberal and New Democratic Parties, registered for each by-election and the elections were held respectively on October 19th, 1978 and December 14th, 1978.

All three candidates in the Chatham-Kent by-election qualified for the Commission's campaign expense subsidy as each obtained 15% of the popular vote in the riding while only the Progressive Conservative and New Democratic Party candidates in the Sault Ste. Marie by-election qualified for the subsidy.

The Commission awaits the filing of the by-election campaign period statements of receipts and expenses by each of the six candidates. Those for the electoral district of Chatham-Kent are required to be filed on or before April 19th, 1979, and those for the electoral district of Sault Ste. Marie, on or before June 14th, 1979. (See Appendix "D").

With the calling of the by-elections in the Chatham-Kent and Sault Ste. Marie electoral districts, the Commission has experienced two general provincial elections and two by-elections since the provisions of the Act came into force. (See Appendix "D"). During the year, two applications for registration were received from political parties who proposed to become registered through the petitioning process provided by Section 10(2)(d) of the Act. The Commission gave approval to the names of The Women's Party and The Detente Party of Canada. The officials of each of the parties are engaged in obtaining the required 10,000 signatures of persons eligible to vote in an election in Ontario and attest to the registration of the party and we await the respective submissions.

The Commission received the petition for registration of the Nationalist Party of Canada containing 13,040 signatures early in 1978. An extended examination of the petition, however, failed to produce adequate information for the Commission to conclude that the petition met the requirements of the Act by the provision of 10,000 valid signatures in support of the petition.

Accordingly, the Commission at its meeting held on December 13th unanimously passed the motion that;

"The petition for registration of the Nationalist Party of Canada be rejected; further, that the letter from the Chairman advising the Nationalist Party of Canada that its petition had been rejected, contain a summary of the Commission's findings with respect to the validity of the petition".

The procedure followed by the staff of the Commission for examination of a petition received by the Commission for the registration of a political party, requires that communication be directed to a specified number of random sample selected names appearing on the petition, requesting the persons to confirm they had signed the petition, they were eligible to vote in an Ontario Provincial Election, and that the person understood at the time of signing that the petition was requesting the registration of the particular political party. In the case of the Nationalist Party of Canada, confirmation was sought from 1,400 persons.

During the summer of 1978, the Commission employed two law students to assist the Commission Secretary in the finalization of a report on the study carried out with respect to Election Financing Legislation throughout Canada and the United States and in the correlation of the various decisions rendered by the Commission at its meetings throughout the year.

Interest continues to be expressed in the Commission's activities in the election financing field by officials of other provinces and countries.

During the year, the staff of the Commission had meetings and discussions with officials of the provinces of Alberta, British Columbia and New Brunswick. The Commission also had a visit from officials representing the Trinidad and Tobago Integrity Review Commission.

The Commission's Executive Director, D.A. Joynt, attended a conference of the Chief Election Officers held in St. John's, Newfoundland, in August, 1978, where due to the greater involvement by other jurisdictions in the field of election financing, it was the decision of conference officials to extend the two day conference in future years to three days to enable one day to be devoted to matters of election financing.

At this date, there is election financing legislation passed by the Government of Canada and the Provinces of New Brunswick, Quebec, Saskatchewan, Alberta and Ontario. The Province of Newfoundland has an election financing Bill drafted and the Province of British Columbia has established a special Commission to study the subject.

Since there is continuing interest in the field of election financing, it is proposed that once Commission approval has been given to the report prepared by the law students engaged to examine election financing legislation in other jurisdictions, copies will be printed for distribution to interested agencies and persons.

At this time, there are in Ontario six registered political parties, one application for registration of a political party accompanied by a petition for registration, (rejected as noted above), and seven applications for registration of a political party where the proposed name has been approved and for which petitions for registration have not yet been submitted. (See Appendix "C").

The Commission staff is comprised of a full-time Chairman, Mr. Arthur A. Wishart, Q.C., the Executive Director, Mr. Donald A. Joynt, C.A., the Registrar, Mr. Robert Dobson, the Commission Secretary, Mrs. Anna Stevenson, Q.C., Mr. Edward Allen, Administrative Assistant, a Clerk, a Messenger, three Secretaries and a Receptionist-Secretary.

The Commission engages the services of the legal firm of Tory, Tory, DesLauriers and Binnington, and the public accounting firm of Clarkson, Gordon and Co., Chartered Accountants, for counsel as required from time to time on legal and accounting matters respectively.

Members of these two firms attend meetings of the Commission upon request when it is considered their attendance is necessary.

The financial operations of the Commission are set forth below: SUMMARY OF PAYMENTS DURING CALENDAR YEAR 1978 (rounded to nearest \$100)

### A. Administrative and Operating Expenses

R

	Commission Members' Fees and Chairman's Salary	* * * * * * * * * * *	\$	54,400.
	Staff Salaries, Casual Help and Employee Benefits			245,600.
	Travel, Accommodation and			12,600.
	Advertising	• • • • • • • • • • • • • • • • • • • •		7,800.
	Legal, Audit and Other	• • • • • • • •		7,000.
	Professional Services			21,200.
	Office Rental			48,400.
	Pamphlets, Stationery and			
	Office Supplies	* * * * * * * * * * *		37,100.
		Total	\$	427,100.
•	Subsidies			
	Public Funding of Candidate			
	Expenses		\$1,	,603,100.
	Subsidy paid to Auditors			302,400.
		Total	\$1	,905,500.
	Grand	Total	\$2,	332,600.

If is of note that in addition to the necessary administrative and operating expenses, the Commission's expenditures include the specific payment of subsidies as acquired by the Act to candidates in relation to their campaign expense incurred, provided they obtain the required 15% of the popular vote and the payment of a subsidy to auditors for the audit of constituency association and candidate financial returns.

The accounts of the Commission for the fiscal year ending March 31st, 1978 were audited by the Provincial Auditor and found to be entirely in order.

The members of the Commission wish to express their sincere appreciation to its dedicated and competent staff, the staff of the Legislative Assembly, the Speaker, to whom the Commission reports, and all those who assisted the Commission in discharging its duties and responsibilities.

In this connection, we would offer a special word of appreciation to the chief financial officers of the parties, constituency associations and candidates, who, with few exceptions, have performed in a conscientious and dedicated way in carrying out their duties and responsibilities. These officers must acquire a thorough knowledge of the provisions of the Act and the requirements of the Guidelines issued by the Commission, which are of necessity detailed and voluminous. The work which these persons must perform in the keeping of records and the filing of the required financial returns must be accurate and meticulous and is often quite onerous and time consuming to an extent that is not generally known and therefore not fully appreciated by the members of the public and the Party organizations they serve. While these officers accept their responsibilities and serve as volunteers without thought of reward, we think it not amiss to suggest that their respective Party organizations might well consider the advisability of making some arrangements to remunerate them for the meritorious service which they render.

All of which is respectfully submitted, dated this 31st day of January, 1979.

Arthur A. Wishart, Chairman

Arthur A. Wishart, Chairman

Menneth Bryden

(Deceased, January 27, 1979)

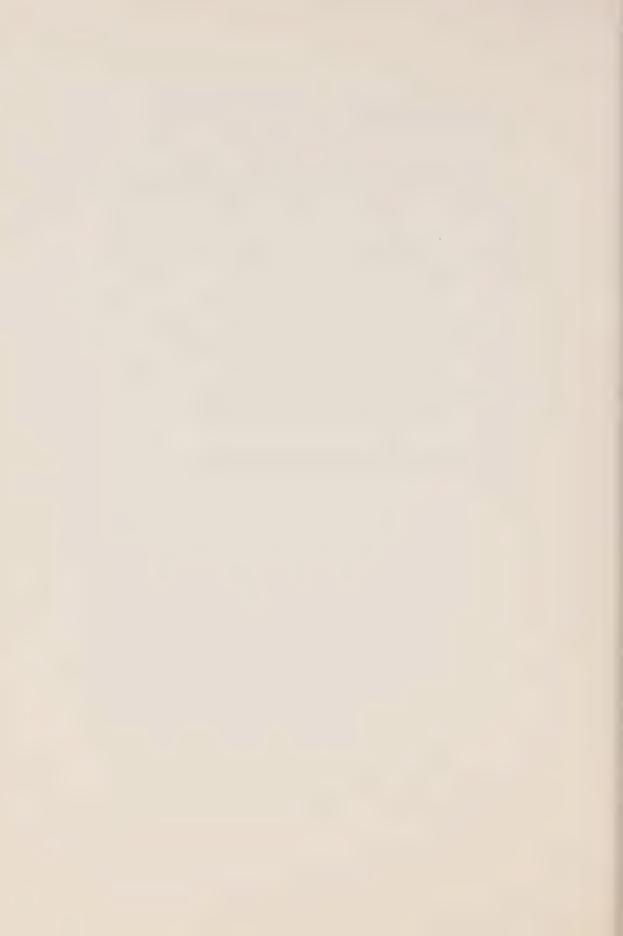
Elizabeth M. Dreger

Roderick Lewis, Q.C.

John C. Pallett, Q.C.

William F. Scandlan

Robert J. Wright, Q.C.



FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY 1977 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION

Ontario Libertarian Party \$	18,134	18,649	13,596	13,596	5,053	(1,330)	3,723		₩	2,445 1 2,463	4,909	S	1,186	4,909
Communist Party \$	2,979	8,380	12,816	12,816	(4,436)	2,645	(1,791)		↔	897	868	to.	2,689 (1,791)	868
New Democratic Party	520,551 466,098 33,028	1,019,677	613,222 492,700	1,105,922	(86,245)	178,311	92,066		⋄	162,041 20,154 25	182,220	<b>(</b> \$\tag{}	90,154	182,220
Ontario Liberal Party \$	53,587 20,936 44,997	119,520	230,613	244,688	(125,168)	(316,588)	(441,756)		₩	61,995	64,332	v.	506,088	64,332
Progressive Conservative Party \$	723,073 281,622 30,861	1,035,556	1,711,007	1,723,082	(687,526)	(400,093)	(1,087,619)		‹›	60,287	131,580	⟨v>	1,219,199 (1,087,619)	131,580
STATEMENT OF RECEIPTS AND EXPENSES Receipts	Net Contributions Transfers from Constituency Associations and Other Other receipts	Total	Expenses exclusive of transfers paid out to candidates and constituency associations Transfers paid out	Total	Excess of Receipts over Expenses	Add Surplus (Deficit) from prior reporting period (Net after adjustments)	Surplus (Deficit) at December 31/77	LIABILITIES AT DECEMBER 31, 1977	Assets	Current Assets Fixed Assets Other		Liabilities	Current Liabilities Surplus (Deficit)	

Appendix A

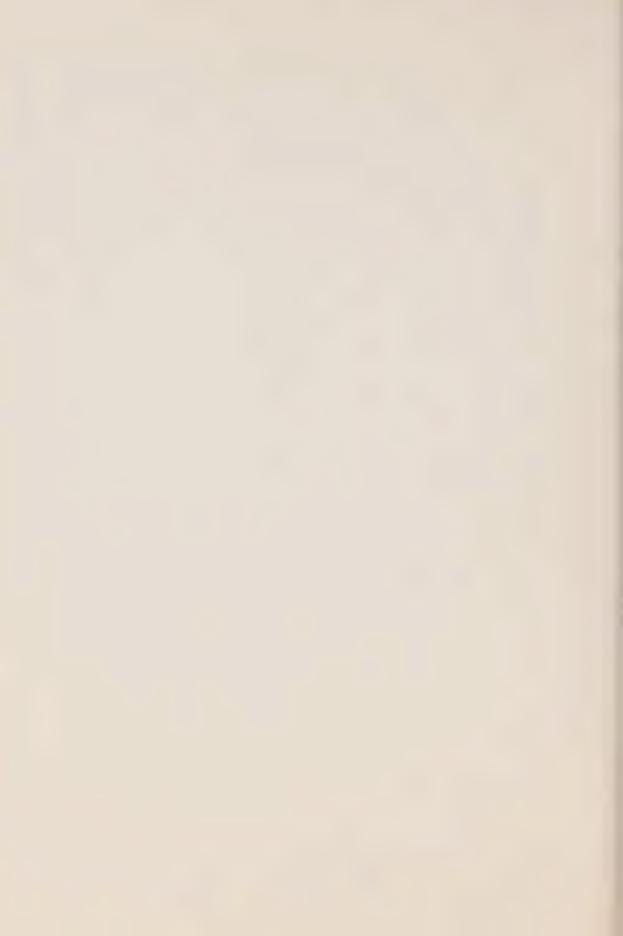


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A.	

POLITICAL PARTY AND ITS ASSOCIATIONS AND CANDIDATES FOR BOTH THE ANNUAL AND CAMPAIGN COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES STATISTICAL REPORT ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100 BY EACH REGISTERED

REPORTING PERIODS IN THE CALENDAR YEAR 1977

- 13 -																	
	TOTALS	\$1,846,149,	376.855.	1,	\$3,416,897.		\$55,584.	21,680.	55,094.	\$132,358.		\$465,524.	227,671.	855,172.	\$1,548,367.	\$5,097,622.	\$4,567,428.
	No	1,775	1,074	3,719	6,568		69	99	181	316		1,800	921	3,218	5,939	12,823	9,992
	INDEPENDENT No. Amount	1	1	1 \$180.	1 \$180.		ŧ	1	1	1		1	1	30 \$10,086.	30 \$10,086.	31 \$10,266.	20 \$5,839.
	Amount	\$3,800.	ı	829.	\$4,629.		ŧ	1	1	1		\$10,571.		834.	\$11,405.	\$16,034.	- 2
1161	NO.	7	ı	т	10		1	F	1	1		37	ŧ	m	40	50	8
THE TOTAL TOTAL	O. Amount	ı	ı	ı			ı	1	1	1		\$7,964.	7,578.	10,930.	\$26,472.	\$26,472.	\$15,368.
3	Z	1	- 1	Ý	1		1	1	1	ı		27	32	48	107	107	65
THE RECOVERED		\$5,650.	1,795.	13,602.	\$21,047.		\$55,384.	21,280.	55,094.	\$131,758.		\$130,168.	45,264.	131,492.	\$306,924.	\$459,729.	\$319,933.
NEW	NON	10	7	50	67		89	65	181	314		678	202	536	1,416	1,797	1,174
RAT	Amount	\$512,345.	59,689.	199,867.	\$771,901.		1	J	ŧ			\$49,319.	44,340.	178,585.	\$272,244.1,	\$1,044,145.1,	\$1,426,483.1,
T.TREBAT.	No.	469	164	672	1,305		ı	ť	1	1		194	172	683	1,049	2,354 \$	2,784 \$
PROGRESSIVE	Amount	\$1,324,354.	315,371.	979,415.	\$2,619,140.		\$200.	400.	t	\$600.		\$267,502.	130,489.	523,245.	\$921,236.	\$3,540,976.	\$2,799,801.
PROC	No.	1,289	903	2,993	5,185		7	7	1	2		864	515	1,918	3,297	8,484	5,949 Report
CONTRIBUTIONS BY	CORPORATIONS	Political Party 1,289	Riding Associations	Candidates	Total	CONTRIBUTIONS BY UNIONS	Political Party	Riding Associations	Candidates	Total .	CONTRIBUTIONS BY PERSONS	Political Party	Riding Associations	Candidates	Total	Grand Total	Total for Period Feb.13/75 to Jan.18/76* 5,949 \$2,799, (*See 1976 Annual Report, Page



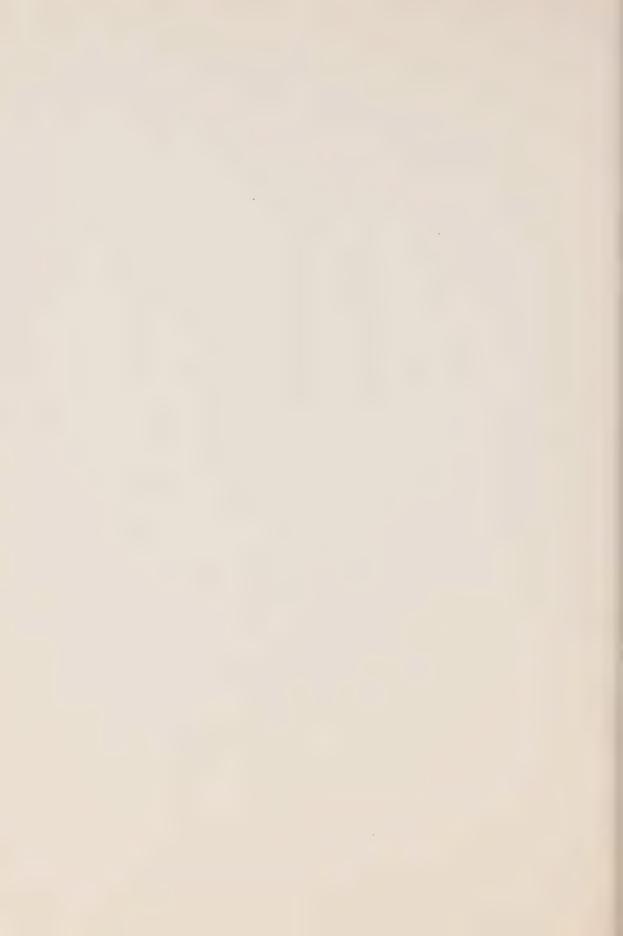
Appendix C

## A. REGISTERED POLITICAL PARTIES IN ONTARIO

- The Progressive Conserative Party of Ontario\*
- The Ontario Liberal Party\*
- The New Democratic Party of Ontario\*
- 4. The Communist Party of Canada (Ontario)
- The Ontario Libertarian Party

6 5

- The Northern Ontario Heritage Party
- \* with representation in the Legislature
- B. POLITICAL PARTY APPLIED FOR REGISTRATION AND SUBMITTED PETITION AS REQUIRED BY SECTION 10(2)(d) WHICH HAS BEEN REJECTED
- 1. Nationalist Party of Canada
- C. POLITICAL PARTIES WHO HAVE APPLIED FOR REGISTRATION BUT HAVE NOT SUBMITTED THE PETITIONS AS REQUIRED BY SECTION 10(2)(d) OF THE ELECTION FINANCES REFORM ACT
- The Moral Political Party
- Ontario Republican Party
- Ontario Social Credit Party
- . The Progressive Environmental Party in Ontario
- . The Unity Canada Party
- 6. The Detente Party of Canada
- . The Women's Party



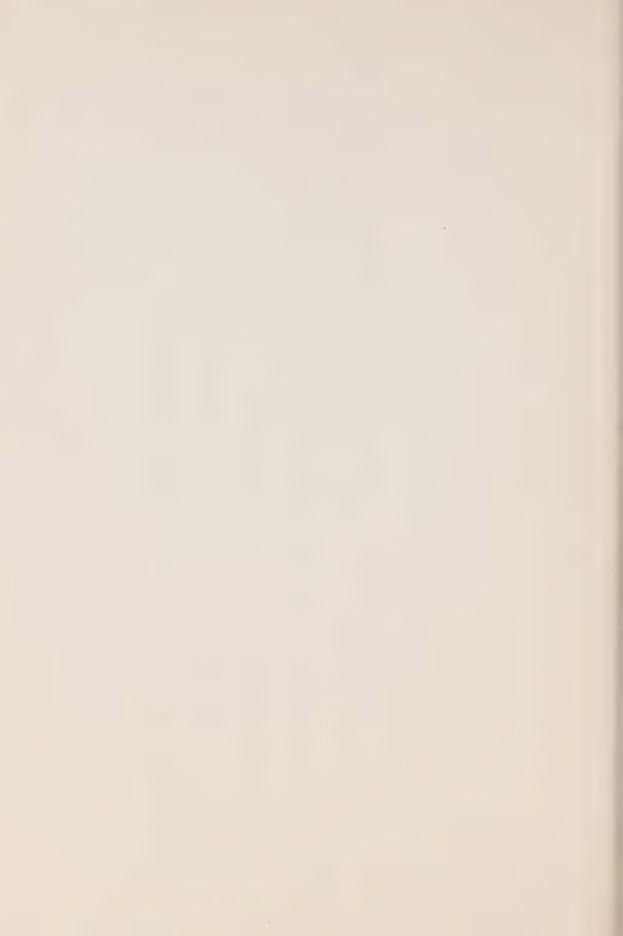
Appendix D

HISTORICAL REVIEW OF PROVINCIAL ELECTION ACTIVITY SINCE THE ELECTION FINANCES REFORM ACT CAME INTO FORCE, FEBRUARY 13, 1975

PROVINCIAL GENERAL AND BY-ELECTIONS

# IN THE PERIOD FEBRUARY 13, 1975 TO DECEMBER 31, 1978

ite for itement 13(1)			- 17 -		
Filing Due Date for Financial Statement Section 43(1)	March 18/76	Dec.9/77	April 19/79	June 14/79	
Commercial Advertising Activity Period Section 38(1)  From To	Sept.16/75	June 7/77	Oct.17/78	Dec.12/78	
Commercial Advertising Activity Period Section From	Aug.27/75	May 18/75	Sept.27/78	April 14/79 Nov.22/78	
Campaign Period Section 1(1)(c)	Jan.18/76	April 29/77 Oct.9/77	Sept.11/78 Feb.19/79		
Campaid Section From	Aug.11/75	April 29/	Sept.11/7	Oct.30/78	
Polling Day	Sept.18/75	June 9/77	Oct.19/78	Dec.14/78	
Date Writ For Election Issued	Aug.11/75	April 29/77	Sept.11/77	Oct.30/78	
	General Provincial Election	1977 General Provincial Election	By-Elections:- Chatham-Kent	Sault Ste. Marie	
YEAR	1975	1977	1978		

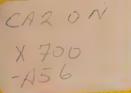














### THE FIFTH ANNUAL REPORT

OF

### The Commission on Election Contributions and Expenses

ADMINISTERING

THE ELECTION FINANCES REFORM ACT

**FOR THE YEAR 1979** 



THE

FIFTH ANNUAL REPORT

OF

THE COMMISSION ON ELECTION CONTRIBUTIONS

AND EXPENSES

ADMINISTERING

THE ELECTION FINANCES REFORM ACT

FOR THE YEAR 1979

### COMMISSION MEMBERS

ARTHUR A. WISHART, C.M., Q.C. Chairman

\* \*

HAROLD W. YOUNG Vice-Chairman

\* \*

J. RODERICK BARR, Q.C.

BERNARD L. EASTMAN, Q.C.

EDWARD J. KOWAL

RODERICK LEWIS, Q.C.

WILLIAM F. SCANDLAN

RONALD E. SOBIER, Q.C.

BARBARA SULLIVAN

- Elizabeth M. Dreger, after a period of illness, passed away in January, 1979. Ronald E. Sobier, Q.C. was appointed in her place on February 14th, 1979.
- John C. Pallett, Q.C. was not re-elected as a bencher of the Law Society of Upper Canada in 1979. J. Roderick Barr, Q.C. was appointed in his place on June 20th, 1979.
- Robert J. Wright, Q.C. resigned as a member of the Commission on July 18th, 1979. Barbara Sullivan was appointed in his place on July 18th, 1979.

\*\*\*\*\*\*\*\*

DONALD A. JOYNT, C.A.

Executive Director

ROBERT B. DOBSON

Registrar

ANNA B. STEVENSON, Q.C.

Commission Secretary

EDWARD W. ALLEN

Administrative Assistant

\*\*\*\*\*\*\*\*\*\*

Copies of this report may be obtained from:

The Commission on Election Contributions and Expenses, 8th Floor, 151 Bloor Street West, Toronto, Ontario.

M5S 1S4

Telephone: 965-0455



### Commission on Election Contributions and Expenses

8th Floor, Britannica House 151 Bloor Street West Toronto, Ontario

Arthur A.Wishart, Q.C. Chairman Harold W. Young Vice-Chairman J. Roderick Barr. Q.C. Bernard L. Eastman, Q.C. Edward J. Kowal Roderick Lewis, Q.C. William F. Scandlan Ronald E. Sobier, Q.C.

Barbara Sullivan

M5S 1S4

January 31st, 1980.

Donald A. Joynt. C.A Executive Director

Robert B. Dobson Registrar

(416) 965-0455

The Honourable J.E. Stokes, M.P.P., Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

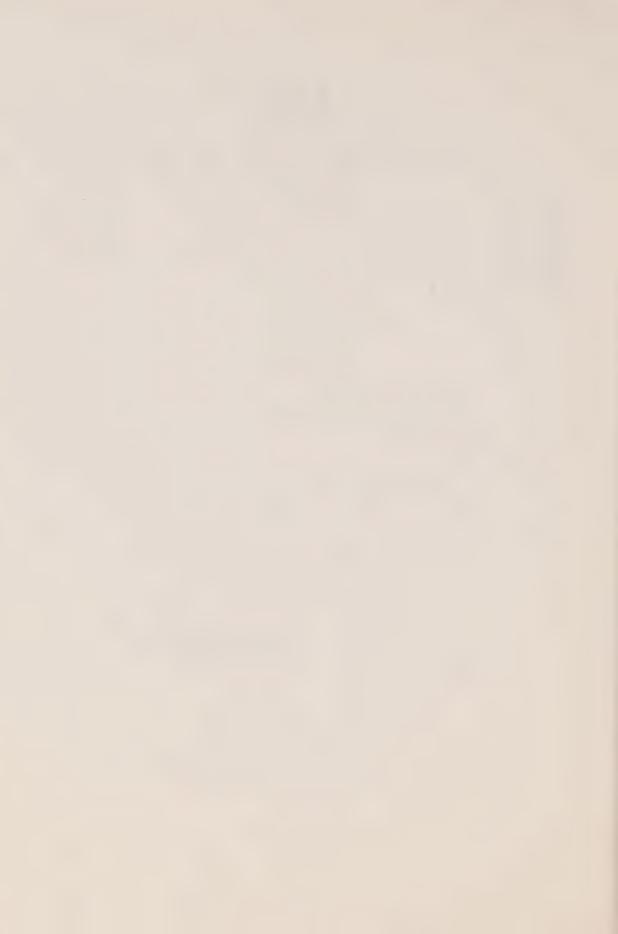
I have the honour to submit the Fifth Annual Report of the Commission on Election Contributions and Expenses, which covers the year 1979.

This report is submitted pursuant to Section 4(2) of The Election Finances Reform Act.

Yours respectfully,

AAW/mm Encl.

Chairman.



The Commission on Election Contributions and Expenses was established under the authority of The Election Finances Reform Act, 1975, which was enacted by the Legislature of Ontario on May 7th, 1975.

Section 2(1) of that Act provides:

A commission is hereby established to be known as the Commission on Election Contributions and Expenses and composed of,

- (a) two persons as nominees of each political party that is represented in the Assembly by four or more members of the Assembly and that nominated candidates in at least 50 percent of the electoral districts in the most recent general election appointed, on the recommendation of the leader of the party, by the Lieutenant-Governor in Council for a term of not more than five years;
- (b) a bencher of the Law Society of Upper Canada appointed by the Lieutenant-Governor in Council for a term of not more than five years to hold office only while he remains a bencher;
- (c) the Chief Election Officer; and
- (d) the chairman of the Commission who shall be appointed by the Lieutenant-Governor in Council for a term of not more than ten years.

This report constitutes the fifth annual report of the Commission, prepared pursuant to Section 4(2) of The Election Finances Reform Act, and covers the activities of the Commission for the calendar year 1979.

On December 12th, 1978, the Legislature enacted an amendment to The Legislative Assembly Act (Section 11) which provided:

"The Commission each year shall review and make such recommendations that it considers proper in respect of the indemnities and allowances of Members of the Assembly under this Act" and

"The Commission shall report its recommendations to the Speaker and the Speaker shall cause the report to be laid before the Assembly if it is in session or, if not, at the next ensuing session."

This Section of the Act came into force on the first day of April, 1979.

The Commission's report, therefore, will be in two parts, the first part being in relation to its responsibilities under The Election Finances Reform Act and the second part in relation to its new responsibilities, the study and recommendation of indemnities and allowances for Members of the Legislative Assembly.

### PART 1

### THE ELECTION FINANCES REFORM ACT

At the time of preparation of this report, we are able to advise that all political party and constituency association annual returns for 1978 and all campaign period returns by parties, associations, and candidates for by-elections held in 1978 and 1979 have been filed with the Commission and all have been examined and approved by the Commission and all related subsidies paid.

In the Commission's 1978 annual report, it was indicated that two by-elections were held in the electoral districts of Chatham-Kent and Sault Ste. Marie on October 19th and December 14th, 1978 respectively.

In the early part of 1979, two further by-elections were called in the electoral districts of Scarborough West and Wentworth with the polling day of April 5th, 1979.

A total of fifteen (15) candidates registered with the Commission as candidates for the four by-elections referred to and details of their campaign receipts and expenses are summarized in Appendix "D". Details of registered political party activity in relation to the by-elections are also set forth in Appendix "C".

In addition to the Commission's review of the audited

financial statements submitted to it, both in respect to 1978 financial activity of political parties and of constituency associations, the Commission carried out an examination of all of the by-election campaign returns received. The Commission, furthermore, carried out its responsibilities under Section 4(1)(k) of the Act to publish a summary of each candidate's election receipts, expenses and subsidy in a newspaper having a general circulation in the electoral district in which he was a candidate.

In the early part of the year, the Commission carried out an extensive program to remind C.F.O.'s of registered political parties and constituency associations of the necessity to file 1978 annual returns by the deadline filing date of May 31st, 1979. This program included not only telephone calls and letters of reminder, but also the mailing of various notices. The number of late filings decreased substantially and we have 38 late filings only to report to the Attorney General pursuant to Section 4(1)(g).

A review of the various late filing situations which occurred indicated that the majority were due to a change in the office of chief financial officer of the constituency association in the early months of 1979 and the new appointee reported difficulty with the financial records and documents of his predecessor. The Commission, accordingly, recommended an amendment to The Election Finances Reform Act which requires that where a C.F.O. ceases for any reason to hold office, he shall within 45 days, following the day on which he ceased to hold office, file with the Commission an audited financial statement showing assets and liabilities and receipts and expenses of the association for which he acted for the unreported period of his tenure of office.

The amendment recommended is set forth in detail in Appendix "G".

The examination of audited annual financial statements of constituency associations indicates continued improvement in

quality and comprehension by C.F.O.'s and auditors of the requirements of the Act. There have been instances observed where contraventions have occurred, but the Commission staff, in keeping with the Commission's responsibility for being administratively helpful, were able to provide guidance to the C.F.O.'s in having the contravention situation promptly rectified.

Statistics gathered from the annual returns filed by registered political parties and constituency associations for the calendar year 1978, in relation to those contributors who gave in excess of \$100., indicated total contributions for the six registered parties and 413 registered constituency associations numbered 4,262 and were in the amount of \$1,680,948.54. Details of the correlated data are set forth in Appendix "B".

Financial information filed by registered political parties for the calendar year 1978 is summarized and set forth in Appendix "A" of this report. The financial information for the year 1979 will not be available until after May 31st, 1980, the deadline date for the filing of the 1979 annual statements of assets and liabilities and receipts and expenses.

Regarding all trust funds held for the purposes of a constituency association or the future candidacy of any person in a provincial election, the existence of which was declared to the Commission by the Trustees at the time the Act came into effect, it is reported that the requirements of the Act are being fulfilled.

We also report that the Trustees of the Foundations established by both the Progressive Conservative and Liberal parties have reported the 1978 expenditures in accordance with Section 40(1) of the Act.

In the view of the Commission, the main objectives of the Act, participation in the democratic process, limitation of contributions and expenditures, reporting and publicity, are being achieved.

The Commission met nine (9) times during the year 1979. There were a number of changes in the membership of the Commission during the calendar year as noted at the front of this report. A historical review of Commission appointments is contained in Appendix "H".

The Commission has made recommendations for the amendment of The Election Finances Reform Act in 1976, 1977, 1978 and 1979 and awaits the passing of the proposed amendments by the Legislature. The Annual Reports of the Commission for 1976 and 1977 contain the amendments recommended respectively in 1976 and 1977 and the amendments recommended in 1978 and 1979 are set forth in Appendix "G".

From a review of the financial returns submitted to the Commission for approval during the year 1979, there continues to be an apparent conscientious effort made by the C.F.O.'s, candidates, political parties and contributors to comply with the requirements of the Act and there remains to be found an instance of deliberate or wilful evasion or contravention.

One of the major concerns of the Commission during the calendar year was that of the procedure to be followed for the prosecution of offences in the event that such action is necessary. We would report that an approved procedure has been established in consultation with the Attorney General.

The Commission has each year employed law students during the summer to assist Anna B. Stevenson, Q.C., the Commission Secretary, in the examination of election financing legislation throughout Canada and United States. The information assembled under her direction now constitutes a report which was produced by the Commission early in 1979 entitled "A Comparative Survey of Election Finance Legislation, 1978". Many requests have been received for copies of this report and it has been widely distributed to election officials throughout Canada and many other countries.

The Commission's Executive Director, D.A. Joynt; Registrar, R.B. Dobson; Commission Secretary, Anna B. Stevenson, Q.C. and

Administrative Assistant, E.W. Allen, attended a Conference of the Canadian Election Officials held in Toronto in August, 1979 where the agenda items included a number of subjects in the field of election financing. At this date, election financing legislation exists federally and in each of the provinces of New Brunswick, Quebec, Saskatchewan, Alberta and Ontario. According to information received, it is our understanding that the provinces of Newfoundland and Labrador, British Columbia and Manitoba are seeking to institute some form of election financing legislation and we have been consulted by representatives from these provinces for assistance in the preparation of the necessary legislation.

As of this date there have been registered with the Commission six political parties and there are eight applications for registration of a political party where the proposed name has been approved and for which petitions for registration have not yet been submitted. (See Appendix "F").

There has been no change in the staff complement of the Commission since the 1978 annual report. The staff is comprised of a full-time Chairman, Arthur A. Wishart, Q.C., the Executive Director, Donald A. Joynt, C.A., the Registrar, Robert B. Dobson, the Commission Secretary, Anna B. Stevenson, Q.C., Edward Allen, Administrative Assistant, a Clerk, a Messenger, three Secretaries and a Receptionist-Secretary.

The Commission engages the services of the legal firm of Tory, Tory, DesLauriers and Binnington and the public accounting firm of Clarkson, Gordon & Co., Chartered Accountants, as required from time to time on legal and accounting matters respectively. Members of these two firms attend meetings of the Commission upon request when it is considered that their attendance is necessary.

### SUMMARY OF PAYMENTS DURING CALENDAR YEAR 1979 (rounded to nearest \$100)

### A. Administrative and Operating Expenses Commission Members' Fees and Chairman's Salary ..... \$ 57,300 Staff Salaries, Casual Help and Employee Benefits ..... 254,400 Travel, Accommodation and Communication .. 14,900 Legal, Audit and Other Professional 9,000 Services ..... Office Rental ..... 52,000 Advertising, Pamphlets, Stationery and Office Supplies ..... 39,700 Total .... \$427,300 B. Subsidies Public Funding of By-election Candidate Expenses ..... \$ 71,300 Subsidy paid to Auditors ..... 97,500

It is of note that in addition to the necessary administrative and operating expenses the Commission's expenditures include the specific payment of subsidies as required by the Act to candidates in relation to their campaign expenses incurred provided they obtain the required 15% of the popular vote, and the payment of a subsidy to auditors for the audit of constituency association and candidate financial returns.

Total .... \$168,800

Grand Total .... \$596,100

The accounts of the Commission for the fiscal year ending March 31st, 1979 were audited by the Provincial Auditor.

With few exceptions, the Chief financial officers acting for parties, constituency associations and candidates have dutifully fulfilled their responsibilities under the Act and have performed their sometimes onerous tasks in an adequate and satisfactory manner. Most of them do so on an entirely voluntary basis and are a credit to the party organizations they serve.

We recognize, appreciate and commend these officials who have so clearly demonstrated a conscientious attitude and a diligent performance towards the administrative success of the statute. The health of Ontario's political financial life has, as a result, been considerably enhanced.

### PART II

### THE LEGISLATIVE ASSEMBLY ACT -- MEMBERS' INDEMNITIES AND ALLOWANCES

The Commission on Election Contributions and Expenses wishes to put on record a brief account of the developments which led to the Commission undertaking responsibility for recommending changes in the indemnities and allowances of Members of the Ontario Legislature.

Ontario is the only province in Canada which has enacted that an independent body should make an annual review of the remuneration of the province's elected officials. The idea, however, is not unique to Canada. New Zealand and a sizeable number of American States have all entrusted such a review to independent bodies.

The recommendations of the Commission on Election Contributions and Expenses are not binding on the Legislature. They are delivered to the Speaker and then laid before the House. It then falls to the Government to decide whether to introduce a bill which will reflect the Commission's recommendations. Ultimate responsibility for determining indemnities, salaries and allowances still remains with the Legislature.

While the Legislature must bear this ultimate responsibility, the Commission's review makes possible a more dispassionate procedure for arriving at a fair and uncontentious level of remuneration.

The Government's decision to entrust this responsibility to the Commission followed a series of events and studies

which pointed, above all, to an imperative need to break the traditional cycle in which Members' salaries and allowances remained unchanged for years during an inflationary spiral, and were then brought up to an appropriate level by a series of overdue but conspicuous increases.

The Ontario Commission on the Legislature, consisting of Dalton K. Camp, Douglas M. Fisher and Farquhar R. Oliver, and chaired by Mr. Camp, and generally known as the Camp Commission, was at first doubtful that the answer was to entrust an annual review to an independent body. In its first report May, 1973, the Camp Commission surveyed the alternatives available to the Government and was especially critical of proposals to index remuneration to the cost of living or industrial composite, or to link it to increases in the salaries of civil servants. As for the possibility of an independent review, the Camp Commission worried that it would "remove the initiative and, to a lesser extent, the decision-making ability in an area where it must still assume responsibility".

What the Camp Commission saw as the principal drawback to an independent review came to be seen by others as its principal virtue. By removing to some extent the initiative from the Government, an independent Commission would also remove much of the public suspicion which attaches to all pay proposals which have their origin among the Members themselves.

The Camp Commission returned to the subject two years later in its fifth report. While it was still not prepared to recommend a new procedure for increasing remuneration, it expressed the most sympathy for the idea of an independent review.

From the years 1973 to 1977, there were no increases in remuneration for Ontario's elected representatives. As Ontario M.P.P.'s watched the value of their salaries decline, the salaries of federal M.P.'s rose to \$38,000 and those of Quebec M.N.A.'s to \$33,000. Meanwhile, Ontario M.P.P.'s whose workload is comparable to that of federal and Quebec representatives,

were earning only \$22,500.

The usual difficulties of catching up were compounded by the federal anti-inflation program which set \$2,400 as the maximum annual increase, and by Premier William Davis's promise during the 1975 election not to raise M.P.P.'s salaries in 1975 and 1976.

In 1977 the Morrow Select Committee was formed to review the fifth and last report of the Camp Commission and to make proposals for increases in remuneration. Although the Morrow Committee based its proposals on a report it had commissioned by the Hickling-Johnston Consultants, they suffered a rough passage through political waters. The proposals envisaged three consecutive annual increases retroactive to October, 1976. During subsequent debates in the Legislature, the Government was blamed for having waited too long to introduce increases, and in the press the increases were criticized in some quarters as outsized and untimely.

The final recommendation of the Morrow Committee was for an annual adjustment of the basic indemnity and regular review of remuneration.

It was at this point that the Government first declared its intention to entrust an annual review to an independent body. The Honourable Robert Welch told the Legislature on Thursday, July 7th, 1977: "Provision will be made for a detailed independent review about adjustment of the Members' indemnity and allowances on an annual basis, or as required, following the ending of the present wage and price guidelines."

The reaction of the Legislature was positive. The comments of one Member are worth citing: "Never again should we as Members of this Assembly be faced with the unfortunate and invidious task of raising our own salaries on such a purely ad hoc basis."

In October, 1978, the Government decided that the review

should be conducted by the Commission on Election Contributions and Expenses. With its expertise on election and party matters, the Commission was ready-made to assume this new but related responsibility. The Government, which was opposed to the unnecessary creation of any additional public bodies, believed the Commission could assume this responsibility without expanding its staff. While the Commission is extremely busy during elections and during the annual filing of constituency accounts, it could find sufficient time and resources to conduct an annual review of remuneration.

Throughout the Legislative debates on increasing remuneration, there was a frequently expressed belief that cabinet salaries were out of proportion to the indemnities of ordinary Members. The Morrow Committee had reached a similar conclusion: "Furthermore, the Committee believes that the Members' basic indemnity should be more equitably balanced with the additional salary paid Members of the Cabinet. The Committee believes that the responsibility allowance for Ministers should not be greater than the Members' basic indemnity, as it is now, and therefore that the responsibility allowance should not be increased."

At the present time, the salary of a cabinet minister is not greater than the Member's basic indemnity. This particular recommendation of the Morrow Committee has therefore been followed. It does, however, point to the need for the Commission not only to determine rates of increases, but to maintain a logical and balanced system of remuneration in accordance with the shifting nature of responsibility borne by M.P.P.'s in their various capacities.

Such a comprehensive review would not have been possible under the terms of the legislation which originally gave the Commission responsibility for reviewing indemnities and allowances. When the Legislative Assembly Act was amended in the fall of 1978, it only authorized the Commission to review indemnities and allowances of ordinary members. The wording of

the amendment excluded cabinet salaries from the Commission's purview. This had not been the Government's intention and when it was brought to their attention in the fall of 1979, Premier Davis requested the Commission by letter to review cabinet salaries as well.

The Commission submitted its first report (Appendix "I")

June 14th, 1979, and its recommendations - which did not affect
cabinet salaries - were enacted in their entirety by the

Legislature on June 21st, 1979. At the same time, a bill was
enacted to increase cabinet salaries by five percent, a percentage recommended by the Government and slightly below the
rate of increase proposed for ordinary Members by the Commission.

The second report of this Commission, dated December 12th, 1979, with respect to salaries, allowances and indemnities of Members of the Legislature (Appendix "J") contained no recommendations for further increases at this time beyond those previously recommended in its first report (Appendix "I") and adopted by the Legislature.

In preparing the two reports above noted, a committee of the Commission has examined the remuneration which is provided for persons serving as Members of Parliament at Ottawa and as elected representatives in the Legislatures of the provinces of Canada. It has also done a comparative study of the same subject with respect to certain of the United States of America. In the course of these studies, interviews have been conducted with Ministers of the Government, Members of each Party caucus and with the House Leaders of the three Parties represented in the Ontario Legislature. It will be apparent from what appears above that reference has been made to the comments and recommendations contained in the Camp and Morrow reports and to the addresses of Members of the Legislature as recorded in Hansard.

The matter of remuneration of Members of the Legislature and their duties and responsibilities in whatever capacity they serve is receiving detailed and continuous study by the Commission and a further report will be submitted to the Speaker early in the year 1980.

The Members of the Commission wish to express their sincere appreciation to its dedicated and competent staff, the staff of the Legislative Assembly, the Speaker, to whom the Commission reports, and to all those who assisted the Commission in discharging its duties and responsibilities.

Respectively submitted, dated this 31st day of January, 1980.

Arthur A. Wishart, Chairman

Harold W. Young,

J. Roderick Barr, Q.C.

Bernard L. Eastman. O.C.

Edward J. Kowal

Roderick Lewis, O.C.

William F. Scandlan

Ronald E. Sobier, Q.C.

Barbara Sullivan



## APPENDIX "A"

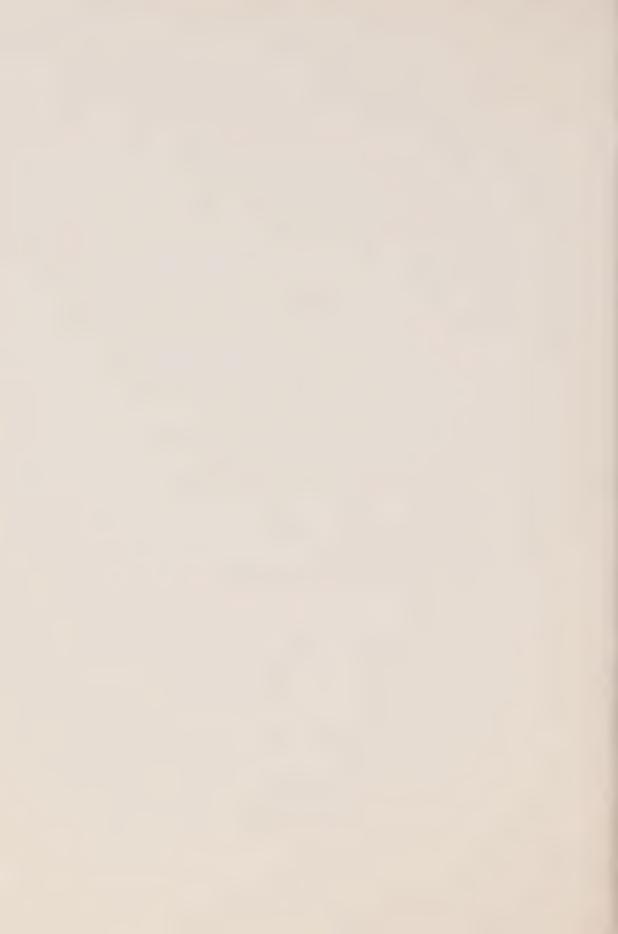
## FINANCIAL DATA

## **EXTRACTED FROM REGISTERED POLITICAL PARTY**

1978 ANNUAL FINANCIAL STATEMENTS

FILED

WITH THE COMMISSION

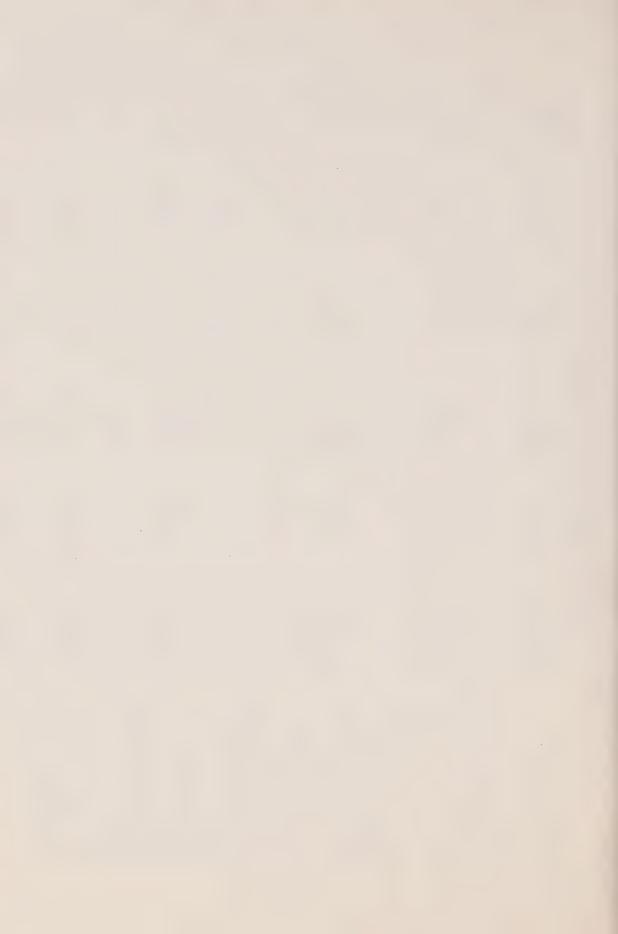


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STATEMENTS FILED		ONTARIO	LIBERAL PARTY	<b>₩</b>	256,243.	7 7 7 7 8 7	48,164.	394,872.			404,507.	413,907.	(19,035.)	( 235 ( 144)	(44T) (20°)	(32,972.)	(493,763.)		68,290		69,270.	563,033	(493,763)	69,270.
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FINDIX A		STATEMENT OF	KECEIFIS AND EAFENDED	Receipts	Net Contributions	Transfers from Constituency	Other receipts	Total	Expenses	Expenses exclusive of transfers paid out to	candidates and constituency associations Transfers paid out	Total	Expenses of Receipts over	Add Surplus (Deficit) from prior reporting period (Net after addingtments)	Add Excess of by-election	campaign "eceipts over expenses	Surplus (Deficit) at Dec.31/78	STATEMENT OF ASSETS AND LIABILITIES AT DEC. 31/78	Assets Current Assets	Fixed Assets	TABIL THIES	Current Liabilities	Surpius (Deficit)	

m

APPENDIX

A.



## APPENDIX "B"

## COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

### STATISTICAL REPORT

ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS

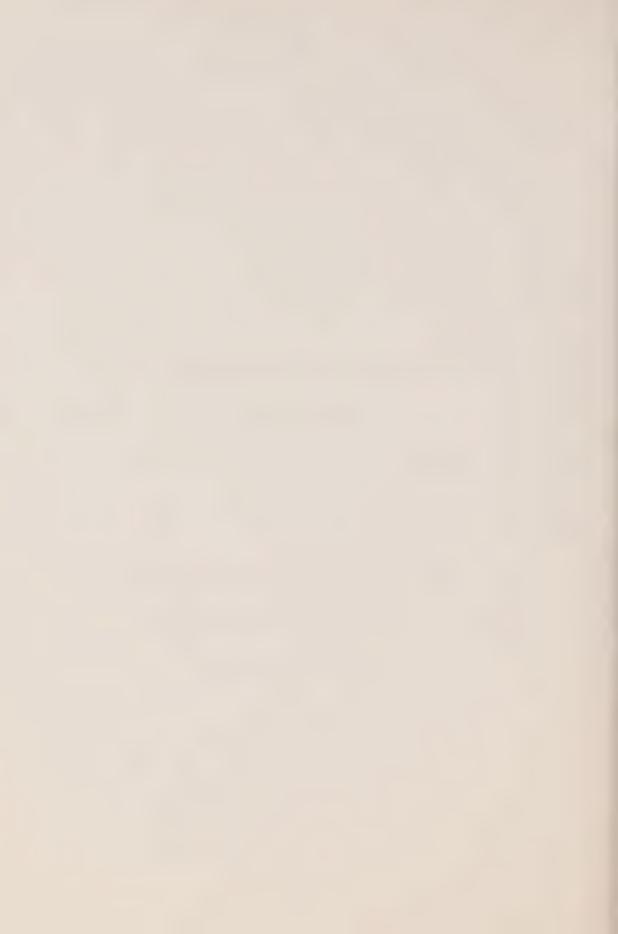
**RECEIVED IN EXCESS OF \$100** 

BY EACH

REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS

FOR THE ANNUAL REPORTING PERIOD

**IN THE CALENDAR YEAR 1978** 



- 21 -

Nil

Appendix B	POLITIC	COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES STATISTICAL REPORT ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100 BY EACH REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS FOR THE ANNUAL REPORTING PERIOD IN THE CALENDAR YE.	VALUE OF ID ITS AS	CONTRIBUTI SOCIATIONS	FIONS A FOR TH	RECEIVED IN EXCESS OF THE ANNUAL REPORTING I	S STAT EXCESS EPORTI	SES STATISTICAL REPORTED IN EXCESS OF \$100 BY REPORTING PERIOD IN	BY EACH IN THE	REGISTERED CALENDAR YEAR 1978	ND C VEAR 15	978		
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CONTRIBUTIONS	PRO	PROGRESSIVE									ONTA	ONTARIO		
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Political Party	861	681,270.	222	206,270.		ı		ì	4	2,162.	-	250.	1,088	889,952.
Riding Associations	313	105,357.	82	33,417		1		1	H	250.		1	396	139,024.
Total	1,174	786,627.	304	239,687.		1		ı	2	2,412.	-	250.	1,484 1	1,484 1,028,976.
CONTRIBUTIONS BY UNIONS														
Political Party	Н	245.		1	7	6,125.		ı		1		1	Φ	6,370.
Riding Associations		ı		ı	27	8,569,		1		1		ı	7.0	
Total	H	245.			34	14,694.				1			35	14 620
CONTRIBUTIONS RV PFREGONS														.000154
Political Party	1,043	274,497	51	16,020.	854	162,091.	<u>რ</u>	13.002.	50	17,869.		ŧ	200	783 770
Riding Associations	240	56,262.	164	36,324.	271		22	4,716.					2 69	173 TT 77
Total	1,283	330,759.	215		1,125	218,342.	61	17,718.	59	17,869.			2,743	637,032.
Grand Total	2,458	1,117,631.	519	292,031. 1,159	1,159	233,036.	61	17,718.	64	20,281.	-	250.	4,262 1	4,262 1,680,947.
Number of Registered Constituency Associations		125		125		123		36		ω		Nil		417



## APPENDIX "C"

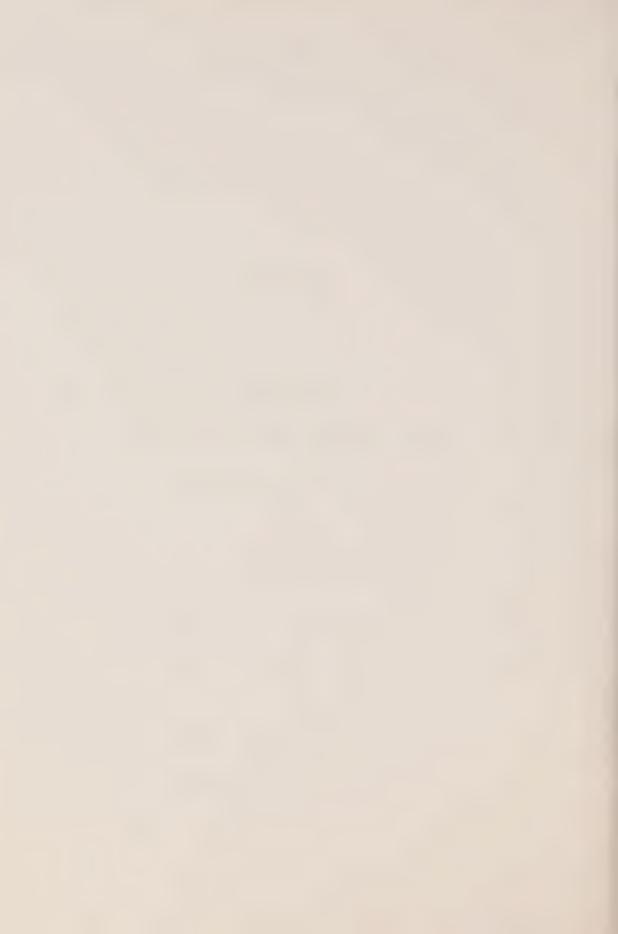
## FINANCIAL DATA

## EXTRACTED FROM REGISTERED POLITICAL PARTY

**BY-ELECTION CAMPAIGN RETURNS** 

FILED

WITH THE COMMISSION



Appendix C

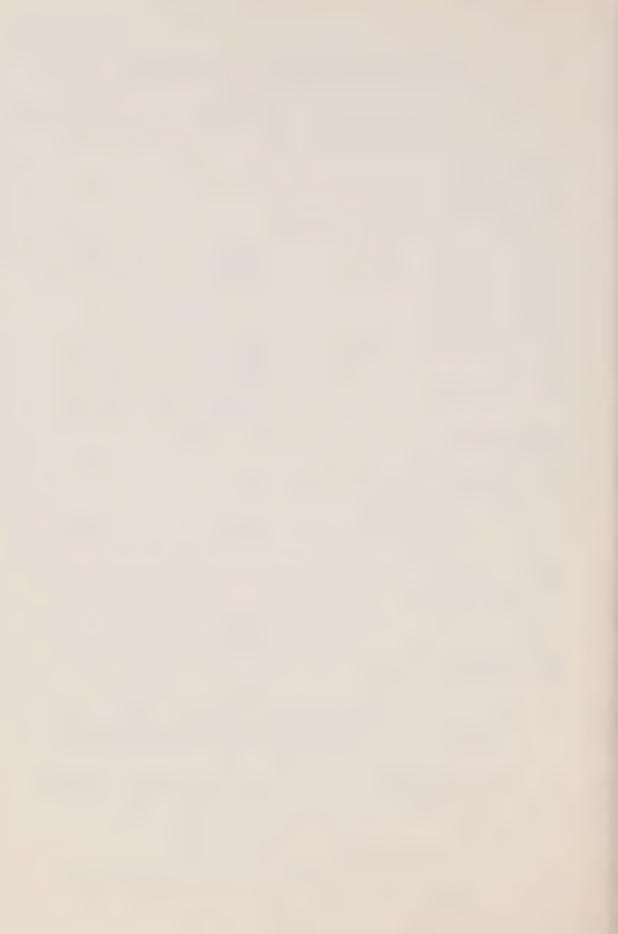
## FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY BY-ELECTION CAMPAIGN RETURNS FILED WITH THE COMMISSION

		ELECTORAL DISTRICT	OF:
	Chatham - Kent (Oct.19, 1978)	Sault Ste. Marie (Dec. 14, 1978)	Scarborough West/Wentworth (April 5, 1979)
ONTARIO LIBERAL PARTY Receipts	\$	\$	\$
Net Contributions Transfers received from constituency	8,650.00	13,500.00	27,650.00
associations and			
others	-	~	
Other Receipts	-		845.00
Total	8,650.00	13,500.00	28,495.00
Expenses Expense exclusive of transfers paid out to candidates and consti-			
tuency associations	17,881.00	14,788.00	20,989.00
Transfers paid out	14,150.00	9,000.00	28,520.00
Total	32,031.00	23,788.00	49,509.00
Surplus (deficit) for the Campaign Period	(23,381.00)	(10,288.00)	(21,014.00)
NEW DEMOCRATIC PARTY Receipts			
Net contributions Transfers received from constituency	See Note 2	-	1,865.00
associations and others			
Other receipts		_	100.00 490.00
Total		Nil	2,455.00
Expenses Expense exclusive of transfers paid out to candidates and con-			
stituency associations		1,898.40	3,903.50
Transfers paid out		6,000.00	3,420.00
Total		7,898.40	7,323.50
Surplus (deficit) for the Campaign Period		(_7,898.40)	(4,868.50)

- Note: (1) Section 19(2) provides that where Writs for two or more by-elections bear the same date and provide for the same polling day, all such by-elections shall be deemed one election for purposes of the campaign contribution provisions of Section 19(1)(b) of The Election Finances Reform Act.
  - (2) Section 43(2) of the Act provides that the requirement for a political party to file a statement of receipts and expenses in relation to a by-election does not apply if the party received no contributions or made expenditures in relation to such by-election.

The Commission received declarations that no contributions were received or expenditures made from:

- (a) The Progressive Conservative Party of Ontario, the Communist Party of Canada (Ontario), the Ontario Libertarian Party and the Northern Ontario Heritage Party in relation to the four by-elections.
- (b) The New Democratic Party of Ontario in relation to the Chatham-Kent by-election.



### APPENDIX "D"

## **COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES**

## **SUMMARY OF**

### CANDIDATES' RECEIPTS, EXPENSES AND SUBSIDIES

### **1978 AND 1979 BY-ELECTIONS**

## LEGEND

P.C. - Progressive Conservative Party of Ontario

N.D.P. - New Democratic Party of Ontario

L. — Ontario Liberal Party

IND. - Independent

C.F.O. - Chief Financial Officer

Note: The name of the candidate first appearing in the Electoral

District summary is that of the elected member.



# COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

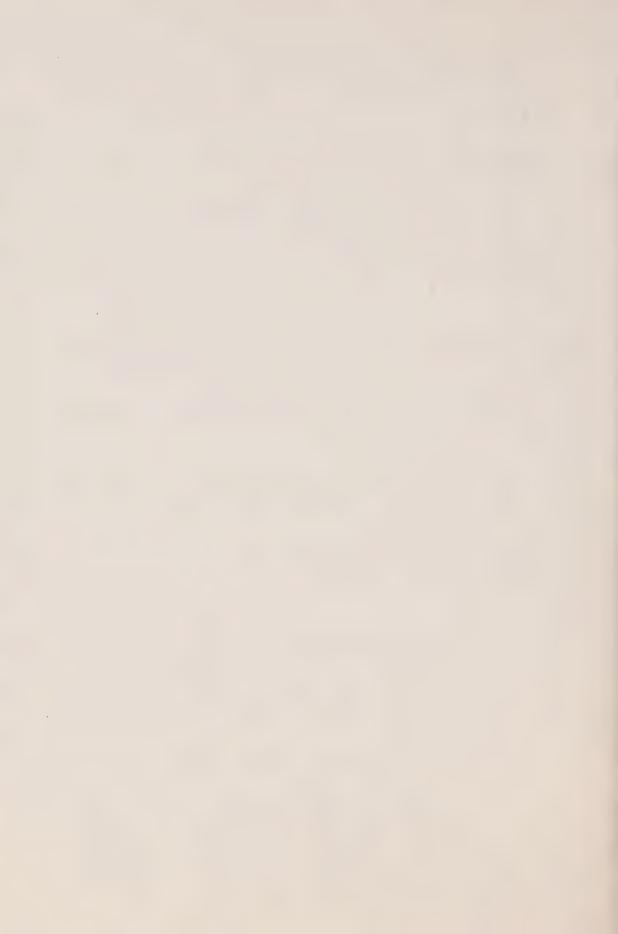
SUMMARY OF CANDIDATES' RECEIPTS, EXPENSES AND SUBSIDIES 1978 AND 1979 BY-ELECTIONS

Appendix D

TO TO FOR								- 2	19 -										
BALLOT COUNT REQUIRED QUALIFY F		3,799				4,591				2,893						2,811			
VOTES CAST OR POPULAR VOTE		25,333				30,610				19,290						18,742			
BALLOT		9,296	8,588	7,449		15,960	10,145	4,505		8,247	2,960	4,937	39	107		7,032	6,489	5,050	171
REVISED LIST OF ELIGIBLE VOTERS		40,491				51,661				39,662						42,107			
EDY PAID TO AUDITOR	⟨⟩-	175	350	425		200	200	480		200	200	200	Nil	200		500	200	200	
SUBSIDY PAID TO CANDIDATE PAR C.F.O. A Sec Note 1)	γ · · · · · · · · · · · · · · · · · · ·	6,168	6,168	6,168		7,732	7,732	ı		6,052	6,052	6,052	Nil	Nil		6,394	6,394	6,394	ı
CAMPAIGN EXPENSES	⟨v}-	34,462	39,598	16,149		33,689	25,122	20,451		25,381	34,048	34,234	Nil	1,437		16,636	24,646	25,407	134
CAMPAIGN RECEIPTS BEFORE SUBSIDY	⋄	36,374	31,783	7,397		32,634	25,861	13,822		17,851	27,878	27,357	Nil	1,437		11,440	20,101	17,418	134
CANDIDATE		Andrew N. Watson	James B. Gamble	Ronald Franko		Russell H. Ramsay	Ronald E. Moreau	Ronald N. Luciano		Richard F. Johnston	John R. Larke	William Belfontaine	Helen Obadia	Gary Beamish		Colin Isaacs	Gordon Dean	Peter R. Tice	Ken Perry
PARTY		PC	LIB	NDP		PC	NDP	LIB		NDP	PC	LIB	IND	IND		NDP	PC	LIB	QNI
ELECTORAL DISTRICT	CHA THAM-KENT	- Polling Day Oct. 19, 1978	- Campaign Period Sept.11, 1978 to	Feb. 19, 1979	SAULT STE. MARIE	- Polling Day Dec. 14, 1978	- Campaign Period Oct. 30, 1978 to	Apr. 14, 1979	SCARBOROUGH WEST	- Polling Day Apr. 5, 1979	- Campaign Period Feb. 19, 1979 to	Aug. 5, 1979			WENTWORTH	- Polling Day Apr. 5, 1979	- Campaign Period Feb. 19, 1979 to	Aug. 5, 1979	

Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

NOTE: (1)



APPENDIX "E"

HISTORICAL REVIEW

OF

PROVINCIAL ELECTION ACTIVITY

SINCE

THE ELECTION FINANCES REFORM ACT

CAME INTO EFFECT



Appendix E

# HISTORICAL REVIEW OF PROVINCIAL ELECTION ACTIVITY

# SINCE THE ELECTION FINANCES REFORM ACT CAME INTO EFFECT

## PROVINCIAL GENERAL AND BY-ELECTIONS

# IN THE PERIOD FEBRUARY 13, 1975 to DECEMBER 31, 1979

Year	Date Writ For Election Issued	Polling Day	Campaign Period Section 1(1)(c) From	riod (c) To	Commercial Activity Peri From	Commercial Advertising Activity Period Section 38(1) From	Filing Due Date For Financial Statement Section 43(1)	9
1975 General Provincial Election	Aug. 11/75	Sept.18/75	Sept.18/75 Aug.11/75 Jan.18/76	1.18/76	Aug.27/75	Sept.16/75	Mar. 18/76	
1977 General Provincial Election	Apr. 29/77	June 9/77	June 9/77 Apr.29/77 Oct. 9/77	9/77	May 18/77	June 7/77	Dec. 9/77	
1978 By-Elections: - Chatham-Kent	Sept.11/78	Oct. 19/78	Oct. 19/78 Sept.11/78 Feb.19/79	.19/79	Sept.27/78	Sept.27/78 Oct. 17/78	Apr. 19/79	
Sault Ste. Marie	oct. 30/78	Dec. 14/78	Dec. 14/78 Oct.30/78 Apr.14/79	:.14/79	Nov.22/78 Dec. 12/78	Dec. 12/78	June 14/79	
1979 By-Elections: - Scarborough West	Feb. 19/79	Apr. 5/79	Apr. 5/79 Feb.19/79 Aug. 5/79	1. 5/79	Mar.14/79	Apr. 3/79	oct. 5/79	
Wentworth	Feb. 19/79	Apr. 5/79	Apr. 5/79 Feb.19/79 Aug. 5/79	1. 5/79	Mar.14/79 Apr. 3/79	Apr. 3/79	Oct. 5/79	

Note: Pursuant to Section 38(2a), the expiry date for cessation of commercial advertising is extended by one further day for newspapers which are published in Ontario not more frequently than once a week and whose day of regular publication falls on the day before polling day.



APPENDIX "F"

LISTING OF

**REGISTERED POLITICAL PARTIES IN ONTARIO** 

AND

POLITICAL PARTIES WHO HAVE APPLIED FOR REGISTRATION



## A. REGISTERED POLITICAL PARTIES IN ONTARIO

- of Registered as of 3:00 o'clock in the afternoon on the 13th day Political Parties Deemed to be February 1975 - Section 13(1)
- Progressive Conservative Party of Ontario
- 2. Ontario Liberal Party
- 3. New Democratic Party of Ontario
- Political Parties Registered through the Petitioning Process provided by Section 10(2)(d) (ii)
- Communist Party of Canada (Ontario) registered on August 19th, 1975
- 2. Ontario Libertarian Party registered on August 18th, 1976
- 3. Northern Ontario Heritage Party registered on October 19th, 1977

## BY SUBMITTED PETITIONS AS REQUIRED POLITICAL PARTIES WHO HAVE APPLIED FOR REGISTRATION, BUT HAVE NOT SECTION 10(2)(d) OF THE ELECTION FINANCES REFORM ACT m M

Ontario Republican Party - date of application - December 16th, 1975

- 37 -

- Social Credit Party date of application February 17th, 1977 2
- Unity Canada Party date of application February 28th, 1977
- Nationalist Party of Canada date of application July 10th, 1977 (see note) 4.
- Progressive Environmental Party of Ontario date of application December 30th, 1977 5
- 6. The Moral Political Party date of application January 20th, 1978
- 7. Women's Party date of application May 16th, 1978
- 8. The Detente Party of Canada date of application June 5th, 1978

NOTE:

The Nationalist Party of Canada submitted a petition which was rejected by the Commission at its adequate information for the Commission to conclude that the petition met the requirements of Unanimously, the to produce meeting held December 13th, 1978. An extended examination of the petition failed Act by the provision of 10,000 valid signatures in support of the petition. Commission passed the motion that:

findings with respect The petition for registration of the Nationalist Party of Canada be rejected, further of Canada that its petition had been rejected contain a summary of the Commission's that the letter from the Chairman advising the Nationalist Party to the validity of the petition".

New petition forms were supplied to the Nationalist Party of Canada March 16th, 1979



APPENDIX "G"

PROPOSED

ADDITIONAL AMENDMENTS

TO

THE ELECTION FINANCES REFORM ACT, 1975



Appendix G

## PROPOSED ADDITIONAL AMENDMENTS

OL

## THE ELECTION FINANCES REFORM ACT, 1975

amend the Act made prior to the 1978 recommendations listed as Item (1) below and the 1979 recommendations of Items (2) and (3) none of which have been enacted The Commission's Annual Reports for 1976 and 1977 contain recommendations to the Legislature at the date of this Report. Note:

## AMENDMENT PROPOSED

COMMENTARY

Section

1. Section 54 of the said Act is repealed and the following substituted therefor:

Act without the consent of the Commission and no prosecution shall be instituted more than one year after the facts upon which the prosecution is based first came to the knowledge of the Commission.

2. Subsections 3 and 4 of Section 24 of the said Act are repealed and the following substituted therefor:

(3) Where a charge by the sale of tickets or otherwise is made for a fund-raising function, all or any portion of such charge, up to a maximum of \$25., may be considered not to be a contribution for the purposes of this Act.

(4) Except as provided in subsection 3, funds raised by a fund-raising function shall be considered to be contributions for the purposes of this act

The present time limitation on instituting a prosecution is six months from the time the subject matter of the proceedings arose. The extended time limit is felt desirable as facts warranting a prosecution may not come to the Commission's attention until some time later when all necessary returns are filed.

There has been much uncertainty and confusion due to the lack of clarity in the wording of the present subsections. The effect of the proposed amendment will be that the maximum amount which may be allowed for expenses at any fund-raising function is \$25. On the other hand, the party, association or candidate on whose behalf the function is held may decide that the entire entry or admission fee may be treated as a contribution.

## AMENDMENT PROPOSED

3.(1) The said Act is amended by adding thereto the following Section:

44a(1) Where the chief financial officer of a registered political party or constitutency association ceases for any reason, other than death or incapacity, to hold office as such, he shall, within forty-five days following the day on which he ceased to hold office, file with the Commission financial statements of assets and liabilities and of receipts and expenses of the political party or constituency association, as the case may be, for which he acted for the period commencing with the day immediately following the most recent period for which a financial statement has been filed with the Commission pursuant to section 42 or this section and ending on the day on which he ceased to hold office, together with the auditor's report thereon as required by subsection 4 of section 41.

(2) Where the chief financial officer of a registered candidate ceases for any reason, other than death or incapacity, to hold office as such during a campaign period, he shall, within forty-five days following the day on which he ceased to hold office, file with the Commission a financial statement of receipts and expenses of the candidate, for which he acted for the period commencing with the later of the day of his appointment and the day the candidate became registered with the Commission and ending on the day on which he ceased to hold office, together with the auditor's report thereon as required by subsection 4 of section 41.

## COMMENTARY

In its administration of The Election Finances Reform Act, the Commission has from time to time encountered some difficulty in situations where the chief financial officer of a constituency association has resigned his office before completing and submitting the audited financial statements required by the provisions of the Act.

Also occasionally a chief financial officer has by reason of illness become incompetent or incapable of completing and filing the required statement. In other cases, death has intervened.

In all these instances the successor chief financial officer has been faced with the difficulty of obtaining records and documents to complete the statement, with the result that there is a failure to file, or much delay in reporting with generally inadequate and unsatisfactory results.

## AMENDMENT PROPOSED

## (1) continued

- (3) Where, for any reason, the chief financial officer fails to file the financial statements required by subsection 1 or 2, or where the chief financial officer has died or become incapacitated, the political party, constituency association or candidate, as the case may be, for which he acted shall, within sixty days following the day on which the chief financial officer ceased to hold office, file with the Commission the financial statements required by subsection 1 or 2, as the case may be, together with the auditor's report thereon as required by subsection 4 of section 41.
- (2) Subsection 3 of Section 34 of the said Act is repealed and the following substituted therefor:
- party, constitutency association or candidate ceases for any reason to hold office as such, the political party, constituency association or candidate, as the case may be, shall forthwith appoint another chief financial officer and shall immediately give notice in writing to the Commission of the name of the new chief financial officer.
- (3) Subsection 4 of Section 41 of the said Act is amended by striking out "42 and 43" in the fifth line and inserting in lieu thereof "42, 43 and 44a".
- (4) Subsection 7 of Section 41 of the said Act is amended
  (a) in clause a by striking out "43" in the third line and inserting in lieu thereof "44a"; and (b) in clause by inserting after "43" in the second line "and under section 44a".
- (5) Subsection 1 of Section 47 of the said Act is amended by striking out "42 or 43", in the third line and inserting in lieu thereof "42, 43 or 44a".



### APPENDIX "H"

### COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

HISTORICAL REVIEW

OF

**COMMISSION APPOINTMENTS** 

(APPOINTED PURSUANT TO SECTION 2(1) & (2))



# COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES HISTORICAL REVIEW OF COMMISSION APPOINTMENTS (APPOINTED PURSUANT TO SECTION 2(1) & (2))

Appendix H

APPOINTMENTS AS AT DECEMBER 31st, 1979

PRIOR APPOINTMENTS

NAME TERM OF OFFICE	PRESENTED IN THE ASSEMBLY  (Mrs.) Elizabeth M. Dreger  (deceased)	Robert J. Wright, Q.C. Jan.14/76 - Jul. 18/79 D. Gordon Blair, Q.C. May 7/75 - Dec. 31/75	F. Stewart Cooke May 7/75 - Feb. 15/78 Kenneth Bryden May 7/75 - Nov. 9/78	John C. Pallett, Q.C. May 7/75 - Apr. 30/79		
	IS REPRESENTED  - (Mrs.) Eli	Robert , D. Gord	F. Stew	John C.		F. Stewart Cooke
	TT IS	1 1	1 1	I		ı
May 7/75	CAL PARTY THE Ontario May 7/75 Feb.14/79	May 7/75 Jul.18/79	Mar. 8/78 Jan.17/79	June 20/79	May 7/75	Feb 15/78
CHAIRMAN - Arthur A. Wishart, Q.C.  MEMBERS	TWO PERSONS AS NOMINEES OF EACH POLITICAL PARTY THAT  (i) Progressive Conservative Party of Ontario  - Edward J. Kowal  - Ronald E. Sobier, Q.C.  Feb.14/79		(iii) New Democratic Party of Ontario - William F. Scandlan - Bernard L. Eastman, Q.C.	BENCHER OF THE LAW SOCIETY OF UPPER CANADA - J. Roderick Barr, Q.C. Ju	- Roderick G. Lewis, Q.C. May 7/7 VICE-CHAIRMAN ELECTED BY VOTE OF THE MEMBERS OF THE COMMISSION	- Harold W. Young



### APPENDIX "I"

### THE FIRST REPORT

OF THE

### COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

WITH RESPECT TO THE

INDEMNITIES AND ALLOWANCES

OF

MEMBERS OF THE LEGISLATIVE ASSEMBLY



The Honourable J.E. Stokes, Speaker of the Legislative Assembly, Room 193, Parliament Buildings, Toronto, Ontario.

Honourable Sir:

The Commission on Election Contributions and Expenses submits herewith its first report with recommendations in respect of the indemnities and allowances of Members of the Assembly.

The Commission on Election Contributions and Expenses was appointed pursuant to Section 2 of The Election Finances Reform Act, 1975, on May 7th, 1975. In December, 1978, the Legislature passed an Amendment to the Legislative Assembly Act. Section 70a of the Amended Act provides as follows:

- 70a (1) In this section, "Commission" means the Commission on Election Contributions and Expenses established under The Election Finances Reform Act, 1975.
  - (2) The Commission each year shall review and make such recommendations as it considers proper in respect of the indemnities and allowances of members of the Assembly under this Act.
  - (3) The Commission shall report its recommendations to the Speaker and the Speaker shall cause the report to be laid before the Assembly if it is in session or, if not, at the next ensuing session.

The Commission immediately noted the passage of this amending legislation and took steps to assemble material for study, including the First Report of the Ontario Commission on the Legislature and a statistical table setting forth the indemnities and allowances received by Members of the Federal Parliament and all the Provincial Legislatures. This material was available to all members of the Commission on January 12th and the subject matter has appeared on the agenda of each meeting of the Commission since that date.

On January 17th, 1979, the Chairman of the Commission, received a letter from the House Leaders indicating that they hoped that the report to the Speaker on the appropriate level of compensation of Members for the year 1979-1980 would be presented by the fall of 1979. The letter went on to state that

"Before that time, however, we would respectfully

request, pursuant to the new Amendment, that your Commission examine and report on the appropriate level of the various "additional indemnities" payable under the Act, some of which have not been reassessed for some time."

These "additional indemnities" relate to the remuneration provided for the extra duties and responsibilities of such members as those appointed as Speaker, Deputy Speaker, Chairman and Deputy Chairman of Committees, Party Whips, Leader of the Opposition Party and of other recognized Parties, all of which are referred to in the Legislative Assembly Act and the said Amendment.

At the meeting of the Commission held April 4th, 1979, a Committee of its members, consisting of Messrs. Harold W. Young, (Chairman), Roderick Lewis, Q.C. and William F. Scandlan, was appointed to deal with the subject matter of the above cited Section 70a, which came into force only on April 1st, 1979. Prior to the first scheduled meeting of the Committee (May 9th, 1979), a letter was received from the Honourable Robert Welch, M.P.P., Government House Leader, stating that it was hoped that the report on "additional indemnities" would be available to the Speaker in June, 1979.

In light of this letter, the Committee met with Mr. Welch, Mr. Nixon and Mr. Martel, the three House Leaders of the Parties, on May 15th, 1979, and with the Whips of all three Parties represented in the House and with the Speaker on May 28th, 1979. In addition, Mr. Young met with the Chairman of various standing committees during the last week in May. These meetings were held for the purpose of familiarizing the members of the Committee with the actual weight and importance of the duties carried out by the M.P.P.'s holding these offices.

The Committee met again with the three House Leaders, Mr. Welch, Mr. Nixon and Mr. Martel, on June 11th and discussed with them certain of the propositions which it felt should be taken into consideration by the Commission.

In making this initial report, the Commission reached a consensus that it should base its recommendations upon the following considerations, namely:

- (a) that the allowances and indemnities of the Legislature should not be tied to Civil Service salaries;
- (b) that non-taxable allowances would be closely scrutinized;
- (c) that the allowances and indemnities of our

Legislature should be examined with a view to being compatible with those of other jurisdictions across Canada;

- (d) that reasonable additional compensation should be allowed for additional responsibilities; and finally
- (e) that, if possible, some incentive should be built into the overall system of allowances and indemnities.

The Committee was also of the opinion that, within the short time frame at its disposal, it could not responsibly complete the extensive research necessary to deal with all additional indemnities. Any recommendations dealing with additional indemnities and allowances payable to the Prime Minister, the Leader of the Opposition, the Leader of a Recognized Party, Ministers, including Ministers Without Portfolio, Parliamentary Assistants and Committee members who attend meetings when the House is not in session, require further study and consideration. Furthermore, the recommendations contained in the instant report may be the subject of additional comment in the Second Report of the Committee, which the Commission will prepare and submit before the end of 1979.

For example, it will be observed that with respect to the additional indemnities proposed for the House Leader of the Official Opposition and the House Leader of a recognized Party, a formula has been applied which relates to the number of members in these Parties. It is recognized that while such formula may be quite equitable where applied to the numerical standing of members in the present Legislature, it might well require some variation or modification in a changed situation if Party standings are substantially altered.

A similar formula was considered by the Committee with respect to the additional indemnities proposed for Party Whips, but it has not been applied at this time. Again it is recognized that the duties and responsibilities of the House Leader of a Party may not be greatly affected by an increase or decrease in the number of members representing the Party in the House, while the duties of the Whip could be more directly affected. These are matters which require further study.

In examining the remuneration of Members of the Assembly, it was noted that on October 1st, 1978 the Members received what amounted to an interim adjustment by way of an increase of four percent over the level of these sessional indemnities as they stood on October 1st, 1977. The additional indemnities were also increased by the same percentage on October 1st, 1978, but this was the first change which had been made in the

level of the additional indemnities since January 1st, 1974.

Therefore, in relating or translating the dollar amount of increases recommended by this report to percentages, regard has been had to the longer period of time over which the remuneration has remained unchanged or adjusted only in a somewhat minimal or interim way. Also to be kept in mind, is the period of time over which the present recommended increases may extend. As noted above, the legislation provides that the Commission "each year shall review and make such recommendations as it considers proper in respect of the indemnities and allowances of members".

In this framework, then, the Committee recommends the following changes in the indemnities and allowances payable under the Legislative Assembly Act:

	Present	Proposed	Difference
1. Basic Indemnity Expense Allowance (tax-free)	\$20,012 7,800	\$22,000 8,000	
(	\$27,812	\$30,000	\$2,188
	751/012	750,000	72/100

This recommendation reflects the concern of the Committee that the thrust of any increment should be reflected in the taxable indemnity, rather than in the tax-free expense allowance.

		Present	Proposed	Difference
2.	The Speaker			
	Basic Indemnity	\$20,012	\$22,000	
	Expense Allowance (tax-free)	7,800	8,000	
	Representation Allowance (tax-free)	2,080	-	
	Additional Indemnity	9,360	15,000	
		\$39,252	\$45,000	\$5,748

The increase in the Speaker's additional indemnity takes into account both the increase in administration responsibilities assumed by the Speaker and the removal of the tax-free representation allowance. The Committee considered the advisability of paying the Speaker the same additional indemnity as that of a Cabinet Minister. Since the Speaker does not have the political responsibility of a Cabinet Minister, however, the Committee felt that an increase to this extent was not warranted. The additional indemnity proposed above is in line with Speakers' indemnities across Canada.

### Deputy Government Whip

	Present	Proposed	Difference
Basic Indemnity Expense Allowance	\$20,012 7,800	\$22,000 8,000	
(tax-free) Additional Indemnity	3,120	4,000	
	\$30,932	\$34,000	\$3,068
Assistant Government Whip			
	Present	Proposed	Difference
Basic Indemnity Expense Allowance (tax-free)	\$20,012 7,800	\$22,000 8,000	
Additional Indemnity	2,080	2,750	
	\$29,892	\$32,750	\$2,858
Chief Opposition Whip			
	Present	Proposed	Difference
Basic Indemnity Expense Allowance (tax-free)	\$20,012 7,800	\$22,000 8,000	
Additional Indemnity	3,120	4,000	
	\$30,932	\$34,000	\$3,068
Opposition Whip			
	Present	Proposed	Difference
Basic Indemnity Expense Allowance (tax-free)	\$20,012 7,800	\$22,000 8,000	
Additional Indemnity	2,080	2,750	
	\$29,892	\$32,750	\$2,858
Chief Whip Recognized	Party		
	Present	Proposed	Difference
Basic Indemnity Expense Allowance (tax-free)	\$20,012 7,800	\$22,000 8,000	
Additional Indemnity	2,600	3,250	
	\$30,412	\$33,250	\$2,838

### Deputy Speaker and Chairman of the Committees of the Whole House

	Present	Proposed	Difference
Basic Indemnity Expense Allowance (Tax-free)	\$20,012 7,800	\$22,000 8,000	
Additional Indemnity	5,200	6,500	
	\$33,012	\$36,500	\$3,488

### Deputy Chairman of the Committees of the Whole House

	Present	Proposed	Difference
Basic Indemnity	\$20,012	\$22,000	
Expense Allowance (tax-free)	7,800	8,000	
Additional Indemnity	3,120	4,000	
	\$30,932	\$34,000	\$3,068

The increases in these additional indemnities reflect the added responsibilities incurred by the Deputy Speaker and the Deputy Chairman as a result of the increase in the administration detail for which the Speaker is responsible.

### Chairmen of Committees of the Assembly

	Present	Proposed	Difference
Basic Indemnity	\$20,012	\$22,000	
Expense Allowance (tax-free)	7,800	8,000	
Additional Indemnity	2,080	3,000	
	\$29,892	\$33,000	\$3,108

In the opinion of the Committee, the responsibilities of Committee Chairmen were such that an annual additional indemnity of \$3,000 did not seem unreasonable. Per diem allowances for Members of Committees are not dealt with in this Report. The Committee Members felt that the complexity of this matter warranted considerably more time and study.

### Chief Government Whip

	Present	Proposed	Difference
Basic Indemnity	\$20,012	\$22,000	
Expense Allowance (tax-free)	7,800	8,000	
Additional Indemnity	5,200	6,500	
	\$33,012	\$36,500	\$3,488

### Whip -- Recognized Party

	Present	Proposed	Difference
Basic Indemnity	\$20,012	\$22,000	
Expense Allowance (tax-free)	7,800	8,000	
Additional Indemnity	2,080	2,500	
	\$29,892	\$32,500	\$2,608

### Government House Leader

The Government House Leader, having this responsibility by virtue of his being a Minister, the Committee proposes no increase in additional indemnities for this position.

### House Leader -- Official Opposition

	Present	Proposed	Difference
Basic Indemnity	\$20,012	\$22,000	
Expense Allowance	7,800	8,000	
(tax-free)			
Additional Indemnity	5,200	4,500 + \$50	
		for ea.sitting	
		member	
		(currently 34)=	
		1,700	
	\$33,012	\$36,200	\$3,188

### House Leader of Recognized Party

	Present	Proposed	Difference
Basic Indemnity	\$20,012	\$22,000	
Expense Allowance (tax-free)	7,800	8,000	
Additional Indemnity	2,600	2,500 + \$50	
		<pre>for ea.sitting    member (currently 33)=</pre>	
		1,650	
	\$30,412	\$34,150	\$3,738

The Commission proposed that the above changes in indemnities and allowances be made retroactive to April 1st, 1979.

The within report was considered and unanimously approved by a meeting of the Commission on June 13th at which all members were present.

It is herewith respectfully submitted.

Dated the 14th day of June, 1979.

Arthur A. Wishart, Chairman For the Commission.



APPENDIX "J"

THE SECOND REPORT

OF THE

COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

WITH RESPECT TO THE

INDEMNITIES AND ALLOWANCES

OF

MEMBERS OF THE LEGISLATIVE ASSEMBLY



Appendix "J"

Arthur A.Wishart, Q.C.

J. Roderick Barr, Q.C. Bernard L. Eastman, Q.C.

Harold W. Young

Edward J. Kowal Roderick Lewis, Q.C William F. Scandlan Ronald E Sobier, Q.C Barbara Sullivan

Vice Chairman



### Commission on Election Contributions and Expenses

8th Floor, Britannica House 151 Bloor Street West Toronto, Ontario M5S 134

December 20th, 1979.

Donald A. Joynt C A
Executive Director

Robert B. Dobson Registrar

(416) 965-0455

The Honourable J.E. Stokes, Speaker of the Legislative Assembly, Room 193, Parliament Buildings, Toronto, Ontario.

Honourable Sir:

The Commission on Election Contributions and Expenses submits herewith its Second Report containing recommendations with respect to the Indemnities, Allowances and Salaries of Members of the Legislative Assembly.

The First Report, which was submitted to you on June 14th, 1979 was adopted in total by the Legislature on June 29th by an amendment to The Legislative Assembly Act.

The Committee of this Commission appointed to study and review the matter has continued its work and reported to the Commission at its meeting on December 12th, 1979 and its report was formally adopted by a minute of the Commission on that date. The report of the Committee, hereto attached, therefore constitutes our report at this time.

Respectfully submitted this 20th day of December, 1979.

AAW/jb

Arthur A. Wishart, Chairman for the Commission.

cc: Commission Members



THE SECOND REPORT OF THE COMMITTEE OF THE

COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

TO MAKE RECOMMENDATIONS IN RESPECT OF THE

INDEMNITIES AND ALLOWANCES OF MEMBERS OF THE ASSEMBLY

UNDER THE LEGISLATIVE ASSEMBLY ACT

The Commission on Election Contributions and Expenses, appointed pursuant to Section 2 of The Election Finances Reform Act, 1975, was given additional responsibility by an Amendment to the Legislative Assembly Act, which came into force April 1st, 1979, and provided that

"The Commission each year shall review and make such recommendations as it considers proper in respect of the indemnities and allowances of members of the Assembly under this Act"

and that

"The Commission shall report its recommendations to the Speaker and the Speaker shall cause the report to be laid before the Assembly if it is in session or, if not, at the next ensuing session."

- 2. As a result of this legislation, at the meeting of the Commission held April 4th, 1979, a Committee consisting of Messrs. Harold W. Young, Chairman, Roderick Lewis, Q.C. and William F. Scandlan, was established to deal with the amendment. During the period April 4th, 1979 to May 28th, 1979, the Committee met with the three House Leaders of the Parties, with the Whips of all three Parties represented in the House, with the Speaker and with the Chairman of various standing committees. These meetings were held for the purpose of familiarizing the Committee members with the actual burden and importance of the duties carried out by the M.P.P.'s holding these offices.
- 3. On June 6th, 1979, the Committee prepared its First Report, which dealt with changes in the Basic Indemnity and Expense Allowance payable to all Members, as well as changes in the additional Indemnities payable to the Speaker, the Deputy Speaker and Chairman of the Committees of the Whole House, the Deputy Chairman of the Committees of the Whole House, the Chairman of Committees of the Assembly, the Chief Government Whip, the Deputy and Assistant Government Whips, the Chief Opposition Whip, the Opposition Whip, the Chief Whip and Whip of a Recognized Party, the House Leader of the Official Opposition and the House Leader of a Recognized Party. This First Report of the Committee was approved by the Commission on Election Contributions and Expenses at its meeting of June 13th, 1979, and submitted to the Speaker on June 14th, 1979.

- 4. On the 21st day of June, 1979, the recommendations of the Committee were adopted in toto by Bill 139, An Act to Amend the Legislative Assembly Act, Statutes of Ontario 1979, Chapter 75. This legislation also by an amendment to Section 61 provided an increase of 5% for the expenses of representation to the Premier, the Leader of the Opposition and the Leader of a Recognized Party, a matter upon which the Committee was not yet ready to make recommendations.
- 5. On the same date, June 21st, 1979, that the Legislature adopted the recommendations of the aforesaid report, it also gave third reading to Bill 140, An Act to Amend the Executive Council Act, Statutes of Ontario 1979, Chapter 76 and, in this legislation, provided increases of 5% over previous salaries for the First Minister, Ministers with portfolio, Ministers without portfolio and Parliamentary Assistants.
- 6. In its First Report, the Committee noted that any recommendations dealing with additional indemnities and allowances payable to the Prime Minister, the Leader of the Opposition, the Leader of a Recognized Party, Ministers, including Ministers without portfolio, Parliamentary Assistants and Committee Members who attended meetings when the House was not in session, required further study. The exclusion of these matters from the consideration of the Committee was based, in part, upon the fact that, at the time the First Report was prepared, the Commission on Election Contributions and Expenses lacked authority to make recommendations with respect to the Prime Minister, the Leader of the Opposition, the Leader of a Recognized Party, Ministers, including Ministers without portfolio and Parliamentary Assistants, all of whom came under the purview of the Executive Council Act.
- 7. Then on September 4th, 1979, the Prime Minister advised the Chairman of the Commission as follows:

"The present difficulty seems to arise with the words '...members of the Assembly under this Act'. This wording was not introduced to exclude from the Commission's review members of the Executive Council, whose salaries and accommodation allowances fall under the Executive Council Act.

Although the wording of the amendment does not expressly confer such responsibility on the Commission, the Government believes it should properly be part of your mandate. I am, therefore, asking the Commission to assume responsibility for reviewing the salaries and accommodation allowances for

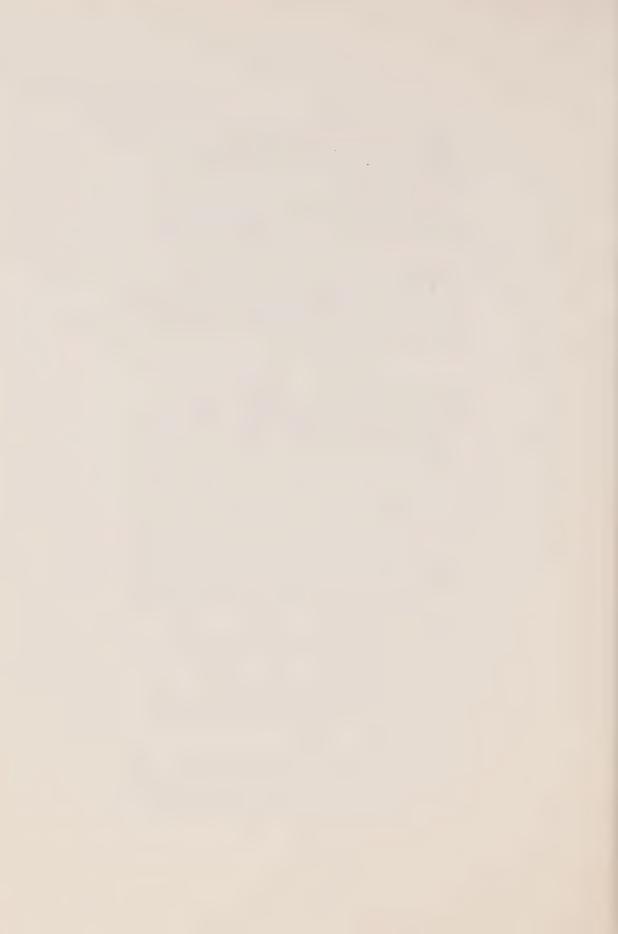
members of the Executive Council. The Government would welcome such recommendations and receive them in the same spirit as the Commission's recommendations for members who come under the Legislative Assembly Act.

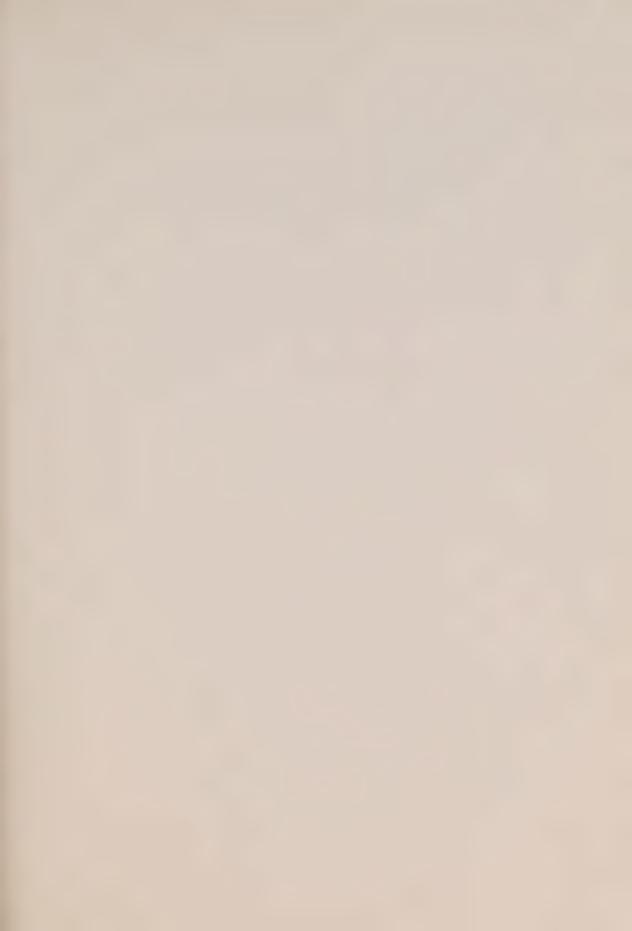
The Government hopes that you will accept this responsibility and that no further obstacle will stand in the way of the Commission making a complete annual review of salaries and allowances."

- 8. The Commission has at once accepted this responsibility. Any adequate review of the remuneration of members of the Legislature must of necessity take into consideration the additional amounts which are provided by way of salary to Ministers and Parliamentary Assistants under the Executive Council
- 9. In view of the fact, however, that the Legislature, in adopting into legislation the First Report of the Commission, has taken the further action detailed in paragraphs 4 and 5 above, the Committee feels that no useful purpose would be served by further changes to either the Legislative Assembly Act or the Executive Council Act at this time.
- 10. Our final report for 1979, therefore, contains no recommendations with respect to indemnities and allowances of Members under The Legislative Assembly Act or salaries under the Executive Council Act.
- 11. A comprehensive report containing recommendations with respect to all indemnities and allowances payable under both the Legislative Assembly Act and the Executive Council Act is being prepared and will be presented for consideration early in the year 1980.

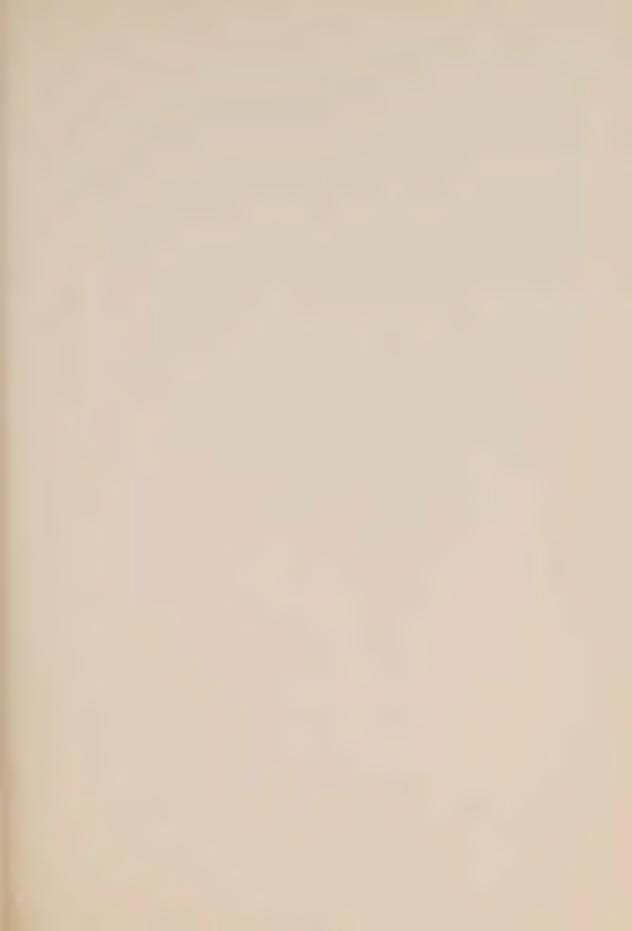
All of which is respectfully submitted.

Dated this 12th day of December, 1979.









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### THE SIXTH ANNUAL REPORT

OF

## The Commission on Election Contributions and Expenses

ADMINISTERING

THE ELECTION FINANCES REFORM ACT

**FOR THE YEAR 1980** 



THE

SIXTH ANNUAL REPORT

OF

### THE COMMISSION ON ELECTION CONTRIBUTIONS

AND EXPENSES

**ADMINISTERING** 

THE ELECTION FINANCES REFORM ACT

FOR THE YEAR 1980

### COMMISSION MEMBERS

ARTHUR A. WISHART, C.M., Q.C. Chairman

\*\*

WILLIAM F. SCANDLAN Vice-Chairman

\*\*

BERNARD L. EASTMAN, Q.C. representing the New Democratic Party

H. DONALD GUTHRIE, Q.C. representing the Progressive Conservative Party

LAURA LEGGE, Q.C.
Bencher of the Law Society of Upper Canada

RODERICK LEWIS, Q.C. Chief Election Officer of Ontario

RONALD E. SOBIER, Q.C. representing the Progressive Conservative Party

BARBARA SULLIVAN representing the Ontario Liberal Party

WALDEMAR ZIMMERMAN representing the Ontario Liberal Party

The following resignations and appointments of Members of the Commission occurred in 1980:

### Resignation Received

J. Roderick Barr, Q.C., effective November 20th

Edward J. Kowal, Q.C., effective April 30th

Harold W. Young, effective April 30th

New Appointments

Laura Legge, Q.C., effective November 20th

H. Donald Guthrie, Q.C., effective May 8th

Waldemar Zimmerman, effective May 8th

\*\*\*\*

DONALD A. JOYNT, C.A.

ROBERT B. DOBSON

ANNA B. STEVENSON, Q.C.

EDWARD W. ALLEN

MARGARET L. MOORE

\*\*\*

Executive Director

Registrar

Legal Adviser

Administrative Assistant

Commission Secretary

Copies of this report may be obtained from:

The Commission on Election Contributions and Expenses, 8th Floor, 151 Bloor Street West, Toronto, Ontario.

M5S 1S4

Telephone: (416) 965-0455



### Commission on Election Contributions and Expenses

8th Floor, Britannica House 151 Bloor Street West Toronto, Ontario M5S 1S4

Donald A. Joynt. C.A. Executive Director

Robert B. Dobson Registrar

(416) 965-0455

Arthur A. Wishart, Q.C. Chairman
William F. Scandlan
Vice-Chairman
Laura Legge, Q.C.
Bernard L. Eastman, Q.C.
H. Donald Guthrie, Q.C.
Roderick Lewis, Q.C.
Ronald E. Sobier, Q.C.
Barbara Sullivan

Waldemar Zimmerman

January 30th, 1981.

The Honourable J.E. Stokes, M.P.P., Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

I have the honour to submit the Sixth Annual Report of the Commission on Election Contributions and Expenses, which covers the year 1980.

This report is submitted pursuant to Section 4(2) of The Election Finances Reform Act.

Yours respectfully,

AAW/mm Encl./

Chairman.



This report constitutes the Sixth Annual Report of the Commission, prepared pursuant to Section 4(2) of The Election Finances Reform Act, and covers the activities of the Commission for the calendar year 1980.

The Commission on Election Contributions and Expenses was established under the authority of The Election Finances Reform Act, 1975, which was enacted by the Legislature of Ontario on May 7th, 1975.

Section 2(1) of that Act provides:

A commission is hereby established to be known as the Commission on Election Contributions and Expenses and composed of,

- (a) two persons as nominees of each political party that is represented in the Assembly by four or more members of the Assembly and that nominated candidates in at least 50 percent of the electoral districts in the most recent general election appointed, on the recommendation of the leader of the party, by the Lieutenant Governor in Council for a term of not more than five years;
- (b) a bencher of the Law Society of Upper Canada appointed by the Lieutenant Governor in Council for a term of not more than five years to hold office only while he remains a bencher;
- (c) the Chief Election Officer; and
- (d) the chairman of the Commission who shall be appointed by the Lieutenant Governor in Council for a term of not more than ten years.

Readers of this report will observe with particular interest Section 2(6), which is as follows:

Members of the Commission shall not, during their term of office, be members of the Assembly or candidates at an election or hold office in any political party or constituency association or make contributions to any political party or constituency association.

The chief duties and responsibilities of the Commission

are set forth in Section 4 of the Act, which reads:

- (1) The Commission, in addition to its other powers and duties under this Act, shall,
  - (a) assist political parties, constituency associations and candidates registered under this Act in the preparation of returns required under this Act;
  - (b) ensure that every registered constituency association and registered candidate has appropriate auditing services in order to properly comply with this Act;
  - (c) examine all financial returns filed with the Commission;
  - (d) conduct periodic investigations and examinations of the financial affairs and records of registered political parties and constituency associations and of registered candidates in relation to election campaigns;
  - (e) reimburse candidates for election expenses in accordance with section 45;
  - (f) recommend any amendments to this Act that the Commission considers advisable;
  - (g) report to the Attorney General any apparent contravention of this Act;
  - (h) prescribe forms and the contents thereof for use under this Act and provide for their use;
  - (i) prepare, print and distribute forms for use under this Act;
  - (j) provide such guidelines as it considers necessary for the guidance of auditors and political parties, constituency associations and candidates and any of the officers thereof; and
  - (k) publish a summary of each candidate's election receipts, expenses and subsidy in a newspaper having a general circulation in the electoral district in which he was a candidate.
  - (2) The Commission shall report annually upon the affairs of the Commission to the Speaker of the Assembly who shall cause the report to be laid before the Assembly if it is in session or, if not, at the next ensuing session.

The first of these duties set out under 1(a) has served as a guiding principle and policy of the Commission since its inception. We use our best endeavours in a serious effort to persuade and encourage persons and parties to observe the Act and conform to its requirements. This attitude and approach we find is effective in reducing to a minimum the disciplinary functions of the Commission.

On December 12th, 1978, the Legislature enacted an amendment to The Legislative Assembly Act (Section 11) which provided:

The Commission each year shall review and make such recommendations that it considers proper in respect of the indemnities and allowances of Members of the Assembly under this Act

and

The Commission shall report its recommendations to the Speaker and the Speaker shall cause the report to be laid before the Assembly if it is in session or, if not, at the next ensuing session.

This section of the Act came into force on the first day of April, 1979.

The Commission's report, therefore, will be in two parts, the first part being in relation to its responsibilities under The Election Finances Reform Act and the second part in relation to its responsibilities under Section 11 of The Legislative Assembly Act to review and make such recommendations that it considers proper in respect of the indemnities and allowances of the Members of the Assembly.

The Commission met nine times during the year. There were a number of changes in the membership of the Commission during the year as noted in the front of this report. A historical review of the Commission appointments is contained in Appendix "H".

The Commission in accordance with its responsibilities

under Section 4(1)(f) of the Act has made certain recommendations for the amendment of the Act which will facilitate the administration of its responsibilities under the Act. The proposed amendments, along with those which the Commission has recommended in 1976, 1977, 1978 and 1979 await the passing of the necessary amending legislation by the Legislature.

In each of the Commission's annual reports for the years 1976 through to the present, the amendments recommended have been set forth in an appendix to the report. The recommendations are consolidated and detailed herein in Appendix "G".

### PART I

### THE ELECTION FINANCES REFORM ACT

The only election held in 1980 was that of the ByElection in the electoral district of Carleton held on
November 20th. However, none of the financial details of
the campaign are available for our reporting at this time
because the campaign period does not expire until March 20th,
1981 and the political parties, constituency associations and
candidates are not required to file campaign period statements of receipts and expenses until May 20th, 1981.

We would report, however, that there were four candidates registered with the Commission for the Carleton By-Election -- Alvin C. Loney, Liberal; Robert C. Mitchell, P.C.; John C. Turmel, Independent and Judy Wasylycia-Leis, New Democratic Party. With the exception of Mr. Turmel, all the other candidates obtained sufficient valid votes to qualify for the candidate's campaign expense subsidy provided by Section 45(1) of the Act, an amount which is the lesser of the campaign expense incurred or \$8,694.90.

Financial information filed by registered political

parties for the calendar year 1979 is summarized and set forth in Appendix "C" of the report. The financial information for the year 1980 will not be available until after May 31st, 1981, the deadline date for the filing by constituency associations and political parties of the 1980 annual statements of assets and liabilities and receipts and expenses.

A further statement summarizing the financial data reported in registered constituency association 1979 annual statements is set forth in Appendix "D".

Statistics gathered from the annual returns filed by registered political parties and constituency associations in relation to those contributors who gave in excess of \$100. in the calendar year 1979, indicated total contributions for the six registered parties and 417 registered constituency associations numbered 4,862 and were in the amount of \$1,895,782. Details of the correlated data are set forth in Appendix "E".

Regarding all trust funds held for the purpose of constituency associations or the future candidacy of any person in a provincial election, it is reported that the trustees have filed the required annual statement of trust fund expenditures in compliance with the provisions of Section 1(4) of the Act.

Of the 177 trust funds originally declared to the Commission with assets totalling \$412,440.06, 167 trusts at December 31st, 1979 have been declared as terminated by the trustees in accordance with the requirement of Section 1(4)(g) of the Act.

There remains in existence at December 31st, 1979, therefore, only 10 trust funds with total assets of \$72,511.25.

We also report that the trustees of the Foundations established by the Progressive Conservative Party and

Liberal Party have reported the 1979 expenditures in accordance with Section 40(1)(c) of the Act.

In the view of the Commission, the main objectives of the Act, participation by citizens in the democratic process, limitation of contributions and expenditures, reporting and publicity, are being achieved.

From a review of the financial returns submitted to the Commission for approval during the year 1980, there continues to be an apparent conscientious effort made by the C.F.O.'s, candidates, political parties and contributors to comply with the requirements of the Act and there remains to be found any instance of deliberate or wilful evasion or contravention.

### Registration of a New Political Party

The Commission received the petition for registration of the Unparty Party (Ontario) containing 12,100 signatures on August 15th, 1980. An extended examination of the petition produced adequate information for the Commission to conclude that the petition met the requirements of the Act by the provision of 10,000 valid signatures in support of the petition. With the registration of the Unparty Party (Ontario), there are now seven registered political parties in the Province of Ontario, only three of which have elected representatives in the Legislature.

A complete listing of the parties which are registered with the Commission and the dates of their effective registration are contained in Appendix "A".

During the year, five applications were received from persons wishing to register a political party in Ontario through the petitioning process -- Feminist Party of Canada, Workers' Communist Party, The Enterprise Party, Political Science Consensus Party of Ontario and The United Party of Canada.

The Commission considered each of the applications

received and formally acknowledged that the names of the Feminist Party of Canada, The Enterprise Party and the Political Science Consensus Party of Ontario met the requirements of Section 10(5) in that the party name did not resemble the name or abbreviation of the name of a registered party so as likely to be confused with that of a registered party. Accordingly, the applicant was provided with the necessary petition forms for completion and return before the party was formally registered.

The application by the Workers' Communist Party was rejected by the Commission because the name of the party resembled the name of a party already registered with the Commission.

In respect to the application received from The United Party of Canada, it was pointed out to the applicant that an earlier application had been approved proposing the registration of the Unity Canada Party and should the Unity Canada Party submit the necessary petition containing 10,000 signatures of eligible voters in advance of a petition completed by The United Party of Canada, consideration for the formal registration of the latter party could not then be accepted. No further communication has been received from this party with reference to registration.

The Commission has recommended an amendment to the Act whereby persons proposing to apply for registration of a political party must first obtain the approval of the Commission for the name and once this has been given, the name of the party is considered reserved for a six-month period, in which time the necessary submission of the petition containing 10,000 valid signatures of persons eligible to vote in Ontario must be received. See Appendix "G", Item 2(3).

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At the outset of the year, there were 417 registered

constituency associations in Ontario. However, five additional applications for registration of a constituency association were received and accepted during the year; two for the New Democratic Party in Lambton and Parry Sound and three for the Ontario Libertarian Party in Durham West, Fort William and Port Arthur.

A listing of the registered constituency associations throughout the province is provided in Appendix "B".

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In the early part of the year, the Commission carried out an extensive program to remind chief financial officers of registered political parties and constituency associations of the necessity to file 1979 annual returns by the deadline date of May 31st, 1980. The program which included the mailing of letters of reminder, letters inquiring into the status of the audit review and anticipated filing date and telephone calls was generally successful. However, we continued to encounter varied and difficult situations and consequently we had 40 late filing situations which the Commission must report to the Attorney General pursuant to Section 4(1)(g).

Our review of the various late filing situations which occurred indicated that the majority were due to a change in the office of the chief financial officer of a constituency association, either in the latter months of 1979 or early 1980. It is to be anticipated that the situation will greatly improve should the Government legislate the Commission's recommended amendment to the Act, which it made in 1979 to provide that where a chief financial officer ceases for any reason to hold office, he shall within 45 days, following the day on which he ceased to hold office, file with the Commission an audited financial statement of the constituency association for the previously unreported period of his tenure of office. See Appendix "G", No. (16).

At the November meeting, the Commission concluded its review of the audited financial statements received from registered political parties and constituency associations for the calendar year 1979 and all audit fee subsidies were paid.

In the years 1977, 1978 and 1979, a number of constituency associations have, on occasion, used a portion of their funds to support candidates in Municipal Election Campaigns. There have been 32 such payments for a total of \$44,694.72. On each and every occasion, we have reported these payments in full detail to the Speaker, the Premier, and the Leaders of the two opposition parties in the Legislature.

We would report that we continue to find improvement in the quality of performance and comprehension by C.F.O.'s and auditors of the requirements of the Act and the filing performance by chief financial officers has improved continuously and substantially in each year since the Commission was established in May, 1975.

However, there are occasional instances where contraventions have occurred, but the Commission staff, in keeping with their responsibility of being administratively helpful, were able to provide guidance to C.F.O.'s in having the contravention situations properly rectified.

It gives us satisfaction to report that with rare exception the chief financial officers appointed by political parties, constituency associations and candidates have performed their responsibilities satisfactorily. These officials have voluntarily accepted their responsibilities and in addition to being a credit to the party organizations they serve, their conscientious attitude and diligent performance of duty is noted, appreciated and commended.

To further assist C.F.O.'s of constituency associations in the carrying out of their responsibilities under the Act,

the Commission held seminars for C.F.O.'s in Ottawa, Hamilton, London and Waterloo during the latter part of the year 1980 and further seminars are contemplated next spring. The response by the persons attending the seminars showed a keen interest in the work of the Commission. The discussion and question period chaired by the Executive Director and Registrar dealt with many legal and administrative matters and were helpful in clarifying the procedural and administrative responsibilities of chief financial officers.

In addition to the four seminars sponsored by the Commission, the Executive Director and Registrar attended two further seminars in the Toronto area, a Political Skills Seminar sponsored by the Toronto and District Liberal Association and a luncheon meeting with constituency association C.F.O.'s of the Ontario Liberal Party at the time of the Presidents' Council meeting.

The Commission's Executive Director and the Registrar attended a conference of the Canadian Election Officials held in Fredericton, New Brunswick in August, where the agenda provided for the discussion of a number of subjects in the field of Election Financing. The conference afforded an opportunity to compare our legislation and procedures with that of other provinces and with the Federal Act, and to discuss mutual problems and proposed changes. While no two jurisdictions have exactly the same legislation, there is a large degree of mutuality among them.

We have previously reported that legislation regulating political financing is in effect for several Canadian jurisdictions. Although there are variables in the statutory expression of limitations for political parties, constituency associations and/or candidates (contributions only, expenditures only, or contributions and expenditures), laws have been passed by the Parliament of Canada and the Provincial Legislatures of Alberta, New Brunswick, Ontario, Quebec and Saskatchewan. During 1980, the Province of Manitoba passed

an election law relating to political financing in their province. The subject of election financing legislation, we understand, is under review and consideration by legislative committees or commissions in the Provinces of British Columbia, Newfoundland and Labrador, Nova Scotia and Prince Edward Island.

Our Commission's activity and experience continues to be of interest to national and international jurisdictions. During 1980, the Commission offices were visited by representatives of the Alberta Election Office, Mr. Walter Ritchie, the newly appointed Chairman of Manitoba's Election Commission, The Honourable W. Lloyd Lange, Australia's Member of the New South Wales Legislative Council, and Mr. H.J. McPherson, M.L.C., Australian Labor Party.

Research and examination into the election financing legislation throughout Canada and the United States continues under the guidance of Anna B. Stevenson, Q.C., Legal Adviser, assisted by two law students the Commission employs during the summer months. The information which has been assembled will, in due course, be contained in a revision of the original report issued early in 1979 entitled "A Comparative Survey of Election Finances Legislation 1978".

There has been no change in the staff complement of the Commission since the 1979 Annual Report. The staff is comprised of a full-time Chairman, Arthur A. Wishart, Q.C., Executive Director, Donald A. Joynt, C.A., Registrar, Robert B. Dobson, Legal Adviser, Anna B. Stevenson, Q.C., Administrative Assistant, Edward W. Allen, Commission Secretary, Margaret L. Moore, and five support staff.

The Commission engages the services of the legal firm of Tory, Tory, DesLauriers and Binnington and the public accounting firm of Clarkson Gordon, Chartered Accountants, as required from time to time on legal and accounting matters respectively. Members of the two firms attend meetings of

the Commission upon request when it is considered that their attendance is necessary.

The financial operations of the Commission are set forth as follows:

### SUMMARY OF PAYMENTS DURING CALENDAR YEAR (rounded to nearest \$100.)

### A. Administrative and Operating Expenses

	Commission Members' Fees and Chairman's Salary	\$ 63,200
	Staff Salaries, Casual Help and Employee Benefits	260,000
	Travel, Accommodation and Communication	15,200
	Legal, Audit and Other Professional Services	5,700
	Office Rental	52,700
	Advertising, Pamphlets, Stationery and Office Supplies	35,000
	Total	\$431,800
В.	Subsidies	
	Subsidy Paid to Auditors	\$ 92,400
	Grand Total	\$524,200

It is of note that in addition to the necessary administrative and operating expenses, the Commission's expenditures include the specific payment of subsidies to auditors for the audit of constituency association annual returns required by the Act.

The accounts of the Commission for the fiscal year ending March 31st, 1980 were audited by the Provincial Auditor.

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### PART II

### THE LEGISLATIVE ASSEMBLY ACT -- MEMBERS' INDEMNITIES AND ALLOWANCES

The Commission submitted its First Report on June 14th, 1979, and its recommendations — which did not affect cabinet salaries — were enacted in their entirety by the Legislature on June 21st, 1979. At the same time, a bill was enacted to increase cabinet salaries by five percent, a percentage recommended by the government and slightly below the rate of increase proposed for ordinary Members by the Commission.

In its First Report, the Committee noted that any recommendations dealing with additional indemnities and allowances payable to the Premier, the Leader of the Opposition, the Leader of a Recognized Party, Ministers, including Ministers without portfolio, Parliamentary Assistants and Committee Members who attended meetings when the House was not in session, required further study. The exclusion of these matters from the consideration of the Committee was based, in part, upon the fact that at the time the First Report was prepared the Commission on Election Contributions and Expenses lacked authority to make recommendations with respect to the Premier, the Leader of the Opposition, the Leader of a Recognized Party, Ministers, including Ministers without portfolio and Parliamentary Assistants, all of whom came under the purview of The Executive Council Act.

Then on September 4th, 1979, Premier Davis asked the Commission to assume responsibility for reviewing the salaries and accommodation allowances for Members of the Executive Council. The Commission at once accepted this responsibility and a review of the salaries and allowances of Cabinet Members, Parliamentary Assistants and Party Leaders, with recommendations relating thereto, now forms part of the reports submitted by the Commission.

The Second Report of this Commission, dated December 12th, 1979, with respect to salaries, allowances and indemnities of Members of the Legislature, contained no recommendations for further increases at this time beyond those previously recommended in its First Report and adopted by the Legislature.

The Commission's Third Report (Appendix "I") submitted March 26th, 1980, and the recommendations contained therein — which did not affect non-taxable allowances payable to Members of the Legislative Assembly — were enacted in their entirety by the Legislature on June 17th, 1980. In this report, the Commission attempted to relate the additional indemnities payable to various offices by considering the duties and responsibilities of these offices. In addition, the term "Representation Allowance" was changed to "Leader's Allowance", since the Commission felt that this term more accurately reflected the purpose of the allowance.

Since submitting the Third Report, a Committee of the Commission has devoted its energies to reviewing and studying the matter of remuneration payable to Members of the Legislature, with a view to determining a philosophical basis for payment which reflects both the realization that sitting as a Member of the Legislature is now a full-time occupation and the realization that some element of public service is entailed when one chooses to sit as a Member of the Legislature. In pursuing this, the Committee has examined and reviewed the remuneration and benefits provided for Members of Parliament at Ottawa and in the Legislative Assemblies of the other provinces of Canada, as well as studying the payments made to persons serving in the same capacity in England and in the United States of America.

The Committee has pursued the study with diligence and a further report will be submitted to the Commission and to the Speaker early in the year 1981.

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In submitting this report, the Members of the Commission wish to express their appreciation to a dedicated and competent staff, the assistance provided by the staff of the Legislative Assembly, the Speaker to whom the Commission reports, and to all those who have assisted the Commission in discharging its duties and responsibilities.

Respectfully submitted, dated this 30th day of January, 1981.

Arthur A. Wishart, Q.C.,

Chairman

William F. Scandlan,

Vice-Chairman

Bernard L. Eastman, Q.C.

H. Donald Guthrie, Q.C.

Laura Legge O C

Panald E Cobias O C

Lartera Sullivan

Barbara Sullivan

Waldemar Zimmerman



### APPENDIX "A"

### LISTING OF

### **REGISTERED POLITICAL PARTIES IN ONTARIO**

AND

POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL

OF A PARTY NAME

# LISTING OF REGISTERED POLITICAL PARTIES IN ONTARIO AND POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL OF A PARTY NAME

### A. REGISTERED POLITICAL PARTIES IN ONTARIO

- Parties deemed to be registered as of 3:00 o'clock in the afternoon on the 13th day 1975 Section 13(1) Political
- . Progressive Conservative Party of Ontario
- 2. Ontario Liberal Party
- 3. New Democratic Party of Ontario
- Political Parties registered through the petitioning process provided by Section 10(2)(d)
- Communist Party of Canada (Ontario) registered on August 19th, 1975
- Ontario Libertarian Party registered on August 18th, 1976
- Northern Ontario Heritage Party registered on October 19th, 1977

3

2

4. Unparty Party (Ontario) - registered on November 26th, 1980

### POLITICAL PARTIES WHO HAVE OBTAINED COMMISSION APPROVAL OF THE PARTY NAME BUT HAVE NOT SUBMITTED OF THE ELECTION FINANCES REFORM ACT SECTION 10(2)(d) PETITIONS AS REQUIRED BY

Ontario Republican Party - date of application - December 16th, 1975

2

3.

- Ontario Social Credit Party date of application February 17th, 1977 Unity Canada Party - date of application - February 28th, 1977
- Progressive Environmental Party of Ontario date of application December 30th, 5.

Nationalist Party of Canada - date of application - July 10th, 1977 (see note 1)

- The Moral Political Party date of application January 20th, 1978 ė
- 7. Women's Party date of application May 16th, 1978
- 8. The Detente Party of Canada date of application June 5th, 1978 9. Feminist Party of Canada - date of application - March 26th, 1980
- 10. The Enterprise Party date of application March 26th, 1980
- Science Consensus Party of Ontario date of application May 19th, 11.
- The United Party of Canada date of application August 12th, 1980 (see note 12.

## POLITICAL PARTIES WHO REQUESTED COMMISSION APPROVAL OF THE PARTY NAME BUT THE APPLICATION WAS REJECTED PURSUANT TO SECTION 10(5) AS THE NAME RESEMBLED THE NAME OF A REGISTERED PARTY

- 1. Workers' Communist Party date of application February 7th, 1980
- The Nationalist Party of Canada submitted a petition which was rejected by the Commission at its adequate information for the Commission to conclude that the petition met the requirements of the Act by the provision of 10,000 valid signatures in support of the petition. Unanimously, meeting held December 13th, 1978. An extended examination of the petition failed to produce the Commission passed the motion that: ÷

petition had been rejected contain a summary of the Commission's findings with respect The petition for registration of the Nationalist Party of Canada be rejected, further that the letter from the Chairman advising the Nationalist Party of Canada that its to the validity of the petition".

New petition forms were supplied to the Nationalist Party of Canada March 16th, 1979.

been provided to the Party officials and the Commission has not heard further about the proposed The United Party of Canada pursuant to the provisions of Section 10(5). No petition forms have The application of The United Party of Canada was considered at the Commission meeting held on September 24th, 1980 and although the application was not rejected, it was pointed out that if a valid petition was received from the Unity Canada Party, the Commission would not register registration. 2

NOTE:



### APPENDIX "B"

### LISTING OF

### REGISTERED CONSTITUENCY ASSOCIATIONS IN ONTARIO

### AND

### **ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE**

AS AT DECEMBER 31st, 1980.

### **LEGEND**

P.C. - Progressive Conservative Party of Ontario

Lib. - Ontario Liberal Party

N.D.P. - New Democratic Party of Ontario

Comm. - Communist Party of Canada (Ontario)

Lib'n. - Ontario Libertarian Party

N.O.H.P. - Northern Ontario Heritage Party

U.P. - Unparty Party (Ontario)



### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1980

RE			

REGISTERED											
	ELECTORAL DISTRICT		CONS	TITU	ENCY	ASSOCIATIONS	MEMBER	PARTY			
NO.	NAME	PC	LIB	NDP	COMM	LIB'N NOHP U	2				
1	ALGOMA	17		7.7			O T HOURH CITTOWN	NIDD			
		X	X	X			C.J. "BUD" WILDMAN	NDP			
	ALGOMA-MANITOULIN	X	X	X			JOHN G. LANE	PC			
	BRAMPTON	X	X	X	Х		WILLIAM G. DAVIS	PC			
	BRANTFORD	X	X	X	X		MAC MAKARCHUK	NDP			
	BRANT-OXFORD-NORFOLK	X	X	X			ROBERT F. NIXON	LIB			
	BROCK	X	X	X			ROBERT S.K. WELCH	PC			
	BURLINGTON SOUTH	X	X	X			GEORGE A. KERR	PC			
	CAMBRIDGE	X	X	X			MONTGOMERY B. DAVIDSON	NDP			
9.	CARLETON	X	X	X			ROBERT C. MITCHELL	PC			
	CARLETON EAST	X	X	X			EVELYN A. GIGANTES	NDP			
11.	CARLETON-GRENVILLE	X	X	X			NORMAN W. STERLING	PC			
12.	CHATHAM-KENT	X	X	X			ANDREW N. WATSON	PC			
13.	COCHRANE NORTH	X	X	X			RENE BRUNELLE	PC			
14.	COCHRANE SOUTH	X	X	X			ALAN W. POPE	PC			
15.	CORNWALL	X	X	X			GEORGE SAMIS	NDP			
16.	DUFFERIN-SIMCOE	X	X	Х			GEORGE R. MC CAGUE	PC			
17.	DURHAM EAST	Х	X	Х			SAMMY L. CUREATZ	PC			
18.	DURHAM-YORK	X	X	Х			WILLIAM G. NEWMAN	PC			
19.	DURHAM WEST	X	Х	Х		X	GEORGE ASHE	PC			
	ELGIN	Х	X	X			RONALD K. MC NEIL	PC			
	ERIE	X	X	X			RAYMOND L. HAGGERTY	LIB			
	ESSEX NORTH	X	X	X			RICHARD F. RUSTON	LIB			
	ESSEX SOUTH	X	X	X			REMO MANCINI	LIB			
	FORT WILLIAM	X	X	X	Х	X	MICHAEL P. HENNESSY	PC			
	FRONTENAC-ADDINGTON	X	X	X	25	Δ),	J. EARL MC EWEN	LIB			
	GREY	X	X	X			ROBERT C. MC KESSOCK	LIB			
	GREY-BRUCE	X	X	X		Х	EDWARD C. SARGENT	LIB			
	HALDIMAND-NORFOLK	X	X	X		Δ	GORDON I. MILLER	LIB			
	HALTON-BURLINGTON		X					LIB			
	HAMILTON CENTRE	X		X	5.7		JULIAN A. REED				
		X	X	X	X		MICHAEL N. DAVISON	NDP			
	HAMILTON EAST	X	X	X	X		ROBERT A. MACKENZIE	NDP			
	HAMILTON MOUNTAIN	X	X	X	X		BRIAN A. CHARLTON	NDP			
	HAMILTON WEST	X	X	Х			STUART L. SMITH	LIB			
	HASTINGS-PETERBOROUGH	X	X	X			CLARKE T. ROLLINS	PC			
	HURON-BRUCE	X	X	X			MURRAY A. GAUNT	LIB			
	HURON-MIDDLESEX	X	X	X			JOHN K. RIDDELL	LIB			
	KENORA	X	X	X			LEO BERNIER	PC			
38.	KENT-ELGIN	X	X	X			JAMES F. MC GUIGAN	LIB			
39.	KINGSTON AND THE ISLANDS	X	X	X	X		KEITH C. NORTON	PC			
40.	KITCHENER	X	X	X	X		JAMES R. BREITHAUPT	LIB			
41.	KITCHENER-WILMOT	X	X	X			JOHN SWEENEY	LIB			
42.	LAKE NIPIGON	X	X	X			JACK E. STOKES	NDP			
43.	LAMBTON	X	X	X			LORNE C. HENDERSON	PC			
44.	LANARK	X	X	X			DOUGLAS J. WISEMAN	PC			
45.	LEEDS	X	X	X			JAMES A.C. AULD	PC			
46.	LINCOLN	X	X	X			E. ROSS HALL	LIB			
47.	LONDON CENTRE	X	X	X			DAVID R. PETERSON	LIB			
	LONDON NORTH	X	Х	X			RONALD G. VAN HORNE	LIB			
	LONDON SOUTH	X	X	Х		X	GORDON W. WALKER	PC			
	MIDDLESEX	X	X	X			ROBERT EATON	PC			
	MISSISSAUGA EAST	X	X	X			MILTON E.C. "BUD" GREGORY	PC			
	MISSISSAUGA NORTH	X	X	X	Х	X	TERRY D. JONES	PC			
	MISSISSAUGA SOUTH	X	X	X			R. DOUGLAS KENNEDY	PC			
	MUSKOKA	X	X	X			FRANK S. MILLER	PC			
	NIAGARA FALLS	X	X	X			VINCENT G. KERRIO	LIB			
	NICKEL BELT	X	X	X			FLOYD LAUGHREN	NDP			
50.	MICKEL BELL	Λ	Λ	Λ			LIO I.D III.O GIITTIIV	HDI			

REGISTERED

	DIDOMODAT DICEDICE		CONTR		EGIST		MITONIC	MEMDED	מחת גת
	ELECTORAL DISTRICT NAME						NOHP UP		PARTY
					COPIL	TILD IN	NOIII OI		
57.		X	X	X				MICHAEL G. BOLAN	LIB
		X	X	X				RUSSELL D. ROWE	PC
		X	X	X				JAMES W. SNOW	PC
	OSHAWA	X	X	X	X				NDP
		X			X			MICHAEL CASSIDY	NDP
		X	X	X				ALBERT J. ROY	LIB
		X	X	X				CLAUDE BENNETT	PC
		X	X	X				REUBEN BAETZ	PC
		X	X	X				HARRY PARROTT	PC
		X	X	X				LORNE MAECK	PC
	<del></del>	X	X	X				HUGH EDIGHOFFER	LIB
		X	X	X	X			JOHN M. TURNER	PC
		X		X	X	X		JAMES FOULDS	NDP
		X		X				J. ALBERT BELANGER	PC
71.	PRINCE EDWARD-LENNOX	X	X	X				JAMES A. TAYLOR	PC
72.	QUINTE	X	X	X				HUGH P. O'NEIL	LIB
		X	X	X				T. PATRICK REID	LIB
74.	RENFREW NORTH	X	X	X				SEAN G. CONWAY	LIB
75.	RENFREW SOUTH	X	X	X				PAUL J. YAKABUSKI	PC
76.	ST. CATHARINES	X	X	X	X			JAMES J. BRADLEY	LIB
77.	SARNIA	X	X	X				PAUL D. BLUNDY	LIB
78.	SAULT STE. MARIE	X	X	X	X			RUSSELL H. RAMSAY	PC
79.	SIMCOE CENTRE	X	X	X				GEORGE W. TAYLOR	PC
80.	SIMCOE EAST	X	X	X				GORDON E. SMITH	PC
81.	STORMONT-DUNDAS & GLENGARRY	X	X	X				OSIE VILLENEUVE	PC
82.	SUDBURY	X	X	X	X			BUD GERMA	NDP
83.	SUDBURY EAST	X	X	X				ELIE MARTEL	NDP
84.	TIMISKAMING	X	X	X				EDWARD M. HAVROT	PC
85.	VICTORIA-HALIBURTON	X	X	X				JOHN F. EAKINS	LIB
86.	WATERLOO NORTH	X	X	X				HERBERT EPP	LIB
87.	WELLAND-THOROLD	X	X	X	X			MELVIN L. SWART	NDP
88.	WELLINGTON-DUFFERIN-PEEL	X	X	X				JACK M. JOHNSON	PC
89.	WELLINGTON SOUTH	X	X	X	X			HARRY WORTON	LIB
90.	WENTWORTH	X	X	X				COLIN ISAACS	NDP
91.		X		X				ERIC G. CUNNINGHAM	LIB
		X	X	X				DAVID S. COOKE	NDP
93.		X		X	X			EDWIN (TED) J. BOUNSALL	NDP
94.	WINDSOR-WALKERVILLE	X	X	X	X			BERNARD NEWMAN	LIB
95.	YORK CENTRE	X	X	X				ALFRED J. STONG	LIB
96.	YORK NORTH	X	X	X				WILLIAM HODGSON	PC
	METRO TORONTO								
97	ARMOURDALE	Х	Х	V				R. BRUCE MC CAFFREY	PC
				X	v				
	BEACHES-WOODBINE BELLWOODS	X X	X	X	X			MARION BRYDEN	NDP
	DON MILLS	X	X	X	X			ROSS MC CLELLAN	NDP
	DOVERCOURT		X	X	v			DENNIS R. TIMBRELL	PC
	DOWNSVIEW	X X	X	X	X			TONY LUPUSELLA	NDP
	EGLINTON	X	X			v		ODOARDO DI SANTO	NDP
	ETOBICOKE	X	X X	X		X		R. ROY MC MURTRY	PC
	HIGH PARK-SWANSEA	X		X	V			ED PHILIP	NDP
			X	X	X			EDWARD ZIEMBA	NDP
	HUMBER LAKESHORE	X X	X	X	X			JOHN P. MAC BETH	PC
		X	X	X	X			PATRICK D. LAWLOR	NDP
	OAKWOOD ORIOLE		X	X	X			ANTHONY GRANDE	NDP
		X	X	X	5.7			JOHN R. WILLIAMS	PC
2	PARKDALE	X	X	X	X			JAN DUKSZTA	NDP
	RIVERDALE	X	X	X	X			JAMES A. RENWICK	NDP
112.	ST.ANDREW-ST.PATRICK	X	X	X	X			LARRY GROSSMAN	PC

P					

ELECTORAL DISTRICT		CONS	TITU	ENCY A	ASSOCIA'	TIONS	MEMBER PARTY
NO. NAME	PC	LIB	NDP	COMM	LIB'N	NOHP U	UP
113. ST. DAVID	х	Х	12				WIDGIDDE GODTWOWN
			X	X			MARGARET SCRIVENER PC
114. ST. GEORGE	X	X	X	X	X		MARGARET CAMPBELL LIB
115. SCARBOROUGH CENTRE	X	X	X	X	X		FRANK DREA PC
116. SCARBOROUGH EAST	X	X	X		X		MARGARET BIRCH PC
117. SCARBOROUGH-ELLESMERE	X	X	X				DAVID W. WARNER NDP
118. SCARBOROUGH NORTH	X	X	X				THOMAS L. WELLS PC
119. SCARBOROUGH WEST	X	X	X				RICHARD F. JOHNSTON NDP
120. WILSON HEIGHTS	X	X	X				DAVID ROTENBERG PC
121. YORK EAST	X	X	X	X			ROBERT G. ELGIE PC
122. YORK MILLS	X	X	X				BETTE STEPHENSON PC
123. YORK SOUTH	X	X	X	X			DONALD C. MAC DONALD NDP
124. YORK WEST	X	X	X				NICHOLAS G. LELUK PC
125. YORKVIEW	X	X	X	X			FRED YOUNG NDP
TOTAL NUMBER OF REGISTERED							
CONSTITUENCY ASSOCIATIONS	125	125	125	36	11	-	-



### APPENDIX "C"

### FINANCIAL DATA

### **EXTRACTED FROM REGISTERED POLITICAL PARTY**

1979 ANNUAL RETURNS

FILED

WITH THE COMMISSION



FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY	1979 ANNIAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION
OLIT	THE
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EXTRA	ANCIAL
DATA	FIN
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FINZ	1979

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NORTHERN	ONTARIO HERITAGE PARTY \$	828	140	968		1,096	1,096	(128)	83	1	(45)		80	80	125 (45)
NOIS	ONTARIO LIBERTARIAN PARTY \$	38,864	5,760	44,674		41,106	41,106	3,568	5,526	1	9,094		9,859	634	1,400 9,094 10,494
TH THE COMMISS	COMMUNIST PARTY \$	8,609	2,468	11,077		11,380	11,380	(303)	1,115	1	812		1,323	1,324	512 812 1,324
1979 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION	NEW DEMOCRATIC PARTY \$	598,084	496,888	1,220,225		732,566 523,526	1,256,092	(35,867)	60,295	(8,101)	16,327		132,039	24,025	139,738 16,327 156,065
FINANCIAL ST	ONTARIO LIBERAL PARTY \$	358,748	99,026	511,938		570,336	579,932	(67,994)	(493,763)	(21,712)	(583,469)		70,984	4,259	658,713 (583,469) 75,244
1979 ANNUAL	PROGRESSIVE CONSERVATIVE PARTY \$	1,685,416	11,275	1,775,764		1,562,381	1,593,970	181,794	(827,587)	1	(645,793)		137,557	70,789	854,140 (645,793) 208,347
	STATEMENT OF RECEIPTS AND EXPENSES	Receipts Net Contributions	Transiers from Constituency Associations and Others Other Receipts	Total	Expenses Expenses exclusive of transfers paid out to	candidates and constituency associations Transfers paid out	Total	Excess of Receipts over Expenses	Add Surplus (Deficit) from prior reporting period (Net after adjustments) Add Excess of by-election	campaign receipts over expenses	Surplus (Deficit) at Dec.31/79	LIABILITIES AT DEC.31/79	Current Assets	Other	LIABILITIES Current Liabilities Surplus(Deficit)

ë B



### APPENDIX "D"

### **SUMMARY OF FINANCIAL DATA**

### REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION

1979 ANNUAL FINANCIAL STATEMENTS

FILED

WITH THE COMMISSION



SUMMARY OF FINANCIAL DATA REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION 1979 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION

TOTAL	41.7	↔	1,899,835	1,589,926	309,909	2,237,517	328,078	1,909,439
Northern Ontario Heritage Party	Nil	₩	ı	1	1	ı	1	-
Ontario Libertarian Party	∞	€/}-	3,167	3,008	159	663	29	634
Communist Party	36	⟨V-	5,883	7,560	(1,677)	3,782	105	3,677
New Democratic Party	123	€∕Σ-	718,058	663,754	54,304	377,155	144,462	232,693
Ontario Liberal Party	125	⟨∧-	349,087	318,283	30,804	415,827	72,017	343,810
Progressive Conservative Party	125	V)-	823,640	597,321	226,319	1,440,090	111,465	1,328,625
	Number of Registered Constituency Associations at December 31st, 1979		Total Receipts	Total Expenses	Excess of Receipts over Expenses	Total Assets	Total Liabilities	Surplus (Deficit) at December 31st, 1979

The New Democratic Party of Ontario registered constituency associations in 1980 for the remaining electoral districts of Lambton and Parry Sound (1) Note:

in the additional electoral districts of Durham West, Fort William and Port Arthur. The Ontario Libertarian Party registered constituency associations in 1980 (2)



### APPENDIX "E"

### **COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES**

STATISTICAL REPORT

ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS

RECEIVED IN EXCESS OF \$100

BY EACH

**REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS** 

FOR THE ANNUAL REPORTING PERIOD

**IN THE CALENDAR YEAR 1979** 



NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100 COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES STATISTICAL REPORT ON BY EACH REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS FOR THE ANNUAL REPORTING PERIOD IN THE CALENDAR YEAR 1979

TOTALS AMOUNT	\$ 991,469	171,991	1,845 1,163,460		11,440	4,633	16,073		563,385	152,864	716,249	4,862 1,895,782	417
N	1,318	527	1,845 1		14	12	26		2,333	658	2,991	4,862 1	
NORTHERN ONTARIO HERITAGE	\$	1	500		1	ı	1		288	ŀ	228	728	Nil
NOR ONTZ HER	-	ι	r-4		1	1	1		Н	1	Н	2	41
LIBERTARIAN NO. AMOUNT	\$ 2,224	1	2,224		ı	t	1		28,155	2,501	30,656	32,880	ωι
LIBE	9	1	9		1	1	1		74	ω	82	88	
COMMUNIST O. AMOUNT	ر ب	1	1		1	1	1		8,288	2,710	10,998	10,998	36
COM	ı	ı	1		ŧ	ı	1	А	24	17	41	41	
NEW DEMOCRATS NO. AMOUNT	w I	150	150		11,440	4,633	16,073		182,257	35,566	217,823	234,046	<u>123</u>
NEW D	ı	1			14	12	26		986	154	1,140	1,167	
LIBERAL AMOUNT	\$ 267,100	39,642	306,742		ı	1	8		47,226	37,905	85,131	391,873	125
LIE NO.	307	103	410		ı	1	1		161	183	344	754	
PROGRESSIVE CONSERVATIVE O. AMOUNT	\$ 721,645	132,199	853,844		1	1	1		297,231	74,182	371,413	1,225,257	125
PROG CONS NO.	1,004	423	1,427		1	1	1		1,087	296	1,383	2,810	
CONTRIBUTIONS BY CORPORATIONS	Political Party	Riding Associations	Total	CONTRIBUTIONS BY UNIONS	Political Party	Riding Associations	Total	CONTRIBUTIONS BY PERSONS	Political Party	Riding Associations	Total	Grand Total	Number of Registered Constituency Associations at Dec.31st, 1979



### APPENDIX "F"

HISTORICAL REVIEW

OF

PROVINCIAL ELECTION ACTIVITY

SINCE

THE ELECTION FINANCES REFORM ACT

**CAME INTO EFFECT** 



# HISTORICAL REVIEW OF PROVINCIAL ELECTION ACTIVITY SINCE THE ELECTION FINANCES REFORM ACT CAME INTO EFFECT PROVINCIAL GENERAL AND BY-ELECTIONS IN THE PERIOD FEBRUARY 13th, 1975 TO DECEMBER 31st, 1980

	Date Writ For Election Issued	Polling Day	Campaign Period Section 1(1)(c)	Period (1)(c) To	Comme Activity From	rcial Ad	Commercial Advertising Activity Period Section 38(1) From	Filing Due Date For Financial Statement Section 43(1)
1975 General Provincial Election	Aug. 11/75	Sept.18/75	Aug. 11/75	Jan.18/76	Aug.	Aug. 27/75	Sept.16/75	Mar. 18/76
1977 General Provincial Election	Apr. 29/77	June 9/77	Apr. 29/77	oct. 9/77	May	18/77	June 7/77	Dec. 9/77
	Sept.11/78	Oct. 19/78	Sept.11/78	Feb.19/79	Sept.	Sept. 27/78	Oct. 17/78	Apr. 19/79
Sault Ste. Marie	Oct. 30/78	Dec. 14/78	Oct. 30/78	Apr.14/79	Nov.	Nov. 22/78	Dec. 12/78	June 14/79
Scarborough West	Feb. 19/79	Apr. 5/79	Feb. 19/79	Aug. 5/79	Mar.	Mar. 14/79	Apr. 3/79	Oct. 5/79
	Feb. 19/79	Apr. 5/79	Feb. 19/79	Aug. 5/79	Mar.	14/79	Apr. 3/79	oct. 5/79
	Oct. 6/80	Nov. 20/80	Oct. 6/80	Mar.20/81	oct. 29/80	29/80	Nov. 18/80	May 20/81

Note: Pursuant to Section 38(2a), the expiry date for cessation of commercial advertising is extended by one further day for newspapers which are published in Ontario not more frequently than once a week and whose day of regular publication falls on the day before polling day.



### APPENDIX "G"

### CONSOLIDATION OF RECOMMENDED AMENDMENTS

TO

THE ELECTION FINANCES REFORM ACT, 1975

- 1976 TO 1980 -



## CONSOLIDATION OF RECOMMENDED AMENDMENTS TO THE ELECTION FINANCES REFORM ACT, 1975 - 1976 to 1980 -

## Amendment Proposed

- 1. Clause g of subsection 1 of section 1 of The Election Finances Reform Act, 1975, being chapter 12, is repealed and the following substituted therefor:
- (g) "contribution" does not include,
- ony goods produced for any political party, constituency association or candidate by voluntary unpaid labour, or
- (ii) any service actually performed for any political party, constituency association or candidate by an individual voluntarily, so long as such individual does not receive from his employer or from any person, corporation or trade union pursuant to an arrangement with his employer, compensation in excess of that which he would normally receive during the period such service is performed.
- (1) Clause <u>d</u> of subsection 2 of section 10 of the said Act is repealed and the following substituted therefor:

2

- (d) at any time other than during a campaign period and within six months of the Commission making a determination under subsection 7 that the name of the political party and the abbreviation thereof, if any, is registrable, provides the Commission with the names, addresses and signatures of 10,000 persons who,
- (i) are eligible to vote in an election,
- (ii) attest to the registration of the political party concerned.

### Commentary

Clause g of subsection 1 of section 1 now reads as follows:

(g) "contribution" does not include any goods produced by voluntary unpaid labour or any service performed by an individual voluntarily for a political party, constituency association or candidate without compensation from the political party, constituency association or candidate.

The re-enactment is to make it clear that services performed voluntarily by an individual for a party, association or candidate must, in order not to be considered a contribution, be actually performed by the donor and be without compensation from his employer directly, or through an arrangement, that exceeds the amount he would normally be paid during the period of service.

Subsections 1 and 3. In the proposed re-enactment of clause d, the words "and within six months of the Commission making a determination under subsection 7 that the name of the political party and the abbreviation thereof, if any, is registrable" are new; the effect of the re-enactment, together with the proposed addition of subsections 7 and 8 to section 10 as set out in subsection 3, will be to require a political party that proposes to apply to the Commission for registration of the party on the basis of providing 10,000 signatures to the Commission to first submit to the Commission the name of the party to determine if the name is trable. If the Commission determines that the name is registrable, the name will be reserved for the political party for a period of six months.

(2) Subsection 6 of the said section 10 is amended by inserting after "shall" in the fifth line "subject to subsection 5".

2

- (3) The said section 10 is amended by adding thereto the following subsections:
- A political party which intends to apply to the Commission for registration under clause d of subsection 2 shall, prior to canvassing for signatures for the purpose, submit to the Commission the full name of the political party and the abbreviation thereof, if any, and the Commission shall determine whether the name and abbreviation thereof, if any, is registrable in accordance with the provisions of subsection 5.
- (8) Where the Commission determines that the name and the abbreviation thereof, if any, of a political party is registrable, such name and abbreviation thereof, if any, shall be reserved for such political party for a period of six months following the date that the Commission makes such determination and, during such period, the political party shall be deemed to be a registered political party for the purpose of subsection 5.
- (1) Subsection 2 of section 14 of the said Act is repealed and the following substituted therefor:

. M constituency association fails to comply with subsection 6 of section 10, subsection 4 of section 11, subsection 3 of section 34 or subsection 3 of section 34 or subsection 3 of section 44a or where the chief financial officer of a registered party or registered constituency association fails to comply with section 42 or 43, the Commission may deregister the registered party or constituency association, as the case may be.

- Subsection 2. Subsection 6 of section 10 is set out below showing underlined the words proposed to be added by the amendment:
- (6) Where any of the information referred to in clauses a to i of subsection 3 is altered, the registered party shall notify in writing the Commission within thirty days of any such alteration and, upon receipt of any such notice, the Commission shall subject to subsection 5 vary the register of political parties accordingly.

The effect of the amendment is to enable the Commission to exercise the discretion given to it under subsection 5 to refuse a party name or abbreviation likely to be confused with that of a registered political party, not only on initial registration, but whenever a registered political party amends its name or abbreviation. Subsection 1. Subsection 2 of section 14 of the Act now reads as follows:

2) Where the chief financial officer of a registered party or registered constituency association fails to comply with section 42 or 43, the Commission may deregister the registered party or constituency association, as the case may be.

The purpose of the re-enactment is to extend the authority of the Commission to deregister upon the failure of a party or association to comply with other requirements of the Act in addition to those set forth in sections 42 and 43.

(2) Subsection 6 of the said section 14 is repealed and the following substituted therefor:

3

- association is deregistered for failure to comply with section 42 or 43 or subsection 3 of section 44<u>a</u>, it may not apply for registration until the financial statements as required by section 42 or 43 or subsection 3 of section 44 thereon as required by subsection 44<u>a</u>, thereon as required by subsection 4 of section 41 that were not filed have been filed with the Commission.
- 4. Section 15 of the said Act, as amended by the Statutes of Ontario, 1975, chapter 83, section 3, is further amended by renumbering subsection 1 as subsection 1 and by adding thereto the following subsection:
- (1) Every candidate shall, prior to polling day, file with the Commission an application for registration under this Act.
- 5. Subsection 2 of section 17 of the said Act is amended by striking out "\$10" in the third line and inserting in lieu thereof "\$25".

These additional requirements are:

- 1. To report changes in the information respecting the organization of a party or constituency association as originally furnished for the Commission register, (section 10(6) and section 11(4)).
- 2. For a party or constituency association to forthwith appoint another chief financial officer where for any reason the office becomes vacant, (section 34(3).
- 3. To file an interim financial statement where for any reason a chief financial officer ceases to hold office, (section 44a(3) added by amendment 16.)

Subsection 2. Complementary to subsection 1; references to section  $44\underline{a}(3)$  are added.

The subsection proposed to be added imposes a positive obligation on all candidates at an election to apply to be registered under the Act. A complementary amendment recommended to The Election Act, will require a candidate's nomination paper to include a declaration by the candidate that he has applied or prior to polling day will apply, for registration under The Election Finances Reform Act.

Subsection 2 of section 17 of the Act now reads as follows:

(2) Moneys contributed to political parties, constituency associations and candidates registered under this Act in amounts in excess of \$10 shall be made only by a cheque having the name of the contributor legibly printed thereon signed by the contributor and drawn on an account in the contributor's name or by a money order signed by the contributor.

The re-enactment increases the amount in excess of which contributions must be made by cheque from \$10 to \$25.

Subsection 2 of section 22 of the said Act is repealed and the following substituted therefor:

9

- a political party, constituency association or candidate registered under this Act in any year, excluding any campaign period or part thereof in that year, or in any campaign period having a value, in the aggregate, of \$100 or less may, at the option of the person, corporation or trade union providing such goods or services, be considered not to be a contribution for the purposes of this Act.
- 7. Section 23 of the said Act is repealed and the following substituted therefor:
- union with the knowledge and consent of a political party or candidate registered under this Act promotes the political party or the election of the candidate or opposes any other registered political party or the election of any other registered candidate by advertising on the facilities of any broadcasting undertaking or by publishing an advertisement in any newspaper, magazine or other periodical publication or printed leaflets, pamphlets or other documents or through the use of any outdoor advertising facility and the amount of the cost thereof,
- (a) in the case of any single such political advertisement is more than \$100; and
- (b) in the case of any such political advertisements from a single source broadcast or published in any year, excluding any campaign period or part thereof in that year, or in any campaign period in the aggregate exceeds \$100,

Subsection 2 of section 22 now reads as follows:

- (2) Only,
- (a) a contribution of goods or services having a value of more than \$100; and
- (b) contributions of goods or services from a single source in any year, excluding any campaign period or part thereof in that year, or in any campaign period that in the aggregate have a value of more than \$100, shall be considered as a contribution for the

purposes of this Act.

The subsection as re-enacted would, at the option of the contributor, permit a contribution of goods or services valued at less than \$100 to be considered not a contribution for the purposes of the Act.

The effect of the re-enactment of section 23 is to provide the following:

- It is made clear that the section applies to political advertising that is broadcast as well as to political advertising that is published.
- advertising provided in respect of political advertising provided without charge on the facilities of a broadcasting undertaking on an "equal time of equal value basis" to all parties or to all candidates in a particular electoral district.
- 3. The exemption afforded "bona fide news reporting" from the provisions of the section respecting "political advertising" is expressed in more general terms.

such amount shall be considered to be a contribution for the purposes of this Act to the political party or candidate with whose knowledge and consent the political advertising was done.

- (2) Notwithstanding subsection 1, where political advertising is provided on the facilities of any broadcast undertaking without charge to all registered political parties or to all registered candidates in a particular electoral district on an equal time of equal value basis or upon some other formula which has been agreed to in advance by such political parties or candidates, such political advertising shall not be considered to be a contribution for the purposes of this Act to such political parties or candidates.
  - registered political party or constituency association shall cause any political advertisement to be broadcast on the facilities of any broadcasting undertaking or published in any newspaper, magazine or other periodical publication or through the use of any outdoor advertising facility unless he or it furnishes to the broadcaster or publisher of the political advertisement his or its identification, in writing, together with the indentification, in writing, of any person, corporation or trade union or registered political party or constituency association sponsoring the political advertisement.
- (4) Any broadcaster who broadcasts or any publisher who publishes a political advertisement shall maintain records for a period of two years after the date of the broadcast or publication setting forth such advertisement, the charge therefor and any material relating to identification furnished to him in connection therewith and shall permit the public to inspect such records during normal office hours.

(5) For the purposes of this section, "political advertisement" and "political advertising" means any promoting or opposing of any registered political party or the election of any registered candidate but does not include any bona fide news reporting.

7.

- 3. Subsections 3 and 4 of section 24 of the said Act are repealed and the following substituted therefor:
- (3) Where a charge by the sale of tickets or otherwise is made for a fund-raising function, all or any portion of such charge, up to a maximum of \$25, may be considered not to be a contribution for the purpose of this Act.
- (4) Except as provided in subsection 3, funds raised by a fund-raising function shall be considered to be a contribution for the purposes of this Act.

Subsection 3 and 4 of section 24 now read as follows:

- tickets or otherwise is made for a fund-raising function, half of the charge shall be allowed for expenses and, where the amount of the other half of the charge exceeds \$10, such amount shall be considered a contribution to the political party, constituency association or candidate registered under this Act that held or on whose behalf the function was held, provided that where the individual charge is \$50 or more the amount allowed for expenses shall be \$25 and the amount of the charge in excess of \$25 shall be considered a contribution.
- (4) Except as provided in subsection 3, funds raised by a fund-raising function shall be considered not to be contributions for the purposes of this Act.

The simplified provisions proposed will, it is hoped, reduce the difficulties experienced both by the parties sponsoring fund-raising functions and the Commission in its administration. At the option of the political party, constituency association or candidate, any portion of the individual ticket charge, up to a maximum of \$25, may be considered not to be a contribution; the balance of the individual ticket charge will be considered a contribution.

Section 31 of the Act now reads as follows:

31. An annual membership fee paid for membership in a political party or in a constituency association of such party or in both may be considered not to be a contribution for the purposes of this Act

thereof "\$25".

10. Subsection 3 of section 34 of the said Act is repealed and the following substituted therefor:

(3) Where the chief financial officer of a political party, constituency association or candidate ceases for any reason to hold office as such, the political party, constituency association or candidate, as the case may be, shall forthwith appoint another chief financial officer and shall immediately give notice in writing to the Commission of the name of the new chief financial officer.

11. Section 35 of the said Act is repealed and the following substituted therefor:

35(1) Where any person, acting on behalf of,

a) a political party registered under this Act, accepts in any year, excluding any campaign period or part thereof in that year, or in any campaign period; (b) a constituency association registered under this Act, accepts in any year; or

(c) a candidate registered under this Act, accepts in any campaign period,

provided such fee or, where a fee is paid to the party and to a constituency association of that party, the total of such fees does not exceed \$10 and the political party and constituency association maintain a membership list indicating the amount of such fee or fees paid by each member that is allocated to the political party or constituency association, as the case may be.

The re-enactment increases from \$10 to \$25 the maximum annual membership fee that may be considered not to be contribution for the purposes of the Act.

d

Subsection 3 of section 34 now reads as follows:

(3) Where a chief financial officer appointed pursuant to subsection 1 or 2 ceases for any reason to hold office as such, the political party, constituency association or candidate, as the case may be, shall forthwith appoint another chief financial officer.

As proposed to be re-enacted whenever, and for whatever reason, a chief financial officer ceases to hold office, the political party, constituency association or candidate affected is required to forthwith appoint a new chief financial officer and notify the Commission.

Section 35 of the Act as it now reads is set out below:

(1) Where any person, on behalf of a political party, constituency association or candidate registered under this Act accepts in any year,

i) a single contribution in excess of \$10; or

b) contributions from a single source in any year, excluding any campaign period or part thereof in that year, or in any campaign period that in the aggregate exceeds \$10,

the chief financial officer shall record all such contributions and in the case of a single contribution of more than \$100 and contributions from a

a single contribution in excess of \$10 or contributions from a single source that in the aggregate exceed \$10, the chief financial officer of such political party, constituency association or candidate, as the case may be, shall record all such contributions and, in the case of a single contribution in excess of \$100 or contributions from a single source that in the aggregate exceed \$100, the name and address of the contributor.

accepted on behalf of a political party registered under this Act in any year, excluding any campaign period or part thereof in that year, shall be recorded separately from all contributions accepted on behalf of that political party in any campaign period.

single source in any year, excluding any campaign period or part thereof in that year, or in any campaign period that in the aggregate exceeds \$100, the name and address of the contributor.

- (2) All contributions referred to in subsection l accepted on behalf of a political party, constituency association or candidate registered under this Act during a campaign period in any year shall be recorded separately from other contributions accepted during that year.
- (3) Every political party, constituency association and candidate registered under this Act shall file with the Commission,
- (a) within the period during which a financial statement must be filed relating to a campaign period, a return setting out all the information required to be recorded under subsections 1 and 2 by the political party, constituency association or candidate relating to the campaign period; and
- (b) within the period during which an annual financial statement must be filed, a return setting out all the information required to be recorded under subsection 1, excluding the information required to be included in a return under clause a.

Subsection 1 as proposed to be re-enacted reflects the time constraints placed on accepting contributions set out in section 19 of the Act, that is that while political parties and constituency associations may both accept contributions at any time in the year, only political parties may accept additional contributions during a campaign period; candidates on the other hand may accept contributions only during a campaign period; ingly only relevant in the case of a political

party to separate contributions made during a campaign period from those made during the remainder of the year; the proposed re-enactment of subsection 2 therefore is limited in its application to political parties.

The reporting requirements set out in the present subsection 3 have been dropped as being more appropriately grouped with the reporting requirements set out in section 42 of the Act. (See the Note to amendment 15).

Subsection 1. The effect of the re-enactment of subsection 2 of section 38 is to add two items to the list of matters exempt from the 21-day limitation on campaign advertising imposed by subsection 1; these two items are set out in clause c and e of the proposed re-enactment.

Subsection 2. Clause b of the re-enacted subsection 2a is new and permits billboard advertising to remain on display on the day preceding polling day and on polling day itself.

- 12. (1) Subsection 2 of section 38 of the said Act is repealed and the following substituted therefor:
- (2) Subsection 1 does not apply to,(a) advertising of public meetings in
- constituencies;
  (b) announcing constituency headquarters' locations;
- (c) advertising for volunteer campaign workers;
- wolvels;

  announcing services for electors by constituency associations respecting enumeration and revision of lists of voters;
- (e) announcing services for electors on polling day; or
- (f) any other matter respecting administrative functions of constituency associations

provided that advertisements, announcements and other matters are done in accordance with the guidelines of the Commission.

(2) Subsection 2a of the said section 38, as enacted by the Statutes of Ontario, 1977, chapter 2, section 1, is repealed and the following substituted therefor:

(2a) Nothing contained in subsection 1 prohibits the procuring for publication, causing to be published or consenting to the publication of an advertisement referred to therein,

12.

- (a) on the day immediately preceding polling day in a newspaper which is published in Ontario not more frequently than once a week and whose day of regular publication falls on the day immediately preceding polling day; or
- (b) on the day immediately preceding polling day and on polling day through the use of any commercial billboard advertising facility.
- 13. Clause <u>c</u> of subsection 1 of section 40 of the said Act is repealed and the following substituted therefor:
- (c) the foundation shall file with the Commission on or before the 31st day of May in each year, a financial statement of the foundation setting out the assets and liabilities as at the end of the previous year and the receipts and expenses for the previous year.

Clause c of subsection 1 of section 40 now reads as follows:

(c) the foundation shall file with the Commission, on or before the 31st day of May in each year, a report of the expenditures of the foundation during the previous year.

As re-enacted, the clause will require the foundation (that each registered political party is required to establish) to file annually with the Commission a financial statement showing assets and liabilities at the end of the year and its receipts and expenditures during the previous year. The additional information is required so the Commission may monitor compliance with clause b prohibiting the receipt or transfer (with certain exceptions) of funds or other property by a foundation.

Subsections 1 and 2. The amendments will require that the partners resident in Ontario of an auditing firm must be licensed under The Public Accountancy Act in order for the firm to qualify for appointment as auditor by a political party, constituency association or candidate. As the subsections now read all partners of an

Subsection 1 of section 41 of the said Act is amended

by inserting after "partners" in the sixth line

Ontario".

"resident in

(1)

14.

Subsection 2 of the said section 41 is amended by

(2)

inserting after "partners" in the seventh line

"resident in Ontario".

- (3) Subsection 4 of the said section 41 is amended by striking out "42 and 43" in the fifth line and inserting in lieu thereof "42, 43 and 44a".
- (4) Subsection 7 of the said section 41 is amended,
- (a) in clause a by striking out "43" in the third line and inserting in lieu thereof "44a"; and
- $\overline{(b)}$  in clause  $\overline{b}$ , by inserting after "43" in the second line "and under section 44a".
- (5) the said section 41 is amended by adding thereto the following subsection:
- (8) The moneys required for the purposes of subsection 7 shall be paid out of the Consolidated Revenue Fund.

auditing firm must be so registered thereby technically disqualifying certain national auditing firms.

Subsection 3. The amendment is complementary to the amendment made by amendment 16 adding a new section 44a. Subsection 4. Subsection 7 of section 41, as it now

reads is set out below:

(7) The Commission shall subsidize the cost of auditors' services for constituency associations and candidates by paying,

- ciation in respect of an audit for the association in respect of an audit for the association under section 42 and under section 43, the lesser of \$250 and the amount of the auditor's account to the association; and
- (b) to the auditor of a candidate in respect of an audit for the candidate under section 43, the lesser of \$500 and the amount of the auditor's account to the candidate.

Section 43 as proposed to be re-enacted does not require a constituency association to file a campaign period return, except as to advertising expenses during the permitted 21-day period and the reference to section 43 in clause <u>a</u> is therefore dropped. The reference to section 44<u>a</u> that is added to both clause <u>a</u> and clause <u>b</u> is complementary to the amendment made by amendment 16 adding a new section 44<u>a</u>. (See the Note to amendment 15)

Subsection 5. The effect of the new subsection is to provide that public subsidy payments in respect of auditors' fees be paid out of the Consolidated Revenue Fund rather than out of the moneys annually appropriated by the Legislature for the operation of the Commission. A similar amendment is proposed to section 45 of the Act providing for the public funding of candidates' election expenses. (See the Note to amendment 17).

- 15. Sections 42 and 43 of the said Act are repealed and the following substituted therefor:
- 42.(1) The chief financial officer of every political party registered under this Act shall, on or before the 31st day of May in each year, file with the Commission a financial statement,
- (a) of assets and liabilities as at the end of the previous year;
- (b) of receipts and expenses for the previous year, excluding receipts and expenses received or incurred in a campaign period; and
- (c) setting out all the information required to be recorded under subsection 1 of section 35 for the previous year, excluding such information that relates to a campaign period,

of the political party for which he acts, together with the auditor's report thereon as required by subsection 4 of section 41.

(2) The chief financial officer of every constituency association registered under this Act shall on or before the 31st day of May in each year, file with the Commission a financial statement,

The uncertainty as to whether or not an election will be held in any particular fiscal year makes it impracticable for the Treasurer to include the prospective amounts of such moneys in the annual estimates of the Treasurer. The moneys required for the normal administrative operations of the Commission will continue to be paid out of the annual appropriations as provided in section 8 of the Act.

Sections 42 and 43 of the Act provide for the filing of financial statements and reports with the Commission by political parties, constituency associations and candidates. The two sections as they now read are set out

- 42.(1) The chief financial officer of every political party and constituency association registered under this Act shall, on or before the 31st day of May in the year 1976 and in each year thereafter, file with the Commission financial statements of assets and liabilities and of receipts and expenses for the previous year of the political party or constituency association for which he acts, excluding campaign receipts and expenses relating to an election during a campaign period, together with the auditor's report thereon as required by subsection 4 of section 41.
- ciation becomes registered under this Act within the last four months of any year, the financial statement filed with its application for registration shall be deemed compliance with subsection 1 in relation to that year.
- 43.(1) The chief financial officer of every political party, constituency association and candidate registered under this Act shall, within six months after polling day, file with the Commission a financial statement of receipts and expenses of

- a) of assets and liabilities as at the end of the previous year;
- $\overline{(b)}$  of receipts and expenses for the previous year; and
- (c) setting out all the information required to be recorded under subsection 1 of section 35 for the previous year,

of the constituency association for which he acts, together with the auditor's report thereon as required by subsection 4 of section 41.

- 43.(1) The chief financial officer of every political party and candidate registered under this Act shall, within six months after polling day, file with the Commission a financial statement,
- (a) of receipts and expenses received or incurred in the campaign period; and
- (b) setting out all the information required to be recorded under subsection 1 of section 35 that relates to the campaign period,

of the political party or candidate for which he acts, together with the auditor's report thereon as required by subsection 4 of section 41.

- (2) The chief financial officer of every constituency association registered under this Act shall, within six months after polling day, file with the Commission a certified statement of the total expenses of the constituency association for which he acts incurred for advertising in the period referred to in subsection 1 of section 38.
- (3) in relation to a by-election,

the political party, constituency association or candidate for which he acts relating to the election during the campaign period, together with the auditor's report thereon as required by subsection 4 of section 41.

- applies only to registered parties and constituency associations that received contributions or made expenditures in relation to such by-election and to registered candidates at such by-election.
- (3) In this section, "candidate" means a person who is duly nominated as a candidate at an election in accordance with The Election Act.

As proposed to be re-enacted, the sections reflect the time constraints imposed on accepting contributions set out in section 19 of the Act. (See the Note to amendment 11 for complementary amendments to section 35 dealing with the recording of contributions).

In addition the financial statement is to include the information required to be recorded under subsection 1 of section 35 of the Act. This reporting requirement is now contained in subsection 3 of section 35 and is omitted from that section in the proposed re-enactment set out in amendment 11.

A third feature incorporated in the re-enactment of the two sections is to make it clear that, with one exception, a "time" rather than a "purpose" test is to be used in order to determine which contributions and expenses fall within an annual period and which within a campaign period. The exception is to be found in subsection 3 of the re-enacted section 43 relating to by-elections.

Other matters incorporated in the re-enactment include the dropping of the definition of "candidate" presently found in subsection 3 of section 43, as "candidate" is

43.(3) continued

broadly and more appropriately defined in section 1 of

the Act, and the expansion and clarification of the provisions relating to contributions and expenses in

connection with by-elections.

- (a) subsection 1 applies only to registered political parties that received contributions or made expenditures in relation to such byelection in respect of such contributions and expenditures and to registered candidates at such by-election, and
- (b) subsection 2 applies only to registered constituency associations that made advertising expenditures in relation to such byelection in respect of such advertising expenditures.
- 16. The said Act is amended by adding thereto the following section:
- tered political party or constituency association capacity, to hold office as such, he shall within 44a.(1) Where the chief financial officer of a regisment has been filed with the Commission pursuant to section 42 or this section and ending on the day on which he ceased to hold office, together seased to hold office, file with the Commission most recent period for which a financial statemencing with the day immediately following the ceases for any reason, other than death or infinancial statements of assets and liabilities party or constituency association, as the case may be, for which he acted for the period comforty-five days following the day on which he with the auditor's report thereon as required and of receipts and expenses of the political by subsection 4 of section 41.
- (2) Where the chief financial officer of a registered candidate ceases for any reason, other than death or incapacity, to hold office as such during a campaign period, he shall, within forty-five days following the day on which he ceased to hold office, file with the Commission a financial

The new section 44a proposed to be added requires a chief financial officer who ceases to hold office to file with the Commission within the time set out certain financial statements and auditors' reports; where he fails to do so, or where death or incapacity was the cause of his ceasing to hold office, the affected political party, constituency association or candidate is obligated to obtain and file the statements and reports. (See also the Note to amendment 10 requiring immediate notice to the Commission when a chief financial officer ceases to hold office).

statement of receipts and expenses of the candidate for which he acted for the period commencing with the later of the day of his appointment and the day the candidate became registered with the Commission and ending on the day on which he ceased to hold office, together with the auditor's report thereon as required by subsection 4 of section 41.

officer fails to file the financial statements required by subsection 1 or 2, or where the chief financial officer has died or become incapacitated, the political party, constituency association or candidate, as the case may be, for which he acted shall, within sixty days following the day on which the chief financial officer ceased to hold office, file with the Commission the financial statements required by subsection 1 or 2, as the case may be, together with the auditor's report thereon as required by subsection 4 of section

(1) Subsection 1 of section 45 of the said Act is amended by adding at the end thereof "and such moneys shall be payable to the candidate's chief financial officer".

17.

(2) Subsection 5 of the said section 45 is amended by inserting after "be" in the fourth line "forthwith".

(3) The said section 45 is amended by adding thereto the following subsections:

(7) In this section, "popular vote" means the total counted ballots cast in favour of all candidates in an electoral district and does not include any rejected,

Subsection 1. The amendment makes it explicit that payment of public subsidy moneys to a candidate in respect of campaign expenses is to be made to the candidate's chief financial officer. Subsections 4 and 5 of section 45 now refer to such moneys as being so paid.

Subsection 2. The subsection as it will read as amended is set out below showing underlined the word to be added.

(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall

## 7. (3) (7) continued

cancelled, declined or unused ballots.

(8) The moneys required for the purposes of subsections 1 and 2 shall be paid out of the Consolidated Revenue Fund.

18. Subsection 1 of section 47 of the said Act is amended by striking out "42 or 43" in the third line and inserting in lieu thereof "42, 43 or 44a"

19. Section 54 of the said Act is repealed and the following substituted therefor:

54. No prosecution shall be instituted under this Act without the consent of the Commission and no prosecution shall be instituted more than one year after the facts upon which the prosecution is based first came to the knowledge of the Commission.

### Subsection 2

### (5) - continued

be <u>forthwith</u> paid over to one or more registered parties or registered constituency associations.

Subsection 3. The new subsection 7 clarifies the meaning of "popular vote". It is significant in determining whether or not a candidate has received the necessary 15 per cent in order to qualify for public subsidy of his campaign expenses. The new subsection 8 provides the moneys required for such subsidy be paid from the Consolidated Revenue Fund rather than out of the annual appropriation. (See the Note to the subsection 5 of amendment 14).

The amendment is complementary to the addition of a new section  $44\underline{a}$  of the Act by amendment 16.

Section 54 as proposed to be re-enacted is set out below showing underlined the words being added:

under this Act without the consent of the Commission and no prosecution shall be instituted more than one year after the facts upon which the prosecution is based first came to the knowledge of the Commission.

The present time limitation on instituting a prosecution is six months from the time the subject matter

of the proceedings arose. The extended time limit is felt desirable as facts warranting a prosecution may not come to the Commission's attention until sometime later when all necessary returns are filed.

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### APPENDIX "H"

### COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

### **HISTORICAL REVIEW**

OF

### **COMMISSION APPOINTMENTS**

(APPOINTED PURSUANT TO SECTION 2(1) & (2))



# COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES HISTORICAL REVIEW OF COMMISSION APPOINTMENTS (APPOINTED PURSUANT TO SECTION 2(1)&(2))

APPOINTMENTS AS AT DECEMBER 31st, 1980

PRIOR APPOINTMENTS

	AFFORMING AS AT DECEMBER SE	STACK TOOK	TANKS OF THE CASE	
	NAME	DATE APPOINTED	NAME	TERM OF OFFICE
CHAIRMAN	CHAIRMAN - Arthur A. Wishart, Q.C.	May 8/75		
MEMBERS				
(1)	TWO PERSONS AS NOMINEES OF EACH POLITICAL PARTY THAT IS REPRESENTED IN THE ASSEMBLY	H POLITICAL PARTY THAT I	S REPRESENTED IN THE ASSEMBLY	
	(i) Progressive Conservative Party of Ontario	arty of Ontario		
	- H. Donald Guthrie, Q.C.	May 8/80	Edward J. Kowal	May 8/75 - Apr.30/80
	- Ronald E. Sobier, Q.C.	Feb.14/79	(Mrs.) Elizabeth M. Dreger (deceased)	May 8/75 - Jan.27/79
	(ii) Ontario Liberal Party			
	- Waldemar Zimmerman	May 8/80	Harold W. Young	May 8/75 - Apr.30/80
	- (Mrs.) Barbara Sullivan	Jul.18/79	Robert J. Wright, Q.C.	Jan. 14/76 - Jul.18/79
	(iii) New Democratic Party of Ontario	tario	D. Gordon Blair, Q.C.	May 8/75 - Dec.31/75
	- William F. Scandlan	Mar. 8/78	F. Stewart Cooke	May 8/75 - Feb.15/78
	- Bernard L. Eastman, Q.C.	Jan.17/79	Kenneth Bryden	May 8/75 - Nov. 9/78
(2)	BENCHER OF THE LAW SOCIETY OF UPPER CANADA	JPPER CANADA		
	- (Mrs.) Laura Legge, Q.C.	Nov.20/80	J. Roderick Barr, Q.C.	June 20/79 - Nov.20/80
			John C. Pallett, Q.C.	May 8/75 - Apr.30/79
(3)	CHIEF ELECTION OFFICER			
	- Roderick G. Lewis, Q.C.	May 8/75		
VICE-CHAIRMAN	AIRMAN			
	ELECTED BY VOTE OF THE MEMBERS	THE MEMBERS OF THE COMMISSION		
	- William F. Scandlan	May 8/80	Harold W. Young	Feb. 15/78 - Apr.30/80
			F. Stewart Cooke	Jan. 7/76 - Feb.15/78
			D. Gordon Blair, Q.C.	May 8/75 - Dec.31/75



### APPENDIX "I"

### THE THIRD REPORT

OF THE

### **COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES**

WITH RESPECT TO THE

**INDEMNITIES AND ALLOWANCES** 

OF

MEMBERS OF THE LEGISLATIVE ASSEMBLY

(dated March 26th, 1980.)



THE THIRD REPORT OF THE COMMITTEE OF THE

COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES

TO MAKE RECOMMENDATIONS IN RESPECT OF THE

INDEMNITIES AND ALLOWANCES OF MEMBERS OF THE ASSEMBLY

UNDER THE LEGISLATIVE ASSEMBLY ACT

This constitutes the Third Report of the Commission containing recommendations with respect to salaries, indemnities and allowances of Members of the Legislative Assembly.

In its preparation for this report, the Committee appointed by the Commission to study and review these matters, has examined the indemnities payable to persons serving as Members of Parliament in Ottawa and as elected representatives in the Legislatures of the other provinces of Canada. In addition, interviews have been conducted with Ministers of the Government, Members of each Party caucus and with the House Leaders of the three parties represented in the Ontario Legislature.

In making its report to the Commission, the Committee has endeavoured to relate the additional indemnities payable to various offices by considering the duties and responsibilities to these offices. It has also proposed that the term "Representation Allowance" be changed to "Leader's Allowance", since this more accurately reflects the purpose of the allowance. The formula relating to the number of members of the Official Opposition and of a Recognized Party, upon which the additional indemnity payable to the House Leader of these Parties was based, has been removed.

At the same time the Committee has followed a basic consideration set out in the First Report, namely, that non-taxable allowances would be closely scrutinized, and proposed no increase in the tax-free expense allowance payable to Members of the Legislature.

The Committee has been reviewing and studying the work of Committees of the Legislature and it is firmly anticipated that in its next report the Commission will be able to make recommendations as to the remuneration which should be provided for Members serving on Standing and Select Committees.

The Committee submitted its report to the Commission on February 27th and on March 6th Mrs. Barbara Sullivan, a member of the Commission, forwarded to each member of the Commission a letter constituting a dissenting report, copy of which is attached. Both reports were fully reviewed and discussed by the Commission at its meeting on this date.

The Commission, having adopted the report of its Committee, now recommends the following changes in the indemnities, allowances and salaries payable under The Legislative Assembly Act and The Executive Council Act to take effect on the 1st day of April, 1980.

		Present (Apr.1, 1979)	Proposed (Apr.1, 1980)	Increase	8
1.	Basic Indemnity Expense Allowance (tax-free)	\$22,000	\$24,500		
		\$30,000	\$32,500	\$2,500	8.3
	This recommendation r Committee with respec will continue to be t by the Committee.	t to the B	asic Indemn	ity, which	
2.	The Speaker			Ŧ	0
		Present	Proposed	Increase	*
	Basic Indemnity Expense Allowance (tax-free)	22,000 8,000	2 <b>4,</b> 500 8,000		
	Additional Indemnity	15,000	15,500		
		\$45,000	\$48,000	\$3,000	6.7
3.	Deputy Speaker and Ch Committees of the Who		the		
		Present	Proposed	Increase	8
	Basic Indemnity Expense Allowance (tax-free)	22,000 8,000	24,500 8,000		
	Additional Indemnity	6,500	6,500		
		\$36,500	\$39,000	\$2,500	6.8
4.	Deputy Chairman of the of the Whole House	e Committe	es		
		Present	Proposed	Increase	8
	Basic Indemnity Expense Allowance (tax-free)	22,000	24,500 8,000		
	Additional Indemnity	4,000	4,000		
		\$34,000	\$36,500	\$2,500	7.3
5.	Chairmen of Committee	s of the A	ssembly		
		Present	Proposed	Increase	<del>%</del>
	Basic Indemnity Expense Allowance (tax-free)	22,000 8,000	24,500 8,000		
	Additional Indemnity	3,000	3,300		
		\$33,000	\$35,800	\$2,800	8.5
6.	Chief Government Whip	2			
		Present	Proposed	Increase	8
	Basic Indemnity Expense Allowance (tax-free)	22,000 8,000	24,500 8,000		
	Additional Indemnity	6,500	7,000		
		\$36,500	\$39,500	\$3,000	8.2

, .	Deputy Government Whi	_	December	T	0.
		(Apr.1, 1979)	(Apr.1,	Increase	8
	Basic Indemnity Expense Allowance	\$22,000	\$2 <b>4,</b> 500 8,000		
	(tax-free) Additional Indemnity	4,000	4,300		
	Additional indensity	\$34,000	\$36,800	\$2,800	8.2
8	Assistant Government	Whin			
0.	Appropriate Coversalies	Present	Proposed	Increase	8
	Basic Indemnity	22,000	24,500		_
	Expense Allowance (tax-free)	8,000	8,000		
	Additional Indemnity	2,750	3,000		
		\$32,750	\$35,500	\$2,750	8.4
9.	Chief Opposition Whip				
		Present	Proposed	Increase	8
	Basic Indemnity Expense Allowance	22,000 8,000	24,500 8,000		
	(tax-free) Additional Indemnity	4,000	4,300		
		\$34,000	\$36,800	\$2,800	8.2
10.	Opposition Whip				
		Present	Proposed	Increase	8
	Basic Indemnity Expense Allowance (tax-free)	22,000 8,000	24,500 8,000		
	Additional Indemnity	2,750	3,000		
		\$32,750	\$35,500	\$2,750	8.4
11.	Chief Whip - Recogniz	ed Party			
		Present	Proposed	Increase	8
	Basic Indemnity Expense Allowance (tax-free)	22,000 8,000	24,500 8,000		
	Additional Indemnity	3,250	3,500		
		\$33,250	\$36,000	\$2,750	8.3
12.	Whip - Recognized Par	ty			
		Present	Proposed	Increase	8
	Basic Indemnity Expense Allowance	22,000 8,000	24,500 8,000		
	(tax-free) Additional Indemnity	2,500	2,750		

\$32,500 \$35,250 \$2,750 8.5

### 13. Government House Leader

	Present (Apr.1, 1979)	Proposed (Apr.1, 1980)	Increase	<del>%</del>
Basic Indemnity	\$22,000	\$24,500		
Expense Allowance (tax-free)	8,000	8,000		
Additional Indemnity	19,656	21,000		
	\$49,656	\$53,500	\$3,844	7.7

The Government House Leader bears this responsibility by virtue of being a Minister; his additional indemnity is, therefore, that proposed for a Minister.

### 14. House Leader - Official Opposition

	Present	Proposed	Increase	<u>%</u>
Basic Indemnity	22,000	24,500		
Expense Allowance (tax-free)	8,000	8,000		
Additional Indemnity	6,200	7,000		
	\$36,200	\$39,500	\$3,300	9.1

### 15. House Leader of a Recognized Party

	Present	Proposed	Increase	8
Basic Indemnity	22,000	24,500		
Expense Allowance (tax-free)	8,000	8,000		
Additional Indemnity	4,150	5,000		
	\$34,150	\$37,500	\$3,350	9.8

### 16. Leader - Official Opposition

	Present	Proposed	Increase	8
Basic Indemnity	22,000	24,500		
Expense Allowance (tax-free)	8,000	8,000		
Additional Indemnity	19,656	21,000		
Leader's Allowance	3,276	4,000		
	\$52,932	\$57,500	\$4,568	8.6

### 17. Leader of a Recognized Party

	Present	Proposed	Increase	90
Basic Indemnity	22,000	24,500		
Expense Allowance (tax-free)	8,000	8,000		
Additional Indemnity	5,460	8,000		
Leader's Allowance	1,638	2,000		
	\$37,098	\$42,500	\$5,402	14.6

18.	Parliamentary	Assistant

		-			
		Present	Proposed	Increase	8
	Basic Indemnity	\$22,000	\$24,500		
	Expense Allowance	8,000	8,000		
	(tax-free)	F 460	6 500		
	Additional Indemnity	5,460	6,500		
		\$35,460	\$39,000	\$3,540	10.0
19.	Minister Without Port	folio			
		Present	Proposed	Increase	8
	Basic Indemnity	22,000	24,500		
	Expense Allowance (tax-free)	8,000	8,000		
	Additional Indemnity	8,190	9,000		
		\$38,190	\$41,500	\$3,310	8.7
20.	Minister				
		Present	Proposed	Increase	8
	Basic Indemnity	22,000	24,500		
	Expense Allowance (tax-free)	8,000	8,000		
	Additional Indemnity	19,656	21,000		
		\$49,656	\$53,500	\$3,844	7.7
21.	Premier				
		Present	Proposed	Increase	<del>8</del>
	Basic Indemnity	22,000	24,500		
	Expense Allowance (tax-free)	8,000	8,000		
	Additional Indemnity	27,300	29,900		
	Leader's Allowance	4,914	6,000		
		\$62,214	\$68,400	\$6,186	9.9

In this report the Committee has proposed no changes in the per diem remuneration which the legislation provides for Members of Committees, but this area is being reviewed and will be a subject to be included in the next report.

All of which is respectfully submitted this 26th day of March, 1980.

AAW/mm Att. A.A. Wishart, Chairman, For the Commission.

457 Maple Grove Road, Oakville, Ontario. L6J 4V9

March 6th, 1980.

The Chairman and Members,
Commission on Election Contributions & Expenses,
8th Floor, Britannica House,
151 Bloor Street West,
Toronto, Ontario.
M5S 1S4

Dear Colleague:

I am taking the liberty of circulating a dissenting report concerning the proposals of our Committee with respect to the remuneration of Members of the Legislative Assembly.

It is necessary to do so because of the time constraints within which the Commission must operate on this item, as the Chairman has reminded us, and to allow your full consideration of the arguments and suggestions which I would like to put forward. I trust that you will agree that they are put forward in good faith, and with the view of a full discussion at our next meeting.

The premise of my argument is that Members of the Legislature are now underpaid for the services which they perform in our society, and the recommendations included in the Committee's report, in my view, do not alter that.

We should look firstly at what, in fact, constitutes the remuneration of a Member of the Legislature.

The Committee of the Commission obviously feels that the remuneration is comprised of the Basic Indemnity plus the tax-free expense allowance, and have totalled the two to provide a picture of 'salary'. As such, their recommendations are as follows:

	Present	Proposed	Increase
Basic Indemnity Expense allowance (tax-free)	\$22,000 8,000	\$24,500 8,000	\$2,500
(3000 2200)	420.000	+00 F00	40.500
	\$30,000	\$32,500	\$2,500

I must disagree with this interpretation. I believe that the Expense Allowance should be considered as it is described — an allowance for expenses which are unique to the work involved —— a 'cost of doing business', if you like.

That is certainly the way it is used by Members of the Legislature -- for costs associated with meetings, conferences, conventions, donations, entertainment of constituents, reference materials, and other matters which arise in the course of the

daily work of the Member. There are few Members of the Legislature who would have much, if anything, of their Expense Allowance left over for personal expenses if a thorough accounting were completed.

The government itself, in determining contributions to the Legislative Assembly Retirement Allowance, recognizes that the Expense Allowance ought not to be considered part of the 'salary' of the Member. Contributions to the fund of 8 1/2% of the basic indemnity, or 8 1/2% of the basic indemnity plus additional indemnities for special services are required. Because the Expense Allowance is not considered part of the individual's remuneration, no contributions are required on these funds.

It would also be considered ludicrous in private industry for expense accounts to be calculated as part of the personal income of the executive involved.

Therefore, the 'salary' of the Member of the Legislature, at the base level, should be considered as follows:

Present	Committee Recommendation	Increase
\$22,000	\$24,500	\$2,500

Our recommendations would, I strongly feel, be inadequate and inappropriate and unjust if they went forward as they stand.

A current method for measuring justice in pay scales is the concept of "equal pay for work of equal value". In justice then, why should we ask our legislators to be paid less than those who interpret the work they do (lawyers, judges); those who carry out the work they do (members of the civil service); those who teach our children (at primary, secondary and university levels); those who superintend our health (physicians); and those who manage our businesses. Members bear equal responsibility in our society, a comparable workload, and are faced with the additional insecurity of electoral defeat.

Low salaries were, perhaps, appropriate when the income from legislative duties was an honorarium for a part-time job. In the 1980's, however, being a Member of the Legislature is a full-time, year-round occupation, and it is the rare Member who can maintain other work in association with his legislative duties.

Additionally, when other sacrifices (of time, privacy, family life) are demanded of our Members, surely we ought not to ask either current or potential Members to accept income reductions as part of their 'public duty'. If 'public duty' and 'sacrifice' become the criterion of Membership in the Legislature, then only the independently wealthy need apply. That serves neither the lawmakers, nor the public whom they represent.

In the First Report of the Ontario Commission of the Legislature

(May, 1973), the Commissioners quoted the succinct "four fundamental propositions" in the Report (1970) of the New Zealand Royal Commission Upon Parliamentary Salaries and Allowances:

- (a) That the occupation of a member of Parliament should be regarded as virtually full-time and professional in nature;
- (b) That it should be assumed that a member of Parliament has no other income;
- (c) That it should be accepted that members are married with family commitments;
- (d) That regard should be had to the sacrifices a member and his wife (or husband) have to make in respect of their enjoyment of leisure and family life.

These propositions are as pertinent today for our recommendations as they were for the Camp Commission, and the earlier deliberations in New Zealand.

In considering our recommendations, it is a useful and important part of the process to study compensation levels in other comparable segments of our society, both private and public. To this end, I am attaching some material which I have gathered together this week for my own use, and while it is admittedly incomplete documentation, it could be useful for comparison purposes.

The Commission has an opportunity -- indeed a responsibility -- to bring forward recommendations for remuneration of our Legislative Assembly Members which are fair and appropriate for the time. As an independent body, it is free of the taint which Members faced in the past of "raising their own salaries".

We should not be approaching the issue on the basis of 'what we can sell', or what will 'look well in the press'. With appropriate documentation and justification of our recommendations, the Commission can well afford to take the risk of being fair.

Thus, I am requesting that Commission members give consideration to increasing the Basic Indemnity of the Member of the Legislature to \$35,000, with recommendations for Additional Indemnities to be those of our Committee. A chart is attached of these new proposals for your perusal, and in all cases the Expense Allowance would remain the same and not be considered as part of the individual remuneration of Members.

Someone on the Commission will no doubt remember who it was who apologized for the length of his letter because he didn't

have time to make it shorter. So do I.
Yours truly,

Barbara Sullivan, Member, Commission on Election Contributions and Expenses.

An Alternate Proposal for Recommendations for Remuneration of Members of the Legislative Assembly

		Present	Proposed	Increase	
1.	Basic Indemnity	\$22,000	\$35,000	\$13,000	
2.	Speaker				
	Basic Indemnity	22,000	35,000		
	Additional Indemnity	15,000	15,500		
		\$37,000	\$50,500	\$13,500	
3.	Deputy Speaker and Charof Whole House	irman of Co	ommittees		
	Basic Indemnity	22,000	35,000		
	Additional Indemnity	6,500	6,500		
		\$28,500	\$41,500	\$13,000	
4.	Deputy Chairman of Com	mittees of	Whole House	<u> </u>	
	Basic Indemnity	22,000	35,000		
	Additional Indemnity	4,000	4,000		
		\$26,000	\$39,000	\$13,000	
5.	Chairmen of Committees of the Assembly				
	Basic Indemnity	22,000	35,000		
	Additional Indemnity	3,000	3,300		
		\$25,000	\$38,300	\$13,300	
6.	Chief Government Whip				
	Basic Indemnity	22,000	35,000		
	Additional Indemnity	6,500	7,000	A12 F00	
		\$28,500	\$42,000	\$13,500	
7.	Deputy Government Whip				
	Basic Indemnity	22,000	35,000		
	Additional Indemnity	4,000	4,300		
		\$26,000	\$39,300	\$13,300	
8.	Assistant Government Whip				
	Basic Indemnity Additional Indemnity	22,000	35,000		
	Additional indemnity	2,750 \$24,750	\$38,000	012.250	
_		\$24,750	\$30,000	\$13,250	
9.	Chief Opposition Whip				
	Basic Indemnity Additional Indemnity	22,000 4,000	35,000		
	radicional indomitty	\$26,000	4,300	612 200	
		\$20,000	\$39,300	\$13,300	
.0.	Opposition Whip				
	Basic Indemnity	22,000	35,000		
	Additional Indemnity	2,750	3,000	+10	
		\$24,750	\$38,000	\$13,250	

		Present	Proposed	Increase	
11.	Chief Whip - Recognized	Party			
	Basic Indemnity Additional Indemnity	\$22,000 3,250 \$25,250	\$35,000 3,500 \$38,500	\$13,250	
12.	Whip - Recognized Party				
	Basic Indemnity Additional Indemnity	22,000 2,500 \$24,500	35,000 2,750 \$37,750	\$13,250	
7.0	G		, ,	,,	
13.	Government House Leader Basic Indemnity Additional Indemnity	22,000	35,000 21,000		
		\$41,656	\$56,000	\$14,344	
14.	House Leader - Official	Opposition	<u>on</u>		
	Basic Indemnity Additional Indemnity	22,000	35,000 7,000		
		\$28,200	\$42,000	\$13,800	
15.	House Leader - Recognized Party				
	Basic Indemnity Additional Indemnity	22,000 4,150	35,000 5,000		
		\$26,150	\$40,000	\$13,850	
16.	Leader - Official Oppos	ition			
	Basic Indemnity Additional Indemnity Leader's Allowance	22,000 19,656 3,276	35,000 21,000 4,000		
		\$44,932	\$60,000	\$15,068	
17.	Leader - Recognized Par	ty			
	Basic Indemnity Additional Indemnity Leader's Allowance	22,000 5,460 1,638	35,000 8,000 2,000		
		\$29,098	\$45,000	\$15,902	
18.	Parliamentary Assistant				
	Basic Indemnity Additional Indemnity	22,000 5,460	35,000 6,500		
		\$27,460	\$41,500	\$14,040	
19.	Minister Without Portfo	lio			
	Basic Indemnity Additional Indemnity	22,000	35,000 9,000		
		\$30,190	\$44,000	\$13,810	

		Present	Proposed	Increase
20.	Minister			
	Basic Indemnity Additional Indemnity	\$22,000 19,256	\$35,000 21,000	
		\$41,256	\$56,000	\$14,744
21.	Premier			
	Basic Indemnity Additional Indemnity Leader's Allowance	22,000 27,300 4,914	35,000 29,900 6,000	
		\$54,214	\$70,900	\$16,686

#### Note: Re items 16, 17, 21:

Leader's Allowances are in fact expense allowances, and following the previous logic, ought not to be considered part of the personal income of the recipient. Thus proposed remuneration becomes

Leader of Opposition			
Basic Indemnity	22,000	35,000	
Additional Indemnity	19,656	21,000	
	\$41,656	\$56,000	\$14,344
Leader of Recognized	Dartu		
Beader of Recognized	rarcy		
Basic Indemnity	22,000	35,000	
Additional Indemnity	5,460	8,000	
	\$27,460	\$43,000	\$15,540
Premier			
Basic Indemnity	22,000	35,000	
Additional Indemnity	27,300	29,900	
	\$49,300	\$64,900	\$15,600

#### Summary of Current Indemnities and Allowances

Basic Indemnity:	\$22,000	Accommodation Allowance:
Additional Indemnities:		For Members outside of Metro Toronto \$5,460 annual
Premier	27,300	
Minister, Government House Leader,		For Ministers, Party Leaders, Speaker \$6,552 annual
Opposition Leader	19,656	Travel:
Speaker	15,000	52 round-trip economy
Minister Without Portfolio	8,190	flights to riding per year, including 4 for Member's
Deputy Speaker, Chairman		spouse
of Committees of Whole House, Chief Government Whip	6,500	First class train to riding as used, including 4 for Member's spouse
House Leader, Official Opposition	6,200	Train or bus within riding, actual cost
Leader, Third Party Parliamentary Assistant	5,460	12.6¢/km. for auto travel to and from riding, and
House Leader, Third		within riding
Party Deputy Chairman of Committees of Whole	4,150	Six round trips of \$800 (lesser of) for travel within Ontario
House, Deputy Government Whip, Chief Opposition	4 000	Cochrane North, Kenora Rainy River, Lake Nipigon,
Whip	4,000	actual cost of air trans- port within riding, not
Chief Whip, Third Party	3,250	exceeding \$2,730
Chairman of Committees of Assembly	3,000	Accommodation costs within riding as necessary, not
Assistant Government Whip, Opposition Whip	2,750	exceeding \$2,750 annual
Whip, Third Party		Constituency Offices:
whitp, Third Party	2,500	\$5,300 for rent, furnishing
Allowances:		and equipment annual \$13,008 for staff
Basic Expense Allowance	8,000	713,000 for Starr
Leaders' Allowances:		Constituency Mailings:
Premier	4,914	2 allowed per year
Leader of Opposition	3,276	Severance:
Leader of Third Party	1,638	On defeat, resignation or
Allowances, Committees: \$52 per meeting for membe \$62 per meeting for Chair plus disbursements for		death: (1/4 indemnity) \$5,500

transportation

#### Committees '78-9

Select Committee to inquire into and review the Corporations Act, etc.	Chairman	+	13	members
Select Committee on Health Care	Chairman	+	12	members
Select Committee on Ontario Hydro	Chairman	+	14	members
Select Committee on Reports of Ombudsman	Chairman	+	10	members
Standing Committee on Administration of Justice	Chairman	+	25	members
Standing Committee on General Government	Chairman	+	30	members
Standing Committee on Procedural Affairs	Chairman	+	14	members
Standing Committee on Public Accounts	Chairman	+	12	members
Standing Committee on Resources Development	Chairman	+	28	members
Standing Committee on Social Development	Chairman	+	19	members
Standing Committee on Statutory Instruments	Chairman	+	3	members

Average payment to Committee
member for Committee work \$770.00

### Sample Salaries of Employees in Government of Ontario -- 1978-9

Chairman, Civil Service Commission	56,100
Executive Assistant to Premier	52,850
Director of Communications Office of	
Premier	34,725
Appointments Secretary, Office of Premier	26,775
Associate Secretary of Cabinet	49,600
Deputy Clerk of Executive Council	35,700
Policy Development Officer, Provincial	
Secretary for Justice	29,000
Executive Assistant to Minister of	25,000
Agriculture	33,325
	33,323
Section Head, Dairy Economy, Economics	25,200
Branch Ministry of Agriculture	25,200
Director of Communication, Ministry of	25 075
Attorney General	35,075
Co-ordinator, Court Reporters, Ministry	06 600
of Attorney General	26,600
Counsel, Crown Law Office, Civil,	
Ministry of Attorney General	37,075
Community Liaison Officer, Consumer	
Advisory Services Branch, Ministry of	
Consumer & Commercial Relations	29,850
Supervisor, Title Examination, Legal &	
Surveys Standards Branch, Ministry of	
Consumer & Commercial Relations	25,200
Manager, Regional Office, Ministry of	
Correctional Services	28,500
Supervisor, Employee Relations, Personnel	
Services Branch, Ministry of Environment	28,500
Director, Teacher Education Branch,	
Ministry of Education	43,135
Director, Research & Evaluation Branch,	
Ministry of Education	40,870
Executive Director, Curriculum Development,	
Ministry of Education	38,200
Chief, Health Manpower Planning,	
Department of Health	44,675
Regional Personnel Administrator,	·
Ministry of Health	28,500
Special Assistant, Leader of New Democratic	
Party (not public servant)	27,500
Executive Assistant, Leader of Opposition	30,000
TWOORDIA TIPDIA TOWARD OF OFFICE	40,000

\*Source: Random sample from Public Accounts 1978-79, Volume 3, Details of Expenditure

#### A Summary of Civil Servant Salary Increases, 1971 - 79 (an actual case)\*

#### Position, Hospital Administrator 1

July 5th, 1971, Starting salary		\$17,884	
Annual merit,	Aug. 1/72	19,460	
Revision	Oct. 1/72	21,658	
Annual Merit	Aug. 1/73	22,945	18%
Revision	Oct. 1/73	24,322	
Annual Merit	Aug. 1/74	25,755	12%
Revision	Sep.30/74	28,588	
Promotion, Hosp. Admin. 2	Nov.29/74	31,030	
Reclass position	Aug. 1/75	31,137	21%
Revision	Oct. 1/75	32,250	
Annual Merit	Dec. 1/75	34,350	
Revision	Oct. 1/76	36,400	17%
Adjustment (Broadbanding)	Dec. 1/76	38,200	
Revision	Oct. 1/77	39,925	10%
Annual Merit	Dec. 1/77	41,900	
Revision	Oct. 1/78	43,475	9%
Annual Merit	Dec. 1/78	43,650	
Revision	Apr. 1/79	45,825	5%

\* This material is public information, having been tabled in the proceedings of the Public Accounts Committee. It is not presented as a comment on public service bargaining, etc., but rather to indicate the changes in basic income which have come to a civil servant over an eight year period.

#### A Summary of Basic Indemnity Increases, 1971 - 79

Apr. 1/71			
Apr. 1/72	12,000	6,000	18,000
Apr. 1/73			
Apr. 1/74			
Apr. 1/75			
Apr. 1/76			
Apr. 1/77			
Apr. 1/78	20,012	7,800	27,812
Apr. 1/79	22,000	8,000	30,000

Update from Financial Post Survey, published August 30th, 1975\*

#### Don Redekop, Reporter

Work	Average annual income 1975	Projected 1980	Notes
Chief Executive Officer	\$200,000	\$280,000	(limited to 15 companies
Business, Chief Executive	62,000	83,700	
Business, Senior Corporate Manager	36,500	50,000	
Business, Middle Manager	23,000	31,050	
Physician	45,200	53,240	projected at 4% annual increase
Armed Forces Lt. Gen.	45,000		'80 actual
Dentist	34,000	45,900	
Reporter	16,500	22,275	(5 years experience)
Senior Public Relations Counsel, Industry	30,000	40,500	
Investment Analyst	25,400	34,290	
Lawyer	35,000	<b>47,</b> 250	
Tool/Dye Journeyman - Auto Industry	15,500 base +	base + overtime	'80 actual

<sup>\*</sup> In 1975, the Financial Post conducted a survey of average annual incomes in various segments of the work force in Canada. Figures above have been selected from the survey, and projected for 1980 with approx. 6 1/2% annual increases as calculation base.

# Sample Recruiting Rates for New Graduates of Universities and Community Colleges, with no work experience January, 1980

Bachelor of Arts/ Bachelor of Science	\$14,000 \$16,000
Bachelor of Commerce	\$14,500 \$16,500
Master of Arts/ Master of Science	\$16,800 \$18,500
Master of Business Administration	\$17,000 \$21,000
Mechanical Technician	\$13,260 \$15,000
Draftsman/woman	\$12,250 \$14,500
Computer Technician	\$13,200 \$14,500
Bachelor of Engineering	\$16,000 \$20,000

Source: Personal interviews, plus reference to private survey

## Sample Recruitment Rates, Private Industry, Technical Functions -- 1979 ranges

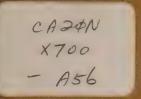
Office Manager	\$18,636 - \$33,254	through 4 classifications
Computer Operator	\$11,200 - \$15,400	through 3 classifications
Accountant	\$16,000 - \$24,000	through 3 classifications
Chief Accountant	\$26,760 - \$34,500	through 3 classifications
Computer Programmer	\$11,200 - \$14,600	through 3 classifications
Secretary	\$11,500 - \$16,000	through 3 classifications

Source: personal interviews plus private survey











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# THE SEVENTH ANNUAL REPORT

ΩF

# The Commission on Election Contributions and Expenses

ADMINISTERING
THE ELECTION FINANCES REFORM ACT

**FOR THE YEAR 1981** 



THE

#### SEVENTH ANNUAL REPORT

OF

#### THE COMMISSION ON ELECTION CONTRIBUTIONS

AND EXPENSES

**ADMINISTERING** 

THE ELECTION FINANCES REFORM ACT

FOR THE YEAR 1981

#### COMMISSION MEMBERS

ARTHUR A. WISHART, C.M., Q.C. Chairman

\*\*

WILLIAM F. SCANDLAN Vice-Chairman

\* \*

H. DONALD GUTHRIE, Q.C. representing the Progressive Conservative Party

LAURA LEGGE, Q.C. Bencher of the Law Society of Upper Canada

MARTIN L. LEVINSON representing the New Democratic Party

RODERICK LEWIS, Q.C.
Chief Election Officer of Ontario

RONALD E. SOBIER, Q.C. representing the Progressive Conservative Party

BARBARA SULLIVAN representing the Ontario Liberal Party

WALDEMAR ZIMMERMAN representing the Ontario Liberal Party

\*\*\*\*

The following resignation and appointment of Members of the Commission occurred in 1981:

Resignation Received

Bernard L. Eastman, Q.C., effective July 24th

New Appointment

Martin L. Levinson, effective Aug. 20th

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DONALD A. JOYNT, C.A.

ROBERT B. DOBSON

ANNA B. STEVENSON, Q.C.

EDWARD W. ALLEN

MARGARET L. MOORE

Executive Director

Registrar

Legal Adviser

Assistant Registrar

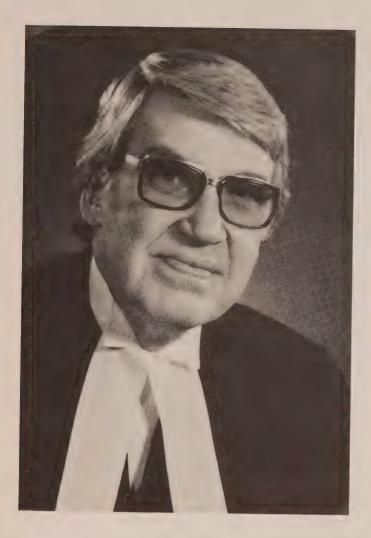
Administrative Assistant

\*\*\*\*\*

Copies of this report may be obtained from:

The Commission on Election Contributions and Expenses, 8th Floor, 151 Bloor Street West, Toronto, Ontario. M5S 1S4

Telephone: (416) 965-0455



RODERICK LEWIS, Q.C. CHIEF ELECTION OFFICER

DATE OF APPOINTMENT

TO COMMISSION: MAY 8TH, 1975

DATE OF RETIREMENT: APRIL 2ND, 1982





#### Commission on Election Contributions and Expenses

Arthur A. Wishart, Q.C. Chairman
William F. Scandlan
Vice-Chairman
H. Donald Guthrie, Q.C. Laura Legge, Q.C. Martin L. Levinson
Roderick Lewis, Q.C. Ronald E. Sobier, Q.C.

Barbara Sullivan Waldemar Zimmerman 8th Floor, Britannica House 151 Bloor Street West Toronto, Ontario M5S 1S4

April 5th, 1982.

Donald A. Joynt. C.A. Executive Director

Robert B. Dobson Registrar

(416) 965-0455

The Honourable John M. Turner, M.P.P., Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

I have the honour to submit the Seventh Annual Report of the Commission on Election Contributions and Expenses, which covers the year 1981.

This report is submitted pursuant to Section 4(2) of the Election Finances Reform Act.

Yours respectfully,

AAW/mm Encl.

Chairman.



The year 1981 was a particularly active year for the Commission by reason of the Ontario General Provincial Election with voting taking place on March 19th.

The calling of an election creates increased activity, not only with the required registration of candidates, but in the mailing of Commission Guidelines to the Chief Financial Officer of each candidate and a supply of official receipts to enable acknowledgment of contributions accepted for the candidate's campaign. There follows many telephone calls from the candidates' chief financial officers with consequent interviews and correspondence to provide clarification of what is and is not allowed under the Act in respect to the candidates' campaign activity.

There were registered with the Commission 436 candidates who took part in the election, all of whom are required by Section 43 of the Election Finances Reform Act to file with the Commission within six months after polling day a financial statement of receipts and expenses relating to the election during the campaign period, prepared by the candidate's chief financial officer and with an auditor's report attached.

Likewise, each of the 414 constituency associations and each of the 7 political parties registered with the Commission must file a campaign period statement, duly

audited, within the same period of time.

As these returns are received, they are reviewed and checked in detail by the staff of the Commission, which work entails, in the majority of instances, considerable reference to and consultation with auditors and chief financial officers by way of telephone interviews and correspondence, before submission to the Commission in regular session for approval and payment of applicable candidate expense and audit fee subsidies.

It should be noted that of the 436 candidates mentioned above, 319 qualified to receive the candidate's expense subsidy payment authorized by Section 45 of the Act to be paid to those candidates who received at least fifteen percent of the popular vote in his electoral district. The section goes on to provide that a candidate is not entitled to be so reimbursed unless he or his chief financial officer has filed the audited financial statement as required and the Commission is satisfied that such statement meets the requirements of the Act.

The subsidy amounts varied between \$13,559.06 and \$3,462.72, the average payment being \$6,989.06.

When all the facts and figures in a candidate's campaign return have been collated, checked and approved, the Commission, as required by Section 4(1)(k) of the Act, publishes in a newspaper having a general circulation in

the candidate's constituency a summary of each candidate's election receipts, expenses and subsidy. This is in line with the intention of the Act to provide the public with a full awareness of the political process.

This intention is clearly expressed in Section 16 as follows:

- All documents filed with the Commission are public records and may be inspected by any person upon request at the offices of the Commission during normal office hours.
- (2) Any person may take extracts from the documents referred to in subsection (1) and is entitled to copies thereof upon payment for the preparation of the copies at such rate as the Commission may determine.

Apart from the additional work and activity occasioned by the Provincial election, there is carried on throughout the year the regular work of the Commission consisting, in large part, of the examination and review of the annual financial statements of the 7 registered political parties and the 422 registered constituency associations, which, supported by an audit report, are required to be filed with the Commission on or before May 31st in each year. These statements generally contain much detail which is analyzed and when they are found to be complete and in order, the returns are submitted to the Commission for approval.

In checking these returns, the Commission looks at

each individual contribution as to source and amount to make certain that there is full compliance with the provisions of the Act. Any apparent violations are drawn to the attention of the chief financial officers, officials and/or persons concerned, and steps are taken to see that any violations are promptly corrected. In every instance where the amount of a contribution is in excess of the amount permitted by the Act, the Commission requires that the excess amount be returned to the contributor.

The amount spent on advertising by each Party, constituency association and candidate, including the cost of advertising done with their knowledge and consent and on their behalf by any person, corporation or trade union, is carefully scrutinized to make certain that the limitations imposed by the Act have not been exceeded. Any complaints relating to campaign advertising, as to amount spent and time of publication, are promptly investigated.

Section 4 of the Act requires that "the Commission ... shall, report to the Attorney General any apparent contravention of the Act". A record of contraventions is maintained and all are duly reported to the Attorney General.

It may be of interest here to note that a prosecution of one of the candidates in the 1981 election was instituted by the Commission by the laying of an information

for an offence against the Act. The Court proceedings were conducted on behalf of the Commission by a Crown Attorney assigned to the matter by the Attorney General. The candidate was found guilty on three counts of contravening the Election Finances Reform Act and was fined \$175.00.

The various appendices attached to and forming part of this report show, inter alia, (A) the registered political parties in Ontario, (B) the registered constituency associations of all parties in Ontario and the Members elected to the Legislature from all electoral districts, (C) financial data showing total funds collected by each registered political party during 1980\*, (D) a summary of financial information showing funds collected by the constituency associations of each political party during 1980\*, (E) 'the number and total amount of contributions in excess of \$100.00 contributed to each party and constituency association during 1980\*, (F) financial data extracted from registered political party 1981 general election campaign returns filed with the Commission, (G) financial data extracted from registered political party by-election campaign returns filed with the Commission, (H) a summary of

<sup>\*</sup>The figures for the year 1981 are not available for this report since the annual statements for any year are not required to be filed with the Commission until the 31st day of May in the following year. The 1981 amounts will appear in the next report of the Commission.

candidates' receipts and expenses and subsidies for the 1980 Carleton By-election and (I) an historical review of provincial election activity since the Election Finances

Appendix "J" will be found of special interest since it sets out the name and party affiliation of every candidate in the 1981 election, the total number of votes cast in each riding, the number received by each candidate, the campaign receipts and expenses of each candidate, and the amount paid to him or her and to the auditors by way of subsidy.

The names of the present members of the Commission are shown in Appendix "K" of this report, together with the names of those who have served in the past and their terms of office.

The legislation of May 1975, providing for a Commission to administer the Act, is specific in its intention that the members comprising the Commission shall be non-partisan in their administration activities and by Section 2(6) provides:

Members of the Commission shall not, during their term of office, be members of the Assembly or candidates at an election or hold office in any political party or constituency association or make contributions to any political party or constituency association.

This Seventh Annual Report covering the year 1981,

therefore, concludes seven years of activity by the Commission in administering the Election Finances Reform

Act. One of the duties of the Commission, as set forth in Section 4(1)(f) of the Act, is to "recommend any amendments to the Act that the Commission considers advisable" and pursuant to this direction, the Commission has from time to time sent forward to the Speaker of the Legislature a substantial number of proposed amendments dealing mainly with administrative areas of the Act -- leaving policy matters for determination by the elected Members of the Legislature.

There were five amendments to the Election Finances
Reform Act recommended by the Commission during 1981 and
sent forward to the Speaker of the Legislature. These are
detailed as follows:

- 1. An amendment of Section 23 of the Act to provide that free time broadcasting given by any radio or television station to a political party or a candidate shall not be considered a contribution provided free time is allocated to all political parties or candidates on an equitable basis in keeping with the Federal requirement as administered by the Canadian Radio-Television and Telecommunications Commission.
- An amendment to re-enact Section 35 to reflect the time constraints placed on accepting contributions set out in Section 19 of the Act.
- 3. An amendment of Section 38(1) to enlarge the scope of the section and provide

general prohibition against any body, including publishers from publishing political advertisements during the prohibited period stipulated under the section.

- 4. An amendment of Section 41(7) to provide for the payment of an audit fee subsidy to a licensed public accountant for the audit of the additional financial statements which must be filed upon the resignation or death of a chief financial officer of a political party, constituency association or candidate (Section 44a).
- 5. An amendment to re-enact Sections 42 and 43 to reflect the time constraints imposed on accepting contributions set out in Section 19 of the Act and, in addition, to make it clear that in the case of constituency associations and candidates, a "time" rather than a "purpose" test is to be used in order to determine which contributions and expenses fall within an annual period and which within a campaign period. The "purpose" test, however, is retained with respect to political parties in recognition of the fact that significant expenses which more appropriately relate to the general on-going operation of the Party, rather than to a particular election, may be incurred during a campaign period and should not be reported in the campaign period statement.

The adoption of these proposed amendments into law, together with those previously recommended by the Commission, will improve the Act and make it more effective.

It is perhaps of some significance to note that during the year 1981 fourteen constituency associations were deregistered by the Commission -- with two more in the process of deregistration -- at their own voluntary

request, supported in each case by the application of the respective political party, thus limiting or curtailing to a very definite degree the extent and level of political activity of the respective parties in the electoral districts concerned. The associations so deregistered are:

		Date of		
Political Party	Electoral District	Dereg	gistrat	tion
Communist	Brantford	July	29th,	1981
"	Hamilton Mountain	Oct.	31st,	1981
17	Hamilton West	11	11	11
98	Kitchener	July	29th,	1981
59	Mississauga North	11	27	11
99	Ottawa Centre	91	11	н
11	Peterborough	- 11	11	II .
91	Sault Ste. Marie	11	н,	H
II .	Beaches-Woodbine	11	27	11
11	High Park-Swansea	11	н	11
11	Humber	11	н	н
n .	St. David	11	11	11
Libertarian	Grey-Bruce	In Pr	cocess	
11	London South	In Pr	cocess	
FF .	Mississauga North	July	29th,	1981
Ħ	Eglinton	п	11	88

On the other hand, eight new associations were formed in 1981. These were:

		Date of	
Political Party	Electoral District	Registration	
Libertarian	Frontenac-Addington	Mar. 19th, 1981	
11	Oxford	Oct. 2nd, 1981	
"	Port Arthur	Feb. 7th, 1981	
Unparty	London South	Nov. 30th, 1981	
99	Niagara Falls	May 11th, 1981	
81	Ottawa South	Sept.22nd, 1981	
81	Eglinton	May 11th, 1981	
н	York East	Feb. 16th, 1981	

It is fitting that a report of this nature should acquaint its readers with the duties and responsibilities of

the Commission. These are spelled out in Section 4 quoted in full as follows:

- The Commission, in addition to its other powers and duties under this Act, shall,
  - (a) assist political parties, constituency associations and candidates registered under this Act in the preparation of returns required under this Act;
  - (b) ensure that every registered constituency association and registered candidate has appropriate auditing services in order to properly comply with this Act;
  - (c) examine all financial returns filed with the Commission;
  - (d) conduct periodic investigations and examinations of the financial affairs and records of registered political parties and constituency associations and of registered candidates in relation to election campaigns;
  - (e) reimburse candidates for election expenses in accordance with section 45;
  - (f) recommend any amendments to this Act that the Commission considers advisable;
  - (g) report to the Attorney General any apparent contravention of this Act;
  - (h) prescribe forms and the contents thereof for use under this Act and provide for their use;
  - (i) prepare, print and distribute forms for use under this Act;
  - (j) provide such guidelines as it considers necessary for the guidance of auditors and political parties, constituency associations and

candidates and any of the officers thereof; and

- (k) publish a summary of each candidate's election receipts, expenses and subsidy in a newspaper having a general circulation in the electoral district in which he was a candidate.
- (2) The Commission shall report annually upon the affairs of the Commission to the Speaker of the Assembly who shall cause the report to be laid before the Assembly if it is in session or, if not, at the next ensuing session."

A further responsibility was given to the Commission in October, 1978 by an amendment to the Legislative
Assembly Act whereby it was enacted that

The Commission each year shall review and make such recommendations as it considers proper in respect of the indemnities and allowances of members of the Assembly under this Act.

The Commission shall report its recommendations to the Speaker and the Speaker shall cause the report to be laid before the Assembly if it is in session or, if not, at the next ensuing session.

Assuming this duty, the Commission has engaged in a fairly extensive study and analysis of the remuneration paid to Members of various Legislatures, including the Federal Parliament and the Legislative Assemblies of the other nine provinces of Canada, as well as those of several of the United States of America and has each year since 1978 submitted to the Speaker a report with recommendations as to the remuneration of Members.

The first three reports submitted by the Commission on June 14th, 1979, December 12th, 1979 and March 26th, 1980 were enacted by the Legislature in their entirety. The Commission's Fourth Report, submitted February 3rd, 1981, contained three recommendations only, namely: (i) an increase in the Members' Basic Indemnity from \$24,500 to \$30,000, (ii) an increase in the Additional Indemnity of the Leader of a Recognized Party other than the Leader of the Government and the Leader of the Opposition from \$8,000 to \$11,000 and, (iii) an increase in Per Diem Allowances for attending committee meetings from \$52 (non-taxable) to \$100 (taxable). The recommendation with respect to the Members' Basic Indemnity was enacted by the Legislature on July 3rd, 1981. In that enactment, the Additional Indemnity of the Leader of a Party, except the Premier and the Leader of the Opposition, having a membership of twelve or more persons in the Assembly, was increased to \$11,700. The non-taxable Per Diem Allowances of \$52 for attending committee meetings were increased by \$10 to \$62. In addition, the Legislature increased the non-taxable allowances payable to Members of the Legislative Assembly from \$8,000 to \$10,000 per annum.

The result of the legislative action, compared with that which would result from adoption of the Commission's report, is shown in the following summary.

#### SALARIES AND ALLOWANCES

#### OF MEMBERS OF THE ONTARIO LEGISLATURE

#### Total as of April 1st, 1980

Basic Indemnity Non-Taxable Allowance	\$24,500 8,000
Total	\$32,500
Total including Increase of \$5,500 Recommended by 1981 Commission Report	
Basic Indemnity Non-Taxable Allowance	\$30,000 
Total	\$38,000
Total Remuneration Established by Amendment to Legislative Assembly Act of April 1st, 1981	
Basic Indemnity	\$30,000 10,000
Total	\$40,000

The Legislature provided additional indemnities to other officials of the Legislative Assembly, but this legislative action is not a subject for inclusion in a report of this Commission.

The financial operations of the Commission are set forth as follows:

#### SUMMARY OF PAYMENTS DURING CALENDAR YEAR (rounded to nearest \$100.)

#### A. Administrative and Operating Expenses

Commission Members' Fees and Chairman's Salary\$	62,500
Staff Salaries, Casual Help and Employee Benefits	321,600
Travel, Accommodation and Communication	17,600
Legal, Audit and Other Professional Services	27,200
Office Rental	94,300
Advertising, Pamphlets, Stationery and Office Supplies	29,500
Total \$	552,700

#### B. Subsidies\*

Public Funding of Candidates' Expenses	\$1,717,000
Subsidy Paid to Auditors	266,900
Total	\$1,983,900

Grand Total .... \$2,536,600

\*The subsidy paid to auditors and public funding of candidates' expenses are statutory items provided for respectively by Sections 41 and 45 of the Act.

This report would be seriously lacking a most important element if it were to conclude without including a sincere comment by way of appreciation and tribute to the chief financial officers of the constituency associations and candidates, who serve voluntarily and without financial compensation to carry out the duties required of them by the Act in handling funds, paying accounts, keeping records, preparing financial statements and meeting deadline dates for the filing of same with the Commission.

Their work, which is continuous over long periods of time and carried on in addition to their personal concerns, is often arduous and onerous. On their dedicated attitude and cooperation depends not only the performance by the Commission of its duties and responsibilities, but the successful and satisfactory operation of the democratic process. The Commission and the general public owe to them a debt of gratitude and appreciation which we are happy to acknowledge.

Respectfully submitted, dated this 5th day of April, 1982.

Arthur A. Wishart, Q.C.,

Chairman

William F. Scandlan,

Vice-Chairman

H. Donald Guthrie O.C.

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Cakend Lewis

Roderick Lewis, Q.C.

Ronald E Sobier O C

rbara Sullivan Waldemar Zimmerma



APPENDIX "A"

LISTING OF

**REGISTERED POLITICAL PARTIES IN ONTARIO** 

AND

POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL

OF A PARTY NAME

BUT HAVE NOT SUBMITTED PETITIONS

# POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL OF A PARTY NAME OF REGISTERED POLITICAL PARTIES IN ONTARIO LISTING AND

# ONTARIO NI REGISTERED POLITICAL PARTIES A.

- be registered as of 3:00 o'clock in the afternoon on the 13th day of February 40 Political Parties deemed 1975 - Section 13(1) (i)
- Progressive Conservative Party of Ontario
- Ontario Liberal Party
- New Democratic Party of Ontario
- (ii) Political Parties registered through the petitioning process provided by Section 10(2)(d)
- (Ontario) registered on August 19th, 1975 Communist Party of Canada
- 1977 Northern Ontario Heritage Party - registered on October 19th, Ontario Libertarian Party - registered on August 18th,

3

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- (Ontario) registered on November 26th, 1980 Unparty Party
- WHO HAVE OBTAINED COMMISSION APPROVAL OF THE PARTY NAME REQUIRED BY SECTION 10(2)(d) OF THE ELECTION FINANCES REFORM ACT POLITICAL PARTIES
- Ontario Republican Party date of application December 16th, 1975
- Ontario Social Credit Party date of application February 17th, 1977
  - 1977 Unity Canada Party - date of application - February 28th,
- Progressive Environmental Party of Ontario date of application December 30th, Nationalist Party of Canada - date of application - July 10th, 1977 (see note 1)

5 9

- Moral Political Party date of application January 20th, 1978

  - Women's Party date of application May 16th, 1978
    - January 30th, 1980 Detente Party of Canada - date of application - June 5th, 1978 The 8
      - Enterprise Party date of application March 26th, Feminist Party of Canada - date of application -The 10.
- Political Science Consensus Party of Ontario date of application May 19th, 1980 11.
- (see note United Party of Canada - date of application - August 12th, 1980 12.
- National Unity Party date of application January 2nd, 1981 13.
- Self-Help Ontario Political Services (S.H.O.P.S.) date of application March 24th, 1981 14.
  - Right to Life Party of Ontario (RTL) date of application November 2nd, 1981

# POLITICAL PARTIES WHO REQUESTED COMMISSION APPROVAL OF THE PARTY NAME BUT THE APPLICATION WAS REJECTED PURSUANT TO SECTION 10(5) AS THE NAME RESEMBLED THE NAME OF A REGISTERED PARTY j.

- . Workers' Communist Party date of application February 7th, 1980
- . WCP/PCO date of application April 8th, 1981

NOTE:

The Nationalist Party of Canada submitted a petition which was rejected by the Commission at its adequate information for the Commission to conclude that the petition met the requirements of the Act by the provision of 10,000 valid signatures in support of the petition. Unanimously, meeting held December 13th, 1978. An extended examination of the petition failed to produce the Commission passed the motion that: ä

petition had been rejected contain a summary of the Commission's findings with respect The petition for registration of the Nationalist Party of Canada be rejected, further that the letter from the Chairman advising the Nationalist Party of Canada that its to the validity of the petition".

petition forms were supplied to the Nationalist Party of Canada March 16th, 1979.

been provided to the Party officials and the Commission has not heard further about the proposed The United Party of Canada pursuant to the provisions of Section 10(5). No petition forms have The application of The United Party of Canada was considered at the Commission meeting held on September 24th, 1980 and although the application was not rejected, it was pointed out that if a valid petition was received from the Unity Canada Party, the Commission would not register registration. 2



#### **APPENDIX "B"**

#### LISTING OF

#### **REGISTERED CONSTITUENCY ASSOCIATIONS IN ONTARIO**

#### AND

#### **ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE**

AS AT DECEMBER 31st, 1981.

#### **LEGEND**

P.C. - Progressive Conservative Party of Ontario

Lib. - Ontario Liberal Party

N.D.P. - New Democratic Party of Ontario

Comm. - Communist Party of Canada (Ontario)

Lib'n. - Ontario Libertarian Party

N.O.H.P. - Northern Ontario Heritage Party

U.P. - Unparty Party (Ontario)



## LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1981

REGISTERED

				R	EGIST	ERED			
	ELECTORAL DISTRICT					ASSOCIATION		MEMBER	PARTY
NO.	NAME	PC		NDP	COMM	LIB'N NOHP	UP		
1.	ALGOMA	X	X	X				C.J. "BUD" WILDMAN	NDP
2.	ALGOMA-MANITOULIN	X	X	X				JOHN G. LANE	PC
3.	BRAMPTON	X	X	X	X			WILLIAM G. DAVIS	PC
4.	BRANTFORD	X	X	X				PHILIP GILLIES	PC
5.	BRANT-OXFORD-NORFOLK	X	X	X				ROBERT F. NIXON	LIB
6.	BROCK	X	X	X				ROBERT S.K. WELCH	PC
7.	BURLINGTON SOUTH	X	X	X				GEORGE A. KERR	PC
8.	CAMBRIDGE	X	X	X				WILLIAM BARLOW	PC
9.	CARLETON	X	X	Х				ROBERT C. MITCHELL	PC
10.	CARLETON EAST	X	X	Х				ROBERT MAC QUARRIE	PC
11.	CARLETON-GRENVILLE	X	Х	Х				NORMAN W. STERLING	PC
12.	CHATHAM-KENT	X	Х	X				ANDREW N. WATSON	PC
13.	COCHRANE NORTH	X	Х	X				RENÉ PICHÉ	PC
14.	COCHRANE SOUTH	X	X	X				ALAN W. POPE	PC
15.	CORNWALL	X	X	X				GEORGE SAMIS	NDP
16.	DUFFERIN-SIMCOE	X	X	X					
17.	DURHAM EAST	X	X					GEORGE R. MC CAGUE	PC
18.	DURHAM WEST			X				SAM L. CUREATZ	PC
19.	DURHAM-YORK	X	X	X		X		GEORGE ASHE	PC
20.		X	Х	X				ROSS STEVENSON	PC
	ELGIN	X	X	Х				RONALD K. MC NEIL	PC
21.	ERIE	X	X	X				RAYMOND L. HAGGERTY	LIB
22.	ESSEX NORTH	X	X	X				RICHARD F. RUSTON	LIB
23.	ESSEX SOUTH	X	X	X				REMO MANCINI	LIB
	FORT WILLIAM	X	X	X	X	X		MICHAEL P. HENNESSY	PC
25.	FRONTENAC-ADDINGTON	X	X	X		X		J. EARL MC EWEN	LIB
26.	GREY	X	X	X				ROBERT C. MC KESSOCK	LIB
27.	GREY-BRUCE	X	X	X				EDWARD C. SARGENT	LIB
28.	HALDIMAND-NORFOLK	X	X	X				GORDON I. MILLER	LIB
29.	HALTON-BURLINGTON	X	X	X				JULIAN A. REED	LIB
30.	HAMILTON CENTRE	X	Х	X	X			SHEILA COPPS	LIB
31.	HAMILTON EAST	X	X	X	X			ROBERT A. MACKENZIE	NDP
32.	HAMILTON MOUNTAIN	X	Х	X				BRIAN A. CHARLTON	NDP
33.	HAMILTON WEST	Х	X	Х				STUART L. SMITH	LIB
34.	HASTINGS-PETERBOROUGH	Х	Х	Х				JAMES POLLOCK	PC
35.	HURON-BRUCE	X	X	X				MURRAY ELSTON	LIB
36.	HURON-MIDDLESEX	X	X	X				JOHN K. RIDDELL	LIB
37.	KENORA	X	X	X				LEO BERNIER	PC
38.	KENT-ELGIN	X	X	X				JAMES F. MC GUIGAN	LIB
39.	KINGSTON AND THE ISLANDS	X	X	X				KEITH C. NORTON	PC
40.	KITCHENER	X	X	X					
41.	KITCHENER-WILMOT	X	X	X				JAMES R. BREITHAUPT	LIB
	LAKE NIPIGON	X	X					JOHN SWEENEY	LIB
43.	LAMBTON			X				JACK E. STOKES	NDP
	LANARK	X	X	X				LORNE C. HENDERSON	PC
45.		X	X	X				DOUGLAS J. WISEMAN	PC
	LEEDS	X	X	X				ROBERT RUNCIMAN	PC
46.	LINCOLN	X	X	X				PHILIP W. ANDREWES	PC
47.	LONDON CENTRE	X	X	X				DAVID R. PETERSON	LIB
48.	LONDON NORTH	X	X	X				RONALD VAN HORNE	LIB
49.	LONDON SOUTH	X	X	X			X	GORDON WALKER	PC
50.	MIDDLESEX	X	X	X				ROBERT EATON	PC
51.	MISSISSAUGA EAST	X	X	X				MILTON E.C. "BUD" GREGORY	PC
52.	MISSISSAUGA NORTH	X	X	X				TERRY D. JONES	PC
53.	MISSISSAUGA SOUTH	X	Х	X				R. DOUGLAS KENNEDY	PC
54.	MUSKOKA	Х	X	X				FRANK S. MILLER	PC
55.	NIAGARA FALLS	X	X	Х			Χ	VINCENT G. KERRIO	LIB

## LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1981

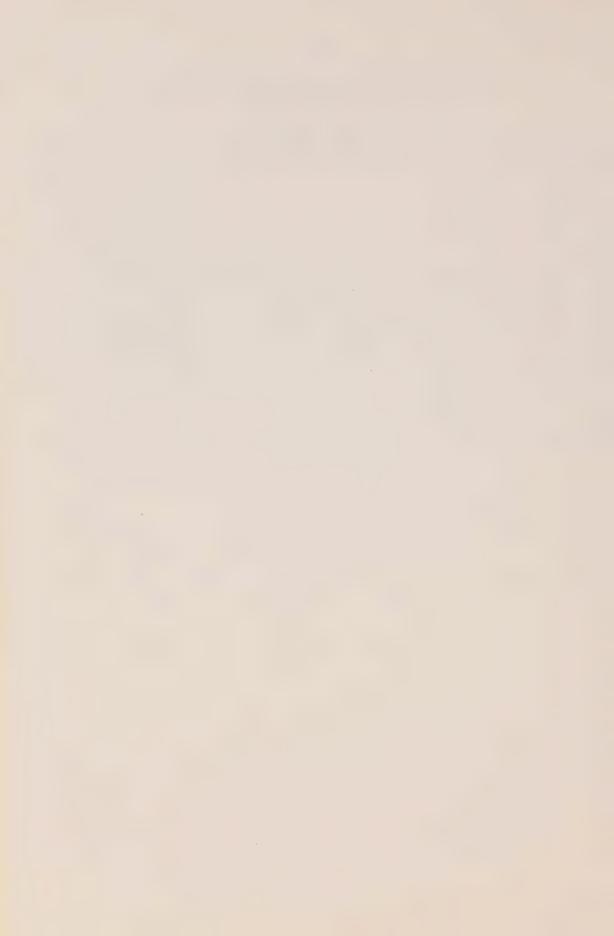
REGISTERED

	ELECTORAL DISTRICT		CONS'		ENCY	ASSOCIATION	IS	MEMBER	PARTY
NO.	NAME					LIB'N NOHP			
	NICKEL BELT	X	X	X				FLOYD LAUGHREN	NDP
	NIPISSING	Х	X	X				MICHAEL D. HARRIS	PC
	NORTHUMBERLAND	X	X	X				HOWARD N. SHEPPARD	PC
59.		X	Х	X				JAMES W. SNOW	PC
60.		X	Х	X	X			MICHAEL BREAUGH	NDP
	OTTAWA CENTRE	X	X	Х				MICHAEL CASSIDY	NDP
	OTTAWA EAST	X	Х	X				ALBERT J. ROY	LIB
	OTTAWA SOUTH	X	X	X			Χ	CLAUDE BENNETT	PC
	OTTAWA WEST	X	X	X				REUBEN BAETZ	PC
	OXFORD	X	X	X		X		RICHARD TRELEAVEN	PC
	PARRY SOUND	X	X	X				ERNEST EVES	PC
		X	X	X				HUGH A. EDIGHOFFER	LIB
	PERTH	X	X	X		Х		JOHN M. TURNER	PC
	PETERBOROUGH	X		X	Х	X		JAMES FOULDS	NDP
	PORT ARTHUR	X	X	X	21	**		DONALD BOUDRIA	LIB
	PRESCOTT AND RUSSELL		X	X				JAMES TAYLOR	PC
	PRINCE EDWARD-LENNOX		X	X				HUGH O'NEIL	LIB
	QUINTE	X		X				PATRICK REID	LIB
	RAINY RIVER	X	X					SEAN CONWAY	LIB
	RENFREW NORTH	X	X	X				PAUL YAKABUSKI	PC
	RENFREW SOUTH	X	X	X	37			JAMES BRADLEY	LIB
	ST. CATHARINES	X	X	X	X			ANDREW BRANDT	PC
	SARNIA	X		X				RUSSELL H. RAMSAY	PC
	SAULT STE. MARIE	X		X				GEORGE TAYLOR	PC
	SIMCOE CENTRE	X		X				ALLAN MC LEAN	PC
80.	SIMCOE EAST	X	X	X				ALLAN MC LIEAN	
81.	STORMONT, DUNDAS &							OSIE VILLENEUVE	PC
	GLENGARRY	X	X	Х				JAMES GORDON	PC
82.	SUDBURY	X	X	X	X			ELIE W. MARTEL	NDP
83.	SUDBURY EAST	X							PC
84.	TIMISKAMING	X	X	X				EDWARD M. HAVROT	LIB
85.	VICTORIA-HALIBURTON	X	X	X				JOHN EAKINS	
86.	WATERLOO NORTH	X	X	X				HERBERT EPP	LIB
87.	WELLAND-THOROLD	X	X	X	X			MELVIN L. SWART	NDP
88.	WELLINGTON-DUFFERIN-PEEL	X	X	X				JACK M. JOHNSON	PC
	WELLINGTON SOUTH	X	X	X	X			HARRY WORTON	LIB
	WENTWORTH	X	X	X				GORDON DEAN	PC
91.		X	Х	X				ERIC CUNNINGHAM	LIB
	WINDSOR-RIVERSIDE	Х	X	X				DAVID S. COOKE	NDP
	WINDSOR-SANDWICH	Х	Х	X	X			WILLIAM WRYE	LIB
	WINDSOR-WALKERVILLE	X		X	X			BERNARD NEWMAN	LIB
	YORK CENTRE	X						DONALD COUSENS	PC
	YORK NORTH	Х						WILLIAM HODGSON	PC
90.		23							
	METRO TORONTO								
97.	ARMOURDALE	Х	Х	Х				BRUCE MC CAFFREY	PC
98.		X	X					MARION BRYDEN	NDP
99.		X	X					ROSS MC CLELLAN	NDP
		X	X					DENNIS TIMBRELL	PC
100.		X	X					TONY LUPUSELLA	NDP
101.		X	X					ODOARDO DI SANTO	NDP
102.		X	Х				Х	R. ROY MC MURTRY	PC
103.		X	X					EDWARD PHILIP	NDP
104.		X	X			х		YURI R. SHYMKO	PC
105.			Х			25		MORLEY KELLS	PC
106.	HUMBER	Х	Х	. X					

### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1981

REGISTERED

	ELECTORAL DISTRICT		CONS	ritu	ENCY A	ASSOCIA	NOITA	S	MEMBER	PARTY
NO.	NAME	PC	LIB	NDP	COMM	LIB'N	NOHP	UP		
107.	LAKESHORE	X	X	X	X				AL KOLYN	PC
108.	OAKWOOD	X	X	X	X				TONY GRANDE	NDP
109.	ORIOLE	X	X	X					JOHN WILLIAMS	PC
110.	PARKDALE	X	X	X	X				TONY RUPRECHT	LIB
111.	RIVERDALE	X	X	X	X				JAMES A. RENWICK	NDP
112.	ST.ANDREW-ST.PATRICK	X	X	X	X				LARRY GROSSMAN	PC
113.	ST. DAVID	X	X	X					MARGARET SCRIVENER	PC
114.	ST. GEORGE	X	X	X	X	X			SUSAN FISH	PC
115.	SCARBOROUGH CENTRE	X	X	X	X	X			FRANK DREA	PC
116.	SCARBOROUGH EAST	X	X	X		X			MARGARET BIRCH	PC
117.	SCARBOROUGH-ELLESMERE	X	X	X					ALAN ROBINSON	PC
118.	SCARBOROUGH NORTH	X	X	X					THOMAS L. WELLS	PC
119.	SCARBOROUGH WEST	X	X	X					RICHARD JOHNSTON	NDP
120.	WILSON HEIGHTS	X	X	X					DAVID ROTENBERG	PC
121.	YORK EAST	X	X	X	X			X	ROBERT G. ELGIE	PC
122.	YORK MILLS	X	X	X					BETTE STEPHENSON	PC
123.	YORK SOUTH	X	X	X	X				DONALD C. MAC DONALD	NDP
124.	YORK WEST	X	X	X					NICHOLAS G. LELUK	PC
125.	YORKVIEW	X	X	X	X				MICHAEL SPENSIERI	LIB
TOTAL	NUMBER OF REGISTERED									
CONST	ITUENCY ASSOCIATIONS		125		24	10	-	5	= 414	



#### APPENDIX "C"

#### FINANCIAL DATA

#### EXTRACTED FROM REGISTERED POLITICAL PARTY

1980 ANNUAL FINANCIAL STATEMENTS

FILED

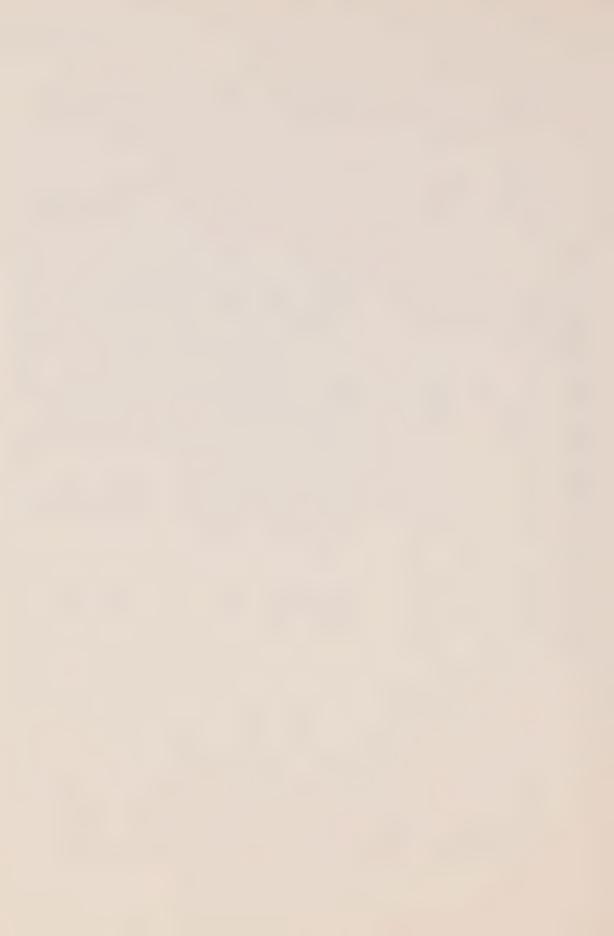
WITH THE COMMISSION



FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY 1980 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION

		TREET ONIT T	O CONTRACTOR	MIN THE COLUMN	10707		MODIFIEDIN
,	STATEMENT OF RECEIPTS AND EXPENSES	PROGRESSIVE CONSERVATIVE PARTY	ONTARIO LIBERAL PARTY S	NEW DEMOCRATIC PARTY	COMMUNIST PARTY (ONTARIO)	ONTARIO LIBERTARIAN PARTY	ONTARIO HERITAGE PARTY
	Receipts Net Contributions	2,032,355	410,696	680,491	20,594	21,555	1,228
	Transfers from Constituency Associations and Others Other Receipts	9,000	134,767	595,921	1,585	459	73
	Total	2,164,644	601,532	1,544,634	22,179	29,287	1,301
	Expenses Expenses exclusive of transfers paid out to						
	Constituency Associations Transfers paid out	2,461,826	653,114	1,074,013	18,916	34,137	1,096
	Total	2,464,966	666,857	1,629,243	18,916	34,387	1,096
	Excess of Receipts over Expenses	(300,322)	(65,325)	(84,609)	3,263	(5,100)	205
	Add Surplus (Deficit) from prior reporting period (Net after adjustments)	(647,793)	(591,173)	17,913	811	9,094	(45)
	Surplus (Deficit) at December 31st, 1980	(948,115)	(656,498)	(969,99)	4,074	3,994	160
m	STATEMENT OF ASSETS AND LIABILITIES AT DECEMBER 31, 1980						
	Current Assets Fixed Assets	50,024	64,846	202,182	4,074	4,042	285
	Other	52,056	329 65,176	202,183	4,074	1,651	285
	LIABILITIES Current Liabilities	1,050,196	721,674	268,879	ı	1,700	125
	Surplus (Deficit)	(948,115)	(656,498) 65,176	(66,696)	4,074	3,994	160

Note: The Unparty Party (Ontario) was registered as a political party with the Commission on November 26th, 1980 and under Section 42(2) was not required to file an audited statement for the year ending December 31st, 1980.



#### APPENDIX "D"

#### SUMMARY OF FINANCIAL DATA

#### REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION

1980 ANNUAL FINANCIAL STATEMENTS

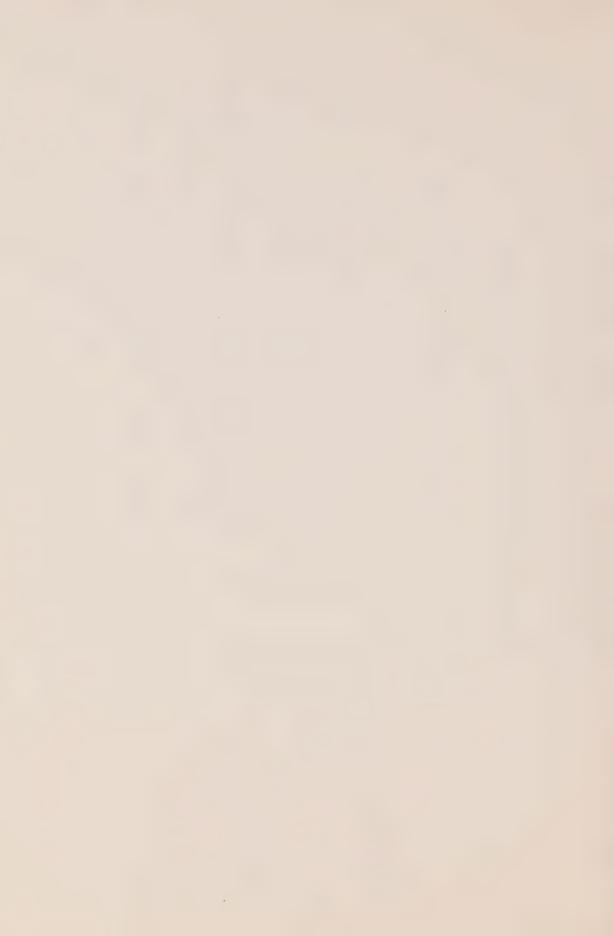
FILED

WITH THE COMMISSION



SUMMARY OF FINANCIAL DATA REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION 1980 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION

Total	422	↔	2,525,859	2,175,039	350,820	2,628,823	370,107	2,258,716
Unparty Party	Nil	¢s-	1	1	1	ı	8	1
Northern Ontario Heritage Party	Nil	ℴ	ŧ	ı	8	ı	ı	1
Ontario Libertarian Party	11	¢,	4,368	942	3,426	3,462	1	3,462
Communist Party	36	⟨s-	6,984	7,269	(285)	3,385	9	3,379
New Democratic Party	125	₩	895,717	917,692	(21,975)	403,497	206,061	197,436
Ontario Liberal Party	125	₹∕≻	469,109	412,767	56,342	470,059	49,566	420,493
Progressive Conservative Party	125	↔	1,149,681	836,369	313,312	1,748,420	114,474	1,633,946
	Number of Registered Constituency Associations at December 31st, 1980		Total Receipts	Total Expenses	Excess of Receipts over Expenses	Total Assets	Total Liabilities	Surplus (Deficit) at December 31st, 1980



#### **APPENDIX "E"**

#### STATISTICAL REPORT

#### ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS

**RECEIVED IN EXCESS OF \$100** 

BY EACH

**REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS** 

FOR THE ANNUAL REPORTING PERIOD

**IN THE CALENDAR YEAR 1980** 



NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100

BY EACH REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS FOR THE ANNUAL

REPORTING PERIOD IN THE CALENDAR YEAR 1980 COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES STATISTICAL REPORT ON

							- 3	7 -							Appendi
	ALS	AMOUNT	1,082,949	295,260	1,378,209		12,288	12,211	24,499		865,743	289,866	1,155,609	2,558,317	422
	TOTALS	NO.	1,653	972	2,625		22	35	57		3,796	1,331	5,127	7,809	
	ERN IO 'AGE	AMOUNT	. 1	1	1		1	1	2		1,228	ı	1,228	1,228	ı
	NORTHERN ONTARIO HERITAGE	NO.	ı	1	t		1	1	ı		2	1	2	2	
	LIBERTARIAN	AMOUNT	625	ı	625		t	1	1		13,046	956	14,002	14,627	11
1980	LIBER	NO.	2	1	2		ı	1	ı		54	2	59	61	
FERIOD IN THE CALENDAR IEAR 1980	COMMUNIST	AMOUNT		1	1		ı	1	1		19,390	4,181	23,571	23,571	36
	COMM	NO.	1	1	t		1	1	1		56	21	77	77	
	NEW DEMOCRATS	AMOUNT	· 1	1,700	1,700		12,038	12,211	24,249		243,548	96,837	340,385	366,334	125
KEFORITING FI	NEW I	NO.	ī	4	4		21	35	56		1,287	414	1,701	1,761	
REFO	RAL	AMOUNT	271,884	56,476	328,360		ı	1	1		80,717	60,055	140,772	469,132	125
	LIBE	NO. AM	335	129	464		ı	1	1		250	260	510	974	
	PROGRESSIVE CONSERVATIVE	AMOUNT	810,440	237,084	2,155 1,047,524		250	1	250		507,814	127,837	635,651	4,934 1,683,425	125
	PROGR	NO.	1,316	839	2,155 1		П	8	1		2,147	631	2,778	4,934 1	
	CONTRIBUTIONS BY	CORPORATIONS	Political Party	Constituency Associations	Total	CONTRIBUTIONS BY UNIONS	Political Party	Constituency Associations	Total	CONTRIBUTIONS BY PERSONS	Political Party	Constituency Associations	Total	Grand Total	Number of Registered Constituency Associations at Dec. 31st, 1980



#### APPENDIX "F"

#### FINANCIAL DATA EXTRACTED

FROM

#### REGISTERED POLITICAL PARTY CAMPAIGN RETURNS

FILED WITH THE COMMISSION

FOR THE 1981 GENERAL ELECTION





#### APPENDIX "G"

#### FINANCIAL DATA EXTRACTED

FROM

REGISTERED POLITICAL PARTY CAMPAIGN RETURNS

FILED WITH THE COMMISSION

FOR THE NOVEMBER 20th, 1980 BY-ELECTION

IN THE ELECTORAL DISTRICT OF CARLETON



FINANCIAL DATA EXTRACTED FROM REGISTERED
POLITICAL PARTY CAMPAIGN RETURNS FILED WITH THE COMMISSION
FOR THE NOVEMBER 20, 1980 BY-ELECTION IN THE ELECTORAL
DISTRICT OF CARLETON

STATEMENT OF	PROGRESSIVE CONSERVATIVE	ONTARIO LIBERAL
RECEIPTS AND EXPENSES	PARTY	PARTY
Receipts	\$	\$
Net Contributions Transfers from Constituency	650	17,920
Associations and Others Other Receipts	-	
Total		17,920
Expenses		
Expenses exclusive of transfers paid out to candidates and		
constituency associations Transfers paid out	52,177	6,918 21,070
Total	52,177	27,988
SURPLUS (DEFICIT) FOR THE CAMPAIGN PERIOD	(52,177)	(10,068)
THE CHARLES THE CO	(32/1//	(10,000)

#### NOTE:

Section 43(2) of the Act provides that the requirement for a political party to file a statement of receipts and expenses in relation to a by-election does not apply if the party received no contributions or made expenditures in relation to such by-election.

The Commission received declarations that no contributions were received or expenditures made from:

The New Democratic Party of Ontario, the Communist Party of Canada (Ontario), the Libertarian Party, the Northern Ontario Heritage Party and the Unparty Party (Ontario) in relation to the Carleton By-Election.



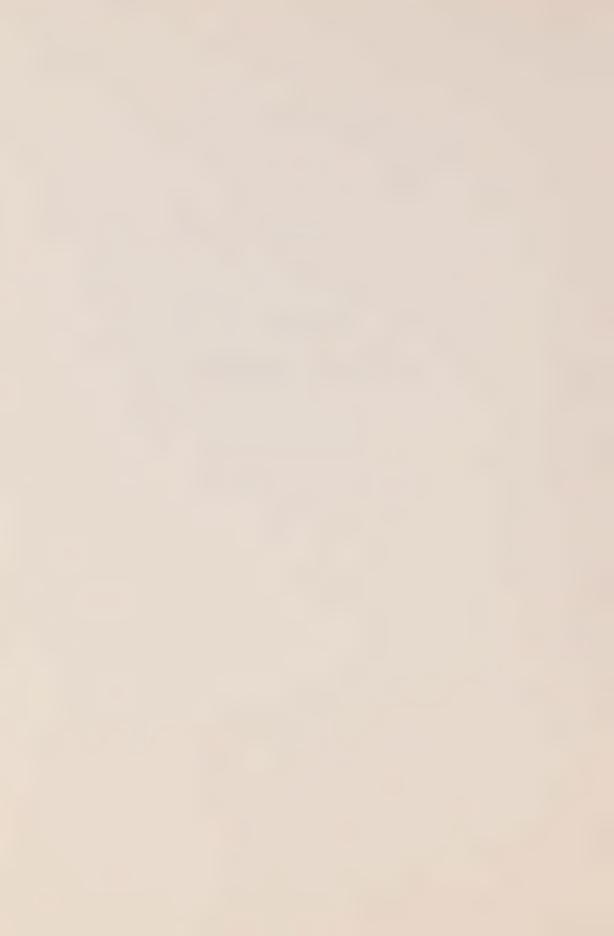
APPENDIX "H"

SUMMARY OF

CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

FOR THE

**CARLETON BY-ELECTION** 



COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY FOR THE CARLETON BY-ELECTION

BALLOT COUNT REQUIRED TO	QUALIFY FOR SUBSIDY 15%	3,675				
VOTES CAST OR	POPULAR	24,502				
	BALLOT	11,891	8,389	4,127	95	
REVISED LIST OF	ELIGIBLE	58,535				
IDY	PAID TO AUDITOR	200	200	200	250	
*PAID TO	& C.F.O. AUD	8,694	8,694	8,694	ı	
	CAMPAIGN	63,703	40,561	19,468	1,083	
CAMPAIGN	SUBSIDY	45,868	36,223	19,231	1,083	
	CANDIDATE	Bob Mitchell	Al Loney	Judy Wasylycia-Leis	John Turmel	
	PARTY	P.C.	Lib.	N.D.P.	н.	
	FORAL	eton				

DISTRI

Polling Day November 20th, 1980

registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid Any surplus, determined by taking into account in the financial statement of an official candidate for a over to one or more registered parties or registered constituency associations. \*Section 45(5)



APPENDIX "I"

**HISTORICAL REVIEW** 

OF

PROVINCIAL ELECTION ACTIVITY

SINCE

THE ELECTION FINANCES REFORM ACT

CAME INTO EFFECT



SINCE THE ELECTION FINANCES REFORM ACT CAME INTO EFFECT
PROVINCIAL GENERAL AND BY-ELECTIONS
IN THE PERIOD FEBRUARY 13th, 1975 TO DECEMBER 31, 1981

Vear	Date Writ For Election Issued	Writion	Polling	ng	Camp Sect From	Campaign Period Section 1(1)(c) rom To	riod (c)		Comm Activi From	Commercial Advertising Activity Period Section 38(1)	dvertis d Secti To	ing on 38(1)	Filing Du For Finan Statement Section 4	Filing Due Date For Financial Statement Section 43(1)
1975 General Provincial Election	Aug.	Aug. 11/75	Sept.	Sept. 18/75	Aug.	Aug. 11/75	Jan.	Jan. 18/76	Aug.	Aug. 27/75	Sept.	Sept. 16/75	Mar.	Mar. 18/76
1977 General Provincial Election	Apr. 29/77	29/77	June	77/6	Apr.	Apr. 29/77	Oct. 9/77	71/6	May 18/77	18/77	June	77/7	Dec.	2/77
1978 By-elections: -	} ? ?	07/11	+	0/10	t 0	11/78	[2 0 7	Feb 19/79	gent 27/78	87/10	ŧ	17/78	700	19/79
Sault Ste. Marie	oct. 30/78	30/78	Dec.	14/78	Oct.	oct. 30/78	Apr.	Apr. 14/79	Nov. 22/78	22/78	Dec.	12/78	June	June 14/79
1979 By-elections: -		ļ								(1)	į	i i		r Č
Scarborough West Wentworth	Feb.	Feb. 19/79 Feb. 19/79	Apr. Apr.	5/79	reb.	Feb. 19/79 Feb. 19/79	Aug.	5/79	Mar. 14/79	14/79	Apr. Apr.	3/79	oct.	oct. 5/79
1980 By-election: -														
Carleton	Oct.	08/9	Nov.	20/80	Oct.	Oct. 6/80	Mar. 20/81	20/81	Oct. 29/80	08/67	Nov.	18/80	May 20/81	20/81
1981 General Provincial Election	нер.	2/81	Mar.	Mar. 19/81	Feb.	Feb. 2/81	July	July 19/81	Feb. 25/81	25/81	Mar.	Mar. 17/81	Sept. 19/81	19/81

advertising is extended by one further day for newspapers which are published in Ontario not more frequently than once a week and whose day of regular Pursuant to Section 38 (2a), the expiry date for cessation of commercial publication falls on the day before polling day. Note:



APPENDIX "J"

SUMMARY OF

CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

1981 ONTARIO ELECTION

## SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

			1981	ONTARIO	ELECTION					
			Campaign Receipts Before	Campaign	*Paid to Candidate Pa	idy Paid to	Revised List of Eligible	Ballot	Votes Cast or Popular	
Riding	Party	Candidate	Subsidy	Expenses	& C.F.O.	Auditor	Voters	Count	Vote	Subsidy 15%
Algoma	N.D.P.	Charles J. "Bud" Wildman	21,438	19,145	5,614	500	19,466	7,096	13,433	2,014
	L.C.	Vyrn R. Peterson Dan Koob	34,582 6,540	39,903	5,614 Nil	500		4,770		
Algoma-	P.C.	John G. Lane	29,063	27,761	3,997	200	24,986	7,160	12,482	1,872
Manitoulin	L. N.D.P.	Ernest E. Massicotte Peter Boychuk	6,008	13,587	3,997	425		2,336		
Brampton	P.C.	William G. Davis Robert V. Callaban	55,227	22,050	11,870	500	81,215	24,973	40,788	6,118
	N.D.P.	David M. Moulton	3,549	9,046	Nil	450		6,034		
	ċ	James R. Bridgewood	2,062	1,876	Nil	200		390		
Brantford	P.C.	Philip Gillies	29,281	41,837	7,204	200	47,887	12,847	28,331	4,249
	N.D.P.	"Mac" Makarchuk	14,127	16,739	7,204	200		9,588		
	Ľ.	Herb. E. German	976'9	16,180	7,204	200		2,896		
Brant-Oxford-	Ľ.	Robert F. Nixon	11,605	11,342	6,065	200	39,750	13,067	22,000	3,300
Norfolk	P.C.	Ian A. Birnie	1,437	10,754	6,065	200		6,034		
	N.D.P.	William E. Jefferies	5,530	4,506	Nil	475		2,899		
Brock	P.C.	Robert Welch	40,555	37,545	5,540	200	36,001	10,547	21,633	3,244
	Ľ.	William Andres	18,590	18,572	5,540	200		6,882		
	N.D.P.	Heather Lee Kilty	2,067	9,441	5,540	460		4,204		
Burlington	P.C.	George A. Kerr	28,728	29,495	8,847	200	59,626	19,037	32,932	4,939
South	г.	Pearl H. Cameron	3,542	9,385	8,847	200		8,953		
	N.D.P.	Michael C. Wright	9,851	8,851	8,847	475		4,942		
Cambridge	P.C.	Bill Barlow	34,775	34,525	7,477	200	49,836	12,597	29,421	4,413
	N.D.P.	Montgomery B. Davidson	11,467	13,013	7,477	475		11,748		
	Ļ.	John Giles	7,355	19,136	7,477	200		4,527		
	H	George M. Barrett	Nil	Nil	Nil	Nil		549		

Carleton	E.C. N.D.P.	Robert Mitchell Hans W. Daigeler Judy Wasylycia-Leis Andrew D. Dynowski	21,042 8,733 15,021 Nil	33,730 15,376 11,571 Nil	9,030 9,030 9,030 Nil	500 500 475 Nil	60,929	17,846 8,621 5,446	32,296	4,844
Carleton East	P.C. L. N.D.P.	Robert W. MacQuarrie Bernard Grandmaitre Evelyn A. Gigantes	31,060 16,571 17,786	50,551 23,833 22,323	10,281 10,281 10,281	500 500 500	69,867	15,714 14,028 11,579	41,321	6,198
Carleton- Grenville	P.C. L. N.D.P.	Norman W. Sterling Paul T. Raina Alan White	23,083 8,800 2,530	22,475 15,434 1,758	6,195 6,195 Nil	500 500 425	40,683	15,202 5,764 2,391	23,357	3,503
Chatham-Kent	P.C. N.D.P.	Andrew N. Watson Ronald A. Franko Darcy Want	31,633 10,370 8,032	32,247 10,675 14,571	6,299 6,299 6,299	200 475 500	41,424	9,471 6,508 6,466	22,445	3,366
Cochrane North	P.C. L. N.D.P. Ltn.	René Piché Jean-Paul Bourgeault Emile Touchette Richard R. Coatsworth	30,071 14,275 8,241 871	36,984 28,851 14,018 871	6,671 6,671 6,671 Nil	500 500 200	26,224	5,910 5,722 4,426 274	16,332	2,449
Cochrane South	P.C. L. N.D.P.	Alan Pope John Sullivan Clifford G. Simpson	44,681 15,889 3,149	40,912 18,255 10,786	5,580 5,580 Nil	500 500 450	36,288	12,540 6,975 2,777	22,292	3,343
Cornwall	N.D.P. P.C.	George Samis Jim Kirkey Brian J. Lynch	7,932 25,148 15,042	9,242 41,552 15,642	5,497 5,497 5,497	500	35,698	9,484 7,817 5,333	22,634	3,395
Dufferin- Simcoe	P.C. L. N.D.P.	George R. McCague Larry G. MacKenzie Edward Robinson	40,148 6,675 4,214	36,183 14,208 4,214	7,684 7,684 Nil	500 500 425	51,318	18,101 6,702 4,007	28,810	4,321
Durham East	N.D.P.	Sam L. Cureatz Bruce McArthur James Potticary Jeff Hubbell	49,941 24,658 21,599 Nil	39,285 23,958 24,177 Nil	7,721 7,721 7,721 Nil	500 500 500 Nil	51,580	14,900 8,648 7,226 253	31,027	4,654
Durham West	P.C. L. N.D.P. Ltn.	George Ashe Norman Wei Hugh Peacock William E. Leslie	41,620 17,503 15,019 2,200	41,432 16,854 18,145 1,523	8,687 8,687 8,687 Nil	500	58,482	17,029 7,446 6,578 1,215	32,268	4,840

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered Party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

8,793 1,629 284

500

5,718 Nil Nil

22,180 3,230 401

23,419 3,230 401

John F. Young Joan Stone Eric Biggins

P.C. N.D.P. Ltn.

# COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY	Campaign *Paid to List of Cast or Required Before Campaign Candidate Paid to Eligible Ballot Popular Qualify	lidate Subsidy Expenses & C.F.O. Auditor Voters Count Vote Subsidy 15%	Leth Ross Stevenson 55,175 35,786 6,683 500 44,170 14,404 25,048 3,757 7. Adamson 14,737 20,351 6,683 500 6,330 6,330 7,140 6,683 450 4,314	ild K. McNeil 21,371 21,132 6,163 500 40,456 13,119 23,675 3,551 i.ee V. Dillon 5,489 14,190 6,163 475 7,306 7,306 campbell 8,390 Nil 475 3,250	nond L. Haggerty 13,189 13,167 5,056 500 32,549 8,796 17,653 2,647 eron McKnight 16,686 21,658 5,056 500 5,271 5,271 3,610 12,393 5,056 500 3,586	lard Ruston 5,299 10,346 5,638 450 36,704 9,187 19,910 2,986 sel Lefebvre 5,391 10,380 5,638 475 5,911 20,405 24,568 5,638 500 4,812	Mancini 16,935 18,864 5,951 500 38,941 10,454 19,811 2,971 10 W. Patterson 5,036 8,134 5,951 500 5,008 4,349	cey Hennessy 40,616 39,607 6,155 500 40,393 13,038 24,004 3,600 17,301 15,196 6,155 500 7,585 3,381 3,960 12,559 Nil 500 3,381	carl McEwen         22,949         22,900         5,837         500         38,124         10,558         23,881         3,582           ay B. Gorham         33,370         36,643         5,837         500         10,218           ss Vincent Maloney         6,670         8,130         Nil         425         2,374           s Baker         520         519         Nil         250         409           ty Hayes         770         686         Nil         250         322	
CAN	Campai Receip Before	Candidate	B) H	Ronald K. McNeil 21,371 Maurice V. Dillon 5,489 J. Gordon Campbell 8,390	Raymond L. Haggerty 13,189 Cameron McKnight 16,686 Barrie MacLeod 3,610	Richard Ruston 5,299 Marcel Lefebvre 5,391 Ronald K. Arkell 20,405	Remo Mancini 16,935 Wayne W. Patterson 5,036 Blake Sanford 14,562	Mickey Hennessy 40,616 Paul N. Lannon 17,301 Mike Burns 3,960	33,	
		Riding Party C	Durham-York P.C. F. L. C. N.D.P. N	Elgin P.C. I	Erie L. P.C. OND.P. E	Essex North L. N.D.P. N	Essex South L. P.C. V	Fort William P.C. N.D.P. I. L. N.D.P. I	Frontenac- L. Addington N.D.P. I.	

Grey-Bruce	E.C. N.D.P.	Edward C. Sargent Robert E. Rutherford Frank V. Butler	15,923 23,640 5,020	19,711 23,299 4,931	5,571 5,571 Nil	500 500 450	36,226	14,006 7,767 1,455	23,228	3,484
Haldimand- Norfolk	L. P.C. N.D.P.	Gordon I. Miller Clarence Abbott Lois E. Berry	18,825 19,885 9,766	24,346 28,549 9,494	6,912 6,912 Nil	500 500 475	45,802	16,254 8,775 3,744	28,773	4,315
Halton- Burlington	L. P.C. N.D.P.	Julian A.A. Reed Fran Baines Chris Cutler	14,842 24,589 5,410	19,094 32,537 4,883	7,947 7,947 Nil	250 500 425	53,198	13,395 12,877 3,500	29,772	4,465
Hamilton Centre	N.D.P.	Sheila Copps Michael N. Davison Brenda Riis	22,863 14,581 9,633	31,789 16,188 18,873	5,769	500 500 500	37,637	9,734 6,930 4,039	20,703	3,105
Hamilton East	N.D.P. L.	Robert W. Mackenzie Michael Riley Gabe Macaluso	14,174 11,776 4,875	16,636 23,806 12,112	7,5427,5427,542	500 500 500	50,302	12,773 8,365 6,351	27,489	4,123
Hamilton Mountain	N.D.P.	Brian A. Charlton Duncan Beattie Vince Agro	19,383 36,770 22,341	19,376 36,577 29,023	6,963 6,963 6,963	500 500 500	46,169	11,008 10,811 8,956	30,775	4,616
Hamilton West	L.C. N.D.P.	Stuart Smith Alec Murray Joy Warner Elizabeth Rowley	18,070 20,121 9,830 474	25,628 29,733 12,630	6,658 6,658 6,658 Nil	250 500 480 125	43,987	12,106 9,788 4,255 260	26,409	3,961
Hastings- Peterborough	P.C. L. N.D.P.	Jim Pollock David Hobson Elmer A. Buchanan	36,488 14,725 4,092	40,523 19,969 4,804	5,411 5,411 Nil	500 475 460	35,082	11,528 8,741 2,968	23,237	3,485
Huron-Bruce	L. P.C. N.D.P.	Murray Elston Gary A. Harron Tony McQuail	18,461 19,515 5,400	17,860 23,156 4,420	5,719 5,719 Nil	500 500 450	37,278	12,164	26,083	3,912
Huron- Middlesex	L. P.C. N.D.P.	Jack Riddell James W. Britnell Gwendolyn Pemberton	14,814 21,742 1,345	18,822 21,644 394	4,829 4,829 Nil	500	30,927	10,707 8,618 1,170	20,495	3,074
Kenora	P.C. N.D.P. L.	Leo Bernier Colin Wasacase Jeffrey F. Holmes	33,387 11,120 6,837	32,412 13,853 6,796	7,155 7,155 Nil	500 500 250	29,680	10,418 4,170 2,536	17,124	2,568
*Section 45(5) A party the money	Any surplus	*Section 45(5) Any surplus, determined by taking party the moneys paid to the candidate's chief f	into account Financial offi	into account in the financial statement of financial officer under this section, shall	ancial stat	statement of sction, shall k	an official c be paid over			registered registered

party the moneys paid to the candidate's onler in parties or registered constituency associations.

# COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

1981 ONTARIO ELECTION

			Campaign Receipts	Campaign	*Paid to	idy Paid to	Revised List of Eligible	Ballot	Votes Cast or Popular	Ballot Count Required to Qualify for	
Riding	Party	Candidate	Subsidy	Expenses	& C.F.O.	Auditor	Voters	Count	Vote	Subsidy 15%	
Kent-Elgin	L. N.D.P.	James F. McGuigan Wes Thompson Edward C. Cutler	20,715 39,850 990	19,715 42,534 831	5,188 5,188 Nil	500 400 350	33,487	10,115 9,778 1,591	21,484	3,222	
Kingston and The Islands	K.C. N.D.	Keith C. Norton Carl Ross Ronald C. Murray	29,418 16,493 5,747	32,790 23,840 8,451	6,523 6,523 6,523	500 500 470	43,027	12,488 8,465 3,897	24,850	3,727	
Kitchener	L. P.C. N.D.P.	James R. Breithaupt Morley A. Rosenberg Ian A. MacFarlane	24,674 37,124 5,870	25,523 30,254 12,046	7,336	500 500 475	48,835	12,592 7,982 4,126	24,700	3,705	
Kitchener- Wilmot	L. N.D.P.	John Sweeney Alan D. Barron Helmut Mitic	33,752 10,200 5,822	31,373 20,120 11,324	7,235	500 500 475	48,108	11,515 8,513 3,686	23,714	3,557	0.0
Lake Nipigon	N.D.P.	John E. Stokes John Paziuk John A. Lentowicz	3,783 7,731 2,750	6,846 7,567 6,427	5,786 5,786 5,786	480 500 500	20,540	7,846 1,828 1,714	11,388	1,708	
Lambton	P.C. N.D.P.	Lorne C. Henderson Leigh Crozier Ralph N. Wensley	33,104 13,860 500	32,677 16,554 211	5,000 5,000 Nil	500 500 150	32,149	13,467 6,435 1,276	21,178	3,176	
Lanark	N.D.P.	Douglas J. Wiseman Ray Matthey C. Clifford Bennett	24,759 3,265 7,625	16,856 4,561 7,648	4,787 4,561 4,787	500 500 460	30,622	10,502 3,864 2,659	17,025	2,553	
Leeds	N.C.	Robert W. Runciman John Fournell C. Robert Smith	31,390 7,240 3,155	31,103 12,436 3,143	5,625 5,625 Nil	500 300 400	36,614	13,725 4,643 2,940	21,308	3,196	
Lincoln	P.C. N.D.P.	Philip W. Andrewes E. Ross Hall Paavo A. Vuorinen	24,915 22,985 3,367	26,195 23,625 3,367	5,160 5,160 Nil	500 500 425	33,288	10,044 9,650 2,009	21,703	3,255	

London Centre	L. N.D.P.	David R. Peterson W. Russell Monteith Diane E. Risler	34,378 48,227 7,755	34,211 46,044 7,451	7,260 7,260 Nil	500 500 475	48,291	12,315 8,329 3,189	23,833	3,574
London North	L. N.C. N.D.P.	Ronald Van Horne Ted Browne Sam Saumur	26,958 44,692 14,677	36,816 47,491 13,252	8,583 8,583 Nil	500	57,739	15,444 11,825 3,864	31,133	4,669
London South	P.C. L. N.D.P.	Gordon W. Walker Frank P. Green Dale W. Green	78,260 30,757 6,735	77,881 39,431 10,009	10,242 10,242 Nil	500 500 475	69,586	19,714 11,116 5,187	36,017	5,402
Middlesex	P.C. L. N.D.P.	Robert Eaton Robert A. Coulthard Larry R. Green	44,241 19,859 4,741	40,975 24,454 4,597	5,210 5,210 Nil	500 500 425	33,649	11,672 8,264 2,155	22,091	3,313
Mississauga East	P.C. L. N.D.P.	Milton E.C. "Bud" Gregory Murray J. Schelter Douglas G. Bennett	46,493 6,758 14,018	44,238 13,986 10,500	8,449	500	56,781	15,759	28,304	4,245
Mississauga North	P.C. L. N.D.P.	Terry D. Jones John Brooks Sylvia Weylie	47,300 8,575 25,097	46,612 19,141 17,089	10,788 10,788 10,788	500 500 500	73,486	20,331 9,130 6,667	36,128	5,419
Mississauga South	P.C. L. N.D.P.	R. Douglas Kennedy Basil Gerol H. Neil Davis	51,298 54,504 5,687	44,409 36,565 8,728	6,961 6,961 6,961	500 500 450	46,153	14,165 7,172 4,126	25,463	3,819
Muskoka	P.C. L. N.D.P.	Frank S. Miller Ken McClellan James M. Maguire	32,033 8,510 6,733	24,634 9,032 14,398	4,071 4,071 4,071	500 390 500	25,513	9,029 4,148 3,214	16,391	2,458
Niagara Falls	L. P.C. N.D.P.	Vincent G. Kerrio R. Ted Salci Richard J. Harrington	21,352 32,322 10,852	20,040 32,302 10,490	7,130 7,130 7,130	Nil 500 450	47,362	12,495 9,295 4,665	26,455	3,968
Nickel Belt	N.D.P.	Floyd Laughren Elmer Sopha Andre Lalande	23,251 10,821 4,345	21,356 15,980 7,895	6,406 6,406 Nil	500 500 500	24,418	8,451 5,041 1,915	15,407	2,311
Nipissing	P.C. L. N.D.P.	Mike Harris Michael Bolan Art Peltomaa	52,461 24,895 2,055	49,679 25,166 1,920	6,746 6,746 Nil	500 500 400	44,617	15,795 10,924 1,774	28,493	4,274
*Section 45(5) A	ny surplus	*Section 45(5) Any surplus, determined by taking into account in the financial statement of	into accoun	it in the fi	nancial sta		an official	1 candidate for	ಹ	registered

party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

# COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES SUBMINARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY

			1981	ONTARIO ELECTION						
			Campaign Receipts		*Paid to	idy	Revised List of		Votes Cast or	Ballot Count Required to
Riding	Party	Candidate	Before	Campaign	Candidate & C.F.O.	Paid to Auditor	Eligible	Ballot	Popular	Qualify for Subsidy 15%
Northumberland	P.C. L. N.D.P.	Howard N. Sheppard William A. Wyatt Benjamin Burd	21,704 12,865 7,219	29,455 29,138 6,259	6,671 6,671 Nil	500 495 450	44,084	14,727 11,113 2,711	28,551	4,283
Oakville	P.C. L. N.D.P.	James W. Snow Walt Elliot Zona J. Hollingsworth	54,149 9,890 6,945	37,636 22,327 6,141	7,029 7,029 Nil	500 500 450	46,637	16,366 7,286 2,562	26,214	3,932
Oshawa	N.D.P.	Mike Breaugh Robert G. Boychyn Ivan B. Wallace	10,219 19,037 8,488	15,105 26,124 8,835	6,578 6,578 6,578	500 500 475	43,415	10,307 7,836 3,311	21,454	3,218
Ottawa Centre	N.D.P.	Michael Cassidy David Small Karl Feige John C. Turmel	21,689 16,140 22,265 1,010	22,529 24,385 22,909 1,010	7,050 7,050 7,050 Nil	500 500 500 275	46,786	9,316 8,717 6,926 376	25,335	3,800
Ottawa East	L. P.C. N.D.P.	Albert Roy Omer Deslauriers Danielle Page Serge Girard	15,564 20,245 7,129 Nil	16,660 31,943 3,417 Nil	6,484 6,484 Nil	500 500 400 Nil	42,747	14,207 4,235 1,905 177	20,524	3,079
Ottawa South	P.C. L. N.D.P.	Claude F. Bennett Robert Dyck Chris Chilton Ray Turmel	62,830 6,638 16,420 Nil	58,257 13,965 14,487 Nil	7,622 7,622 7,622 Nil	500 500 500 Nil	50,875	15,218 8,832 6,146 259	30,455	4,568
Ottawa West	P.C. L. N.D.P.	Reuben C. Baetz George Anderson John F. MacMillan Dale E. Alkerton	37,223 7,847 8,678 Nil	29,946 17,615 6,787 Nil	7,900 7,900 Nil	500 500 475 Nil	52,863	17,418 9,112 2,348 494	29,372	4,406
Oxford	P.C. L. N.D.P. Ltn.	Richard L. Treleaven John B. Finlay Wayne M. Colbran Kathleen Sargent	43,376 19,928 4,127 267	43,658 22,503 3,354 247	7,807 7,807 Nil	500 250 400 200	52,193	15,948 11,866 3,673 493	31,980	4,797

Parry Sound	P.C. L. N.D.P.	Ernie Eves Richard M. Thomas Arthur L. Davis	43,845 13,072 2,132	41,608 19,160 3,551	4,572 4,572 Nil	500 500 400	29,091	8,955 8,949 1,448	19,352	2,903	
	L. P.C. N.D.P.	Hugh A. Edighoffer Colleen Misener Scott Wilson	14,155 12,095 4,659	17,510 18,586 4,164	6,712 6,712 Nil	400 200 425	44,375	16,283 7,883 1,881	26,047	3,907	
Peterborough	P.C. L. N.D.P. Ltn. I.	John M. Turner Peter Adams J. Paul Rexe John Hayes Bruce H. Knapp	29,291 15,869 23,545 4,580 956 Nil	37,481 24,430 21,400 3,667 936 Nil	9,226 9,226 9,226 Nil Nil	500 500 500 150 250 Nil	62,332	17,962 11,263 8,756 8,756 286	39,113	5,867	
Port Arthur	N.D.P.	Jim Foulds Allan Laakkonen Kenneth R. Tilson Dennis Deveau Paul Pugh	20,138 40,206 13,268 Nil 2,057	22,944 37,321 13,825 Nil 1,776	6,610 6,610 Nil Nil	500 500 500 Nil 200	43,644	12,258 10,844 3,247 140	26,592	3,988	
Prescott & Russell	L. P.C. N.D.P.	Don Boudria J. Albert Belanger Claude Dion	17,146 18,002 1,034	24,879 24,690 1,157	6,728 6,728 Nil	500	44,490	15,123 9,951 1,828	26,902	4,035	
Prince Edward- Lennox	P.C. L. N.D.P.	James Taylor Dan Brady Lorne Robert King	25,876 10,764 2,639	29,418 15,434 2,284	4,953 4,953 Nil	500 500 425	31,812	11,135 6,797 1,423	19,355	2,903	
	L	Hugh P. O'Neil George E. Mills Reg Pearson	26,569 26,525 5,371	30,972 30,715 5,336	7,057 7,057 Nil	450 500 425	46,840	14,861 9,517 1,795	26,173	3,926	
Rainy River	N.O.P.	Thomas Patrick Reid F. Jack Pierce Alan M. Tibbetts	9,672 19,374 5,182	15,882 24,221 9,186	5,412 5,412 5,412	500 500 475	18,202	4,575 4,149 2,438	11,162	1,674	
Renfrew North	L. P.C. N.D.P.	Sean G. Conway Bryan Hocking Philip Chester	16,395 17,770 3,335	19,774 26,429 2,420	4,685 4,685 Nil	500 500 375	29,898	9,113 7,137 1,086	17,336	2,600	
Renfrew South	P.C. L. N.D.P.	Paul Yakabuski Dick Trainor Aileen Pattinson	30,137 18,907 1,615	34,355 23,775 1,045	5,660 5,660 Nil	500 500 350	36,861	14,552 10,420 1,174	26,146	3,922	
*Section 45(5) A	Invis va	Any surralus determined by taking	0000	**************************************	1000000	to thomoto		בינטמט ניי	400000000000000000000000000000000000000	7030401203	

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

## SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

					·	04				
		Subsidy 15%	4,776	4,501	4,414	5,094	4,446	3,255	3,931	4,231
	Votes Cast or Popular	Vote	31,841	30,005	29,429	33,963	29,641	21,699	26,208	28,212
	Ballot	Count	16,509 10,273 4,927 132	13,871 10,842 5,292	14,712 7,555 7,162	16,926 12,505 4,532	12,487 9,085 7,320 749	12,017 7,846 1,836	12,043 8,052 5,998 115	13,883
	Revised List of Eligible	Voters	55,979	47,586	54,388	57,781	46,184	33,024	42,119	48,063
	idy Paid to	Auditor	500 500 300 300	500 500 460	500 495 500	500	500 500 435 240	500 500 450	500 500 500 75	500
ELECTION	*Paid to Candidate Pa	& C.F.O.	8,337 8,337 8,337 Nil	7,162 7,162 7,162	8,114 8,114 8,114	8,589 8,589 Nil	6,965 6,965 6,965 Nil	5,123 5,123 Nil	6,396 6,396 6,396 Nil	7,228
ONTARIO	Campaign	Expenses	22,808 43,452 12,055 842	36,789 22,025 10,414	26,243 16,788 15,990	27,211 19,442 9,668	38,223 19,774 26,273 1,163	27,157 16,000 2,611	45,586 27,268 22,339 505	15,077 26,934 10,303
1981	Campaign Receipts Before	Subsidy	20,649 25,835 6,059 1,410	36,739 18,688 4,291	35,812 7,350 20,010	22,144 13,960 12,082	20,353 10,501 16,012 1,163	32,347 14,765 2,611	63,101 22,645 10,729 665	7,240 26,994 10,417
	;	Candidate	James Bradley John Edgar Larocque Donald F. Loucks Norman J. Newell	Andy S. Brandt Paul D. Blundy C. Stuart Sullivan	Russell H. Ramsay Albert Ferranti Susan M. Brothers	George W. Taylor Bruce A. Owen Gaye Lamb	Allan K. McLean Fayne Bullen John J. Harber Ted Wolda	Osie F. Villeneuve Gerrard Rosenquist C. Joseph O'Neill	James K. Gordon M.C. "Bud" Germa James G. Marchbank Richard Orlandini	Elie Martel George McDonald Esther Davidson
		Party	L. P.C. N.D.P.	N L . C . D . D . P .	P.C. L. N.D.P.	P.C. N.D.P.	P.C. L.D.P.	P.C. L. N.D.P.	P.C. N.D.P. C.	N.D.P.
		Riding	St. Catharines	Sarnia	Sault Ste. Marie	Simcoe Centre	Simcoe East	Stormont, Dundas & Glengarry	Sudbury	Sudbury East

11	22	81	58	12	17	01	7.7	2.1	5
2,811	3,865	3,918	4,028	4,415	4,547	4,310	5,017	4,121	2,775
18,738	25,765	26,121	26,859	29,430	30,312	28,735	33,447	27,479	18,501
8,377 6,768 3,593	12,807	12,843 9,606 3,672	13,379 7,916 5,564	16,644 8,136 4,650	16,237 7,917 5,934 224	10,024 9,864 8,847	16,433	13,626 9,102 4,418	7,449 7,315 3,479 258
28,932	41,053	50,164	41,777	50,573	53,650	46,305	52,510	49,092	38,492
400 500 500	500 500 475	500 500 500	500 500 500	485 500 450	400 500 475 150	500 475 500	350 500 470	500 500 500 Nil	500 500 500 50
4,550 4,550 4,550	6,247 6,247 Nil	7,522 7,522 Nil	6,348 6,348 6,348	7,580	8,011 8,011 8,011 Nil	6,982 6,982 6,982	7,851 7,851 Nil	7,372 7,372 7,372 Nil	5,888 5,888 5,888 Nil
19,607 12,889 9,723	26,389 31,595 5,582	20,230 24,256 8,456	33,964 28,536 26,874	32,565 23,863 7,499	25,474 20,460 12,569	10,241 15,197 19,632	36,817 40,650 12,149	21,915 28,903 13,052 2,447	18,880 19,320 14,378
27,414 10,965 6,888	17,253 34,598 7,343	17,720 18,210 6,494	16,598 21,259 17,529	35,997 15,428 8,061	24,945 10,205 8,686 541	10,850 15,243 6,451	24,772 30,092 10,487	10,403 9,254 10,338 2,447	13,004 19,462 14,665 235
Edward M. Havrot Robert H. Bain Leo St. Cyr	John Eakins David A. Murray Arthur T. Field	Herbert A. Epp Robert W. Labbett W. Robert Needham	Melvin L. Swart Alphonse T. Lacavera Ivy Riddell	Jack Johnson Elbert van Donkersgoed Mary E. Chambers	Harry Worton Peter Mercer Terence A. Crowley Lynne Hulley	Gordon Dean Colin Isaacs Frank Herman	Eric Cunningham Francis Ann Sloat Johann E. Orr	Dave Cooke Gerard Levesque Gordon I. Thomson John H. Snyder	William M. Wrye Ted Bounsall Anthony S. Brechkow Mike Longmoore
P.C. N.D.P.	L. P.C. N.D.P.	L. P.C. N.D.P.	N.D.P. L. P.C.	P.C. L. N.D.P.	L. N.D. C.	P.C. N.D.P.	L. P.C. N.D.P.	N.D.P.	L. C. P. C. P. C. C. P. C. C. C. P. C.
Timiskaming	Victoria- Haliburton	Waterloo North	Welland- Thorold	Wellington- Dufferin-Peel	Wellington South	Wentworth	Wentworth North	Windsor- Riverside	Windsor- Sandwich

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

## SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

1981 ONTARIO ELECTION

Party Candidate		Campaign Receipts Before Subsidy	1981 ONTARIO ELECTION gn ts *Paid V Expenses & C.	Subsidy *Paid to Candidate Pa	idy Paid to Auditor	Revised List of Eligible Voters	Ballot	Votes Cast or Popular Vote	Ballot Count Required to Qualify for Subsidy 15%
		8,071 7,022 8,715 235	14,343 13,924 17,521 230	5,795 5,795 5,795 Nil	500 500 75	37,824	10,553 4,988 3,438 248	19,227	2,884
P.C. W. Donald Cousens L. Alfred J. Stong N.D.P. John R. Campey		39,772 18,107 5,765	51,299 22,467 4,804	10,455 10,455 Nil	500 300 400	71,111	19,094 17,372 3,701	40,167	6,025
P.C. William Hodgson L. R. James Wilson N.D.P. G. Keith Munro		50,671 8,365 8,231	49,386 26,519 7,774	9,150 9,150 Nil	500 500 425	61,790	18,405 10,216 4,614	33,235	4,985
P.C. Bruce McCaffrey L. Tim Rutledge N.D.P. Bob Hebdon	7	42,682 7,976 8,843	41,950 17,051 8,772	7,299 7,299 Nil	500 500 450	48,571	15,938 8,997 4,240	29,175	4,376
N.D.P. Marion Bryden 27 P.C. Paul Christie 33 L. Wayne Cooke 1. Peter G. Flosznik	3 %	22,776 32,512 6,004 33	19,224 35,204 7,230	5,799 5,799 Nil Nil	500 500 500 250	37,850	9,590 9,266 3,140 252	22,248	3,337
N.D.P. Ross McClellan 20 L. I. Walter Bardyn 11 P.C. Albertina Gabriel 10 C. Sylvie Baillargeon 1 I. Ronald G. Rodgers	100	20,490 11,895 10,524 1,050 346	16,341 15,281 13,657 981 346	3,462 3,462 3,462 Nil	450 500 500 75 150	21,642	5,111 4,746 2,186 246 180	12,469	1,870
P.C. Dennis R. Timbrell 40 L. Murad Velshi N.D.P. Michael T. Lee	4	46,415 9,404 8,219	42,907 17,952 7,884	7,853 7,853 7,853	500 500 470	52,524	17,516 5,368 4,487	27,371	4,106
N.D.P. Tony Lupusella 6 L. Gilbert A. Gillespie 6 F.C. John Burigana 25 I. Vincent J. Corriero 1 C. Mel Doig 1	255	6,170 6,721 25,733 Not 1,208	9,236 13,089 33,405 Filed 1,208	3,762 3,762 3,762 Nil	500 500 100	23,516	5,491 5,197 3,416 258 162	14,524	2,178

Downsview	N.D.P.	Odoardo Di Santo Joseph Volpe Ross Charles	15,625 10,905 15,229	14,984 17,106 21,528	5,832 5,832 5,832	500	38,086	8,644 7,991 5,475	22,110	3,316
Eglinton	P.C. L. N.D.P. Ltn.	Roy McMurtry Keith D. Polson Eileen B. Elmy Angelo R. Cosentini	93,735 9,023 4,417 Nil	57,362 15,767 3,777 Nil	7,048 7,048 Nil	500 500 425 Nil	46,776	17,386 5,606 3,324 466	26,782	4,017
Etobicoke	N.D.P. P.C.	Ed Philip S. Aileen Anderson Laureano Leone	20,450 13,755 14,961	20,436 18,557 31,367	7,020	500 500 500	46,572	10,373 8,024 7,132	25,529	3,829
High Park- Swansea	P.C. N.D.P. L.	Yuri Shymko Ed Ziemba Peter C. Simonelis Robert W. Cumming	32,704 15,265 7,815 650	37,661 19,718 5,952 453	5,852 5,852 Nil	500 500 200	38,235	11,473 8,793 3,635 507	24,408	3,661
Humber	P.C. L. N.D.P.	Morley C. Kells Jim Mills Jacquie Chic	34,930 6,787 3,532	36,312 9,363 3,500	8,649 8,649 Nil	500 500 400	58,213	20,844 10,064 3,583	34,491	5,173
Lakeshore	N.D.P.	Al Kolyn Don Sullivan William J. Whelton Gordon Flowers	16,334 14,915 7,366 1,100	22,246 14,801 15,960 1,050	6,556 6,556 6,556 Nil	500 480 500 100	43,264	10,607 9,375 5,738 376	26,096	3,914
Oakwood	C C C C C C C C C C C C C C C C C C C	Tony Grande Harriet Wolman Jean Gammage Nan McDonald	16,679 19,694 7,960 1,225	12,929 24,885 14,485	5,463 5,463 5,463 Nil	500 500 75	35,453	8,862 5,961 4,171 624	19,618	2,942
Oriole	N.D.P.	John Williams David Pretty Lynn McDonald	34,946 45,679 7,215	33,803 40,623 6,827	8,201 8,201 Nil	500 500 425	55,012	15,644 11,400 4,443	31,487	4,723
Parkdale	L. N.D.P. C.	Tony Ruprecht Jan Dukszta Verrol Whitmore William T. McGinnis Anna Larsen	9,567 23,359 7,672 Nil 1,265	14,905 20,374 18,237 Nil 1,012	4,498 4,498 4,498 Nil	500 500 500 Nil 100	28,558	6,941 6,020 2,914 289 259	16,423	2,463

\*Section 45(5) Any surplus, determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.

## SUMMARY OF CANDIDATE'S RECEIPTS, EXPENSES & SUBSIDY COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

				- 0	O			
	Ballot Count Required to Qualify for		2,172	3,261	3,669	4,322	3,432	4,387
	Votes Cast or Popular	Vote	14,486	21,738	24,460	28,815	22,879	29,246
	Ballot	Count	6,770 4,088 3,237 233 158	10,674 6,839 3,709 262 148	9,627 8,605 5,985 243	12,390 8,139 4,999 2,677 359 194 57	12,793 4,898 4,657 531	16,386 7,301 4,826 562
	Revised List of Eligible	Voters	29,602	38,589	38,074	49,668	43,458	53,113
	idy Paid to	Auditor	500 500 500 75	500 500 500 400 100	500 500 500 Nil	500 500 500 500 200 200 Nil	500 450 450 Nil	500 500 475 200 Nil
ECTION	*Paid to	& C.F.O.	4,644 4,644 4,644 Nil	5,902 5,902 5,902 Nil Nil	5,830 5,830 5,830 Nil	7,453 7,453 7,453 Nil Nil	6,584 6,584 6,584 Nil	7,935 7,935 7,935 Nil
ONTARIO ELECTION	Campaign	Expenses	16,541 22,200 10,933 Nil 1,308	90,552 26,678 20,003 4,379 1,348	47,275 72,717 20,713 Nil	55,803 29,639 25,393 12,639 Nil	22,498 13,470 7,922 Nil	46,460 17,335 12,236 Nil
1981	Campaign Receipts Before	Subsidy	18,293 16,630 6,050 Nil	142,786 6,981 16,927 4,380 1,348	42,478 52,525 22,786 Nil	58,741 19,855 26,022 11,497 Nil	27,005 4,487 Nil	40,931 11,595 14,739 Nii
		Candidate	James A. Renwick Peter H. Hesky Edmund L. Schofield Thelma R. Forsyth Anna Sideris	Lawrence S. Grossman Anne Johnston Stanley E. Kutz Judy Darcy Jeanne McGuire Sophia M. Firth	Margaret Scrivener Ian G. Scott Tyrone S. Turner Jefferson (Rhino) Mappin	Susan Fish Bruce McLeod Daniel T. Leckie George Hislop Bruce Evoy Kathleen I. Mills Gary Weagle	Frank Drea Paul Rook Kurt Christensen D'Arcy Cain	Margaret Birch Charles Beer Gordon F. Wilson Jim McIntosh Jeff Nelles
		Party	N.D.P.	ъ.с. к.р.р. н. с.	Р.С. L. N.О.Р.	P.C. L. N.D.P. I. Ltn.	P.C. N.D.P. L. Ltn.	P.C. L. N.D. P. Ithn.
		Riding	Riverdale	St.Andrew- St.Patrick	St. David	St. George	Scarborough Centre	Scarborough

Scarborough- Ellesmere	P.C. N.D.P.	Alan M. Robinson David W. Warner Joseph A. Gideon	25,560 8,910 7,670	26,929 17,167 22,872	6,556 6,556 6,556	425 500 500	43,264	11,608 9,720 4,545	25,873	3,881
Scarborough North	P.C. L. N.D.P.	Thomas L. Wells Vera J. Brookes Jerry W. Daca	66,643 5,824 8,273	65,141 19,724 13,383	13,559 13,559 Nil	500 500 460	93,279	29,961 12,663 6,512	49,136	7,370
Scarborough West	N.D.P. P.C. L.	Richard F. Johnston John Adams Barbara Fava Kevin R. James	11,361 33,243 3,355 Nil	21,318 40,517 9,424 Nil	6,213 6,213 6,213 Nil	500 500 400 Nil	40,813	10,019 9,644 3,914 369	23,946	3,591
Wilson Heights	P.C. L. N.D.P.	David Rotenberg Elinor Caplan Greg Ioannou	20,622 27,720 4,916	27,839 34,968 10,343	7,096	500 300 460	47,116	11,722 8,797 3,623	24,142	3,621
York East	P.C. N.D.P. L. C.	Robert G. Elgie Lois Cox Donald A. McNeill Ed McDonald E. Scott Hughes	37,210 13,187 1,515 1,435 525	39,021 10,200 8,537 1,065	6,782 6,782 6,782 Nil	500 500 200 500 500	44,877	14,562 4,935 4,811 628 460	25,396	3,809
York Mills	P.C. L. N.D.P. Ltn.	Bette Stephenson Isadore Weinberg David J. Crisp Scott Bell	57,500 4,800 5,501 1,245	34,545 13,344 4,488 807	8,796 8,796 Nil Nil	500 500 450 200	59,263	20,613 5,667 3,858 1,287	31,425	4,714
York South	N.D.P. L. P.C.	Donald C. MacDonald Les Green Barbara Jafelice Mike Phillips	16,837 13,054 8,085 1,287	16,837 13,960 10,453 1,287	6,592 6,592 6,592 Nil	500 500 75	43,515	9,518 8,099 7,628 472	25,717	3,857
York West	P.C. L. N.D.P.	Nicholas G. Leluk Michael Eagen Pauline Durning Donald A. Douloff	34,395 12,505 5,678 Nil	31,968 11,335 4,261 Nil	8,294 8,294 Nil	500 300 300 Nil	55,673	18,501 10,228 2,865 538	32,132	4,820
Yorkview	K.D.P.	Michael A. Spensieri Michael B. Morrone Brian Yandell Frank Esposito Jack Sweet Richard A.Brandenburg	18,915 11,325 16,705 Nil 970 Nil	27,752 16,820 27,621 Nil 799 Nil	7,312 7,312 7,312 Nil Nil	500 500 500 Nil 75	48,663	10,160 8,973 5,329 798 503	26,308	3,946
section 45(5) A	ny surplu	ed by taking	into accou		the financial statement of	N11 tement of	an	193	te for a	registered

party the moneys paid to the candidate's chief financial officer under this section, shall be paid over to one or more registered parties or registered constituency associations.



**APPENDIX "K"** 

HISTORICAL REVIEW

OF

**COMMISSION APPOINTMENTS** 

(APPOINTED PURSUANT TO SECTION 2(1))



## The ELECTION FINANCES REFORM ACT

The commission is hereby established to be known as the Commission on Election Contributions and Expenses and composed of, Section 2(1)

- members of the Assembly and that nominated candidates in at least 50 per cent of the electoral districts in the most recent general election appointed, on the recommendation of the leader of the two persons as nominees of each political party that is represented in the Assembly by four party, by the Lieutenant Governor in Council for a term of not more than five years; (a)
- a bencher of the Law Society of Upper Canada appointed by the Lieutenant Governor in Council for a term of not more than five years to hold office only while he remains a bencher; (p)
- the Chief Election Officer; and (c)
- ಡ for the chairman of the Commission who shall be appointed by the Lieutenant Governor in Council term of not more than ten years. (p)

PRESENT MEMBERS AND DATE OF AF	OF APPOINTMENT	PRIOR APPOINTMENTS AND TIME SERVED AS MEMBER	JED AS MEMBER
Progressive Conservative Party	Party of Ontario		
- H. Donald Guthrie, Q.C. F- Ronald E. Sobier, Q.C.	May 8/80 Feb. 14/79	Edward J. Kowal (Mrs.) Elizabeth M. Dreger (deceased)	May 8/75 - Apr.30/80 May 8/75 - Jan.27/79
Ontario Liberal Party			
- Waldemar Zimmerman - (Mrs.) Barbara Sullivan J	May 8/80 Jul. 18/79	Harold W. Young Robert J. Wright, Q.C. D. Gordon Blair, Q.C.	May 8/75 - Apr.30/80 Jan. 14/76 - Jul.18/79 May 8/75 - Dec.31/75
New Democratic Party of Ontario	io		
- William F. Scandlan M - Martin L. Levinson A	Mar. 8/78 Aug. 20/81	F. Stewart Cooke Bernard L. Eastman, Q.C. Kenneth Bryden	May 8/75 - Feb.15/78 Jan. 17/79 - Jul.24/81 May 8/75 - Nov. 9/78
Bencher of the Law Society of Upper Canada	Upper Canada		
- (Mrs.) Laura Legge, Q.C. N	Nov. 20/80	J. Roderick Barr, Q.C. John C. Pallett, Q.C.	June 20/79 - Nov.20/80 May 8/75 - Apr.30/79
Chief Election Officer			

8/75 May - Roderick G. Lewis, Q.C. -- Appointed May 8/75 - Arthur A. Wishart, Q.C. CHAIRMAN

VICE-CHAIRMAN - William F. Scandlan

-- Appointed May 8/80









### THE EIGHTH ANNUAL REPORT

OF

### The Commission on Election Contributions and Expenses

ADMINISTERING THE ELECTION FINANCES REFORM ACT

FOR THE YEAR 1982



THE

### EIGHTH ANNUAL REPORT

OF

### THE COMMISSION ON ELECTION CONTRIBUTIONS

**AND EXPENSES** 

**ADMINISTERING THE** 

**ELECTION FINANCES REFORM ACT** 

FOR THE YEAR 1982





### **COMMISSION MEMBERS**

### BARBARA SULLIVAN

Vice-Chairman
representing the Ontario Liberal Party
\*\*\*\*

WARREN R. BAILIE

Chief Election Officer of Ontario

H. DONALD GUTHRIE, O.C.

representing the Progressive Conservative Party

LAURA LEGGE, Q.C.

Bencher of the Law Society of Upper Canada

MARTIN L. LEVINSON

representing the New Democratic Party

WILLIAM F. SCANDLAN

representing the New Democratic Party

RONALD E. SOBIER, Q.C.

representing the Progressive Conservative Party

WALDEMAR ZIMMERMAN

representing the Ontario Liberal Party

\* \* \* \*

The following resignations and appointments of Members of the Commission occurred in 1982:

### Resignations Received

Roderick Lewis, Q.C. effective Apr.2nd

Arthur A. Wishart, Q.C. effective May 31st

New Appointments

Warren R. Bailie effective Apr.2nd

James A.C. Auld effective June 1st

James A. C. Auld, deceased, was Chairman of the Commission June 1st to 30th. To date a new Chairman has not been appointed.

Donald A. Joynt, C.A.

Robert B. Dobson Anna B. Stevenson, Q.C. Edward W. Allen Margaret L. Moore Executive Director
Registrar
Legal Adviser
Assistant Registrar
Administrative Assistant

. . . . .

Copies of this report may be obtained from:

Commission on Election Contributions and Expenses, 8th Floor, 151 Bloor Street West, Toronto, Ontario. M5S 1S4

Telephone: (416) 965-0455

### TO: ARTHUR A. WISHART, C.M., Q.C.

### COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

We extend our sincere thanks and deep appreciation for your service to the people of this Province during your term of office as

Chairman of the Commission, serving continuously since its inception in May, 1975 up to the present time.

The qualities which you brought to the Commission will be sorely missed -- your leadership, your integrity, your intelligence, your fair play, and, not least, your ability to calm troubled waters. Your wise counsel was invaluable in helping us overcome the problems we have faced as a Commission over the years.

It is with great regret that we, your colleagues on the Commission, receive your resignation. It has been a privilege for us to work with you and be associated with you. As you leave us, you leave behind a Commission which is respected and has been emulated across Canada -- a result achieved to a high degree because of your abilities and leadership.

Our best wishes go with you for the future.

Dated: May 31st, 1982.

William F. Scandlan, Vice-Chairman H. Donald Guthrie, Q.C. Laura Legge, Q.C. Martin L. Levinson Roderick Lewis, Q.C. Ronald E. Sobier, Q.C. Barbara Sullivan Waldemar Zimmerman

### ARTHUR A. WISHART, C.M., Q.C. CHAIRMAN

0F

### COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

DATE OF APPOINTMENT: MAY 8th, 1975

DATE OF RETIREMENT: MAY 31st, 1982





### JAMES A.C. AULD CHAIRMAN OF

### COMMISSION ON ELECTION CONTRIBUTIONS & EXPENSES

DATE OF APPOINTMENT: JUNE 1st, 1982.

DATE OF DEATH: JUNE 30th, 1982.







### Commission on Election Contributions and Expenses

8th Floor, Britannica House 151 Bloor Street West Toronto, Ontario M5S 1S4

Donald A. Joynt, C.A. Executive Director

Robert B. Dobson Registrar

(416) 965-0455

Vice-Chairman

Warren R. Bailie

H. Donald Guthrie, Q.C.
Laura Legge, Q.C.
Martin L. Levinson

William F. Scandlan
Ronald E. Sobier, Q.C.

Waldemar Zimmerman

Barbara Sullivan

March 22nd, 1983.

The Honourable John M. Turner, M.P.P., Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

I have the honour to submit the Eighth Annual Report of the Commission on Election Contributions and Expenses, which covers the year 1982.

This report is submitted pursuant to Section 4(2) of the Election Finances Reform Act.

Yours respectfully,

Lartara Sullivan

BS/mm Encl. Barbara Sullivan, Vice-Chairman.



The Election Finances Reform Act enacted by the Legislature of Ontario on May 7, 1975 had two main objectives: first, to limit the amount which any person, corporation or union might contribute to any political party or its candidates and thereby remove the possibility that any government or party could be influenced in its policies by wealth; and second, to provide for disclosure to the public of those who contributed to all parties and the amount of their contributions.

The Act furthermore provided for the establishment of a Commission to be known as the Commission on Election Contributions and Expenses to administer the requirements of the Act and report annually upon the affairs of the Commission to the Speaker of the Assembly.

The Commission, in its Eighth Annual Report prepared pursuant to Section 4(2) of the Act and covering the calendar year 1982, would like to advise that the main objectives of the Act, the encouragement of greater public participation in the democratic process, the limitation on contributions as to source and amount, reporting and publicity, are being achieved.

The eighth year of the Commission's operation has seen changes in the Commission membership; the expiration of the term of appointment of Mr. Arthur A. Wishart, Q.C. as Chairman on May 31, 1982, the appointment of Mr. James A. C. Auld as Chairman on June 1, 1982 and his untimely and sincerely

regretted death on June 30, and the appointment of Mr. Warren R. Bailie as a Commission member by reason of his appointment by the Legislature on April 2, 1982 to the position of Chief Election Officer of the Province of Ontario.

Arthur Wishart's appointment as the first Chairman of the Commission was one which was endorsed by Members of the Legislature, and it was under his capable administration and guidance that the Commission met its statutory responsibilities commencing at the outset with the calling of a General Provincial Election on August II, 1975, through to the present.

Following the death of Mr. James A.C. Auld on June 30, 1982 the responsibilities of the Chairman's office have rested with the Vice-Chairman, Mrs. Barbara Sullivan.

Although the Commission was established in the first instance to ensure compliance with the requirements of the Election Finances Reform Act, the Legislature enacted an amendment to the Legislative Assembly Act (Section II) on December 12, 1978 which gave the Commission the additional responsibility to review each year the Indemnities and Allowances of Members of the Assembly and to make recommendations regarding these in the form of a report to the Speaker of the Legislative Assembly. We will be reporting on this additional responsibility later in our report.

Work of the Commission in the early part of the year entailed finalization of all matters relative to the 1981 General Election held on March 19, 1981 and an extensive communications program with the registered constituency associations and political parties to ensure full and timely filing of the 1981 audited annual statements on or before the deadline date of May 31, 1982.

During the year, the Commission was involved in the review of the 1981 annual audited statements filed by the constituency associations and political parties, an appearance before the Legislature's Standing Committee on Procedural Affairs, a review of recommended amendments to the Act, the determination that the campaign surplus or deficit of candidates in the 1981 General Election were resolved in keeping with the requirements of the Act, and election campaign activity associated with the Lieutenant Governor's issue of Writs calling for By-elections in the electoral districts of Hamilton West on June 17 and York South on November 4.

The Municipal election activity late in the year received the Commission's attention when it was asked to determine the propriety of contributions being solicited for municipal campaign purposes with the promise that the contributions were eligible for the Ontario Political Contribution Tax Credit.

The Commission issued a guideline indicating that it was the opinion of the Commission that contributions solicited for

Municipal campaign purposes are not considered contributions for purposes of the Election Finances Reform Act and that receipts issued in acknowledgement of the contributions are not eligible for the deductions allowed under the Income Tax Act and the Corporations Tax Act of Ontario.

### GENERAL ELECTION ACTIVITY

The Commission gave its consideration to the approval of the remainder of the audited statements of campaign period receipts and expenses filed by political parties, constituency associations and candidates registered with the Commission at the time of the 1981 general election (March 19, 1981).

The financial statements reviewed and approved included 99 of the 436 candidates registered for the general election, 240 of the 412 registered constituency associations and the campaign period statements of the seven registered political parties.

Following approval by the Commission of a candidate's campaign return which reflects a campaign surplus of funds, the Commission must ensure that there is compliance with the requirements of Section 45(5) of the Act, namely, that the surplus funds are paid over to "one or more registered parties or constituency associations".

Although there is no specific reference in the Act

regarding the responsibility for the resolution of a candidate's campaign deficit, the Commission must ensure that a candidate's campaign debts are resolved in keeping with the contribution limitations provided by Section 19 of the Act.

From our examination of 1981 campaign period and annual statements filed by constituency associations and political parties and correspondence received, it has been determined that the majority of the candidate campaign surplus and deficit situations have been resolved satisfactorily. Resolution of the remainder is being pursued by Commission staff.

The following statistics will indicate in part the extent of the work involved:

Registered Political Party	No.of 1981 Candidates	Number with Surplus	a Reported Deficit
		\$	\$
Progressive Conservative	125	94 - 648,003	30 - 107,373
Liberal	125	73 - 243,959	52 - 186,005
New Democration	125	72 - 281,702	28 - 106,477
Communist	18	3 - 530	
Libertarian	12	5 - 1,650	1 1
Unparty	1		
	<u>406</u> *	247 1,175,844	<u>111</u> <u>399,856</u>

Note: \*There were 48 candidates of registered political parties and 30 Independent candidates that reported neither a campaign surplus nor deficit.

### 1981 ANNUAL RETURN ACTIVITY

Although a comprehensive program was carried out early in the year to urge each chief financial officer of a constituency association and political party to deliver the 1981 audited annual statements on or before the May 31st filing date stipulated in Section 42(1) of the Act, the chief financial officer of 72 of the 414 registered constituency associations and one of the seven registered parties failed to file the annual statement by the deadline date.

Since, in each instance, an apparently valid reason for the late filing of the 1981 Annual Return has been given, the Commission has not given its consent to the prosecution of any of the persons involved, although the Commission is required by Section 4(1)(g) of the Act to report any apparent contraventions to the Attorney General. In each case, however, the Commission has sent a letter reprimanding the officials responsible for the late filing for their dilatory performance.

In examining the audited financial statements received there are instances where contravention situations came to the attention of the Commission staff and which, in accordance with Commission policy, the Commission staff seeks to have corrected to conform to the requirements of the Act.

The Commission policy is one of being administratively

helpful and one which is in keeping with the requirement of Section 4(1)(a) of the Act, namely, that the Commission shall;

"assist political parties, constituency associations and candidates registered under this Act in the preparation of returns required under this Act".

Financial details assembled from the 1981 Annual Returns filed by constituency associations indicates that in the annual reporting period in 1981 constituency associations had receipts totalling \$2,139,393 and expenditures of \$1,517,083 - a net surplus of receipts over expenses of \$622,310. Details are set forth in Appendix D of this Report. The surplus at December 31, 1981 of all constituency associations registered with the Commission totalled \$1,143,790.

Similar details of political party financial activity in the 1981 Annual reporting period are provided in Appendix C.

In addition to the 1981 Annual Returns of constituency associations and political parties, the Commission received and approved the Annual Expenditure Reports of the Foundations established by the Progressive Conservative Party and the Ontario Liberal Party pursuant to the requirements of Section 40, as well as the ten remaining Trust Funds established pursuant to Section 1(4) of the Act.

### REGISTERED POLITICAL PARTIES AND CONSTITUENCY ASSOCIATIONS

The number of registered parties remains unchanged from last year at seven, namely, the Progressive Conservative Party of Ontario, Ontario Liberal Party, New Democratic Party of Ontario, Communist Party of Canada (Ontario), Ontario Libertarian Party, Northern Ontario Heritage Party and the Unparty Party (Ontario).

The number of registered constituency associations remains unchanged at 414 as of December 31, 1982.

There are now 17 political groups seeking to register as political parties by the petition process.

None of the 15 political parties listed in the 1981 Annual Report as having received Commission approval of the Party name has submitted the completed petition required under Section 10(2)(d).

The list of the Commission approved party names changed in 1982 in that:

(a) the Right to Life Party of Ontario (RTL) withdrew its proposed registration as a political party because of the potential conflict with the charitable organization known as the Right to Life Association of Ontario and Area.

- (b) there have been three additional political parties which have obtained Commission approval of the Party name and are seeking to register through the petition process:
  - (i) Christian Credit Party of Ontario
  - (ii) Multicultur(ism) Party of Canada (MTC)
  - (iii) World Wide Disarmament Party of Canada (WWD)

A full listing of registered political parties, approved party names and registered constituency associations are set forth in Appendices A and B of this report.

The work of the Commission staff following registration of a political party or constituency association is substantial and ongoing due to the frequent changes which take place in the executive of a party or an association. Any change requires the filing of a notice of such change with the Commission and the subsequent provision to newly appointed Chief Financial Officers of the Commission's "Guidelines for Chief Financial Officers" and a supply of official receipt forms when required.

One of the services provided by the staff of the Commission which is particularly appreciated by the volunteer sector of political parties is the provision to officials of registered political parties and constituency associations with clarification of, and instruction in, any requirement of the Election Finances Reform Act or the Commission's Guidelines. This is a priority of the Commission and we are proud to say that our operations are "user friendly".

### AMENDMENTS TO THE ACT

In the administration of the Act, the Commission has determined that amendments to certain provisions of the Act should be considered by the Legislature and in keeping with the provisions of Section 4(1)(f) the Commission submitted its recommendations to the Speaker of the Legislative Assembly for the following amendments to the Act:

- An amendment to Section 14 to require a party or constituency association applying for deregistration to file audited statements of Assets and Liabilities and Receipts and Expenses to the date financial activity ceased.
- 2. A revision in the earlier recommended amendment to Sections 24(3) and (4) to make it clear that all or any part of the ticket price paid for admission to a fund-raising event up to a maximum of \$25 may be allocated to expenses and that portion of the charge not so allocated shall be considered a contribution.
- 3. An amendment to Section 4(1)(k) to require the publishing in a newspaper having general circulation in the electoral district of a summary of the campaign period receipts and expenses of the constituency association that supported a candidate, in addition to the present required advertising of a summary of the campaign period receipts and expenses and subsidy of each candidate.
- 4. An amendment to Section 45(1) to make it clear and consistent with the provisions of Section 45(4) that the public subsidy money to which a candidate may be entitled is to be paid to the candidate's chief financial officer.

These amendments are in addition to the amendments recommended in 1976, 1977, 1978, 1979, 1980 and 1981 that await the passing of the necessary amending legislation by the Legislature.

In our appearance before the Standing Committee on Procedural Affairs in September, we were gratified to hear that the Members of the Committee supported all of the Commission's recommended amendments to the Act.

A consolidation of the amendments recommended to date by the Commission is contained in the Standing Committee's "Report on Agencies, Boards and Commissions (No. 6) dated December 7, 1982".

The Commission urges that these recommended amendments be placed before the Legislature at the earliest possible opportunity.

### 1982 BY-ELECTIONS

During the year the Lieutenant Governor of the Province issued two Writs calling for by-elections: a Writ issued on May 10, 1982, calling for a by-election in the electoral district of Hamilton West with the polling day being held on June 17, 1982 and a Writ issued on September 27, 1982, calling for a by-election in the electoral district of York South with the polling day being held on November 4, 1982.

In each instance there was the anticipated initial flurry of additional activity related to the registration of the candidates

and the mailing of guidelines and official receipt forms to each candidate's chief financial officer.

A greater awareness of the requirements of the Election Finances Reform Act with respect to the time when commercial campaign advertising may commence and cease, along with the contribution limitations and other provisions of the Act, was evident in that no complaints were received regarding the campaigns of any of the candidates who ran for election, and telephone inquiries about the provisions of the Act were minimal.

The campaign period for the Hamilton West by-election ended on October 17, 1982. All four candidates registered for the election filed their campaign period statement of receipts and expenses before the filing deadline date of December 17, 1982. A summary of each candidate's campaign receipts, expenses and subsidy is detailed in Appendix G.

In the case of the York South by-election, the campaign period did not expire until March 4, 1983 (four months after polling day) and candidates registered for this by-election are not required to file an audited Campaign Period Statement of Receipts and Expenses until May 4, 1983.

Financial details of the campaign of each of the five candidates registered for this by-election will, therefore, be

reported at a later date.

### THE LEGISLATIVE ASSEMBLY ACT MEMBERS' INDEMNITIES AND ALLOWANCES

The responsibility was given to the Commission in December 1978 of making such recommendations as it considered proper with respect to the indemnities and allowances of Members of the Assembly and in respect of the salaries and allowances of Cabinet Ministers, Parliamentary Assistants and Party Leaders.

Reports were submitted by the Commission to the Speaker on June 14, 1979, December 12, 1979, March 26, 1980 and February 3, 1981. The Fifth Report, submitted March 5, 1982, recommended that the basic indemnity of Members of the Legislature, namely \$30,000, be increased by nine percent thereof to a total of \$32,700. The Legislative Assembly Act was amended to increase the annual indemnity of Members of the Assembly payable from April 1, 1982 to March 31, 1983 from \$30,000 to \$31,800 and, as well, the annual allowance for expenses of the Members of the Assembly was increased from \$10,000 to \$10,600. The Commission, in submitting its Sixth Report will follow the Government's Guidelines with respect to increases.

the responsibility for making assuming Upon recommendations with respect to indemnities and allowances of Members of the Legislature in 1978, the staff of the Commission embarked upon an extensive study and analysis of the remuneration paid to Members of various Legislatures, including the Federal Parliament and the Legislative Assemblies of the nine provinces of Canada, as well as those of Great Britain and several of the United States of America. The results of this study were published by the Commission in January 1982. The study, entitled "Parliamentary Pay Issues: A Framework for Discussion", has been widely distributed and well received. Requests for copies of the study have been received from libraries across Canada, the United States, Great Britain, New Zealand and Australia. The initial printing of three hundred copies proved insufficient to meet all requests, necessitating the printing of a further three hundred copies. It is expected that this study will continue to be of interest to those involved in the political process.

It has been previously reported that legislation regulating political financing is in effect for several Canadian jurisdictions and under review and consideration in others.

The Commission's Executive Director and Registrar attended the 1982 Annual Conference of Canadian Election Officials held in Whitehorse, Yukon Territory in July where the Agenda provided for discussion of various subjects in the field of

election financing. Attendance at the Conference affords our senior staff the opportunity to compare our legislation and procedures with that of the other jurisdictions, to become aware of proposed changes and to discuss mutual problems.

The Commission's awareness of the election financing and regulatory requirements in the United States was furthered through the attendance by the Commission's Legal Adviser at the Conference of the Council on Governmental Ethics Laws held in Columbus, Ohio in December.

We have continued our research and review of election financing legislation in force in the various Canadian and United States jurisdictions. In 1982 the Commission's Legal Adviser, assisted by two law students employed during the summer months, completed a review and study of the impact of Election Reform Legislation on Canadian jurisdictions. This study, entitled "Canadian Election Reform: Dialogue on Issues and Effects, December 1982", was published early in 1983.

The financial operations of the Commission for the calendar year 1982 were as follows:

(see next page)

### SUMMARY OF PAYMENTS DURING

### CALENDAR YEAR

(rounded to nearest \$100)

Α.	Administrative and Operating Expenses	
	Commission Members' Fees and Chairman's Salary	\$ 48,100
	Staff Salaries, Casual Help and Employee Benefits	343,700
	Travel, Accommodation and Communication	20,000
	Legal, Audit and Other Professional Services	17,600
	Office Rental	84,600
	Advertising, Pamphlets, Stationery and Office Supplies	57,200
	Total	\$ 571,200
В.	Subsidies*	
	Public Funding of Candidates' Expenses	\$ 483,500
	Subsidy Paid to Auditors	193,200
	Total	\$ 676,700
	Grand Total	\$ 1,247,900

<sup>\*</sup>The subsidy paid to auditors and public funding of candidates' expenses are statutory items provided for respectively by Sections 41 and 45 of the Act.

In submitting this report, the Members of the Commission would like to extend their thanks to the chief financial officers of political parties, constituency associations and candidates for their voluntary contribution to the political process in the Province, the Commission staff and all those who have assisted the Commission in the discharge of its responsibilities and duties.

Respectfully submitted, dated this 22nd day of March, 1983.

Vice-Chairman

Warren R. Bailie

H. Donald Guthrie, Q.C.



APPENDIX "A"

LISTING OF

REGISTERED POLITICAL PARTIES IN ONTARIO

AND

POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL

OF A PARTY NAME

## AND POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL OF A PARTY IN ONTARIO LISTING OF REGISTERED POLITICAL PARTIES

# REGISTERED POLITICAL PARTIES IN ONTARIO

À.

- be registered as of 3:00 o'clock in the afternoon on the 13th day of February. 40 Political Parties deemed 1975 - Section 13(1)
- Ontario Progressive Conservative Party of
- Ontario Liberal Party 2
- Democratic Party of Ontario New 8

# (ii) Political Parties registered through the petitioning process provided by Section 10(2)(d)

- on August 19th, 1975 - registered (Ontario) Communist Party of Canada
- Ontario Libertarian Party registered on August 18th, 2
- Northern Ontario Heritage Party registered on October 19th, 1977

3

4.

- registered on November 26th, 1980 (Ontario) Unparty Party

### HAVE OBTAINED COMMISSION APPROVAL OF THE PARTY NAME BUT HAVE NOT SUBMITTED PETITIONS OF THE ELECTION FINANCES REFORM ACT REQUIRED BY SECTION 10(2)(d) WHO POLITICAL PARTIES m

Ontario Republican Party - date of application - December 16th, 1975

2 с С

4.

- Ontario Social Credit Party date of application February 17th, 1977 Unity Canada Party - date of application - February 28th, 1977
- Nationalist Party of Canada date of application July 10th, 1977 (see note 1)

Progressive Environmental Party of Ontario - date of application - December 30th, 1977

- 20th, 1978 The Moral Political Party - date of application - January
  - Women's Party date of application May 16th, 1978
- of Canada date of application January 30th, 1980 Detente Party of Canada - date of application - June 5th, 1978 Feminist Party
- Enterprise Party date of application March
- Political Science Consensus Party of Ontario date of application May 19th, 1980 note
  - (see of Canada - date of application - August 12th, 1980 The United Party
    - National Unity Party date of application January 2nd, 1981 13.
- Self-Help Ontario Political Services (S.H.O.P.S.) date of application March 24th, 1981 14.
  - Christian Credit Party of Ontario date of application January 13th, 1982 15.

- date of application January 22nd, 1982 Multicultur(ism) Party of Canada (MTC) 16.
- World Wide Disarmament Party of Canada (W.W.D.) date of application May 7th, 1982
- POLITICAL PARTIES WHO REQUESTED COMMISSION APPROVAL OF THE PARTY NAME BUT THE APPLICATION WAS PURSUANT TO SECTION 10(5) AS THE NAME RESEMBLED THE NAME OF A REGISTERED PARTY . U
- .. Workers' Communist Party date of application February 7th, 1980
- 2. WCP/PCO date of application April 8th, 1981
- The Nationalist Party of Canada submitted a petition which was rejected by the Commission at its adequate information for the Commission to conclude that the petition met the requirements of petition. Unanimously, meeting held December 13th, 1978. An extended examination of the petition failed to produce in support of the the Act by the provision of 10,000 valid signatures the Commission passed the motion that: -

'The petition for registration of the Nationalist Party of Canada be rejected, further that the letter from the Chairman advising the Nationalist Party Canada that its petition had been rejected contain a summary of the mission's findings with respect to the validity of the petition". petition forms were supplied to the Nationalist Party of Canada March 16th, 1979. New

- The United Party of Canada pursuant to the provisions of Section 10(5). No petition forms have been provided to the Party officials and the Commission has not heard further about the proposed September 24th, 1980 and although the application was not rejected, it was pointed out that if The application of The United Party of Canada was considered at the Commission meeting held on a valid petition was received from the Unity Canada Party, the Commission would not register registration. 2 °
- The Right to Life Party of Ontario (RTL) received Commission approval of the party name per their application dated November 2nd, 1981. After consideration and because of potential conflict with the charitable organization known as the Right to Life Association of Ontario and Area, they drew their petition application for political party registration under date of January 3



### APPENDIX "B"

### LISTING OF

### REGISTERED CONSTITUENCY ASSOCIATIONS IN ONTARIO

### AND

### ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE

### AS AT DECEMBER 31, 1982

### LEGEND

P.C. - Progressive Conservative Party of Ontario

Lib. - Ontario Liberal Party
N.D.P. - New Democratic Party of Ontario - Communist Party of Canada (Ontario) Comm.

- Ontario Libertarian Party Lib'n. N.O.H.P. - Northern Ontario Heritage Party

- Unparty Party (Ontario) U.P.



### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1982

REGISTERED

	ELECTORAL DISTRICT		CONC		EGIST		A MIT ON C	VENEZA	
NO.	NAME	PC					ATIONS NOHP UP	MEMBER	PARTY
					COPIE	DID II	NONF OF		
	ALGOMA	X	X	X				C.J. "BUD" WILDMAN	NDP
2.	ALGOMA-MANITOULIN	X	X	X				JOHN G. LANE	PC
	BRAMPTON	X	X	X	X			WILLIAM G. DAVIS	PC
4.	BRANTFORD	X	X	X				PHILIP GILLIES	PC
5.	BRANT-OXFORD-NORFOLK	X	Х	X				ROBERT F. NIXON	LIB
6.	BROCK		X	X				ROBERT S.K. WELCH	PC
7.	BURLINGTON SOUTH	X	X	X				GEORGE A. KERR	PC
8.	CAMBRIDGE	X	X	X				WILLIAM BARLOW	PC
9.		X	X	X				ROBERT C. MITCHELL	PC
10.		X	X	X				ROBERT MAC QUARRIE	PC
11.		X	X	X				NORMAN W. STERLING	PC
		X	X	X				ANDREW N. WATSON	PC
	COCHRANE NORTH	X	X	X				RENE PICHE	PC
	COCHRANE SOUTH	X	X	X				ALAN W. POPE	PC
15.	CORNWALL	X	X	X				GEORGE SAMIS	NDP
	DUFFERIN-SIMCOE	X	X	X				GEORGE R. MC CAGUE	PC
	DURHAM EAST	X	X	X				SAM L. CUREATZ	PC
	DURHAM WEST	X	X	X		X		GEORGE ASHE	PC
	DURHAM-YORK	X	X	X				ROSS STEVENSON	PC
	ELGIN	X	X	X				RONALD K. MC NEIL	PC
	ERIE	X	X	X				RAYMOND L. HAGGERTY	LIB
	ESSEX NORTH	X	X	X				RICHARD F. RUSTON	LIB
	ESSEX SOUTH	X	Х	X				REMO MANCINI	LIB
	FORT WILLIAM	X	X	X	X	X		MICHAEL P. HENNESSY	PC
	FRONTENAC-ADDINGTON	X	Х	X		X		J. EARL MC EWEN	LIB
	GREY	X	X	X				ROBERT C. MC KESSOCK	LIB
	GREY-BRUCE	X	Х	X				EDWARD C. SARGENT	LIB
	HALDIMAND-NORFOLK	X	X	X				GORDON I. MILLER	LIB
	HALTON-BURLINGTON	Х	X	X				JULIAN A. REED	LIB
	HAMILTON CENTRE	X	X	X	X			SHEILA COPPS	LIB
	HAMILTON EAST	X	X	X	X			ROBERT A. MACKENZIE	NDP
	HAMILTON MOUNTAIN	X	X	X				BRIAN A. CHARLTON	NDP
	HAMILTON WEST	X	X	Х				A. RICHARD ALLEN	NDP
	HASTINGS-PETERBOROUGH	X	X	X				JAMES POLLOCK	PC
	HURON-BRUCE	X	X	X				MURRAY ELSTON	LIB
	HURON-MIDDLESEX	X	X	X				JOHN K. RIDDELL	LIB
	KENORA	X	X	X				LEO BERNIER	PC
	KENT-ELGIN	X	X	X				JAMES F. MC GUIGAN	LIB
			X	X		Х		KEITH C. NORTON	PC
	KITCHENER	X	Х	X				JAMES R. BREITHAUPT	LIB
	KITCHENER-WILMOT	X	X	X				JOHN SWEENEY	LIB
	LAKE NIPIGON	X	X	X				JACK E. STOKES	NDP
	LAMBTON	X	X	X				LORNE C. HENDERSON	PC
	LANARK	X	X	X				DOUGLAS J. WISEMAN	PC
	LEEDS	X	X	X				ROBERT RUNCIMAN	PC
46.	LINCOLN	X	X	X				PHILIP W. ANDREWES	PC
47.	LONDON CENTRE	X	X	X				DAVID R. PETERSON	LIB
	LONDON NORTH	X	X	X				RONALD VAN HORNE	LIB
	LONDON SOUTH	X	X	X			X	GORDON WALKER	PC
	MIDDLESEX	X	X	X				ROBERT EATON	PC
_	MISSISSAUGA EAST	X	X	X				MILTON E.C. "BUD" GREGORY	
	MISSISSAUGA NORTH	X	X	X				TERRY D. JONES	PC
	MISSISSAUGA SOUTH	X	X	X				R. DOUGLAS KENNEDY	PC
54.	MUSKOKA	X	X	X				FRANK S. MILLER	PC

### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1982

REGISTERED

				R	EGIST	ERED				
	ELECTORAL DISTRICT		CONS	TITU	ENCY	ASSOC	CITAL	NS	MEMBER	PARTY
NO.	NAME	PC	LIB	NDP	COMM	LIB'	N NOH	P UP		
55.	NIAGARA FALLS	X	X	X				X	VINCENT G. KERRIO	LIB
56.	NICKEL BELT	X	X	X					FLOYD LAUGHREN	NDP
57.	NIPISSING	Х	X	X					MICHAEL D. HARRIS	PC
58.	NORTHUMBERLAND	Х	Х	Х					HOWARD N. SHEPPARD	PC
59.	OAKVILLE	Х	Х	Х					JAMES W. SNOW	PC
60.	OSHAWA	X	Х	Х	Х				MICHAEL BREAUGH	NDP
61.	OTTAWA CENTRE	X	X	Х					MICHAEL CASSIDY	NDP
62.	OTTAWA CENTRE	X	X	X					ALBERT J. ROY	LIB
		X	X	X				Х	CLAUDE BENNETT	PC
63.	OTTAWA SOUTH	X	X	X				21	REUBEN BAETZ	PC
	OTTAWA WEST	X	X	X		Х			RICHARD TRELEAVEN	PC
65.	OXFORD	X	Х	X		Λ			ERNEST EVES	PC
	PARRY SOUND								HUGH A. EDIGHOFFER	LIB
	PERTH	Х	X	X		37			JOHN M. TURNER	PC
	PETERBOROUGH	X	X	X		Х				NDP
69.	PORT ARTHUR	X	X	X	Χ				JAMES FOULDS	LIB
70.	PRESCOTT AND RUSSELL	X	X	X					DONALD BOUDRIA	
71.	PRINCE EDWARD-LENNOX	X	X	X					JAMES TAYLOR	PC
72.	QUINTE	X	X	X					HUGH O'NEIL	LIB
73.	RAINY RIVER	X	X	X					PATRICK REID	LIB
74.	RENFREW NORTH	X	X	X					SEAN CONWAY	LIB
75.	RENFREW SOUTH	X	X	X					PAUL YAKABUSKI	PC
76.	ST. CATHARINES	X	X	X	X				JAMES BRADLEY	LIB
77.	SARNIA	Χ	X	X					ANDREW BRANDT	PC
78.	SAULT STE. MARIE	X	X	X					RUSSELL H. RAMSAY	PC
79.	SIMCOE CENTRE	Х	Х	Х					GEORGE TAYLOR	PC
80.		Х	Х	Х					ALLAN MC LEAN	PC
81.	STORMONT, DUNDAS &									
01.	GLENGARRY	Х	X	Х					OSIE VILLENEUVE	PC
82.	SUDBURY	X	X	X	Х				JAMES GORDON	PC
	SUDBURY EAST	X	X	X	**				ELIE W. MARTEL	NDP
83.		X	X	X					EDWARD M. HAVROT	PC
84.	TIMISKAMING	X	X	X					JOHN EAKINS	LIB
85.	VICTORIA-HALIBURTON	X	X	X					HERBERT EPP	LIB
	WATERLOO NORTH			X	Х				MELVIN L. SWART	NDP
87.	WELLAND-THOROLD	X	X		Λ				JACK M. JOHNSON	PC
88.		X	X	X	* 7				HARRY WORTON	LIB
89.	WELLINGTON SOUTH	X	X	X	Х					PC
90.	WENTWORTH	Х	X	Х					GORDON DEAN	LIB
91.	WENTWORTH NORTH	X	X	X					ERIC CUNNINGHAM	NDP
92.	WINDSOR-RIVERSIDE	X	X	X					DAVID S. COOKE	
93.	WINDSOR-SANDWICH	X	X	X	Х				WILLIAM WRYE	LIB
94.	WINDSOR-WALKERVILLE	X	X	X	Х				BERNARD NEWMAN	LIB
95.	YORK CENTRE	X	X	X					DONALD COUSENS	PC
96.	YORK NORTH	X	X	X					WILLIAM HODGSON	PC
	METRO TORONTO									
97.	ARMOURDALE	Х	X	Х					BRUCE MC CAFFREY	PC
98.	BEACHES-WOODBINE	X	X	X				Х	MARION BRYDEN	NDP
99.	BELLWOODS	X	X	X	Х				ROSS MC CLELLAN	NDP
		X	X	X					DENNIS TIMBRELL	PC
100.	DON MILLS	X	X	X	Х				TONY LUPUSELLA	NDP
101.	DOVERCOURT				Λ				ODOARDO DI SANTO	NDP
102.	DOWNSVIEW	X	X	X				Х	R. ROY MC MURTRY	PC
103.		X	X	X				Λ	EDWARD PHILIP	NDP
104.	ETOBICOKE	X	Х	Х					PDMWWD LHTDIL	IADI

### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1982

REGISTERED

	ELECTORAL DISTRICT		CONS	TITU	ENCY .	ASSOCI	ATION	S	MEMBER	PARTY
NO.	NAME	PC	LIB	NDP	COMM	LIB'N	NOHP	UP		
105.	HIGH PARK-SWANSEA	X	Х	X					YURI R. SHYMKO	PC
106.	HUMBER	X	X	X					MORLEY KELLS	PC
107.	LAKESHORE	X	X	X	Х				AL KOLYN	PC
108.	OAKWOOD	X	Х	X	X				TONY GRANDE	NDP
109.	ORIOLE	X	X	Χ					JOHN WILLIAMS	PC
110.	PARKDALE	X	X	X	X				TONY RUPRECHT	LIB
111.	RIVERDALE	X	X	X	X				JAMES A. RENWICK	NDP
112.	ST.ANDREW-ST.PATRICK	X	X	Χ	X				LARRY GROSSMAN	PC
113.	ST. DAVID	X	Х	Χ					MARGARET SCRIVENER	PC
114.	ST. GEORGE	X	X	X	X	X			SUSAN FISH	PC
115.	SCARBOROUGH CENTRE	X	X	X	X	X			FRANK DREA	PC
116.	SCARBOROUGH EAST	X	X	X		X			MARGARET BIRCH	PC
117.	SCARBOROUGH-ELLESMERE	X	X	Х					ALAN ROBINSON	PC
118.	SCARBOROUGH NORTH	X	X	X					THOMAS L. WELLS	PC
119.	SCARBOROUGH WEST	X	X	Х					RICHARD JOHNSTON	NDP
120.	WILSON HEIGHTS	X	X	X					DAVID ROTENBERG	PC
121.	YORK EAST	X	X	Χ	Χ			Χ	ROBERT G. ELGIE	PC
122.	YORK MILLS	X	X	Х					BETTE STEPHENSON	PC
123.	YORK SOUTH	X	X	Х	X				BOB RAE	NDP
124.	YORK WEST	X	X	Χ					NICHOLAS G. LELUK	PC
125.	YORKVIEW	X	Х	Χ	Х				MICHAEL SPENSIERI	LIB
TOTAL	NUMBER OF REGISTERED									
CONST	ITUENCY ASSOCIATIONS	125	125	125	24	9		6	= 414	



### APPENDIX "C"

### FINANCIAL DATA

### EXTRACTED FROM REGISTERED POLITICAL PARTY

1981 ANNUAL FINANCIAL STATEMENTS

FILED

WITH THE COMMISSION



FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY 1981 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION	AL PARTY	COMMISSION
VANCIAL DATA EXTRACTED FROM REGISTERED 31 ANNUAL FINANCIAL STATEMENTS FILED WI	POLITIC	TH THE
NANCIAL DATA EXTRACTED FROM REGIL ANNUAL FINANCIAL STATEMENTS	GISTERED	FILED WI
MANCIAL DATA EXTRACTED 31 ANNUAL FINANCIAL ST	FROM RE	ATEMENTS
VANCIAL DAT	'A EXTRACTED	INANCIAL ST
	JANCIAL DAT	1 ANNUAL F

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	1981 AI	NNUAL FINANCIA	1981 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION	TLED WITH TH	COMMISSION			
	PROGRESSIVE	ONTARIO	NEW	COMMUNIST	ONTARIO	ONTARIO	UNPARTY	
STATEMENT OF RECEIPTS & EXPENSES	CONSERVATIVE	LIBERAL	DEMOCRATIC	PARTY (ONTARIO)	LIBERTARIAN	HERITAGE	PARTY (ONTARIO)	
Receipts	₩	v>	€7-	<b>v</b> >	⟨⟩-	⟨⟩-	v.	
Net Contributions	780,724	96,123	844,742	12,600	13,404	200	12,624	
Transfers from Constituency Associations and Others	259,619	33,718	832,544	1,543	40	ı	159	
Other receipts	91,073	3,898	150,960	586	3,541.	1	4,305	
Total	1,131,416	133,739	1,828,246	14,729	16,985.	200	17,088	
Expenses Expenses exclusive of transfers paid out to								
constituency associations Transfers baid out	2,230,750	292,655	1,013,652	14,349	19,001	532	15,370	
Total	2,233,950	300,976	1,647,254	14,586	19,085	532	15,370	
Excess of Receipts over Expenses	(1,102,534)	(167,237)	180,992	143	(2,100)	(32)	1,718	
Add Surplus (Deficit) from prior reporting period (Net	7210 0707	1004		7	c c	Č.		
Add Excess of campaign receipts over expenses	(954,250)	(271,729)	(400,328)	(6,023)	5,281	(0)	1.154)	
Surplus (Deficit) at December 31, 1981	(3,005,099)	(1,095,464)	(286,032)	(1,806)	7,175	(102)	564	
STATEMENTS OF ASSETS AND LIABILITIES AT DEC.31/81								
Assets Current Assets	8,407	49,624	274,805	2,796	4,233	23	2,264	
other	51,106		13,586		3,961	1 1	1 1	
LIABILITIES Current Liabilities Surplus (Deficit)	3,064,613	1,145,089	574,424	4,602	1,020	125	1,700	
Carpina (Darrote)	59,514	49,625	288,392	2,796	8,195	23	2,264	

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### APPENDIX "D"

### SUMMARY OF FINANCIAL DATA

### REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION

1981 ANNUAL FINANCIAL STATEMENTS

FILED

WITH THE COMMISSION

SUMMARY OF FINANCIAL DATA REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION 1981 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION

	Progressive Conservative Party	Ontario Liberal Party	New Democratic Party	Communist Party (Ontario)	Ontario Libertarian Party	Northern Ontario Heritage Party	Unparty Party (Ontario)	Total
Number of Registered Constituency Associations at December 31st, 1981	125	125	125	26	∞1	Nil	<b>ا</b> لا	414
	s.	⋄	₩	‹◊›	⟨√⟩	⋄	↔	↔
Total Receipts	888,572	465,493	775,377	5,800	4,052	ı	66	2,139,393
Total Expenses	646,575	368,657	496,189	3,878	1,625	ı	159	1,517,083
Excess (Shortfall) of Receipts over Expenses	241,997	96,836	279,188	1,922	2,427	1	(09)	622,310
Total Assets	1,303,942	341,038	315,860	2,901	2,743	ı	305	1,966,789
Total Liabilities	230,578	196,190	396,219	1	1	ı	12	822,999
Surplus (Deficit) at December 31st, 1981	1,073,364	144,848	(80,359)	2,901	2,743	ı	293	1,143,790



## APPENDIX "E"

## STATISTICAL REPORT

# ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS

RECEIVED IN EXCESS OF \$100

BY EACH

REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS

AND CANDIDATES FOR BOTH THE ANNUAL

AND CAMPAIGN REPORTING PERIODS IN THE CALENDAR
YEAR 1981



STATISTICAL REPORT ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS
RECEIVED IN EXCESS OF \$100 BY EACH REGISTERED POLITICAL PARTY AND ITS
ASSOCIATIONS AND CANDIDATES FOR BOTH THE ANNUAL AND CAMPAIGN REPORTING
PERIODS IN THE CALENDAR YEAR 1981

S	419,146	1,332,320	3,878,753		76,778	45,213	99,628	221,619		1,202,509	423,463	1,097,198	2,723,170	6,823,542	2,558,317	
TOTALS No. A		4,102	7,722		83	121	285	489		5,102	1,707	4,197	11,006	19,217	7,809	
UNPARTY No. Amount		1	6 3,110		ı	1	1	ı		3 9,219	ı	ı	3 9,219	9 12,329	Registered Nov. 26/80	
										43	·	·	4	4	Re	
NORTHERN ONTARIO HERITAGE NO. Amount	ì	1	1		1	i	1	1		1	1 ,	1	ı	1	1,228	
	í	1	1		ł	1	3	1		1	1	1	1	1	2	
LIBERTARIAN No. Amount 5	200	200	700		1	ı		8		12,781	1,190	1,667	15,638	16,338	14,627	
	7	Н	ω		1	1	1	1		27	m	9	36	39	61	
COMMUNIST No. Amount	ı	1	1		t	ł	ı	ı		21,176	5,523	7,070	33,769	33,769	23,571	
COM.	1	1	ı		1	1	1	1		59	25	31	115	115	77	
NEW DEMOCRATS No. Amount	3,161	13,250	16,411		76,778	45,213	98,928	220,919		263,589	96,332	164,347	524,268	761,598	366,334	
NEW DEMO NO.	11	46	57		83	121	283	487		1,680	407	672 ]	2,759	3,303 7	1,761	
RAL Amount \$	72,413	269,737	921,986		1	1	1	1		150,603 1,680 263,589	162,597	292,974	606,174	1,528,160	469,132	
LIBERAL Am	223	882	1,631		1	1	1	1		543	738	1,110	2,391	4,022 1	974	
PROGRESSIVE CONSERVATIVE No. Amount \$ 1.953 1.544.341	343,372	1,048,833	2,936,546		1	ı	700	700		745,141	157,821	631,140	1,534,102	4,471,348	1,683,425	
	668	3,173	6,025		1	ı	2	2		2,750	534	2,378	5,662	11,689	4,934	
CONTRIBUTIONS BY CORPORATIONS Political Party	Riding Associations	Candidates	Total	CONTRIBUTIONS BY UNIONS	Political Party	Riding Associations	Candidates	Total	CONTRIBUTIONS BY PERSONS	Political Party	Riding Associations	Candidates	Total	Grand Total	Total for 1980	



## APPENDIX "F"

## FINANCIAL DATA EXTRACTED

FROM

REGISTERED POLITICAL PARTY CAMPAIGN RETURNS

FILED WITH THE COMMISSION

FOR THE JUNE 17th, 1982 BY-ELECTION

IN THE ELECTORAL DISTRICT OF HAMILTON WEST



FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY CAMPAIGN RETURNS FILED WITH THE COMMISSION FOR THE JUNE 17th, 1982 BY-ELECTION IN THE ELECTORAL DISTRICT OF HAMILTON WEST

STATEMENT OF RECEIPTS & EXPENSES	PROGRESSIVE CONSERVATIVE PARTY	ONTARIO LIBERAL PARTY
	\$	\$
Receipts		
Net Contributions	-	950
Transfers from Constituency Associations and Others	-	2,626
Other Receipts	-	~
Total	-	3,576
Expenses		
Expenses inclusive of transfer paid out to candidates and	ers	
constituency associations	31,434	23,202
Transfers paid out	-	2,000
Total	31,434	25,202
SURPLUS (DEFICIT) FOR THE CAMPAIGN PERIOD	(31,434)	(21,626)

Note: Section 43(2) of the Act provides that the requirement for a political party to file a statement of receipts and expenses in relation to a by-election does not apply if the party received no contributions or made expenditures in relation to such by-election.

The Commission received declarations that no contributions were received or expenditures made from:

The New Democratic Party of Ontario, the Communist Party of Canada (Ontario), the Ontario Libertarian Party, the Northern Ontario Heritage Party and the Unparty Party (Ontario) in relation to the Hamilton West By-election.



## APPENDIX "G"

## SUMMARY OF CANDIDATES' RECEIPTS EXPENSES & SUBSIDY

FOR THE

HAMILTON WEST BY-ELECTION

In respect to the York South By-election held on November 4th, 1982, Section 43(1) of the Act does not require the filing of campaign period statements of receipts and expenses by registered political parties, constituency associations and candidates until six months after polling day or May 4th, 1983. Details of the campaign statements filed in respect to the by-election will, therefore, be reported in the next annual report of the Commission.



COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES SUMMARY OF CANDIDATES' RECEIPTS, EXPENSES AND SUBSIDY FOR THE HAMILTON WEST BY-ELECTION

BALLOT COUNT REQUIRED TO	QUALIFY FOR SUBSIDY 15%		3,466			
VOTES CAST OR	VOTE		23,107			
	COUNT		8,915	6,952	7,066	174
REVISED LIST OF	VOTERS		41,831			
	AUDITOR	€∕3-	200	200	200	275
*PAID TO	& C.F.O.	❖	6,356	6,356	6,356	ı
\$ 6 6 7	EXPENSES	¢s-	25,936	33,137	36,610	782
CAMPAIGN RECEIPTS	SUBSIDY	⟨∿-	20,532	24,818	31,272	782
	CANDIDATE		Richard Allen	Joe Barbera	Bob McMurrich	John Turmel
	PARTY		NDP	LIB	PC	IND
T C C C C C C C C C C C C C C C C C C C	DISTRICT	Hamilton	West			

Polling Day June 17, 1982

for a registered party the moneys paid to the candidate's chief financial officer under this Section, Any surplus determined by taking into account in the financial statement of an official candidate shall be paid over to one or more registered parties or registered constituency associations. \*Section 45(5)



APPENDIX "H"

HISTORICAL REVIEW

OF

PROVINCIAL ELECTION ACTIVITY

SINCE

THE ELECTION FINANCES REFORM ACT

CAME INTO EFFECT IN 1975



# HISTORICAL REVIEW OF PROVINCIAL ELECTION ACTIVITY SINCE THE ELECTION FINANCES REFORM ACT CAME INTO EFFECT FOR PROVINCIAL GENERAL AND BY-ELECTIONS IN THE PERIOD FEBRUARY 13th, 1975 TO DECEMBER 31, 1982

Commercial Advertising Filing Due Date Activity Period Section 38(1) Statement From To (see note) Section 43(1)	Jan. 18/76 Aug. 27/75 Sept. 16/75 Mar. 18/76	June 7/77		Feb. 19/79 Sept.27/78 Oct. 17/78 Apr. 19/79	Nov. 22/78 Dec. 12/78		5/79 Mar. 14/79 April 3/79 Oct. 5/79	5/79 Mar. 14/79 April 3/79		Mar. 20/81 Oct. 29/80 Nov. 18/80 May 20/81	Mar. 17/81		Oct. 17/82 May 26/82 June 15/82 Dec. 17/82	
Campaign Period Section 1(1)(c) From To	Aug. 11/75 Jan	Apr. 29/77 Oct		Sept.11/78 Feb	Oct. 30/78 Apr		Feb. 19/79 Aug.	Feb. 19/79 Aug.		Oct. 6/80 Mar			May 10/82 Oct	0000
Polling Day	Sept.18/75	June 9/77		Oct. 19/78	Dec. 14/78		Apr. 5/79	Apr. 5/79		Oct. 6/80 Nov. 20/80	Mar. 19/81		June 17/82	000
Date Writ For Election Issued	Aug. 11/75	Apr. 29/77		Sept.11/78	Oct. 30/78		Feb. 19/79	Feb. 19/79		oct. 6/80	Feb. 2/81		May 10/82	Sent 27/02
Year	1975 General Provincial Election	1977 General Provincial Election	1978 By-elections:-	Chatham-Kent	Sault Ste. Marie	1979 By-elections: -	Scarborough West	Wentworth	1980 By-elections:	Carleton	1981 General Provincial Election	1982 By-elections:-	Hamilton West	York South

is extended by one further day for newspapers which are published in Ontario not more Pursuant to Section 38 (3) the expiry date for cessation of commercial advertising frequently than once a week and whose day of regular publication falls on the day before polling day.

Note:



APPENDIX "I"

HISTORICAL REVIEW

OF

**COMMISSION APPOINTMENTS** 

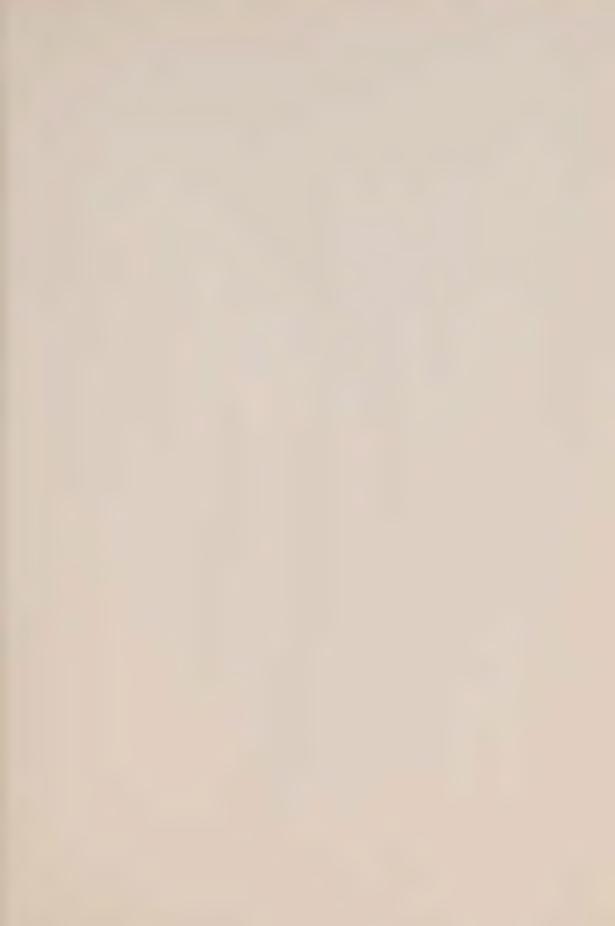
(APPOINTED PURSUANT TO SECTION 2(1))



- Section 2(1) The commission is hereby established to be known as the Commission on Election Contributions and Expenses and composed of,
- (a) two persons as nominees of each political party that is represented in the Assembly by four

members of the Assembly and that nominated candidates in at least 50 percent of the electoral districts in the most recent general election appointed, on the recommendation of the leader of the party, by the Lieutenant Governor in Council for a term of not more than five years;	as nominees or each political party that is represented in the Assembly by four or more the Assembly and that nominated candidates in at least 50 percent of the electoral discussive most recent general election appointed, on the recommendation of the leader of the Lieutenant Governor in Council for a term of not more than five years;	e Assembly by four or more ent of the electoral dis- on of the leader of the five years;	
(b) a bencher of the Law Society of Upper Canada appointed by the Lieutenant Governor in Council for a term of not more than five years to hold office only while he remains a bencher;	ada appointed by the Lieutenant d office only while he remains a	Governor in Council for bencher;	
(c) the Chief Election Officer; and			
(d) the chairman of the Commission who shall be appointed by the Lieutenant Governor in Council for term of not more than ten years.	be appointed by the Lieutenant G	overnor in Council for a	
PRESENT MEMBERS AND DATE OF APPOINTMENT	PRIOR APPOINTMENTS AND TIME SERVE	SERVED AS MEMBER	
Progressive Conservative Party of Ontario			
- H. Donald Guthrie, Q.C. May 8/80 - Ronald E. Sobier, Q.C. Feb. 14/79	Edward J. Kowal (Mrs.) Elizabeth Dreger	May 8/75 - Apr.30/80 May 8/75 - Jan.27/79	- 5
Ontario Liberal Party	(deceased)		5 -
- Waldemar Zimmerman May 8/80 - (Mrs.) Barbara Sullivan Jul. 18/79	Harold W. Young Robert J. Wright, Q.C. D. Gordon Blair, Q.C.	May 8/75 - Apr.30/80 Jan. 14/76 - Jul.18/79 May 8/75 - Dec.31/75	
New Democratic Party of Ontario			
- William F. Scandlan Mar. 8/78 - Martin L. Levinson Aug. 20/81	F. Stewart Cooke Bernard L. Eastman, Q.C. Kenneth Bryden	May 8/75 - Feb.15/78 Jan. 17/79 - Jul.24/81 May 8/75 - Nov. 9/78	
Bencher of the Law Society of Upper Canada			
- (Mrs.) Laura Legge, Q.C. Nov. 20/80	J. Roderick Barr, Q.C. John C. Pallett, Q.C.	June 20/79 - Nov.20/80 May 8/75 - Apr.30/79	Append
Chief Blection Officer			lix
- Warren R. Bailie Apr. 2/82	Roderick G. Lewis, Q.C.	May 8/75 - Apr. 2/82	"I"
CHAIRMAN	James A.C. Auld (deceased)	1/82 - June	
VICE-CHAIRMAN - (Mrs.) Barbara Sullivan Appointed May 8/82	Artnur A. Wishart, Q.C.	May 8/75 – May 31/82	

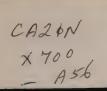














# THE NINTH ANNUAL REPORT

OF

The Commission on Election Contributions and Expenses

ADMINISTERING

THE ELECTION FINANCES REPORM ACT

FOR THE YEAR 1983



## **COMMISSION MEMBERS**

GORDON H. AIKEN, Q.C. . Chairman

BARBARA SULLIVAN Vice-Chairman representing Ontario Liberal Party

WARREN R. BAILIE
Chief Election Officer of Ontario

H. DONALD GUTHRIE, Q.C. representing the Progressive Conservative Party

LAURA LEGGE, Q.C.
Bencher of the Law Society of Upper Canada

MARTIN L. LEVINSON representing the New Democratic Party (Resigned Jan. 17, 1984)

WILLIAM F. SCANDLAN representing the New Democratic Party

RONALD E. SOBIER, Q.C. representing the Progressive Conservative Party

WALDEMAR ZIMMERMAN representing the Ontario Liberal Party

New Appointments

GORDON H. AIKEN, CHAIRMAN effective April 5, 1983

AUG 8 1904

Donald A. Joynt, C.A. Robert B. Dobson Anna B. Stevenson, Q.C.

Executive Director Registrar Research Director

COPIES OF THIS REPORT MAY BE REQUESTED FROM:

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Commission on Election Contributions and Expenses, Suite 800, 151 Bloor St. West, Toronto, Ontario, M5S 1S4.

Telephone: (416 - 965-0455)





## Commission on Election Contributions and Expenses

Suite 800, Britannica House 151 Bloor Street West Toronto, Ontario M5S 1S4

April 25th, 1984

Donald A. Joynt, C.A Executive Director

Robert B Dobson Registrar

(416) 965-0455

The Honourable John M. Turner, M.P.P., Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

Gordon H. Aiken, Q.C.

H. Donald Guthrie, Q.C. Laura Legge, Q.C. William F. Scandlan Ronald E. Sobier, Q.C. Waldemar Zimmerman

Barbara Sullivan

Warren R. Bailie

Penny Dickens

Chairman

I have the honour to submit the Ninth Annual Report of the Commission on Election Contributions and Expenses which covers the year 1983.

This report is submitted pursuant to section 4(2) of the Election Finances Reform Act.

Yours respectfuln

Gordon H. Aiken, Q.C.,

Chairman.

GHA/jf

Encl:



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This report, which is prepared pursuant to Section 4(2) of the Election Finances Reform Act, covers the activities of the Commission for the calendar year 1983.

The Commission on Election Contributions and Expenses was established under the authority of the Election Finances Reform Act, enacted by the Legislature of Ontario in May 1975, to ensure compliance with the requirements of the Act by political parties, constituency associations and, candidates and also by the individuals, corporations and trade unions wishing to support financially the political party of their choice.

The Commission's responsibilities under this Act extend further to ensuring that:

- trust funds held prior to the Act coming into force for the purposes of a constituency association or the future candidacy of any person at an election were declared and administered in the manner required under the Act (Section 1(4)) and
- 2. each political party establish a non-profit corporation as a foundation for the purpose of managing the assets not required for the administration of its affairs and held immediately prior to registration with the Commission and that the administration of the foundation is in keeping with the requirements of the Act (Section 40(1)).

In 1978 the Commission received the additional duty following the Legislature's amendment of Section 11 of the Legislative Assembly Act to annually "review and make such recommendations that it considers proper in respect to the indemnities and allowances of Members of the Assembly".

Our report for the year, therefore, covers the conduct of

the Commission's responsibilities under the two Legislative authorities.

### THE COMMISSION

The responsibilities for administration of the requirements of the Election Finances Reform Act and the additional duty under Section 11 of the Legislative Assembly Act rests with a Commission which is composed of:

- A Chairman who is appointed by the Lieutenant Governor in Council for a term of not more than ten years.
- 2. Six persons who are appointed by the Lieutenant Governor in Council for a term of not more than five years and who have been appointed pursuant to the provision of Section 2(1)(a) namely "two persons as nominees of each political party that is represented in the Assembly by four or more members of the Assembly and nominated candidates in at least 50 per cent of the electoral districts in the most recent general election, on the recommendation of the leader of the party".
- 3. A bencher of the Law Society of Upper Canada who is appointed by the Lieutenant Governor in Council for a term of not more than five years to hold office only while he remains a bencher, and
- 4. The Chief Election Officer

A listing of the Commission Members at December 31, 1983 and of earlier appointments is contained in Appendix I.

The Commission met eight times during the year and in the conduct of its responsibilities under the Election Finances

Reform Act the Commission has used its best endeavours to persuade and encourage persons and parties to observe the Act and conform to its requirements. This attitude and approach has been effective in reducing to a minimum the disciplining functions of the Commission.

### PART I

### THE ELECTION FINANCES REFORM ACT

Our report on matters related to responsibilities of the Commission under this Act must consider what has transpired in relation to the recommended amendments to the Act, interpretations, the registration or de-registration of political parties and constituency associations, annual audited statement approvals, by-election campaign activity, apparent contraventions of the Act, conference and seminar attendance and research.

### AMENDMENTS TO THE ACT

One of the duties of the Commission as set forth in Section 4(1)(f) of the Act is to "recommend any amendments to this Act that the Commission considers advisable" and pursuant to this direction, the Commission has from time to time sent forward to the Speaker of the Legislative Assembly a number of proposed amendments dealing mainly with the administrative areas of the Act - leaving policy matters for determination by the elected Members of the Legislature.

Three amendments to the Election Finances Reform Act were recommended by the Commission during 1983 and sent forward to the Speaker of the Legislature. These are detailed as follows:

1. An amendment to Section 41(4) of the Act, which presently requires an auditor to express an opinion on the financial statements examined, to permit an auditor, in circumstances where the audit examination is for some reason limited, to "deny" an opinion, in keeping with generally accepted auditing practice and in line with current corporate statutes.

- 2. An amendment to subsections 10(3), 11(2) and 15(2) of the Act to require political parties, constituency associations and candidates to maintain their respective records and to have a mailing address and depository for contributions in Ontario thereby ensuring Commission accessibility to the relevant records for such review as the Commission considers necessary.
- 3. An amendment to subsections 13(4) and (5) of the Act, which were not designed for the further redistribution of electoral districts following the redistribution which took place upon enactment of the Representation Act, 1975, to provide for the reconstitution of constituency associations following any further redistribution, and for disposition of constituency funds.

The Commission also considered problems with regard to Section 30(1)(b) of the Act and Section 17, but in each case the Commission felt that a substantive principle was involved and decided to request clarifying legislation.

The adoption of the recommended amendments into law together with those previously recommended by the Commission and clarification of Sections 30(1)(b) and 17 will improve the Act and make it more effective.

### INTERPRETATIONS

During the year as a consequence of various matters and situations which came to the attention of the Commission the following interpretations were made:

- Where part of a ticket price for a fund-raising event is considered a contribution and the amount which is considered a contribution exceeds \$10, payment for the ticket must be made by cheque drawn on an account in the purchasers name or by a money order signed by the purchaser.
- "Person" as defined in the Act includes the executor of a will carrying out the intent of the testator.

- 3. The supply of wine, beer or liquor gratuitously as a promotion of the product at a fund-raising event constitutes a contribution of goods and services where the value of the product exceeds \$100. The value is defined as the amount charged by the producer to the Liquor Control Board of Ontario.
- 4. Where audited annual or campaign statements of political parties or constituency associations are not in the hands of the Commission by the date of the Commission meeting next following the deadline date for the filing, deregistration proceedings under Section 14(2), (3) and (4) of the Act shall be undertaken.

The decision of the Commission in these matters has been communicated to the persons who either raised the subject for clarification or required notification of the decision.

### REGISTERED POLITICAL PARTIES AND CONSTITUENCY ASSOCIATIONS

The number of registered political parties remained unchanged at seven, namely, the Progressive Conservative Party of Ontario, Ontario Liberal Party, New Democratic Party of Ontario, Communist Party of Canada (Ontario), Ontario Libertarian Party, Northern Ontario Heritage Party and the Unparty Party (Ontario).

A name change was proposed late in the year by officials of the Unparty Party (Ontario) to change the name of the party to the Freedom Party of Ontario with initials "F.P." and formalization of the name change was effected early in 1984.

There are now 20 political groups seeking to register as political parties by the petitioning process, three more than at December 31, 1982 and none of the political groups has yet submitted the completed petition required under Section 10(2)(d).

The three additional political groups who have obtained Commission approval of the Party name and who are seeking registration by the petitioning process are:

- 1. Christian Reform Party of Canada
- 2. The Green Party of Ontario
- 3. The Social Credit Association of Ontario

A full listing of registered political parties and approved party names is set forth in Appendix A.

In the case of registered constituency associations while the total number registered at December 31, 1983 remains the same as last year at 414, voluntary de-registration is in process for the Unparty Party Associations of Niagara Falls, Ottawa South, Beaches-Woodbine, Eglinton and York East and the Libertarian Party Associations of Frontenac-Addington, Kingston and the Islands, St. George, Scarborough Centre and Scarborough East.

Once all matters relative to the voluntary deregistration of the 10 constituency associations is complete, the total number of registered constituency associations will stand at 404.

Appendix B of the report indicates the electoral districts in which each registered political party has a registered constituency association at December 31, 1983.

The Commission's work in respect to the registration of political parties and constituency associations does not cease with the delivery by the Party or Association of the registration details required under Sections 10(3) and 11(2) because it is also a requirement of Sections 10(6) and 11(4) that the Commission be notified of any alteration in the registered information within 30 days of any such alteration.

While most of the constituency associations conform to this requirement, there have been instances where the Commission's lines of communication with constituency associations have broken down because of changes in the appointment of chief financial officer or other executives, and the Commission has not been notified.

To ensure conformance, therefore, with the requirements of Sections 10(6) and 11(4) the Commission has instituted a periodic follow up with each constituency association to ensure that registration details are current.

### 1982 ANNUAL RETURNS

Each year the Commission conducts a program urging chief financial officers and auditors to deliver the audited annual statements of their party or constituency association to the Commission not later than the deadline date of May 31st.

The program commences with a mailing of the required reporting form with a covering letter the second week of January, a couple of follow-up letters over the ensuing three months and finally in the month of May telephone calls are made to those chief financial officers and auditors from whom returns have not been received urging them to deliver the required statements by the deadline date.

While our staff is confident that this program is the best that can be instituted under the present legislation, the chief financial officers of 61 of the 414 constituency associations failed to file the annual statement by the May 31st dead-

With only one exception, an apparently valid reason for the late filing has been given and therefore, the Commission has not given its consent to the prosecution of the persons involved, although the Commission is required by Section 4(1)(g) of the Act to report any apparent contraventions to the Attorney General. In each case the Commission has sent a letter reprimanding the officials responsible for the late filing for their dilatory performance.

The case where there was not an apparently valid reason for the late filing was dealt with by the Commission by deregistering the Association pursuant to the provisions of Section 14(2), following which the audited statement was delivered to the Commission.

It is expected that a greater percentage of on-time filings will be experienced should the Act be amended in keeping with one of the Commission's recommendations to require a chief financial officer who ceases to hold office to file with the Commission an audited statement for his period of office not covered by a previous

audited statement rendered to the Commission.

All too frequently the filing of a return after the deadline date has been in instances where the chief financial officer of record has not held the position for the entire reporting period covered by the annual audited statement and he is not familiar with the earlier financial activity of the association, which may include incomplete records.

In examining the audited financial statements received there are instances where contraventions came to the attention of the Commission staff and which in accordance with the Commission's policy, the Commission staff seeks to have corrected to conform with the requirements of the Act. The contraventions generally encountered are the failure of a chief financial officer to issue a receipt for every contribution accepted, the acceptance of cash contributions in excess of the \$10 limit on cash contributions, the failure to list every contributor who made contributions totalling in excess of \$100 in the year in the listing submitted with the return, the acceptance of contributions from unincorporated associations when the Act stipulates that the contribution can only be accepted in the name of the persons who shared in the contribution, and goods and services valued at \$100 or less have been recorded as a contribution contrary to the provisions of Section 22(2) of the Act.

The Commission continues to be administratively helpful as a matter of policy, which is in keeping with the requirement

of Section 4(1)(a) of the Act, namely, that the Commission shall

"assist political parties, constituency associations and candidates registered under this Act in the preparation of returns required under this Act."

Financial details assembled from the 1982 Annual Returns filed by constituency associations indicate that in the annual reporting period of 1982 constituency associations had receipts totalling \$4,542,918 and expenditures of \$3,509,577 - a net surplus of receipts over expenses for the year of \$1,033,341. Details are set forth in Appendix D of this Report. The accumulated surplus at December 31, 1982 of all constituency associations registered with the Commission totalled \$2,095,905.

Similar details of political party financial activity in the 1982 annual reporting period are provided in Appendix C.

In addition to the 1982 annual returns of constituency associations and political parties, the Commission received and approved the Annual Expenditure Reports of the Foundation established by the Progressive Conservative Party and the Ontario Liberal Party pursuant to the requirements of Section 40, as well as the eight remaining trust funds established pursuant to Section 1(4) of the Act.

### BY-ELECTION CAMPAIGN ACTIVITY

The campaign period in respect to the by-election held in the electoral district of York South on November 4, 1982 ended on March 4, 1983 and pursuant to the requirements of Section 43(2) audited statements of campaign period receipts and expenses were

received by the deadline filing date of May 4, 1983 from each of the five candidates who registered with the Commission in respect to the by-election, the 4 registered constituency associations in the electoral district and from 3 of the 7 registered parties who received contributions or incurred expenditures in relation to the by-election.

Each of the audited statements rendered to the Commission has been approved by the Commission and where applicable, candidate expense and audit fee subsidies have been paid.

Details of the by-election campaign period receipts and expenses of the 5 registered candidates are provided in Appendix G and of the 3 registered parties in Appendix F.

During the year the Lieutenant Governor of the Province issued a Writ on October 31st, calling for a by-election in the electoral district of Stormont, Dundas and Glengarry with the polling day being held on December 15, 1983.

The calling of the by-election brought on the usual additional activity related to the registration of the candidates and the mailing of guidelines and official receipt forms to each candidate's chief financial officer.

However, greater awareness of the requirements of the Election Finances Reform Act with respect to the time when commercial campaign advertising may commence and cease, along with the contribution limitations and other provisions of the Act, was evident in that no complaints were received regarding the campaigns of any of the candidates who ran for election, and telephone inquiries about the provisions of the Act were minimal.

The campaign period for the Stormont, Dundas and Glengarry by-election does not end until April 15th, 1984 - (four months after polling day) and consequently the financial details of the campaign of each of the candidates registered for this by-election, the registered political parties and the registered constituency associations in the electoral district will not be known until the campaign period statements are filed with the Commission on or before the deadline date of June 15, 1984.

Appendix H contains a listing of the general and by-elections called since the Election Finances Reform Act came into force.

### APPARENT CONTRAVENTIONS OF THE ACT

The Commission pursuant to the requirement of Section 4(1)(g) of the Act submits its report annually to the Attorney General listing the apparent contraventions of the Act which have come to the Commission's attention.

The contraventions are generally determined by the Commission staff in their review of the audited financial statements which have been received but in addition, contribution data contained in the audited statements is correlated by computer to determine whether or not a contributor has made contributions in excess of the aggregate contribution limits allowed under Sections 1(2) and 19.

With the exception of the late filing of an audited campaign period or annual return which are not correctible situations but which the Commission has determined has each been due to extenuating circumstances, the Commission has obtained the cooperation of the persons, corporations or trade union officials responsible for the contravention in having the matter corrected.

The practice of seeking to have contravention situations corrected in keeping with the requirements of the Act is in keeping with the Commission's objective of being administratively helpful to the volunteer involved in the political process in Ontario and in ensuring the continued financial support of the political process in Ontario by the contributor.

### CONFERENCE AND SEMINAR ATTENDANCE

In the majority of the Canadian jurisdictions, legislation regulating political party financing is either in force or is actively being considered.

Each year there has been a conference of Canadian Election officials where the agenda for discussion provides for an exchange of information about election financing legislation in force or contemplated or amendments proposed thereto and related administrative practices.

In 1983 the annual conference held in Halifax, Nova Scotia the third week in July was attended by the Chairman, the Executive Director and the Registrar.

The Commission's awareness of the election financing and

regulating requirements in the United States was furthered through the attendance by the Chairman and Commission member William Scandlan at the Conference of the Council on Governmental Ethics Laws held in Montgomery, Alabama in December.

Mr. Warren Bailie also attended as Chief Election Officer.

Over the years the Commission staff have made it known to the officials of each registered party that they were prepared to attend meetings of party officials for the purpose of reviewing the requirements of the Election Finances Reform Act.

In the 1983 calendar year Commission staff accepted an invitation of the Ontario Liberal Party to attend a workshop session for chief financial officers held by the Party in November in conjunction with its annual convention. In addition the Commission was represented by its staff at two chief financial officer seminars sponsored by the Progressive Conservative Party held on November 12 and December 12 and the invitation was extended for the further participation by our staff at a number of additional seminars planned for early in the new year.

During late 1983 plans were made for an extensive series of Commission seminars throughout the province in 1984. These seminars are currently under way and have been highly successful.

### RESEARCH

The staff of the Commission published a study entitled "Canadian Election Reform: Dialogue on Issues and Effects, December 1982" early in 1983. This study provided an overview of

the effects of electoral reform legislation in the electoral process in Canada. It has been widely distributed and well received. We at the Commission have reason to believe that as a result of the survey, which was a framework for discussion only, a more scholarly and formalized study of this very important subject will be undertaken shortly.

The Commission research staff continued its review of election financing legislation in force in the various Canadian and American jurisdictions during 1983. The results of this research, which consists of an update of the study entitled "A Comparative Survey of Election Finances Legislation" produced by the Commission in 1978, will be published in 1984.

### PART II

### THE LEGISLATIVE ASSEMBLY ACT

### MEMBERS INDEMNITIES AND ALLOWANCES

The Commission in December 1978 was given the responsibility of making such recommendations as it considered appropriate with regard to the indemnities and allowances of Members of the Assembly and in respect of the salaries and allowances of Party leaders, Cabinet Ministers and Parliamentary Assistants.

Reports setting out the recommendations of the Commission were submitted to the Speaker on June 14, 1979, December 12, 1979, March 26, 1980, February 3, 1981 and March 5, 1982. The Sixth Report submitted February 23, 1983 followed the Government's Guideline with respect to financial restraint and recommended that all

indemnities and allowances be increased by not more than five percent.

As a result, the Legislative Assembly Act was amended to increase the annual indemnity of Members of the Legislative Assembly payable from April 1, 1983 to March 31, 1984 by 4.86% namely, from \$31,800 to \$33,345 and the annual allowance for expenses of the Members of the Assembly was also increased from \$10,600 to \$11,130.

The financial operations of the Commission for the calendar year were as follows:

### SUMMARY OF PAYMENTS DURING CALENDAR YEAR (rounded to nearest \$100)

500
500
900
900
000
900
300
900
100
000
800

<sup>\*</sup> The subsidy paid to auditors and public funding of candidates' expenses are statutory items provided for respectively by Section 41 and 45 of the Act.

In submitting this report, the Members of the Commission would like to extend their thanks to the chief financial officers of political parties, constituency associations and candidates for their voluntary contribution to the political process in the Province and to the Commission staff and all those who have assisted the Commission in the discharge of its responsibilities and duties.

Respectfully submitted, dated this 25th day of April, 1984.

Gordon H. Aiken, Q.C., Chairman

Sauce

Warren R. Bailie

H. Donald Guthrie

Barbara Sullivan,

Vice-Chairman

Laura Legge D.C.

Ronald E. Sobier

William F. Scandlan

Waldemar Zimmerman

# LISTING OF REGISTERED POLITICAL PARTIES IN ONTARIO AND POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL OF A PARTY NAME

# A. REGISTERED POLITICAL PARTIES IN ONTARIO

- Political Parties deemed to be registered as of 3:00 o'clock in the afternoon on the 13th day of February, 1975 - Section 13(1) (i)
- Progressive Conservative Party of Ontario
- 2. Ontario Liberal Party
- 3. New Democratic Party of Ontario
- (ii) Political Parties registered through the petitioning process provided by Section 10(2)(d)
- 1. Communist Party of Canada (Ontario) registered on August 19th, 1975
- Ontario Libertarian Party registered on August 18th, 1976
- 3. Northern Ontario Heritage Party registered on October 19th, 1977
- . Unparty Party (Ontario) registered on November 26th, 1980 (see note 1)

## POLITICAL PARTIES WHO HAVE OBTAINED COMMISSION APPROVAL OF THE PARTY NAME BUT HAVE NOT SUBMITTED PETITIONS AS REQUIRED BY SECTION 10(2)(d) OF THE ELECTION FINANCES REFORM ACT m m

- 1. Ontario Republican Party date of application December 16th, 1975
- . Ontario Social Credit Party date of application February 17th, 1977
- . Unity Canada Party date of application February 28th, 1977
- Nationalist Party of Canada date of application July 10th, 1977 (see note 2)
- Progressive Environmental Party of Ontario date of application December 30th,
- 6. The Moral Political Party date of application January 20th, 1978
- Women's Party date of application May 16th, 1978
- 8. The Detente Party of Canada date of application June 5th, 1978
- 9. Feminist Party of Canada date of application January 30th, 1980 10. The Enterprise Party - date of application - March 26th, 1980
- Political Science Consensus Party of Ontario date of application May 19th, 11.
- The United Party of Canada date of application August 12th, 1980 (see note 12.
- 13. National Unity Party date of application January 2nd, 1981
- Self-Help Ontario Political Services (S.H.O.P.S.) date of application March 24th, 1981 14.
- Christian Credit Party of Ontario date of application January 13th, 1982 15.

- Multicultur(ism) Party of Canada (MTC) date of application January 22nd, 1982 16.
- World Wide Disarmament Party of Canada (W.W.D.) date of application May 7th, 1982 17.
- Christian Reform Party of Canada date of application December 17th, 1982 18.
- The Green Party of Ontario date of application May 16th, 1983

19.

- The Social Credit Association of Ontario date of application May 30th, 1983
- POLITICAL PARTIES WHO REQUESTED COMMISSION APPROVAL OF THE PARTY NAME BUT THE APPLICATION WAS REJECTED THE NAME RESEMBLED THE NAME OF A REGISTERED PARTY PURSUANT TO SECTION 10(5) AS ΰ
- . Workers' Communist Party date of application February 7th, 1980
- 2. WCP/PCO date of application April 8th, 1981
- An application was received, considered and approved by the Commission at its October 19, 1983 meeting to have the party name changed to the Freedom Party of Ontario (FP") with an effective date of January 1, 1984. i NOTE: -
- The Nationalist Party of Canada submitted a petition which was rejected by the Commission at its adequate information for the Commission to conclude that the petition met the requirements of the Act by the provision of 10,000 valid signatures in support of the petition. Unanimously, An extended examination of the petition failed to produce the Commission passed the motion that: meeting held December 13th 1978. 2

a summary of the Commission's The petition for registration of the Nationalist Party of Canada be rejected further that the letter from the Chairman advising the Nationalist Party of findings with respect to the validity of the petition". Canada that its petition had been rejected contain

petition forms were supplied to the Nationalist Party of Canada on March 16th, 1979

- the Party officials and the Commission has not heard further about the proposed if a valid petition was received from the Unity Canada Party, the Commission would not register on September 24th, 1980 and although the application was not rejected, it was pointed out that the United Party of Canada pursuant to the provisions of Section 10(5). No petition forms have The application of the United Party of Canada was considered at the Commission meeting held been provided to registration. 3
- withdrew their petition application for political party registration under date of January 28th, 1982. application dated November 2nd, 1981 After consideration and because of potential conflict with The Right to Life Party of Ontaro (RTL) received Commission approval of the party name per their the charitable organization known as the Right to Life Association of Ontario and Area, they 4.

### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1983

REGISTERED

				R	EGIST	ERED				
	ELECTORAL DISTRICT		CONS	TITU:	ENCY A	ASSOCIA	ATION	S	MEMBER	PARTY
NO.	NAME	PC	LIB	NDP	COMM	LIB'N	NOHP	UP		
1.	ALGOMA	Х	Х	Х					C.J. "BUD" WILDMAN	1700
2.	ALGOMA-MANITOULIN	X	X	X					JOHN G. LANE	NDP
3.	BRAMPTON	X	X	X	Х					PC
4.	BRANTFORD	X	X	X	21				WILLIAM G. DAVIS	PC
5.	BRANT-OXFORD-NORFOLK	X	X	X					PHILIP GILLIES	PC
6.	BROCK	X	X	X					ROBERT F. NIXON	LIB
7.	BURLINGTON SOUTH	X	X	X					ROBERT S.K. WELCH	PC
8.	CAMBRIDGE	X	X	X					GEORGE A. KERR	PC
9.	CARLETON	X	X	X					WILLIAM BARLOW	PC
10.	CARLETON EAST	X							ROBERT C. MITCHELL	PC
11.	CARLETON-GRENVILLE		X	X					ROBERT MAC QUARRIE	PC
12.		X	X	X					NORMAN W. STERLING	PC
13.	COCHRANE NORTH	X	X	X					ANDREW N. WATSON	PC
14.	COCHRANE COUNTY	X	X	Х					RENE PICHE	PC
	COCHRANE SOUTH	X	X	X					ALAN W. POPE	PC
15.	CORNWALL	X	X	X					GEORGE SAMIS	NDP
16.	DUFFERIN-SIMCOE	X	X	X					GEORGE R. MC CAGUE	PC
17.	DURHAM EAST	X	X	X					SAM L. CUREATZ	PC
18.	DURHAM WEST	X	X	X		X			GEORGE ASHE	PC
19.	DURHAM-YORK	X	X	X					ROSS STEVENSON	PC
	ELGIN	X	X	X					RONALD K. MC NEIL	PC
21.	ERIE	X	X	X					RAYMOND L. HAGGERTY	LIB
	ESSEX NORTH	X	X	X					RICHARD F. RUSTON	LIB
23.	ESSEX SOUTH	X	X	X					REMO MANCINI	LIB
24.	FORT WILLIAM	X	X	X	X	X			MICHAEL P. HENNESSY	PC
25.	FRONTENAC-ADDINGTON	X	X	X		X			J. EARL MC EWEN	LIB
26.	GREY	X	X	X					ROBERT C. MC KESSOCK	LIB
27.	GREY-BRUCE	X	X	X					EDWARD C. SARGENT	LIB
28.	HALDIMAND-NORFOLK	X	X	X					GORDON I. MILLER	LIB
29.	HALTON-BURLINGTON	X	X	Х					JULIAN A. REED	LIB
30.	HAMILTON CENTRE	X	X	X	Х				SHEILA COPPS	LIB
31.	HAMILTON EAST	Х	Х	Х	Х				ROBERT A. MACKENZIE	NDP
32.	HAMILTON MOUNTAIN	X	Х	Х					BRIAN A. CHARLTON	NDP
33.	HAMILTON WEST	Х	Х	Х					A. RICHARD ALLEN	NDP
34.	HASTINGS-PETERBOROUGH	Х	X	X					JAMES POLLOCK	PC
35.	HURON-BRUCE	X	Х	X					MURRAY ELSTON	LIB
36.	HURON-MIDDLESEX	X	Х	X					JOHN K. RIDDELL	LIB
37.	KENORA	X	Х	X					LEO BERNIER	PC
38.	KENT-ELGIN	X	X	X					JAMES F. MC GUIGAN	LIB
39.	KINGSTON AND THE ISLANDS	X	X	X		х			KEITH C. NORTON	
40.	KITCHENER	X	X	X		Λ				PC
41.	KITCHENER-WILMOT	X	X	X					JAMES R. BREITHAUPT	LIB
	LAKE NIPIGON	X	X	X					JOHN SWEENEY	LIB
43.									JACK E. STOKES	NDP
44.	LAMBTON	X	X	X					LORNE C. HENDERSON	PC
	LANARK	X	X	Х					DOUGLAS J. WISEMAN	PC
45.	LEEDS		Х	X					ROBERT RUNCIMAN	PC
46.	LINCOLN	X	X	X					PHILIP W. ANDREWES	PC
47.	LONDON CENTRE	Х	X	X					DAVID R. PETERSON	LIB
48.	LONDON NORTH	X	X	X					RONALD VAN HORNE	LIB
49.	LONDON SOUTH	X	Х	X				Х	GORDON WALKER	PC
50.	MIDDLESEX	X	X	X					ROBERT EATON	PC
51.	MISSISSAUGA EAST	X	X	X					MILTON E.C. "BUD" GREGORY	PC
52.	MISSISSAUGA NORTH	X	X	X					TERRY D. JONES	PC
	MISSISSAUGA SOUTH	X	Х	X					R. DOUGLAS KENNEDY	PC
54.	MUSKOKA	X	X	X					FRANK S. MILLER	PC

### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1983

REGISTERED

	ELECTORAL DISTRICT		CONTR		EGIST						
NO.	NAME	PC	LIB	TITU	ENCY	ASSOCI LIB'N	ATIONS		MEMBER		PARTY
55.	NIAGARA FALLS	X	X	X	COMM	TIB.N					
56.	NICKEL BELT	X	X	X				X	VINCENT G. KERRIO		LIB
57.	NIPISSING	X	X	Λ					FLOYD LAUGHREN		NDP
58.	NORTHUMBERLAND	X		37					MICHAEL D. HARRIS		PC
59.	OAKVILLE		X	X					HOWARD N. SHEPPARD		PC
60.	OSHAWA	X	X	X					JAMES W. SNOW		PC
61.		X	X	X	X				MICHAEL BREAUGH		NDP
62.	OTTAWA CENTRE	X	Х	X					MICHAEL CASSIDY		NDP
63.	OTTAWA EAST	X	X	X					ALBERT J. ROY		LIB
64.	OTTAWA SOUTH	X	X	Х				X	CLAUDE BENNETT		PC
65.	OTTAWA WEST	X	X	X					REUBEN BAETZ		PC
	OXFORD	X	X	X		X			RICHARD TRELEAVEN	. }	PC
66.	PARRY SOUND	X	X	X					ERNEST EVES	A	PC
67.	PERTH	X	X	X					HUGH A. EDIGHOFFEA	1	LIB
68.	PETERBOROUGH	X	X	X		X			JOHN M. TURNER	1	PC
69.	PORT ARTHUR	X	X	X	X				JAMES FOULDS		NDP
70.	PRESCOTT AND RUSSELL	X	X	X					DONALD BOUDRIA		LIB
71.	PRINCE EDWARD-LENNOX	X	X	X					JAMES TAYLOR		PC
72.	QUINTE	X	X	X					HUGH O'NEIL		LIB
73.	RAINY RIVER	X	X	X					PATRICK REID		LIB
74.	RENFREW NORTH	X	X	Х					SEAN CONWAY		LIB
75.	RENFREW SOUTH	X	X	Х					PAUL YAKABUSKI		PC
76.	ST. CATHARINES	X	X	Х	Х				JAMES BRADLEY		LIB
77.	SARNIA	X	X	Х					ANDREW BRANDT		PC
78.	SAULT STE. MARIE	X	х	Х					RUSSELL H. RAMSAY		PC
79.	SIMCOE CENTRE	Х	X	Х					GEORGE TAYLOR		PC
80.	SIMCOE EAST	х	Х	X					ALLAN MC LEAN		PC
81.	STORMONT, DUNDAS &										20
	GLENGARRY	Х	Х	х					NOBLE VILLENEUVE		PC
82.	SUDBURY	X	Х	Х	Х				JAMES GORDON		PC
83.	SUDBURY EAST	X	X	X					ELIE W. MARTEL		NDP
84.	TIMISKAMING	X	X	Х					EDWARD M. HAVROT		PC
85.	VICTORIA-HALIBURTON	X	X	X					JOHN EAKINS		
86.	WATERLOO NORTH	X	X	X							LIB
87.	WELLAND-THOROLD	X	X	X	Х				HERBERT EPP		LIB
88.	WELLINGTON-DUFFERIN-PEEL	X	X	X	Λ				MELVIN L. SWART		NDP
89.	WELLINGTON SOUTH	X	X	X	Х				JACK M. JOHNSON		PC
90.	WENTWORTH	X			Λ				HARRY WORTON		LIB
91.	WENTWORTH NORTH	X	X	X					GORDON DEAN		PC
92.			X	X					ERIC CUNNINGHAM		LIB
93.	WINDSOR-RIVERSIDE	X	X	X					DAVID S. COOKE		NDP
94.	WINDSOR-SANDWICH	X	X	X	X				WILLIAM WRYE		LIB
	WINDSOR-WALKERVILLE	X	X	X	X				BERNARD NEWMAN		LIB
95.	YORK CENTRE	X	X	X					DONALD COUSENS		PC
96.	YORK NORTH	X	X	X					WILLIAM HODGSON		PC
	METRO TORONTO										
0.7	A DMOUDDAL D										
	ARMOURDALE	X	X	X					BRUCE MC CAFFREY		PC
98.	BEACHES-WOODBINE	X	X	X			Σ	ζ	MARION BRYDEN		NDP
99.	BELLWOODS	X	X	X	X				ROSS MC CLELLAN		NDP
100.	DON MILLS	X	X	X					DENNIS TIMBRELL		PC
101.	DOVERCOURT	X	X	X	X				TONY LUPUSELLA		NDP
102.	DOWNSVIEW	X	X	X					ODOARDO DI SANTO		NDP
103.	EGLINTON	X	X	X			>	ζ	R. ROY MC MURTRY		PC
104.	ETOBICOKE	X	X	Х					EDWARD PHILIP		NDP

### LISTING OF REGISTERED CONSTITUENCY ASSOCIATIONS AND ELECTORAL DISTRICT MEMBERS OF THE LEGISLATURE AS AT DECEMBER 31st, 1983

REGISTERED

	ELECTORAL DISTRICT		CONS	ritu	ENCY	ASSOCIATION	IS	MEMBER	PARTY
NO.	NAME	PC	LIB	NDP	COMM	LIB'N NOHE	UP		
105.	HIGH PARK-SWANSEA	X	X	X				YURI R. SHYMKO	PC
106.	HUMBER	X	X	X				MORLEY KELLS	PC
107.	LAKESHORE	X	X	X	X			AL KOLYN	PC
108.	OAKWOOD	X	X	X	X			TONY GRANDE	NDP
109.	ORIOLE	X	X	X				JOHN WILLIAMS	PC
110.	PARKDALE	X	X	X	X			TONY RUPRECHT	LIB
111.	RIVERDALE	X	X	X	X			JAMES A. RENWICK	NDP
112.	ST.ANDREW-ST.PATRICK	X	X	X	X			LARRY GROSSMAN	PC
113.	ST. DAVID	X	X	X				MARGARET SCRIVENER	PC
114.	ST. GEORGE	X	X	X	X	X		SUSAN FISH	PC
115.	SCARBOROUGH CENTRE	X	X	X	X	X		FRANK DREA	PC
116.	L THAM-KUGH EAST	X	Х	X		X		MARGARET BIRCH	PC
117.	( IRANF OUGH-ELLESMERE	X	X	X		X		ALAN ROBINSON	PC
118.	SCARBOROUGH NORTH	X	X	X				THOMAS L. WELLS	PC
119.	SCARBOROUGH WEST	X	X	X				RICHARD JOHNSTON	NDP
120.	WILSON HEIGHTS	X	X	X				DAVID ROTENBERG	PC
121.	YORK EAST	X	X	X	X		X	ROBERT G. ELGIE	PC
122.	YORK MILLS	X	X	X				BETTE STEPHENSON	PC
123.	YORK SOUTH	X	X	X	X			BOB RAE	NDP
124.	YORK WEST	X	X	X				NICHOLAS G. LELUK	PC
125.	YORKVIEW	X	X	X	X			MICHAEL SPENSIERI	LIB
moma r	WWW.DED OF DEGRATEDED								

TOTAL NUMBER OF REGISTERED CONSTITUENCY ASSOCIATIONS

<u>125</u> <u>125</u> <u>124</u> <u>24</u> <u>10</u> <u>-</u> <u>6</u> = <u>414</u>

- Note:- 1. The voluntary deregistration of the following constituency associations has been requested by Party officials and is in process.
  - (a) Unparty Party Constituency Associations of Niagara Falls, Ottawa South, Beaches Woodbine, Eglinton and York East.
  - (b) Libertarian Party Constituency Associations of Frontenac-Addington, Kingston and the Islands, St. George, Scarborough Centre and Scarborough
  - 2. The Nipissing N.D.P. Association was deregistered by the Commission on October 19th, 1983 for failure to file a 1982 audited annual return with the Commission.

1982 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION
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	1305 P	NNORD FINGUE	SINTENENTS TO	THE WITH COMME	NOT COLUMN	NORTHERN	
STATEMENT OF RECEIPTS & EXPENSES	PROGRESSIVE CONSERVATIVE PARTY	ONTARIO LIBERAL PARTY	NEW DEMOCRATIC PARTY	COMMUNIST PARTY (ONTARIO)	ONTARIO LIBERTARIAN PARTY	ONTARIO HERITAGE PARTY	UNPARTY* PARTY (ONTARIO)
Receipts	v,	s,	S	s.	v.	₩	⟨⟩-
Net Contributions	2,286,606	463,174	1,268,432	26,144	27,328		9,294
Associations and Others Other receipts	369,000	145,614	601,946	3,630	90 7,551	1	9,415
Total	2,831,603	1,091,948	2,206,103	29,864	34,969		18,709
Expenses							
Expenses exclusive of transfers paid out to							
candidates and constituency associations	2,445,993	831,743	1,297,643	27,339	33,418	193	17,971
Transfers paid out	1	9,440	877,454		232		
Total	2,445,993	841,183	2,175,097	27,339	33,950	193	17,971
Excess of Receipts over	385,610	250,765	31,006	2,525	1,019	(193)	738
Add Surplus (Deficit) from prior reporting period (Net					1		L L
after adjustments) Add Excess of campaign	(3,012,205)	(1,106,795)	(286,032)	(1,806)	7,175	(102)	50 <b>6</b>
receipts over expenses	(46,096)	(4,767)		1	-	1	1
Surplus (Deficit) at December 31, 1982	(2,672,691)	(860,797)	(255,026)	719	8,194	(295)	1,303
STATEMENTS OF ASSETS AND LIABILITIES AT DEC.31/82							
Assets Current Assets	127,584	54,274	162,423	5,180	5,742	22	3,065
Fixed Assets Other	44,772	→	-i	1 1	3,501	1	
LIABILITIES	172,357	54,275	162,424	5,180	9,244	5	3,065
Current Liabilities Surplus (Deficit)	2,845,048 (2,672,691 172,357	915,072 (860,797) 54,275	417,450 (255,026) 162,424	4,461 719 5,180	1,050 8,194 9,244	300 (295)	1,762
* Name change from Unparty	Par		to Freedom Party approved by Commission	by Commission	on	1984.	

SUMMARY OF FINANCIAL DATA REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION 1982 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION

Total	414 \$ 4,542,918	3,509,577	1,033,341	520,763	2,095,905
Unparty Party (Ontario)	2,349	1,880	469	127	763
Northern Ontario Heritage Party	1) 05-1		1	1	
Ontario Libertarian Party	3,98,19 3,99,3	4,025	(32)	200	2,714
Communist Party (Ontario)	24 \$ 11,730	13,634	(1,904)	44	2,311
New Democratic Party	125* \$ 1,484,633	1,209,733	274,900	238,752	169,818
Ontario Liberal Party	125 \$ 1,020,070	968,769	51,301	123,466	181,687
Progressive Conservative Party	125 \$ 2,020,143	1,311,536	708,607	158,174	1,738,612
	Number of Registered Constituency Associations at December 31, 1982 Total Receipts	Total Expenses	Excess (Shortfall) of Receipts over Expenses Total Assets	Total Liabilities	Surplus (Deficit) at December 31, 1982

\*includes the financial data contained in the 1982 audited statement of the Nipissing N.D.P. Association received by the Commission subsequent to de-registration of the constituency for failure to file the statement.

STATISTICAL REPORT ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100 BY EACH REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS FOR THE ANNUAL REPORTING PERIOD IN THE CALENDAR YEAR 1982

LS Amount S	2,001 1,246,692	523,486	1,770,178	29,438	17,204		46,642	7,049 1,454,576	944,306	2,398,882	4,215,702	414
TOTALS No. Ar	2,001	1,846	3,847	α	49		87	7,049	4,037	11,086	15,020	
UNPARTY No. Amount	·	t	ı	1	ı	•	'	14 3,355	7 1,481	4,836	4,836	ળ
	1	1	1	1	'	1	'	14	7	21	21	
NORTHERN ONTARIO HERITAGE No. Amount	- 1	1	1	· · · · · · · · · · · · · · · · · · ·	1	1	1	t	1	'	1	ı
	ı	1		1	1	1	í	t	1	'	1	
LIBERTARIAN No. Amount	1,005	250	1,255	ı	1 L		1	20,221	2,505	22,726	23,981	ا م
	Н,	Н	2	1	1	1	ı	. 62	10	2 72	2 74	
COMMUNIST No. Amount	ı	1	1	1	1	1	1	25,441 62	9,671	35,112	35,112	24
	1	1		1	1	1	1	67	31	86	98	
A P	200	2,095	2,595	27,688	16,304		43,992	05,648	185,999	691,647	738,234	125
NEW DEMC No.	г	α	6	37	47		84	213	745 1	3,958	4,051	
LIBERAL No. Amount	271,359	43,120	314,479	1		t	3	134,205 3,213 505,648	412,904	547,1093	861,588 4	125
LIBE No.	327	161	488	1	ŧ	1	1	408	1,723	2,131	2,619	
PROGRESSIVE CONSERVATIVE No. Amount	973,828	478,021	1,451,849	1,750	006		2,650	765,706	331,746	1,097,452	2,551,951	125
	1,672	1,676	3,348	н	7		е	3,285	1,521	4,806	,157	ed socia-
CONTRIBUTIONS BY	Political Party	Riding Associations	Total	CONTRIBUTIONS BY UNIONS Political Party	Riding Associations		Total	CONTRIBUTIONS BY PERSONS Political Party	Riding Associations	Total	Grand Total	No. of Registered Constituency Associa- tions at Dec. 31, 1982

FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY CAMPAIGN RETURNS FILED WITH THE COMMISSION FOR THE NOVEMBER 4th, 1982 BY-ELECTION IN THE ELECTORAL DISTRICT OF YORK SOUTH

STATEMENT OF RECEIPTS & EXPENSES	PROGRESSIVE CONSERVATIVE PARTY	ONTARIO LIBERAL PARTY	NEW DEMOCRATIC PARTY
	\$	\$	\$
Receipts			
Net Contributions	-	26,400	ete
Transfers from Constituency Associations and			
Others	-	-	
Other Receipts	-	-	-
Total	- '	26,400	***
Expenses			
Expenses inclusive of transfers paid out to candidates and constituency			
associations	14,662	20,991	-
Transfers paid out	-	2,600	8,479
Total	14,662	23,591	8,479
SURPLUS (DEFICIT) FOR THE CAMPAIGN PERIOD	(14,662)	2,809	(8,479)

Note: Section 43(2) of the Act provides that the requirement for a political party to file a statement of receipts and expenses in relation to a by-election does not apply if the party received no contributions or made expenditures in relation to such by-election.

The Commission received declarations that no contributions were received or expenditures made from the Communist Party of Canada (Ontario), the Ontario Libertarian Party, the Northern Ontario Heritage Party and the Unparty Party (Ontario) in relation to the York South By-election.

COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES SUMMARY OF CANDIDATES' RECEIPTS, EXPENSES AND SUBSIDY FOR THE YORK SOUTH BY-ELECTION

PARTY CANDIDATE	NDP Bob Rae LIB John Nunziata PC Barbara Jafelice LIBT'N Myron Petriw IND John Turmel
	a lice
CAMPAIGN RECEIPTS BEFORE SUBSIDY \$	36,490 25,885 38,079 531
CAMPAIGN EXPENSES \$	46,148 31,427 37,967 531
SUBSIDY SPAID TO CANDIDATE P. & C.F.O. A	6,849
Y PAID TO AUDITOR \$	500 500 250
REVISED LIST OF ELIGIBLE VOTERS	45,357
BALLOT	11,212 2. 8,595 4,376 234 66
VOTES CAST OR POPULAR VOTE	24,483
BALLOT COUNT REQUIRED TO QUALIFY FOR SUBSIDY 15%	3,672

Polling Day November 4, 1982

Any surplus determined by taking into account in the financial statement of an official candidate for a registered party the monies paid to the candidate's chief finanical officer under this Section, shall be paid over to one or more registered parties or registered constituency associations. \*Section 45(5)

HISTORICAL REVIEW OF PROVINCIAL ELECTION ACTIVITY
SINCE THE ELECTION FINANCES REFORM ACT CAME INTO EFFECT
FOR PROVINCIAL GENERAL AND BY-ELECTIONS
IN THE PERIOD FEBRUARY 13th, 1975 TO DECEMBER 31, 1983

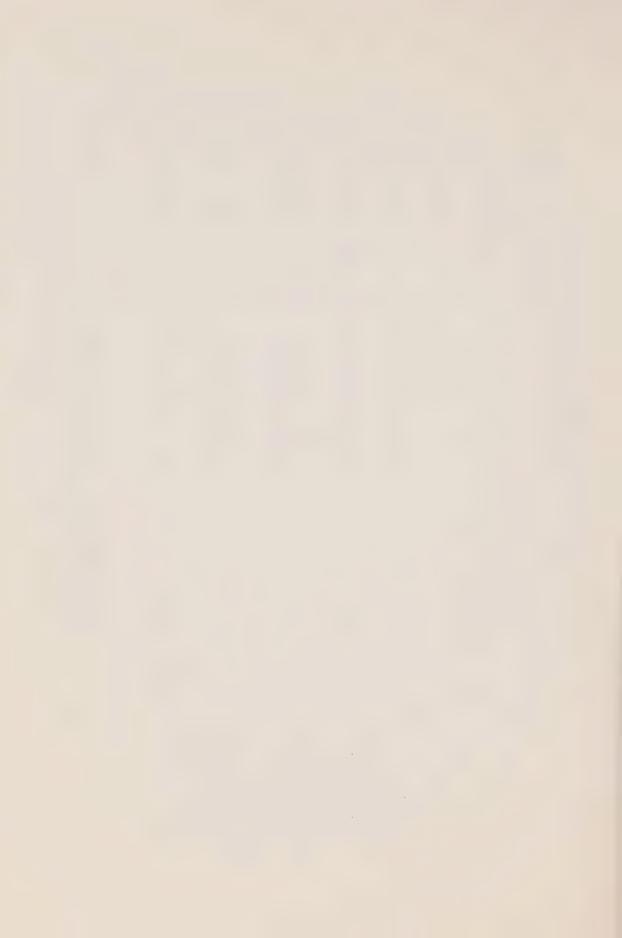
\$ 6	Date Writ For Election	Polling	Campaign Period Section 1(1)(c)	eriod	Commer	Commercial Advertising Activity Period Section	Commercial Advertising Activity Period Section 38(1)	Filing Due Date For Financial Statement
real	Teaned	Day	From	T.O	FLOII	7	TO (See HOLe)	Section 43(1)
1975 General Provincial Election	Aug. 11/75	Sept.18/75		Aug. 11/75 Jan.18/76	Aug. 27/75		Sept. 16/75	Mar. 18/76
1977 General Provincial Election	Apr. 29/77	Apr. 29/77 June 9/77 Apr. 29/77 Oct. 9/77 May 18/77	Apr. 29/77	oct. 9/77	May 1		June 7/77	Dec. 9/77
1978 By-elections: -								
Chatham-Kent	Sept.11/78	Oct. 19/78		Sept.11/78 Feb.19/79	Sept.27/78		oct. 17/78	Apr. 19/79
Sault Ste. Marie	Oct. 30/78	Dec. 14/78		Oct. 30/78 Apr.14/79 Nov. 22/78	Nov. 2		Dec. 12/78	June 14/79
1979 By-elections: -								
Scarborough West	Feb. 19/79 Apr.		Feb. 19/79	5/79 Feb. 19/79 Aug. 5/79 Mar. 14/79	Mar. 1		Apr. 3/79	Oct. 5/79
Wentworth	Feb. 19/79 Apr.		Feb. 19/79	Feb. 19/79 Aug. 5/79 Mar. 14/79	Mar. 1		Apr. 3/79	Oct. 5/79
1980 By-election: -								
Carleton	Oct. 6/80	Oct. 6/80 Nov. 20/80 Oct. 6/80 Mar.20/81 Oct. 29/80	oct. 6/80	Mar.20/81	Oct. 29		Nov. 18/80	May 20/81
1981 General Provincial Election	Feb. 2/81	2/81 Mar. 19/81 Feb. 2/81 July19/81 Feb. 25/81	Feb. 2/81	July 19/81	Feb. 25		Mar. 17/81	Sept.19/81
1982 By-elections: -								
Hamilton West	May 10/82	June 17/82 May 10/82 Oct.17/82	May 10/82	Oct.17/82	May 26/82		June 15/82	Dec. 17/82
York South	Sept. 27/82	Sept.27/82 Nov. 4/82 Sept.27/82 Mar. 4/83	Sept.27/82	Mar. 4/83	oct. 13/82		Nov. 2/82	May 4/83
1983 By-election:								
Stormont, Dundas & Glengarry	Oct. 31/83	Oct. 31/83 Dec. 15/83 Oct. 31/83 Apr.15/84	Oct. 31/83	Apr.15/84	Nov. 23/83		Dec. 13/83	June 15/84

Note: Pursuant to Section 38(3) the expiry date for cessation of commercial advertising is extended by one further day for newspapers which are published in Ontario not more frequently than once a week and whose day of regular publication falls on the day before polling day.

- The commission known as the Commission on Election Contributions and Expenses is continued and shall be composed of, Section 2(1)
- two persons as nominees of each political party that is represented in the Assembly by four or more members of the Assembly and that nominated candidates in at least 50 percent of the electoral districts in the most recent general election appointed, on the recommendation of the leader of the party, by the Lieutenant Governor in Council for a term of not more than five years; (a)
- a bencher of the Law Society of Upper Canada appointed by the Lieutenant Governor in Council for a term of not more than five years to hold office only while he remains a bencher; (p)
- (c) the Chief Election Officer; and
- (d) the chairman of the Commission who shall be appointed by the Lieutenant Governor in Council for term of not more than ten years.

(2) Section 2(7) Any member of the Commission may be reappointed for one additional term.

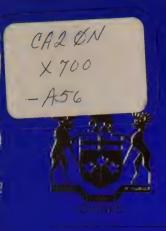
PRESENT MEMBERS AND DATE OF APPOINTMENT	PRIOR APPOINTMENTS AND TIME SERVED AS MEMBERS	VED AS N	ÆMBERS.
Progressive Conservative Party of Ontario			
- H. Donald Guthrie, Q.C. May 8/80 - Ronald E. Sobier, Q.C. Feb. 14/79 (reappointed May 8/80)	Edward J. Kowal (Mrs.) Elizabeth Dreger (deceased)	Мау	8/75 - Apr.30/80 8/75 - Jan.27/79
Ontario Liberal Party - Waldemar Zimmerman May 8/80 - (Mrs.) Barbara Sullivan Jul. 18/79 (reappointed May 8/80)	Harold W. Young Robert J. Wright, Q.C. D. Gordon Blair, Q.C.	May Jan. May	May 8/75 - Apr.30/80 Jan. 14/76 - Jul.18/79 May 8/75 - Dec.31/75
New Democratic Party of Ontario			
- William F. Scandlan (reappointed May 8/80) - Martin L. Levinson (resigned Jan.17/84)	F. Stewart Cooke Bernard L. Eastman, Q.C. Kenneth Bryden	May Jan. May	May 8/75 - Feb.15/78 Jan. 17/79 - Jul.24/81 May 8/75 - Nov. 9/78
Bencher of the Law Society of Upper Canada			
- (Mrs.) Laura Legge, Q.C. Nov. 20/80	J. Roderick Barr, Q.C. John C. Pallett, Q.C.	June	June 20/79 - Nov.20/80 May 8/75 - Apr.30/79
Chief Blection Officer			
- Warren R. Bailie Apr. 2/82 CHAIRMAN - Gordon H. Aiken, Q.C. Appointed April 5/83	Roderick G. Lewis, Q.C. James A.C. Auld (deceased) Arthur A. Wishart, Q.C.	May June May	8/75 - Apr. 2/82 1/82 - June 30/82 8/75 - May 31/82
VICE-CHAIRMAN - (Mrs.) Barbara Sullivan Appointed May 8/82			











### THE TENTH ANNUAL REPORT

r at

### The Commission on Election Contributions and Expenses

ADAMEUSTERBUG THE THE TION HIMANCES RELORM ACT

FOR THE YEAR 1984



### COMMISSION MEMBERS

GORDON H. AIKEN, Q.C. Chairman

RONALD SOBIER, Q.C.
Vice-Chairman
representing the Progressive Conservative Party

WARREN R. BAILIE Chief Election Officer of Ontario

PENNY DICKENS
representing the New Democratic Party

H. DONALD GUTHRIE, Q.C. representing the Progressive Conservative Party

LAURA LEGGE, Q.C. Bencher of the Law Society of Upper Canada

WILLIAM F. SCANDLAN representing the New Democratic Party

BARBARA SULLIVAN representing the Ontario Liberal Party

WALDEMAR ZIMMERMAN representing the Ontario Liberal Party

\*\*\*\*

Donald A. Joynt, C.A.
Robert B. Dobson
Anna B. Stevenson, Q.C.
Edward W. Allen
Daphne Check
Judie Fitzpatrick
Millie Petrus
Maria Kovacs

Executive Director
Registrar
Research Director
Assistant Registrar
Audit Assistant
Office Manager
Admin. Assistant to Chairman
Secretary to Registrar

\*\*\*\*\*

COPIES OF THIS REPORT MAY BE REQUESTED FROM:

Commission on Election Contributions and Expenses, Suite 800, 151 Bloor St. West, Toronto, Ontario M5S 1S4

Telephone: (416) 965-0455





### Commission on Election Contributions and Expenses

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Donald A. Joynt, C.A. Executive Director

Robert B. Dobson Registrar

(416) 965-0455

Gordon H. Aiken, Q.C Chairman Ronald E. Sobier, Q.C Vice-Chairman Warren R. Bailie Penny Dickens H. Donald Guthrie, Q.C. Laura Legge, Q.C William F. Scandlan Barbara Sullivan Waldemar Zimmerman

March 27, 1985

The Honourable John M. Turner, Speaker of the Legislature, Room 193, Legislative Building, Queen's Park, Toronto, Ontario.

Dear Mr. Speaker:

I have the honour to submit the Tenth Annual Report of the Commission on Election Contributions and Expenses which covers the year 1984.

This report is submitted pursuant to section 4(2) of the Election Finances Reform Act.

Yours very truly

Gordon H. Aiken, Chairman.

GHA/mp

Encl:



This report, which is prepared pursuant to section 4(2) of the Election Finances Reform Act, covers the activities of the Commission for the calendar year 1984.

The Commission on Election Contributions and Expenses was established under the authority of the Election Finances Reform Act, enacted by the Legislature of Ontario in May 1975, to ensure compliance with the requirements of the Act by political parties, constituency associations and candidates and also by the individuals, corporations and trade unions wishing to support financially the political party of their choice.

The Commission's responsibilities under this Act extend further to ensuring that trust funds held prior to the Act coming into force are properly accounted for and that each political party establish and maintain a foundation for the purpose of managing certain assets held prior to registration.

In 1978 the Commission received the additional duty following the Legislature's amendment of section 11 of the Legislative Assembly Act to annually "review and make such recommendations that it considers proper in respect to the indemnities and allowances of Members of the Assembly".

Our report for the year, therefore, covers the conduct of the Commission's responsibilities under the two Legislative authorities.

### THE COMMISSION

The responsibilities for administration of the requirements of the Election Finances Reform Act and the

additional duty under section 11 of the Legislative Assembly Act rests with a Commission which is composed of:

- A Chairman who is appointed by the Lieutenant Governor in Council for a term of not more than ten years.
- 2. Six persons who are appointed by the Lieutenant Governor in Council for a term of not more that five years and who have been appointed pursuant to the provision of section 2(1)(a) namely "two persons as nominees of each political party that is represented in the Assembly by four or more members of the Assembly and nominated candidates in at least 50 per cent of the electoral districts in the most recent general election, on the recommendation of the leader of the party".
- 3. A bencher of the Law Society of Upper Canada who is appointed by the Lieutenant Governor in Council for a term of not more than five years to hold office only while he remains a bencher, and
- 4. The Chief Election Officer.

A listing of the Commission Members at December 31, 1984 and of earlier appointments is contained in Appendix I.

The Commission met 10 times during the year and in the conduct of its responsibilities under the Election Finances Reform Act the Commission has used its best endeavours to persuade and encourage persons and parties to observe the Act and conform to its requirements. This attitude and approach has been effective in reducing to a minimum the disciplining functions of the Commission.

### PART 1 THE ELECTION FINANCES REFORM ACT

Our report on matters related to responsibilities of the Commission under this Act must consider what has transpired in relation to the recommended amendments to the Act, the registration or de-registration of political parties and constituency associations, annual audited statement approvals, by-election campaign activity, and various other matters which received the consideration of the Commission.

### AMENDMENTS TO THE ACT

One of the duties of the Commission as set forth in section 4(1)(f) of the Act is to "recommend any amendments to this Act that the Commission considers advisable" and pursuant to this direction, the Commission has from time to time sent forward to the Speaker of the Legislative Assembly a number of proposed amendments dealing mainly with the administrative areas of the Act - leaving policy matters for determination by the elected Members of the Legislature.

Late in 1984, in view of the fact that amending legislation previously recommended had not been considered by the Legislature, the Commission decided that a section by section review of the Act should be undertaken. Work in that regard was commenced by the Commission staff, to include not only amendments previously approved by the Commission, but other proposals to bring the Act up to date in view of experiences over the past ten years. The review continued in January, 1985 and culminated in a special all day meeting of the Commission on Saturday, February 2nd, 1985, when several unresolved issues were considered and settled. A total package of amendments was agreed to and will be drafted and submitted to the Legislature through the Speaker of the House for consideration. Some of the problem areas are discussed later in this report.

### REGISTERED POLITICAL PARTIES AND CONSTITUENCY ASSOCIATIONS

The number of registered political parties increased from seven in 1983 to eight when the petition for registration by The Green Party was found in compliance with section 10(2)(d) of the Act. The registered political parties are the Progressive Conservative Party of Ontario, Ontario Liberal Party, New Democratic Party of Ontario, Communist Party of Canada (Ontario), Ontario Libertarian Party, Northern Ontario Heritage Party, the Freedom Party of Ontario and The Green Party of Ontario.

There remain 21 political groups seeking to register as political parties by the petitioning process but none of the political groups has yet submitted the completed petition required under section  $10\,(2)\,(d)$ .

The two additional political groups who have obtained Commission approval of the Party name and who are seeking registration by the petitioning process are:

- 1. The Humanist Party of Ontario
- 2. The Christian Ethics Party.

A full listing of registered political parties and approved party names is set forth in Appendix A.

The total number of registered constituency associations at December 31, 1984 is 418 compared to 414 at December 31, 1983.

Appendix B of the report indicates the electoral districts in which each registered political party has a registered constituency association at December 31, 1984.

The Commission's work in respect to the registration of

political parties and constituency associations does not cease with the delivery by the Party or Association of the registration details required under sections 10(3) and 11(2) because it is also a requirement of section 10(6) and 11(4) that the Commission be notified of any alteration in the registered information within 30 days of any such alteration.

While most of the constituency associations conform to this requirement, there have been instances where the Commission's lines of communication with constituency associations have broken down because of changes in the appointment of chief financial officers or other executives, and the Commission has not been notified.

To ensure conformance, therefore, with the requirements of sections 10(6) and 11(4) the Commission has instituted a periodic follow-up with each constituency association to ensure that registration details are current.

### 1983 ANNUAL RETURNS

Each year the Commission conducts a program urging chief financial officers and auditors to deliver the audited annual statements of their party or constituency association to the Commission not later than the deadline date of May 31st.

The program commences with a mailing of the required reporting form with a covering letter the second week of January, a couple of follow-up letters over the ensuing three months and finally in the month of May telephone calls are made to those chief financial officers and auditors from whom returns have not been received urging them to deliver the required statements by the deadline date.

While our staff is confident that this program is the best that can be instituted under the present legislation, the chief financial officers of 49 of the 414 constituency associations failed to file the annual statement by the May 31st deadline.

An apparently valid reason for the late filing has been given in each instance and therefore, the Commission has not given its consent to the prosecution of the persons involved, although the Commission is required by section 4(1)(g) of the Act to report any apparent contraventions to the Attorney General. In each case the Commission has sent a letter reprimanding the officials responsible for the late filing for their dilatory performance.

Since the majority of the late filing situations occur when there has been a change in the chief financial officer appointment mid-year and the new encumbent is unfamiliar with what transpired prior to his appointment, it is expected that a greater percentage of on-time filings will be experienced should the Act be amended in keeping with one of the Commission's recommendations. This would require a chief financial officer who ceases to hold office to file with the Commission an audited statement for his period of office not covered by a previous audited statement rendered to the Commission.

In examining the audited financial statements received, there are instances where contraventions came to the attention of the Commission staff and which in accordance with the Commission's policy, the Commission staff seeks to have corrected to conform with the requirements of the Act. The contraventions generally encountered are the failure of a chief financial officer to issue a receipt for every contribution accepted, the acceptance of cash contributions in

excess of the \$10 limit on cash contributions, the failure to list every contributor who made contributions totalling in excess of \$100 in the year in the listing submitted with the return, the acceptance of contributions from unincorporated associations when the Act stipulates that the contribution can only be accepted in the name of the persons who shared in the contribution, and goods and services valued at \$100 or less have been recorded as a contribution contrary to the provisions of section 22(2) of the Act.

The Commission continues to be administratively helpful as a matter of policy, which is in keeping with the requirement of section 4(1)(a) of the Act, namely, that the Commission shall

"assist political parties, constituency associations and candidates registered under this Act in the preparation of returns required under this Act."

Financial details assembled from the 1983 Annual Returns filed by constituency associations indicate that in the annual reporting period constituency associations had receipts totalling \$4,455,160 and expenditures of \$3,261,165 - a net surplus of receipts over expenses for the year of \$1,193,995. Details are set forth in Appendix D of this Report. The accumulated surplus at December 31, 1982 of all constituency associations registered with the Commission totalled \$3,289,868.

Similar details of political party financial activity in the 1983 annual reporting period are provided in Appendix C.

In addition to the 1983 annual returns of constituency associations and political parties, the Commission received

and approved the Annual Expenditure Reports of the Foundation established by the Progressive Conservative Party and the Ontario Liberal Party pursuant to the requirements of section 40, as well as the six remaining trust funds established pursuant to section 1(4) of the Act.

### BY-ELECTION CAMPAIGN ACTIVITY

The campaign period in respect to the by-election held in the electoral district of Stormont, Dundas & Glengarry on December 15, 1983 ended on April 15, 1984. Pursuant to the requirements of section 43(2) audited statements of campaign period receipts and expenses were received by the deadline filing date of June 15, 1984 from each of the four candidates who registered with the Commission in respect to the by-election, the four registered constituency associations in the electoral district and from three of the seven registered parties who received contributions or incurred expenditures in relation to the by-election.

Each of the audited statements rendered to the Commission has been approved by the Commission and where applicable, candidate expense and audit fee subsidies have been paid.

Details of the by-election campaign period receipts and expenses of the four registered candidates are provided in Appendix G and of the three registered parties in Appendix F.

During the year the Lieutenant Governor of the Province issued a Writ on October 29th, calling for by-elections in the electoral districts of Hamilton Centre, Ottawa East, Ottawa Centre, Prescott & Russell and Wentworth North with the polling day being held on December 13, 1984.

The calling of the by-election brought on the usual additional activity related to the registration of the candidates and the mailing of guidelines and official receipt forms to each candidate's chief financial officer.

There were two complaints received in respect to campaign advertisements being placed in newspapers prior to the two day restricted period. Both situations were investigated and determined to have been an unintentional contravention of the Act.

The campaign period for the five by-elections does not end until April 13th, 1985 - (four months after polling day) and consequently the financial details of the campaign of each of the candidates registered for the by-elections, the registered political parties and the registered constituency associations in the electoral districts will not be known until the campaign period statements are filed with the Commission on or before the deadline date of June 13, 1985.

Appendix H contains a listing of the general and byelections called since the Election Finances Reform Act came into force.

### THIRD PARTY ADVERTISING

Early in 1984, the provisions of the Canada Elections Act which prohibit anyone other than a candidate from incurring election expenses during an election period came under attack from the National Citizens Coalition and others. Our Commission immediately issued a bulletin advising that there is no similar prohibition in the Ontario law.

While limitations are placed on campaign advertising by a political party, a registered constituency association and a registered candidate, they do not apply to prohibit or limit advertising by unregistered persons or groups. On the surface, this appears unfair to the registered political parties and candidates, and this was the reason for the federal legislation. However, there has been no suggestion that anyone has made unreasonable use of the privilege, and there has been no move by anyone in Ontario to limit third party advertising during an election.

There are some limitations on advertising by third parties and unregistered groups in Ontario. They do not have any tax benefit on contributions they receive. They are subject to the Broadcasting Act (Canada) which prohibits advertising on election day or the day preceding. And if they are, in fact, acting with consent to assist a registered candidate, association or party, their costs must be included in the total campaign advertising of those on whose behalf they act.

On June 25th, 1984, an Alberta Supreme Court Judge ruled the federal law unconstitutional. No appeal was taken from this judgment and the federal election proceeded as if the law had not been passed. A committee of the House of Commons is currently considering this whole matter.

The Ontario Election Finances law is presently under revision, but there has been no proposal to prevent "third party advertising" during an election campaign.

### POLITICAL GROUPS WITH OBJECTIVES OUTSIDE ONTARIO

Early in 1984 the Commission dealt with the matter of political groups or parties in Ontario whose objectives lie

outside the province. The particular event to which the Commission's attention was drawn concerned an unregistered "party" having its headquarters in Ontario, whose purpose was a change of government in Guyana.

The situation drew to the Commission's attention that there is no general statement of purpose in the Election Finances Reform Act. Section 10(1) of the Act simply states that no political party .... shall accept contributions for the purposes of the political party .... unless registered under the Act. It was recognized that there are a great many groups organized in Ontario by persons interested in the political affairs of other countries. Some call themselves political parties. In the absence of a political party being defined in the Act, the Commission had to determine the extent of its responsibility for the registration of such groups. It considered the matter, took legal advice, and decided that "political party" as used in section 10(1) has a limited definition confined to the election of representatives to the Ontario Legislature, or to influence the parties of the Legislature.

With specific reference to the Guyana group, the Commission decided that the Act was not designed to supervise political parties with foreign objectives, unless those parties should become involved in Ontario politics.

### MUNICIPAL ELECTIONS

The Commission has no supervision over, control of, or responsibility for municipal elections. Yet the matter keeps coming up for discussion constantly.

The direct problem concerns payments by a constituency

association towards the election of municipal candidates. The Commission has always taken the view that it has no control over how an association spends its money, once contributions are regularly received. But what about an association which solicits contributions specifically to support municipal candidates? The Commission has ruled that such funds are not for the general purposes of the association, and are really accepted in trust for the municipal candidates. As such, receipts cannot be given for tax purposes. This follows the general rule already expressed that the primary purpose of the Act relates to electing representatives to the Ontario Legislature. The staff monitors such payments to determine that only proper contributions are receipted.

The second area of interest is a movement in some municipal councils to permit tax deductions for contributions to municipal candidates. At least one of the reports has suggested a role for the Commission in enforcement of the legislation. The suggestion is prompted by the reluctance of municipal clerks to monitor, or lay charges against their own councillors. The Commission has done some research on the subject and has had discussions with various interested persons, but nothing positive has developed. At this moment we are ready to respond to any requests for advice or assistance, but the Commission is not actively seeking a role in municipal elections.

### INFORMATION AND PUBLIC RELATIONS

Possibly, the greatest challenge to the Commission is to keep the chief financial officers, candidates, fund-raisers and party workers informed of the requirements of the Election Finances Reform Act. Limitations on the amount of contributions that may be made, for example, are straightforward, but the Act contains a great many provisions to close possible "loopholes." Strictures against cash contributions, unreported donations of goods and services, advertising provided by third parties, anonymous contributions and using another person's money are all included for a purpose. In some other jurisdictions, these "dodges" are openly used to avoid control and disclosure of political contributions. The Act was well designed in Ontario, but for a beginner the rules appear complicated. And we have a lot of beginners. Each year new C.F.O.'s are appointed without too much accounting experience, and without knowing what they have signed up for. And they are all volunteers for their party. So we must do our best to make the rules understandable. New candidates, party officials and auditors also need help. And even the old-timers, the ten year veterans, run into new problems all the time.

The Commission has taken up several new initiatives to assist. During February, March and April, 1984, we held 20 educational seminars throughout Ontario. Nine were in Northern Ontario, two in our Toronto offices and the other nine were held throughout Southern Ontario. The Commission sent two staff members to each seminar. A total of 341 persons from 191 constituency associations attended, including C.F.O.'s, party officials, auditors, and M.P.P.'s. The seminars not only provided a two-way exchange of information between our staff and those they deal with, but an opportunity to meet the people at the other end of the telephone line. It has made communication between government employee and the public much easier.

At the first of 1984 also, we began publishing a quarterly bulletin. This contains news items, current information and notices on election financing. We now have a

circulation of about 1600. Officially titled "Election Finance Reporter", it also carries a logo "The Bagman." We have tried to make something light of a potentially serious business.

A new publication, "Pocket Guide to Election Finances Law of Ontario" made its appearance in 1984. This is a consolidation in a small booklet, of the responsibilities of candidates, constituency associations, chief financial officers, and fund-raisers, with a special section on campaign advertising. It gives an outline of duties, and alerts the different people to their responsibilities. We also provide a rather frightening set of guidelines for chief financial officers when they are appointed. The guidelines are instructions, directions and rulings developed by the Commission over the past ten years, for detailed enquiry. They take up about 115 pages in a loose leaf binder.

All these efforts began to pay off in 1984. For the first time all 415 of our chief financial officers had their association annual returns for 1983, due on May 31st, filed by midsummer. Some had to be prodded with threats of deregistration, quite a few had errors, but no flagrant or intentional contraventions were discovered.

This push to get all returns filed accurately and on time is not just officiousness on the Commission's part. We have a computer compliance program to undertake. For example, any person, corporation or trade union may contribute in the year up to \$500. to any constituency association, but each may give up to a total of \$2,000. to any number of associations of the same party. Until all returns are in, we cannot verify whether someone contributed more than the \$2,000. total allowed.

There is also a rule that two or more corporations

associated in a legal sense have the contribution limits of one corporation. We cannot check all corporate contributions until all returns are in for all associations and parties.

The big push for prompt filings went well in 1984. We hope it will continue in 1985 and beyond.

### PARTY LEADERSHIP CONVENTIONS

Subsection 1(3) of the Election Finances Reform Act states "This Act does not apply to campaigns and conventions carried on or held in relation to the leadership of any registered party .... "The clear intention of the legislation was that funds raised and expended in a leadership event would not be supervised by the Commission nor disclosed to the public; and that the tax benefits for political contributions would not apply. But totally undefined were a number of practical matters that keep causing problems for the Commission, parties, local associations and leadership candidates.

The first arises when a constituency association decides to use its funds to support a leadership candidate. It is obvious here that tax deducted funds are being used for a leadership campaign. However, the Commission has ruled that once contributions to an association have been properly received for the general purposes of the association, the Commission has no right to direct how the money should be spent. Therefore, no breach of the Act has occurred. On the other hand, an association cannot solicit funds specifically to support a leadership candidate and give receipts. These are not general funds of the association, but are held in trust for the candidate and are beyond the direction of the association. Further, they are raised specifically for a purpose disqualified for receipts. The distinction between

funds raised in the normal course for general purposes, and funds specially solicited to support a leadership candidate, is not always easy for associations to understand or for the Commission to apply. But the basic rule is clear. When the Commission finds a payment to a leadership campaign in an association's annual statement, it investigates the source of the funds, and applies the above rules.

The second undefined situation is where a constituency association sends delegates to a leadership convention. There is probably no more common expenditure of a local association's money, nor a more provincially political cause. Yet the basic direction of the money is a leadership convention. In what cases do contributions qualify for tax deductible receipts? Once again, there is no problem where the funds have already been raised for the general purposes of the association. The receipts have already been issued. However, in cases where delegates are expected to pay their own delegate fees and expenses, but are permitted to "launder" them through the association for a tax deduction, or where a condition of being a delegate requires repayment of delegate fees to the association, the contribution to the association is clearly not tax deductible. In between is the case where a delegate to a leadership convention is also a normal contributor to the association. The Commission is suggesting an amendment to the Act to clarify this situation.

A leadership convention is normally run by the provincial party. Ideally, the convention would pay for itself through registration fees, concessions and other revenue. But, of course, that seldom happens. There seems to be no problem if the party pays any short-fall through regular contributions. But what happens to a surplus? The Commission is suggesting that leadership conventions be run through leadership accounts, which would remain separate from regular funds, and would carry forward its profits or losses from convention to convention.

The three parties represented in the legislature have all had recent leadership conventions. The Commission hopes that amendment of the existing legislation will clear up these questions before another convention is held.

### COMPARATIVE STUDIES

Any organization is bound to examine its operations and effectiveness continually, and one way is comparison with others doing the same type of work. Our Commission feels that it has been given good direction by the Legislature, and that it is carrying out its mandate. But have others developed better procedures?

The Commission sends delegates each year to two organizations. The first is the Conference of Canadian Election Officials, held annually in different locations across Canada. Traditionally, the Executive Director and the Registrar attend, and in recent years, the Chairman. Three days of discussion with election officers and election finance officials in a Canadian setting keep us abreast of current events at the federal level and in the provinces. Ontario is the only jurisdiction with a special commission on election finances and we find that this gives us some expertise in the subject. But others are experimenting with new techniques, and we find their experiences beneficial.

The international organization is the Conference on Government Ethics Laws (COGEL) composed of United States and Canadian bodies which supervise ethics in government. Almost every state and province create separate responsibilities. Some combine elections and election finances; some combine election finances and ethical conduct in government; some set standards of disclosure for elected officials and government

employees. Each body has tremendous responsibility in its effort to maintain public confidence in the electoral system through limits on financing, disclosure of sources and regulation of ethical conduct. Our Commission sends at least one delegate to each conference, more if the circumstances require. Lessons learned at these conferences can support ideas in our own Commission. We can see the problems with Political Action Committees in the United States as a result of prohibiting contributions by corporations. We can see the result of failure to provide the safeguards we have in Ontario.

In the same context, our Commission has a high reputation among these bodies for the publications we produce. In 1984, we published a 370 page volume "Comparative Survey of Election Finance Legislation" which has been totally subscribed, and is now, unfortunately, out of stock. And at the end of 1984, beginning the tenth year of our existence, we published a booklet "The Commission Ten Years Later, Reflections on Political Financing in Ontario." This volume was ready for the Tenth Anniversary celebration on February 13th, 1985, and we still have copies available free on request.

### "JUMPING THE GUN"

The Commission is constantly dealing with complaints against candidates at elections and by-elections who commence activities before the legal date.

### FUND RAISING:

No contributions can be accepted for a candidate unless such candidate is registered with the Commission. And no

candidate registration is effective until election Writs are issued. Therefore, no matter how early a candidate receives the party nomination, nor how anxious he or she may be to get going, fund-raising, and by inference campaign spending, may not commence until the election is called. A campaign committee, a "committee to elect", or a candidate may not accept contributions, nor undertake campaign expenditures, prior to the Writ. These restrictions do not affect the year-round right of a constituency association to raise funds and to make expenditures to advance the prospects of a proposed candidate; provided the constituency association alone is involved. In such a case, the association may give a receipt for contributions and expend the money as its executive decides. A candidate is not eligible to receive contributions until the election Writs are issued, and then only through his C.F.O.

There is no prohibition against the publication of pamphlets or manufacturing and distributing buttons, ribbons or other such material at any time, even during an election period, by the constituency association. Ontario laws are very open on this matter. The only limit is on "campaign advertising" which we deal with next.

### CAMPAIGN ADVERTISING

Campaign advertising may be briefly described as broadcasting or publishing an advertisement which promotes, or opposes, any registered party or candidate during an election period. It also includes the use of outdoor advertising facilities. Campaign advertising may be carried on from the 22nd day before polling until midnight the second day before polling only.

The total expenditure on campaign advertising during

this period by a candidate and his or her constituency association is 25-cents per name on the revised voters list for the electoral district.

This restriction does not prevent the advertisement of administrative information such as public meetings, the location of constituency headquarters and services to voters respecting enumeration and list revision. Nor does it prevent a weekly newspaper, which normally publishes the day before polling date from publishing a campaign advertisement on that date.

The time and expenditure limits were put there to give some equality of opportunity to all candidates in the very important field of advertising. They are, therefore, most carefully observed. Accidents do happen, particularly in a rush of enthusiasm by campaign organizers, and the Commission will consider the circumstances in each case. However, mistakes are an embarrassment to the candidate and subject to penalty by the Commission, and should be avoided by instructions to all workers.

During the by-elections in 1984, two cases of premature newspaper advertising were reported and dealt with. Just prior to preparation of this report two complaints have been received of premature fund-raising by candidates for an election which has not been called. We expect others.

### CONTRAVENTIONS

Anyone who fails to carry out any requirement of the Election Finances Reform Act is guilty of an offence and subject to a fine. By far the most prevalent contravention is late filing. Annual returns for the previous year must be filed by constituency associations and parties by May 31st in

each year. Campaign period filings by parties, associations and candidates must reach the Commission within six months after polling date. This permits fund-raising to pay off election debts after the election. Failure to file on time makes a delinquent person, association, or party subject to prosecution and a fine. But even more serious is the right of the Commission to deregister a party or association in default. Deregistration prohibits any fund-raising, or expenditures, requires return of contribution receipt forms and deprives a party candidate of a supporting organization. Very serious indeed, and the Commission has been using its deregistration authority with increasing effectiveness.

Another type of contravention is excess contributions. The Act sets out limits on the amounts a person, corporation, or trade union may contribute to a political party, constituency association, or candidate. Individual rules are fairly easy to follow: You can give \$2,000. in any year to a registered party; and \$500. to a constituency association (up to a total of \$2,000. to associations of one party); and during a campaign period an additional \$2,000. to the party and \$500. to a registered candidate (up to a total of \$2,000. for candidates of any party). Most people who contribute know these limits. But then, after giving the maximum, they attend a fund-raising dinner for which receipts are given. That sends them over the top. The Commission requires that such overpayments be refunded to the donor by the recipient. That's a penalty in its own. And if we find evidence of intent, a prosecution or deregistration may be instituted.

Cash contributions are presently limited to \$10. Any amount over that must be by cheque or money order. How do we find out? The auditors must report contraventions, and they are easily found on deposit slips and receipts. Anonymous contributions cannot be accepted by a chief financial officer. If the contributor is in fact unknown, the

contribution must be paid over to the Commission. If he is known, the contribution must be refunded. Two or more associated corporations are considered as one for the purpose of contributions. Any overpayment must be refunded. How do we know? The Commission uses a computer system which matches corporations in several particulars, and areas of similarity are followed up by individual enquiries. The penalty, in addition to refund of overpayment, is prosecution or deregistration of an association where intent is indicated.

The Act incorporating our Commission says that we shall assist political parties, constituency associations and candidates in the preparation of returns required under the Act. The framers of this law knew that we would be dealing with volunteers. We must take that into account first. On the other hand, we are also required to report any apparent contraventions to the Attorney-General with our recommendation for prosecutions. Between these two requirements, the Commission attempts to maintain a fair balance.

### PART II THE LEGISLATIVE ASSEMBLY ACT MEMBERS INDEMNITIES AND ALLOWANCES

The Commission in December 1978 was given the responsibility of making such recommendations as it considered appropriate with regard to the indemnities and allowances of Members of the Assembly and in respect of the salaries and allowances of Party Leaders, Cabinet Ministers and Parliamentary Assistants.

Reports setting out the recommendations of the

Commission were submitted to the Speaker on June 14, 1979, December 12, 1979, March 26, 1980, February 3, 1981, March 5, 1982 and February 23, 1983. The Seventh Report submitted March 30, 1984 followed the Government's Guideline with respect to financial restraint and recommended that all indemnities and allowances be increased by not more than five percent. The Legislature adopted this recommendation.

In its report, the Commission noted that substantial increases in several areas could well be justified, but nevertheless, the intent and effect of the Government's Guideline with respect to financial restraint was considered to be paramount.

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The financial operations of the Commission for the calendar year 1984 were as follows:

### SUMMARY OF PAYMENTS DURING CALENDAR YEAR

(rounded to nearest \$100)

### A. Administrative and Operating Expenses

Commission Members' Fees and Chairman's Salary	\$ 64,500.
Staff Salaries, Casual Help and Employee Benefits	310,900.
Travel, Accommodation and Communication	28,200.
Legal, Audit and Other Professional Services	3,300.
Office Rental	86,200.
Advertising, Pamphlets, Stationery and Office Supplies	45,800.
Total	\$538,900.

### B. Subsidies\*

Public Funding of Candidates' Expenses	\$ 10,600.
Subsidy Paid to Auditors	100,200.
Total	\$110,800.
Grand Total	\$649,700.

<sup>\*</sup> The subsidy paid to auditors and public funding of candidates' expenses are statutory items provided for respectively by sections 41 and 45 of the Act.

The Members of the Commission appreciate the efforts made by all parties, constituency associations and candidates, and their chief financial officers, auditors and officials to comply with the provisions of the Act, making the work of the Commission and staff more pleasant and productive. The Commission Members also noted with pleasure the special interest taken by the Members of the Assembly in the seminars, publications and other efforts by the Commission to keep everyone informed of the requirements of the Election Finances Reform Act.

Respectfully submitted this 27th day of March 1985.

Gordon H. Aiken,

Chairman

Vice-Chairman

Warren R. Bailie

## AND POLITICAL PARTIES WHO HAVE APPLIED FOR APPROVAL OF A PARTY LISTING OF REGISTERED POLITICAL PARTIES IN ONTARIO

### REGISTERED POLITICAL PARTIES IN ONTARIO A.

- Political Parties deemed to be registered as of 3:00 o'clock in the afternoon on the 13th day of 1975 - Section 13(1) February, (i)
- Progressive Conservative Party of Ontario
- Ontario Liberal Party 2.
- New Democratic Party of Ontario 3°
- (ii) Political Parties registered through the petitioning process provided by Section 10(2)(d)
- Communist Party of Canada (Ontario) registered on August 19th, 1975 2 °
  - Ontario Libertarian Party registered on August 18th, 1976
- Northern Ontario Heritage Party registered on October 19th, 1977

3.

- registered on November 26, 1980, Freedom Party of Ontario - Unparty Party (Ontario) renamed January 1, 1984
- Green Party of Ontario registered on July 4, 1984 The 2

# POLITICAL PARTIES WHO HAVE OBTAINED COMMISSION APPROVAL OF THE PARTY NAME BUT HAVE NOT SUBMITTED PETITIONS AS REQUIRED BY SECTION 10(2)(d) OF THE ELECTION FINANCES REFORM ACT e m

- Ontario Republican Party date of application December 16th, 1975
- Ontario Social Credit Party date of application February 17th, 1977
- Unity Canada Party date of application February 28th, 1977
- Nationalist Party of Canada date of application July 10th, 1977 (see note) 4.
- Progressive Environmental Party of Ontario date of application December 30th, 1977

The Moral Political Party - date of application - January 20th, 1978

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- Women's Party date of application May 16th, 1978
- The Detente Party of Canada date of application June 5th, 1978
- 1980 30th, application - January Feminist Party of Canada - date of
- The Enterprise Party date of application March 26th,

- Political Science Consensus Party of Ontario date of application May 19th, 1980
- The United Party of Canada date of application August 12th, 1980
- 13. National Unity Party date of application January 2nd, 1981
- Self-Help Ontario Political Services (S.H.O.P.S.) date of application March 24th, 1981 14.
- . Christian Credit Party of Ontario date of application January 13th, 1982
- Multicultur(ism) Party of Canada (MTC) date of application January 22nd, 1982

16.

18

- World Wide Disarmament Party of Canada (W.W.D.) date of application May 7th, 1982
- Christian Reform Party of Canada date of application December 17th, 1982
- The Social Credit Association of Ontario date of application May 30th, 1983 19.
- ). The Humanist Party of Ontario date of application July 30th, 1984
- 21. Christian Ethics Party (CEP) date of application October 23rd, 1984

# POLITICAL PARTIES WHO REQUESTED COMMISSION APPROVAL OF THE PARTY NAME BUT THE APPLICATION WAS REJECTED PURSUANT TO SECTION 10(5) AS THE NAME RESEMBLED THE NAME OF A REGISTERED PARTY

- 1. Workers' Communist Party date of application February 7th, 1980
- 2. WCP/PCO date of application April 8th, 1981

Nationalist Party of Canada submitted a petition which was rejected by the Commission at its adequate information for the Commission to conclude that the petition met the requirements of Unanimously, An extended examination of the petition failed to produce petition. Act by the provision of 10,000 valid signatures in support of the the Commission passed the motion that: meeting held December 13th, 1978. The NOTE:

"The petition for registration of the Nationalist Party of Canada be rejected, further that the letter from the Chairman advising the Nationalist Party of Canada that its petition had been rejected contain a summary of the Commission findings with respect to the validity of the petition".

petition forms were supplied to the Nationalist Party of Canada on March 16th, 1979.

	ISTRICTS IN ONTARIO AS ency Associations at Jar			, 1984	
	ssive Conservative Part			125	
Ontari	o Liberal Party			125	
New De	mocratic Party of Ontar	rio		124	
	ist Party of Canada (On			24	
	o Libertarian Party			10	
	m Party of Ontario			6	414
Additions during 198	-				
	stered upon compliance	with s	ect.14(6	5)	
Nipissi	ng N.D.P. Association -	- April	25	1	
(2) New reg					
- Lib	ertarian Party Associat	cions o	f:		
	Wentworth North	May	14		
	St. George	Oct.	16	2	
- Crc	en Party Associations o	f.			
- Gre	Brock	Dec.	24		
	Kingston & The Islands		25		
	Peterborough	Sept.			
	Wentworth North	Dec.	28		
	Bellwoods	Dec.	27		
	Eglinton	Dec.	18		
	High Park-Swansea	Dec.	28		
	Riverdale	Nov.	6		
	St. Andrew-St. Patrick	Aug.	2	9	12
	be. Andrew be. raction	1149 .	-	_	426
Deletions during 19	84				
Voluntary	— de-registration pursuant	t to s.	14(1) &	14(7):	
- Liber	arian Party Association	ns of:			
From	ntenac-Addington	Apr.	25		
King	gston & The Islands	Apr.	25		
St.	George	March	7		
Scar	rborough Centre	Apr.	25	4	
- Freedo	om Party Associations of	£:			
Nia	gara Falls	Apr.	25		
Bea	ches-Woodbine	Sept.	12		
Egl:	inton	Apr.	25		
Yor	c East	Apr.	25	4	8
	ency Associations at De				
~	essive Conservative Part	ty of C	ntario	125	
	io Liberal Party			125	
	emocratic Party of Onta:			125	
		ntario)		24	
Commu	nist Party of Canada (Or			8	
Commun Ontar	io Libertarian Party				
Commu Ontar Freedo	io Libertarian Party om Party of Ontario			2	43.0
Commu Ontar Freedo	io Libertarian Party				418
Commun Ontar: Freedo The G	io Libertarian Party om Party of Ontario			2	418
Communication Contains of Cont	io Libertarian Party om Party of Ontario reen Party			2 <u>9</u>	418
Communication of the Grand Contact Con	io Libertarian Party om Party of Ontario reen Party The Northern Ontario He			2 <u>9</u> ad	418
Communication Contains of Cont	io Libertarian Party om Party of Ontario reen Party The Northern Ontario Hero no registered constitue			2 <u>9</u> ad	418
Communication Contains of Cont	io Libertarian Party om Party of Ontario reen Party The Northern Ontario He			2 <u>9</u> ad	418

(2) The Ottawa South Freedom Party
Associations' voluntary de-registration
is in process.

B.

	1983 AN	NUAL FINANCIA	1983 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION	LED WITH THE C	NOISSIMMC	MORUTACIN		
STATEMENT OF RECEIPTS & EXPENSES Receipts	PROGRESSIVE CONSERVATIVE PARTY \$	ONTARIO LIBERAL PARTY \$	NEW DEMOCRATIC PARTY \$	COMMUNIST PARTY (ONTARIO)	ONTARIO LIBERTARIAN PARTY \$	ONTARIO HERITAGE PARTY \$	FREEDOM PARTY OF ONTARIO	
Net Contributions Transfers from Constituency Associations and Others Other receipts	2,684,041 179,000 142,376 3,005,417	705,338 169,262 98,023 972,623	1,304,094 822,751 99,686 2,226,531	24,882 3,086 68 28,036	29,370 570 8,800 38,740	1 1 1 1	9,966 5,320	
Expenses Expenses excluding transfers paid out to candidates and constituency								
associations Transfer paid out	7,309,837	52,216	1,058,279	24,344	35,967	5 I	15,423	-
Total	2,909,837	868,832	2,183,934	24,344	36,092	79	15,423	29 -
Excess of Receipts Over Expenses	95,580	103,791	42,597	3,692	2,648	(79)	(104)	
Add: Surplus (Deficit) from prior reporting period (Net after adjustments)	(2,672,516)	(861,270)	(175,256)	719	8,194	(170)	1,303	
Add: Excess of Campaign Receipts over Expenses	(36,206)	15,880	(5,495)	,	1	,	1	
Surplus (Deficit) at December 31, 1983 STATEMENTS OF ASSETS AND LIABLLITIES AT DEC. 31/83	(2,613,142)	(741,599)	(138,154)	4,411	10,842	(249)	1,199	Appendi
Assets Current Assets Fixed Assets Other Total	347,944 1 40,171 388,116	58,934 4,835 63,770	192,445 1 6,677 199,123	4,711 - 434 5,145	6,391 5,450 11,842	~ 1 1	1,299	x "C"
Current Liabilities Surplus(Deficit) Total	3,001,258 (2,613,142) 388,116	805,369 (741,599) 63,770	337,277 (138,154) 199,123	734 4,411 5,145	10,842	250 (249) 1	100	

FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY

Α.

SUMMARY OF FINANCIAL DATA REPORTED IN REGISTERED CONSTITUENCY ASSOCIATION

1983 ANNUAL FINANCIAL STATEMENTS FILED WITH THE COMMISSION

	Progressive Conservative Party	Ontario Liberal Party	New Democratic Party	Communist Party (Ontario)	Ontario Libertarian Party	Northern Ontario Heritage Party	Freedom Party (Ontario)
Number of Registered Constituency Associations at December 31, 1983	125	125	\$ \$	25 s	\$ 10	1 0	ಬ ಬ
Total Receipts	2,357,028	725,888	1,358,599	10,631	2,578	1	436
Total Expenses	1,601,521	496,496	1,150,470	9,739	2,546	t	393
Excess (Shortfall) of Receipts over Expenses	755,507	229, 392	208,129	892	32	1	43
Total Assets	2,661,362	200,007	527,536	3,183	2,977	ı	341
Total Liabilities	164,247	99,306	150,712	ŧ	233	1	40
Surplus (Deficit) at December 31st, 1983	2,497,115	409,701	376,824	3,183	2,744	1	301

COMMISSION ON ELECTION CONTRIBUTIONS AND EXPENSES STATISTICAL REPORT ON NUMBER AND TOTAL DOLLAR VALUE OF CONTRIBUTIONS RECEIVED IN EXCESS OF \$100 BY EACH REGISTERED POLITICAL PARTY AND ITS ASSOCIATIONS FOR THE ANNUAL REPORTING PERIOD IN THE CALENDAR YEAR 1983

				- 31 -				"E"			
ALS Amount	1,607,558	699,412	2,306,970	10,746	5,585	16,331	1,773,324	805,900	2,579,224	4,902,525	
NO. P	2,647	2,338	4,985	13	16	29	8,266	3,702	11,968	16,982	
UNPARTY No. Amount	2,200	1	2,200	•	ı		5, 303	260	5,563	7,763	- 201
NON	2	1	2	1	1	'	16	2	18	20	
NORTHERN ONTARIO HERITAGE No.Amount	n- 1	ı	4	1		1	1	- 1		1	1 ]
zl	0	1	0	1	1		0	7	2	- 5	
LIBERTARIAN No. Amount	1,100	ı	1,100	1	1	\$	19,900	1,195	21,095	22,195	10
LIBI No.	Н	1	-	1	1	1	61	4	65	99	
COMMUNIST No. Amount	1- 1-	ŝ	,	ı	1	9	24,682	8,933	33,615	33,615	24
COMMI No.	1	ı	t				62	32	94	94	
Int	1,850	2,524	4,374	8,746	5,585	14,331	646,290	79,092	725,382	744,087	125
NEW DEMOCRATS NO. AMOU	7	12	19	12	16	28	3,904	302	4,206	4,253	
Amount	388,688	93,016	481,704	ı	1	1	209,429 3,904	184,548	393,977	875,681	125
LIBERAL No. A	612	303	915	ŧ	ı	,	833	698	1,702	2,617	
PROGRESSIVE CONSERVATIVE No. Amount	2,025 1,213,720	603,872	1,817,592	2,000	1	2,000	867,720	531,872	1,399,592	3,219,184	125
PROGI CONSI	2,025	2,023	4,048	1	4	1	3,390	2,493	5,883	9,932	.83
CONTRIBUTIONS BY CORPORATIONS	Political Party	Riding Associations	Total	CONTRIBUTIONS BY UNIONS POlitical Party	Riding Associations	Total	CONTRIBUTIONS BY PERSONS Political Party	Riding Associations	Total	Grand Total	No. of Registered Constituency Assoc- iations at Dec.31/83

FINANCIAL DATA EXTRACTED FROM REGISTERED POLITICAL PARTY CAMPAIGN RETURNS FILED WITH THE COMMISSION FOR THE DECEMBER 15th, 1983 BY-ELECTION IN THE ELECTORAL DISTRICT OF STORMONT, DUNDAS AND GLENGARRY

STATEMENT OF RECEIPTS & EXPENSES	PROGRESSIVE CONSERVATIVE PARTY	ONTARIO LIBERAL PARTY	NEW DEMOCRATIC PARTY
	\$	\$	\$
Receipts			
Net Contributions	-	29,050	-
Transfers from Constituency Associations and			
Others	-	300	-
Other Receipts	-	600	779
	_	29,350	779
Expenses			
Expenses excluding transfers paid out to candidates and constituency			
associations	43,706	6,020	524
Transfers paid out	-	2,000	5,750
Total	43,706	8,020	6,274
SURPLUS (DEFICIT) FOR THE CAMPAIGN PERIOD	(43,706)	21,330	(5,495)

### Note:

Section 43(2) of the Act provides that the requirement for a political party to file a statement of receipts and expenses in relation to a by-election does not apply if the party did not receive contributions or made expenditures in relation to such by-election.

The Commission received declarations that no contributions were received or expenditures made from the Communist Party of Canada (Ontario), the Ontario Libertarian Party, the Northern Ontario Heritage Party and the Freedom Party of Ontario in relation to the Stormont, Dundas and Glengarry By-election.

SUMMARY OF CANDIDATES' RECEIPTS, EXPENSES AND SUBSIDY FOR THE STORMONT-DUNDAS-GLENGARRY BY-ELECTION

E					
VOTES BALLOT COUNT CAST OR REQUIRED TO POPULAR QUALIFY FOR VOTE SUBSIDY 15%		3,184			
	:	12,197 20,983			
BALLOT		12,197	8,062	627	97
REVISED LIST OF ELIGIBLE VOTERS		34,406			
PAID TO AUDITOR	€V}	200	200	200	275
*PAID TO CANDIDATE	₩	5,316	5,316	ı	ı
CAMPAIGN EXPENSES	W-	42,986	22,973	12,918	115
CAMPAIGN RECEIPTS BEFORE SUBSIDY	v>	44,053	21,535	12,953	115
CANDIDATE		Noble Villeneuve	Johnny Whitteker	Rudi Derstroff	John Turmel
PARTY		PC	Lib.	NDP	IND
ELECTORAL		Stormont- Dundas - Glengarry			

Polling Day December 15, 1983.

Any surplus determined by taking into account in the financial statement of an official candidate for a registered party the moneys paid to the candidate's chief financial officer under this Section, shall be paid over to one or more registered parties or registered constituency associations. \*Section 45(5)

HISTORICAL REVIEW OF PROVINCIAL ELECTION ACTIVITY SINCE THE ELECTION FINANCES REFORM ACT CAME INTO FORCE

Filing Due Date For Financial Statement	18/76			. 19/79 te 14/79		. 5/79		20/81	Sept.19/81		Dec. 17/82 May 4/83		June 15/84	June 13/85	section 38(3) the expiry date for cessation of commercial advertising is extended by one further
Fil For Sta	Mar.	Dec.		Apr. June		Oct.		May	Sep		Dec. May		Jun	Tab	led by
ing tion 38(1)		7/77		17/78		3/79		18/80	17/81		15/82		13/83	11/84	is extend
Commercial Advertising Activity Period Section 38(1)		June		Oct. Dec.		Apr.		Nov.	Mar.		June Nov.		Dec.	Dec	rtising
ercial Ad vity Perj	27/75	18/77		. 27/78		14/79		29/80	25/81		26/82		23/83	21/84	ial adve
Comme	Aug.	May		Sept.		Mar.		Oct.	Feb.		May Oct.		Nov.	NOW NO	ommerc
ert	Jan.18/76	Oct. 9/77		Feb.19/79 Apr.14/79		Aug. 5/79		Mar.20/81	July 19/81		. 17/82		Apr. 15/84	Apr. 13/85	ion of c
Period (1)(c)											Oct.				essat
Campaign Period Section 1(1)(c)	11/75	Apr. 29/77		Sept.11/78 Oct. 30/78		Feb. 19/79		08/9	2/81		May 10/82 Sept.27/82		31/83	29/84	for c
Camp Sect	Aug.	Apr.		Sept Oct.		Feb.		Oct.	Feb.		May Sept.		Oct.	00000	date
ing	Sept.18/75	71/6		Oct. 19/78 Dec. 14/78		5/79		20/80	19/81		June 17/82 Nov. 4/82		15/83	Dec. 13/84	expiry
Polling Dav	Sept	June		Oct. Dec.		Apr.		Nov.	Mar.		June Nov.		Dec.	Dec.	) the
Date Writ For Election	11/75	77/62		Sept.11/78 Oct. 30/78		19/79		08/9	2/81		May 10/82 Sept.27/82		31/83	Oct. 29/84	on 38 (3
Date W For Election	Aug.	Apr.		Sept Oct.		Feb.		Oct.	Feb.		May Sept		Oct.	Oct.	secti
	General Provincial Election	General Provincial Election	By-elections:-	Chatham-Kent Sault Ste. Marie	1979 By-elections:-	Scarborough West & Wentworth	1980 By-election:-	Carleton	General Provincial Election	By-elections:-	Hamilton West York South	1983 By-election:-	Stormont, Dundas & Glengarry	1984 By-elections:- Hamilton Centre Ottawa Centre Ottawa East Prescott & Russell & Wentworth North	NOTE: Pursuant to section 38(3) the expiry date for cessation of commercial advertising is extended by one
Year	1975	1977	1978		1979		1980		1981	1982		1983		1984	

## COMMISSION MEMBERS

PRESENT MEMBERS AND DATE OF APPOINTMENT	PRIOR APPOINTMENTS AND TIME SERVED AS MEMBERS	RVED AS MEMBERS
Progressive Conservative Party of Ontario		
- H. Donald Guthrie, Q.C. May 8/80	Edward J. Kowal	May 8/75 - Apr.30/80
- Ronald E. Sobier, Q.C. Feb. 14/79 (reappointed May 8/80)	(Mrs.) Elizabeth Dreger (deceased)	May 8/75 - Jan.27/79
Ontario Liberal Party		
- Waldemar Zimmerman May 8/80	Harold W. Young	May 8/75 - Apr.30/80
- (Mrs.) Barbara Sullivan Jul. 18/79	Robert J. Wright, Q.C.	Jan. 14/76 - Jul.18/79
(reappointed May 8/80)	D. Gordon Blair, Q.C.	May 8/75 - Dec.31/75
New Democratic Party of Ontario		
- William F. Scandlan Mar, 8/78 (reappointed May 8/80)	F. Stewart Cooke	May 8/75 - Feb.15/78
- (Mrs.) Penny Dickens Feb. 9/84	Martin L. Levinson	Aug. 20/81 - Jan.17/84
	Bernard L. Eastman, Q.C.	Jan. 17/79 - Jul.24/81
	Kenneth Bryden	May 8/75 - Nov. 9/78
Bencher of the Law Society of Upper Canada		
- (Mrs.) Laura Legge, Q.C. Nov. 20/80	J. Roderick Barr, Q.C.	June 20/79 - Nov.20/80
	John C. Pallett, Q.C.	May 8/75 - Apr.30/79
Chief Election Officer		
- Warren R. Bailie Apr. 2/82	Roderick G. Lewis, Q.C.	May 8/75 - Apr. 2/82
CHAIRMAN - Gordon H. Aiken, Q.C. Appointed April 5/83	James A.C. Auld (deceased) Arthur A. Wishart, Q.C.	June 1/82 - June 30/82 May 8/75 - May 31/82
VICE-CHAIRMAN - Ronald E. Sobier, Q.C. Appointed May 7/84	(Mrs.) Barbara Sullivan William Scandlan Harold W. Young F. Stewart Cooke D. Gordon Blair	May 8/82 - May 7/84 May 28/80 - May 7/82 Feb, 15/78 - Feb, 14/80 Jan, 7/76 - Jan, 6/78 May 15/75 - Dec, 31/75







